



# FLORIDA DEPARTMENT OF Environmental Protection

Northeast District  
8800 Baymeadows Way West, Suite 100  
Jacksonville, Florida 32256

**Ron DeSantis**  
Governor

**Jeanette Nuñez**  
Lt. Governor

**Shawn Hamilton**  
Secretary

July 6, 2023

## **In the Matter of an Application for Permit by:**

Mr. Robert Domingue, Superintendent  
Columbia County–Ellisville Water System  
135 NE Hernando Avenue Suite 203  
Lake City, Florida 32055  
Phone: (386) 984 – 5872  
Email: [rdomingue@columbiacountyfla.com](mailto:rdomingue@columbiacountyfla.com)

**PWS ID: 2124413**  
**Permit Number.: 0286758-011-WC**  
**Project Name: Hydrogen Peroxide to Improve  
Water Quality and Reduce DBPs**  
**County: Columbia**

## **NOTICE OF PERMIT ISSUANCE**

Enclosed is Permit Number 0286758-011-WC to minor modifications related to the addition of hydrogen peroxide to improve water quality and decrease disinfection by-product precursors and flushing vales. This permit is issued pursuant to Chapter 403.087(1), Florida Statutes.

This permit is final and effective on the date filed with the clerk of the Department unless a petition is filed in accordance with the paragraphs below or unless a request for extension of time in which to file a petition is filed within the required timeframe and conforms to Rule 62-110.106(4), F.A.C. Upon timely filing of a petition or a request for an extension, this permit will not be effective until further Order of the Department.

A person whose substantial interests are affected by this permit may petition for an administrative proceeding (hearing) in accordance with sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) with the Agency Clerk for the Department of Environmental Protection, Office of General Counsel, Mail Station 35, 3900 Commonwealth Boulevard, Tallahassee, Florida 32399-3000, within 14 days of receipt of this Notice. Petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. Failure to file a petition within this time period shall constitute a waiver of any right such person may have to request an administrative determination (hearing) under sections 120.569 and 120.57 of the Florida Statutes. Any subsequent intervention will only be at the approval of the presiding officer upon motion filed pursuant to Rule 28-106.205, F.A.C.

A petition must contain the following information:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;

- (b) The name, address, and telephone number of the petitioner; the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination;
- (c) A statement of how and when the petitioner received notice of the agency decision;
- (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;
- (e) A concise statement of the ultimate facts alleged, including the specific facts which petitioner contends warrant reversal or modification of the Department's action;
- (f) A statement of the specific rules or statutes the petitioner contends requires reversal or modification of the Department's action, including an explanation of how the alleged facts relate to the specific rules or statutes; and
- (g) A statement of the relief sought by petitioner, stating precisely the action that the petitioner wants the Department to take.

A petition that does not dispute the materials facts on which the Department's action is based shall state that no such facts are in dispute and otherwise contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that, the Department's final action may be different from the position taken by it in this Notice. Persons whose substantial interests will be affected by any such final decision of the Department on the petition have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

When the Order (Permit) is final, any party to the Order has the right to seek judicial review of the Order pursuant to section 120.68 of the Florida Statutes, by filing a Notice of Appeal pursuant to Rule 9.110 of the Florida Rules of Appellate Procedure, with the Clerk of the Department in the Office of General Counsel, Mail Station 35, 3900 Commonwealth Boulevard, Tallahassee, Florida 32399-3000; and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate district court of appeal. The notice of appeal must be filed within 30 days from the date when the final order is filed with the Clerk of the Department.

Executed in Jacksonville, Florida.

**STATE OF FLORIDA DEPARTMENT  
OF ENVIRONMENTAL PROTECTION**



D. Anh Vo, P.E.  
W/WW Permitting—Chief Engineer  
Permitting Program

**CERTIFICATION OF SERVICE/ FILING AND ACKNOWLEDGEMENT**

Hydrogen Peroxide to Improve Water Quality and Reduce DBPs

0286758-011-WC

Page 3 of 3

July 6, 2023

FILED, on **July 6, 2023**, under Section 120.52, Florida Statutes, with the designated Deputy Clerk, receipt of which is hereby acknowledged. The undersigned hereby certifies that this NOTICE OF PERMIT ISSUANCE and all copies were mailed before the close of business on July 6, 2023, to the listed persons.

  
Clerk

July 6, 2023

Date

c:

Sterling L. Carroll, P.E., [sterling.carroll@frwa.net](mailto:sterling.carroll@frwa.net)

Fred Handy, [fred.handy@frwa.net](mailto:fred.handy@frwa.net)

Peyton Piotrowski, [peyton.piotrowski@frwa.net](mailto:peyton.piotrowski@frwa.net)

Stacy Cowart, [scowart@columbiacountyfla.com](mailto:scowart@columbiacountyfla.com)

Shane Tierney, FDEP

Tiffany J. Allen, FDEP

Lydia Joyner, FDEP

D. Anh Vo, P.E., FDEP

Katie Miller, FDEP



# FLORIDA DEPARTMENT OF Environmental Protection

Northeast District  
8800 Baymeadows Way West, Suite 100  
Jacksonville, Florida 32256

**Ron DeSantis**  
Governor

**Jeanette Nuñez**  
Lt. Governor

**Shawn Hamilton**  
Secretary

**PERMITTEE:**

Mr. Robert Domingue, Superintendent  
Columbia County-Ellisville Water System  
135 NE Hernando Avenue Suite 203  
Lake City, Florida 32055  
Email: [rdomingue@columbiacountyfla.com](mailto:rdomingue@columbiacountyfla.com):

**PUBLIC WATER SYSTEM ID:** 2124413

**PERMIT NUMBER:** 0286758-011-WC

**EFFECTIVE DATE:** July 6, 2023

**EXPIRATION DATE:** July 5, 2028

**COUNTY:** Columbia

**PROJECT:** Hydrogen Peroxide to Improve  
Water Quality and Reduce DBPs

This permit is issued under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-550, 62-555 and 62-560. The above named permittee is hereby authorized to perform the work or operate the facility shown on the application and approved drawings, plans, and other documents attached hereto or on file with the Department and made a part hereof and specifically described as follows:

**TO CONSTRUCT:** The addition of hydrogen peroxide to improve water quality and decrease disinfection by-product precursors and flushing vales.

**PROPOSED CONSTRUCTION INCLUDES:**

The project will include the following minor modifications: (1) hydrogen peroxide will be injected after the tee where the two wells come together in the existing pit, (2) the chlorine injection point will move to after the hydropneumatic tank, and (3) the ammonia will be turned off completely.

**IN ACCORDANCE WITH:** The permit application package received by the Department on May 26, 2023.

**LOCATION:** Columbia County - Ellisville 2379 SE Giles Martin Ave Lake City, FL 32024

Work must be conducted in accordance with the General and Specific Conditions, attached hereto.

**This space intentionally left blank**

**GENERAL CONDITIONS:**

The permittee shall be aware of and operate under the Permit Conditions below. These applicable conditions are binding upon the permittee and enforceable pursuant to Chapter 403, Florida Statutes. *[F.A.C. Rule 62-555.533(1)]*

1. The terms, conditions, requirements, limitations and restrictions set forth in this permit, are "permit conditions" and are binding and enforceable pursuant to Sections 403.141, 403.727, or 403.859 through 403.861, F.S. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
2. This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings, exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
3. As provided in subsections 403.087(6) and 403.722(5), F.S., the issuance of this permit does not convey any vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state, or local laws or regulations. This permit is not a waiver of or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in this permit.
4. This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
5. This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
6. The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed and used by the permittee to achieve compliance with the conditions of this permit, are required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
7. The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at reasonable times, access to the premises where the permitted activity is located or conducted to:
  - a. Have access to and copy any records that must be kept under conditions of the permit;
  - b. Inspect the facility, equipment, practices, or operations regulated or required under this permit; and
  - c. Sample or monitor any substances or parameters at any location reasonable necessary to assure compliance with this permit or Department rules.Reasonable time may depend on the nature of the concern being investigated.
8. If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
  - a. A description of and cause of noncompliance; and

- b. The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the noncompliance is expected to continue, and steps being taken to educe, eliminate, and prevent recurrence of the noncompliance. The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.
9. In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Section 403.111 and 403.73, F.S. Such evidence shall only be used to the extent it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
10. The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance; provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules. A reasonable time for compliance with a new or amended surface water quality standard, other than those standards addressed in Rule 62-302.500, shall include a reasonable time to obtain or be denied a mixing zone for the new or amended standard.
11. This permit is transferable only upon Department approval in accordance with Rule 62-4.120 and 62-730.300 F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
12. This permit or a copy thereof shall be kept at the work site of the permitted activity.
13. This permit also constitutes:
  - a. Determination of Best Available Control Technology (BACT)
  - b. Determination of Prevention of Significant Deterioration (PSD)
  - c. Certification of compliance with state Water Quality Standards (Section 401, PL 92-500)
  - d. Compliance with New Source Performance Standards
14. The permittee shall comply with the following:
  - a. Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
  - b. The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application for this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
  - c. Records of monitoring information shall include:
    1. the date, exact place, and time of sampling or measurements;
    2. the person responsible for performing the sampling or measurements;
    3. the dates analyses were performed;
    4. the person responsible for performing the analyses;
    5. the analytical techniques or methods used;
    6. the results of such analyses.
15. When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes

aware the relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

**SPECIFIC CONDITIONS:**

1. All construction must be in accordance with this permit. Before commencing work on project changes for which a construction permit modification is required per 62-555.536(1), the permittee shall submit to the Department a written request for a permit modification. Each such request shall be accompanied by one copy of a revised construction permit application, the proper processing fee and one copy of either a revised preliminary design report or revised drawings, specifications and design data. *[F.A.C. Rule 62-555.536]*
2. Permitted construction or alteration of public water supply systems must be supervised during construction by a professional engineer registered in the State of Florida if the project was designed under the responsible charge of a professional engineer licensed in the State of Florida. The permittee must retain the service of a professional engineer registered in the State of Florida to observe that construction of the project is in accordance with the engineering plans and specifications as submitted in support of the application for this permit. *[F.A.C. Rule 62-555.520(3)]*
3. If prehistoric or historic artifacts, such as pottery or ceramics, stone tools or metal implements, dugout canoe remains, or any other physical remains that could be associated with Native American cultures, or early colonial or American settlement are encountered at any time within the project site area, the permitted project should cease all activities involving subsurface disturbance in the immediate vicinity of such discoveries. The permittee, or other designee, should contact the Florida Department of State, Division of Historical Resources, Compliance and Review Section at 850.245.6333 or 800.847.7278, as well as the appropriate permitting agency office. Project activities should not resume without verbal and/or written authorization from the Division of Historical Resources and the permitting agency. In the event that unmarked human remains are encountered during permitted activities, all work shall stop immediately and the proper authorities notified in accordance with Section 872.05, Florida Statutes.
4. In accordance with General Condition #11 of this permit, this permit is transferable only upon Department approval. Persons proposing to transfer this permit must apply jointly for a transfer of the permit within 30 days after the sale or legal transfer of ownership of the permitted project that has not been cleared for service by the Department using form, 62-555.900(8), Application for Transfer of a PWS Construction Permit along with the appropriate fee. *[F.A.C. Rule 62-555.536(5)]*
5. This permit satisfies Drinking Water permitting requirements only and does not authorize construction or operation of this facility prior to obtaining all other necessary permits from other program areas within the Department, or required permits from other state, federal, or local agencies.
6. Permittee shall ensure that the well and drinking water treatment facilities will be protected to prevent tampering, vandalism, and sabotage as required by Rule 62-555.315(1) & 62-555.320(5), F.A.C.
7. All products, including paints, which shall come into contact with potable water, either directly or indirectly, shall conform with National Sanitation Foundation (NSF) International, Water Chemicals Codex, Food Chemicals Codex, American Water Works Association (AWWA) Standards and the Food and Drug Administration, as provided in Rule 62-555.320(3), F.A.C.
8. Water supply facilities, including mains, pipe, fittings, valves, fire hydrants and other materials shall be installed in accordance with the latest applicable AWWA Standards and Department rules and regulations. The system shall be pressure and leak tested in accordance with AWWA Standard C600

C603, or C605, as applicable, and disinfected in accordance with AWWA Standard C651-653, as well as in accordance with Rule 62-555.340, F.A.C.

9. The installation or repairs of any public water system, or any plumbing in residential or nonresidential facilities providing water for human consumption, which is connected to a public water system shall be lead free in accordance with Rule 62-555.322, F.A.C.
10. The new or altered aboveground piping at the drinking water treatment plant shall be color coded and labeled as recommended in Section 2.14 of "Recommended Standards for Water Works, 1997 Edition".  
*[F.A.C. Rule 62-555.320(10)]*
11. Permittee shall ensure that there shall be no cross-connection with any non-potable water source in accordance with Rule 62-555.360, F.A.C.
12. The supplier of water shall operate and maintain the public water system so as to comply with applicable standards in F.A.C. Rule 62-550 and 62-555.350.
13. The permittee shall provide an operation and maintenance manual for the new or altered treatment facilities to fulfill the requirements under subsection 62-555.350(13), F.A.C. The manual shall contain operation and control procedures, and preventative maintenance and repair procedures, for all plant equipment and shall be made available for reference at the plant or at a convenient location near the plant. Bound and indexed equipment manufacturer manuals shall be considered sufficient to meet the requirements of the subsection.
14. The permittee shall submit a monthly operations report (MOR) DEP Form 62-555.900(3), to the Department no later than the tenth of each succeeding month.
15. Permittee shall follow the guidelines of Chapters 62-550, 62-555, and 62-560, F.A.C., regarding public drinking water system standards, monitoring, reporting, permitting, construction, and operation.
16. The permittee shall have complete record drawings produced for the project in accordance with Rule 62-555.530(4), F.A.C.
17. The permittee or suppliers of water shall telephone the State Warning Point (SWP), at 1-800-320-0519 immediately (i.e., within two hours) after discovery of any actual or suspected sabotage or security breach, or any suspicious incident, involving a public water system in accordance with the F.A.C. Rule 62-555.350(10).
18. The permittee must instruct the engineer of record to request system clearance from the Department within sixty (60) days of completion of construction, testing and disinfecting the system. Bacteriological test results shall be considered unacceptable if the test were completed more than 60 days before the Department received the results. *[F.A.C. Rule 62-555.340(2)(c)]*
19. This facility is a Community Water System as defined in F.A.C. Rule 62-550.200(12) and shall comply with the applicable chemical, radiological, lead and copper, and bacteriological monitoring requirements of F.A.C. Rule 62-550.
20. The water treatment plant shall maintain throughout the distribution system a minimum continuous and effective free chlorine residual of 0.2 mg/l or its equivalent. A minimum system pressure of 20 psi must be maintained throughout the system. Also, safety equipment shall be provided and located outside of chlorine room.

**OR**



The water treatment plant shall maintain throughout the distribution system a minimum combined chlorine residual of 0.6 mg/l or its equivalent. A minimum system pressure of 20 psi must be maintained throughout the system. Also, safety equipment shall be provided and located outside of chlorine room.

21. To address copper pipe corrosion control and potential black water issues, permittee shall collect at least one sample of raw water from each new well in accordance with F.A.C. Rule 62-555.315(5). The sample shall be analyzed for alkalinity, dissolved iron, dissolved oxygen (D.O.), pH, total sulfide, and turbidity, and the results shall be submitted to the Department.
22. The facility has been classified as a Category V, Class C water treatment plant. Accordingly, the lead or chief operator must be Class C or higher. Proof of staffing by a Class X or higher operator for 1 hours/day for 5 days/week and 1 visit on each weekend day must be provided. Transient non-communities (TNC) that have food service are required to have a certified operator, TNCs without a food service license do not have to employ a certified operator, but plant checks by a system representative are required twice per week as a minimum [F.A.C. Rule 62-699.310] [F.A.C. Rule 62-699.310]
23. Suppliers of water shall notify the appropriate DEP District Office or ACHD and affected water customers by no later than the previous business day before initiating any planned permanent or temporary conversion from free chlorine to chloramines or vice versa for disinfection. [F.A.C. Rule 62-555.350(10)(c)]
24. Setback distances between potable water wells and sanitary hazards shall be in accordance with 62-555.312, F.A.C.
25. The hydropneumatic tank that will be utilized for this project must meet ASME code requirements for the construction and installation of unfired pressure vessels, as provided in Rule 62-555.320(20), F.A.C., and Section 7.2 of *Recommended Standards for Water Works*, a manual adopted by reference in Rule 62-555.330(3), F.A.C.
26. All new systems or systems that use a new source of water, including a new well, shall demonstrate compliance with all maximum contaminant levels. The system shall comply with the initial sampling frequencies as specified in chapter 62-555, F.A.C. Initial monitoring for Lead & Copper may be waived if the new source is verified, by a signed and sealed statement, documenting a Professional Geologist's judgment that the new source is the same as the existing source, for existing facilities. [F.A.C. Rule 62-550.500]

Initial monitoring frequencies are as specified below:

- Synthetic Organic Contaminants (SOCs) – Quarterly
  - Volatile Organic Contaminants (VOCs) – Quarterly
  - Radionuclides – Quarterly
  - Lead & Copper – Biannual
27. Prior to placing this project into service, Permittee shall submit, at a minimum, all of the following to the Department for evaluation and approval for operation, as provided in Rules 62-555.340 and 62-555.345, F.A.C.:
    - a. the engineer's *Certification of Construction Completion and Request for Clearance to Place Permitted PWS Components Into Operation* {DEP Form 62-555.900(9)};
    - b. certified record drawings, if there are any changes noted for the permitted project.

- c. two consecutive days of satisfactory bacteriological analytical results collected in accordance with Rule 62-555.340(2), F.A.C. at each of the locations indicated in the applicable AWWA standard referenced in Rule 62-555.340(1), F.A.C.
- d. 10 satisfactory bacteriological analysis results performed on the raw water to be taken 10 consecutive weekdays, or taken twice a day, 6 hours apart for 5 consecutive weekdays;
- e. satisfactory chemical clearance for new well, to include Primary Inorganic Contaminants, Secondary Contaminants, Volatile Organic Contaminants (VOCs), Synthetic Organic Contaminants (SOCs, aka Pesticides and PCBs), Radionuclides (Gross Alpha, Radium-226, Radium-228, Uranium), Alkalinity, Dissolved Iron, Dissolved Oxygen, pH, Total Sulfide, and Turbidity results from a certified laboratory.

In order to facilitate the issuance of a letter of clearance, the Department requests that all of the above information be submitted as one package.

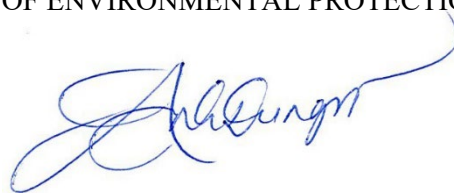
Analytical results for samples taken pursuant to Chapter 62-550, Florida Administrative Code (F.A.C.), shall be reported by the laboratory in a format that includes all of the required information described in the documents provided below. Laboratories may use computer-generated versions of the formats provided such versions are identical in every respect other than print size, type and spacing. If laboratory analysis reports are submitted without all of the required information, as set forth below, the submittal will be rejected (Reference Rule 62-550.730, F.A.C.).

- 62-550.730: to be used for reporting all drinking water chemical analysis results except for lead and copper tap samples and water quality parameter samples.
- 62-550.730: Format to be used for reporting all drinking water bacteriological analysis results.
- 62-550.730(4)(a): Lead and copper tap samples taken from the interior taps of private residences.

28. The new facilities shall be cleaned, disinfected, and bacteriologically cleared in accordance with Chapter 62-555, F.A.C. [Section 62-555.340 and 62-555.315(6)(b), F.A.C.]

Executed in Jacksonville, Florida.

STATE OF FLORIDA DEPARTMENT  
OF ENVIRONMENTAL PROTECTION



D. Anh Vo, P.E.  
W/WW Permitting, Chief Engineer  
Water and Wastewater Permitting

Date: July 6, 2023