# COLUMBIA COUNTY BOARD OF COUNTY COMMISSIONERS POST OFFICE BOX 1529 LAKE CITY, FLORIDA 32056-1529

# COLUMBIA COUNTY SCHOOL BOARD ADMINISTRATIVE COMPLEX 372 WEST DUVAL STREET LAKE CITY, FLORIDA 32055

### <u>AGENDA</u>

**DECEMBER 15, 2011** 

7:00 P.M.

Invocation (Commissioner Ronald W. Williams)

Pledge to U.S. Flag

Staff Agenda Additions/Deletions

Adoption of Agenda

Public Comments

Raymond Macatee, Scrap to Music

(1) Tuba for Richardson Middle School - \$4008.30

Brian Kepner, County Planner

PUBLIC HEARING:

Zoning Amendment to the Official Zoning Atlas of the Land Development Regulations:

(1) Z 0525 - M. Millikin - District 5 - Commissioner Frisina

### Marlin Feagle, County Attorney

(1) Columbia County Redistricting Report

### STAFF MATTERS:

### HONORABLE SCARLET P. FRISINA, CHAIRPERSON

(1) Consent Agenda

### DISCUSSION AND ACTION ITEMS:

- (1) County Engineer Recommendation -
- (2) Florida Crown Workforce Board, Inc. Proposed Workforce Accountability Act

\*\* COMMISSIONERS COMMENTS

**ADJOURNMENT** 

WE WOULD LIKE TO WISH ALL OF YOU A VERY MERRY CHRISTMAS AND A HAPPY NEW YEAR.

### ORDINANCE NO. 2011-25

AN ORDINANCE OF COLUMBIA COUNTY, FLORIDA, AMENDING ORDINANCE NO. 98-1, COLUMBIA COUNTY LAND DEVELOPMENT REGULATIONS, AS AMENDED; RELATING TO AN AMENDMENT OF TEN OR MORE CONTIGUOUS ACRES OF LAND TO THE OFFICIAL ZONING ATLAS OF THE COLUMBIA COUNTY LAND DEVELOPMENT REGULATIONS, AS AMENDED, PURSUANT TO AN APPLICATION, Z 0525, BY THE PROPERTY OWNER OF SAID ACREAGE; PROVIDING FOR REZONING FROM RESIDENTIAL SINGLE FAMILY-1 (RSF-1) TO COMMERCIAL INTENSIVE (CI) OF CERTAIN LANDS WITHIN THE UNINCORPORATED AREA OF COLUMBIA COUNTY, FLORIDA; PROVIDING SEVERABILITY; REPEALING ALL ORDINANCES IN CONFLICT; AND PROVIDING AN EFFECTIVE DATE

WHEREAS, Section 125.01, Florida Statutes, as amended, empowers the Board of County Commissioners of Columbia County, Florida, hereinafter referred to as the Board of County Commissioners, to prepare and adopt land development regulations;

WHEREAS, Sections 163.3161 to 163.3248, Florida Statutes, as amended, the Community Planning Act, requires the Board of County Commissioners to prepare and adopt regulations concerning the use of land and water:

WHEREAS, an application for an amendment, as described below, has been filed with the County;

WHEREAS, the Planning and Zoning Board of Columbia County, Florida, hereinafter referred to as the Planning and Zoning Board, has been designated as the Local Planning Agency of Columbia County, Florida, hereinafter referred to as the Local Planning Agency;

WHEREAS, pursuant to Section 163.3174, Florida Statutes, as amended, and the Land Development Regulations, the Planning and Zoning Board, serving also as the Local Planning Agency, held the required public hearing, with public notice having been provided, on said application for an amendment, as described below, and at said public hearing, the Planning and Zoning Board, serving also as the Local Planning Agency, reviewed and considered all comments received during said public hearing and the Concurrency Management Assessment concerning said application for an amendment, as described below, and recommended to the Board of County Commissioners approval of said application for an amendment, as described below;

WHEREAS, pursuant to Section 125.66, Florida Statutes, as amended, the Board of County Commissioners, held the required public hearing, with public notice having been provided, on said application for an amendment, as described below, and at said public hearing, the Board of County Commissioners reviewed and considered all comments received during said public hearing, including the recommendation of the Planning and Zoning Board, serving also as the Local Planning Agency, and the Concurrency Management Assessment concerning said application for an amendment, as described below; and

WHEREAS, the Board of County Commissioners has determined and found that approval of said application for an amendment, as described below, would promote the public health, safety, morals, order, comfort, convenience, appearance, prosperity or general welfare.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF COLUMBIA COUNTY, FLORIDA, AS FOLLOWS:

<u>Section 1</u>. Pursuant to an application, Z 0525, by Michael F. Millikin, to amend the Official Zoning Atlas of the Land Development Regulations by changing the zoning district of certain lands, the zoning district is hereby changed from RESIDENTIAL SINGLE FAMILY-1 (RSF-1) to COMMERCIAL INTENSIVE (CI) on property described, as follows:

A parcel of land lying within Section 18, Township 4 South, Range 17 East, Columbia County, Florida. Being more particularly described, as follows: Commence at the Northeast corner of said Section 18; thence South 02°16'07" East, along the East line of said Section 18, a distance 608.82 feet to the Point of Beginning; thence continue South 02°16'07" East still, along said East line of Section 18, a distance of 600.35 feet; thence South 85°46'48" West parallel the North line of said Section 18 a distance of 2,270.59 feet to a point on the East right-of-way line of State Road 47, said point lying on the arc of a curve, concave Easterly, having a radius of 6,488.40 feet; thence Northerly, along said East right-of-way line of State Road 47 and along the arc of said curve through a central angle of 04°36'51", an arc distance of 522.51 feet to the end of said curve, said arc being subtended by a chord having a bearing of North 09°16'25" East and a distance of 522.37 feet; thence North 11°34'50" East still, along said East right-of-way line of State Road 47, a distance of 95.66 feet; thence North 85°46'44" East 2,140.97 feet to the Point of Beginning.

Containing 30.43 acres, more or less.

<u>Section 2</u>. Severability. If any provision or portion of this ordinance is declared by any court of competent jurisdiction to be void, unconstitutional or unenforceable, then all remaining provisions and portions of this ordinance shall remain in full force and effect.

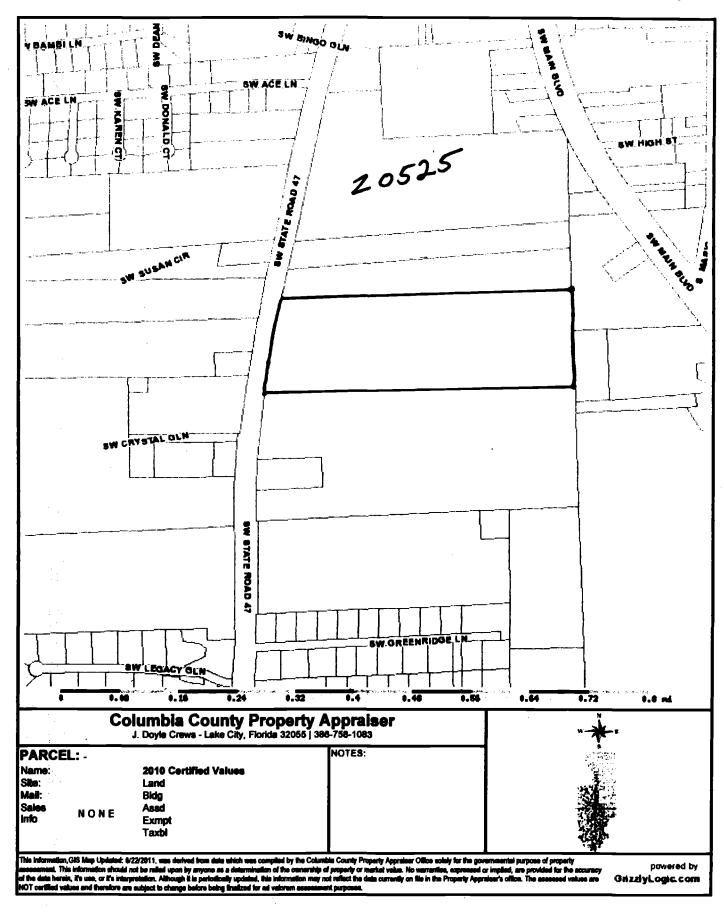
<u>Section 3</u>. Conflict. All ordinances or portions of ordinances in conflict with this ordinance are hereby repealed to the extent of such conflict.

Section 4. Effective Date. Pursuant to Section 125.66, Florida Statutes, as amended, a certified copy of this ordinance shall be filed with the Florida Department of State by the Clerk of the Board of County Commissioners within ten (10) days after enactment by the Board of County Commissioners. This ordinance shall become effective upon filing of the ordinance with the Florida Department of State.

<u>Section 5</u>. Authority. This ordinance is adopted pursuant to the authority granted by Section 125.01, Florida Statutes, as amended, and Sections 163.3161 through 163.3248, Florida Statutes, as amended.

PASSED AND DULY ADOPTED, in regular session with a quorum present and voting, by the Board of County Commissioners this <u>15<sup>TH</sup></u> day of <u>December</u> 2011.

	BOARD OF COUNTY COMMISSIONERS OF COLUMBIA COUNTY, FLORIDA
Attest:	
P. DeWitt Cason, County Clerk	Scarlet Frisina, Chair



### **Board of County Commissioners**

## Memo

To: Dale Williams, County Manager

From: Michele Crummitt, Human Resources Director

**CC:** Recruiting file

**Date:** 12/12/2011

Re: County Engineer

You and I, along with Kevin Kirby and John Colson, recently interviewed candidates for a vacant County Engineer position. The committee is recommending Chad Williams for the position, pending completion of reference checks and pre-employment screenings. The committee recommends that Mr. Williams' annual salary be set at \$95,000.



Member of



## Florida Crown Workforce Board, Inc. Region 7

1389 US Hwy. 90 West, Suite 170B Lake City, FL 32055 (386) 755-9026 telephone \* (386) 752-6461 fax TTY via the Florida Relay Service 711 or (386) 752-2622

Serving the Counties of Columbia, Dixie, Gilchrist & Union

**DEC 0.6** 2011

Board of County Commissioners

Columbia County

**December 6. 2011** 

Commissioner Ronald Williams
Columbia County Board of County Commissioners
PO Drawer 1529
Lake City. FL 32056-1529

Re: Board/Consortium Meeting

**Dear Commissioner:** 

We are enclosing for your reference copies of the following documents relative to the proposed Workforce Accountability Act which was discussed at the Board/Consortium meeting on Tuesday, December 6, 2011:

- 1. Point paper on the Workforce Accountability Act;
- 2. Draft letter which you may use to send to your legislative delegation or individual members of the Senate/House of Representatives; and
- 3. List of addresses, phone numbers and other contact information for our local Senators, Representatives and members of the appropriate committees that will be reviewing the Workforce Accountability Act.

We strongly urge you to use these tools to make your position known to our Legislators in Tallahassee. If you have any questions, please feel free to contact me.

Sincerely.

John Chastain Executive Director

JC/as

Enclosures as noted

An equal opportunity employer/program.

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Bringing People and Business Together

### **Workforce Board Accountability Act**

### **Legislative Talking Points:**

- Florida has a world class Workforce system
  - o Identified as Best in US by US Chamber of Commerce
  - Quality comes from local decision making vs. Government bureaucracy
  - 24/7 Wall St. ranks Florida 40<sup>th</sup> in Best and Worst Run States in America
- Local autonomy permits flexibility and rapid response to local issues and needs
- There are 24 autonomous Regional Workforce Boards
  - o One size does not fit all
    - Our rural counties have different needs than Miami or Orlando
  - Governor has submitted the Workforce Board Accountability
     Act to the Legislature which would make one size fit all
    - All 24 Regions punished for the actions of a few
- The Act would establish micromanagement of Workforce in the hands of State bureaucrats without an understanding of how it works
  - o Contradicts Governor's platform of less government intrusion
- Governor appointment (and authority to remove) Board members,
   Chairs and Executive Directors violates the intent of the Federal
   Workforce Investment Act
  - o Power is assigned to the local Region
  - Opens door for Governor to remove members for political reasons or ideological disagreements
  - There is no definitive criteria other than the "pleasure" of the Governor
  - Proposed Act permits the Governor to remove entire Boards or individual Board members for "cause"
    - "Cause" is not defined and is ambiguous and open to the Governor's personal interpretation

- The Act leads to politicization of the Boards and opens the door for cronyism
- The Act requires budget to be submitted to WFI/DEO for their review after it is approved by the Chief Elected Officials at the local level
  - Raises the question of what is the role and responsibility of the Board and Consortium
  - o Purpose of review is undefined
  - This Act will delay implementation of contracts, leases, and other budgetary issues as no review timeline is established
- The Act has not identified any cost savings from this implementation
- Services will be degraded when handled by a larger bureaucracy
- The Act requires financial disclosure by volunteer Board members
  - Workforce is being singled out; other volunteer Boards are not required to provide disclosure
  - Will make recruiting good Board members even more difficult
- The Act requires a single branding for all 24 Workforce Boards
  - Boards are already branded under Employ Florida
     Marketplace (EFM) which was developed at considerable expense
  - Single branding lumps Boards with good reputations into the same category as those that have experienced difficulties
  - Involves considerable expense (letterhead, marketing materials, etc.) for no significant gain

### (Your Letterhead)

Date:	
То:	(fill in legislative delegate)
Re: Workforce Board Accountability Act	
Dear	:

6° . . . .

The Florida Workforce system is presently recognized by the US Chamber of Commerce as the #1 Workforce system in the nation. I am writing you today because I am concerned that actions about to be taken in the Legislature threaten to undermine and possibly destroy this unique Florida asset. An as yet unnumbered bill will be introduced during the upcoming Legislative session called the "Workforce Board Accountability Act" (hereinafter referred to as "The Act"). The Act has seven (7) principle components which are of concern to the local elected officials of this County. These specific concerns are:

 The Act establishes a cap on the number of members that can be assigned to the Regional Workforce Boards (RWBs) and will require that the Chief Elected Officials obtain the approval of the Governor before appointing additional members to the local Board.

The Federal Workforce Investment Act (WIA), SEC. 117(b)(2)(B) states that "Membership may include such other individuals or representatives of entities as the chief elected official (CEO) in the local area may determine to be appropriate."

- The WIA mandates that 51% of the Board's composition be comprised of local business and specifies the members that comprise the remaining other 49%.
- -- We oppose this provision of the Act as it is an overextension of the Governor's authority and responsibility as delegated by Federal Statute and nullifies the authority of the local elected officials to structure their Board as mandated by WIA and as necessary to address local issues as intended by Federal law.
- 2. The Act requires that each member of the Board file a financial disclosure statement.

The WIA does not make this a requirement for Board members as they serve in a voluntary capacity. There is little reward or incentive for local business representatives to serve on RWBs. To impose a requirement for financial disclosure will likely lead to the resignation of many seated Board members and will make recruitment of new/replacement members increasingly more difficult.

- We oppose this provision of the Act as it will make recruiting local business members even more difficult.
- 3. The Act requires that the RWB Chair and President/Executive Director serve at the approval and pleasure of the Governor.

The WIA SEC. 117(b)(5) states that the "The local Board shall elect a Chairperson for the local Board from among the representatives described in paragraph (2)(A)(i) (representatives of business in the local area...)"

- We oppose this provision of the Act as there is no proviso in the Federal Statutes authorizing the Governor to appoint the President/Executive Director as this is an inherent responsibility of the local Board. More importantly, serving at the approval and pleasure of the Governor is an open invitation to the politicization of the local Workforce system with the ultimate outcome being the misdirection of resources based upon political considerations and the degradation of services provided to customers of the local Region.
- 4. The Act requires that a member of the local Workforce Board may be removed by the Governor for cause.

The WIA does not provide this authority to the Governor and it is an inherent responsibility of the local Board. The local Board/CEO is in the best position to determine the need and conditions under which a Board member would be removed. The definition of "cause" is purely subjective and opens the door for abuse, misapplication and misinterpretation. There is no comprehensive document that can detail all the possible reasons that might lead to the justified removal of a Board member. Such standards are presently the prerogative of the local Board/CEO and should remain under their purview and oversight.

- We oppose this provision of the Act as the WIA is designed to encourage autonomy, originality and local design to meet local needs and goals. Each Region establishes their own standards of conduct, ethics, expectations, processes and procedures. A cookie cutter approach, directed by State bureaucrats, compromises the Regional autonomy concept which is the heart of WIA.
- 5. The local Board shall develop a budget subject to the approval of the CEO.

The WIA SEC. 117 (d)(3)(a) directs that "The local board shall develop a budget for the purpose of carrying out the duties of the local Board under this section, subject to the approval of the CEO".

- We support this provision of the Act as it is already mandated by the WIA and feel that is sufficient. The CEOs overseeing the Florida Crown Workforce Board (RWB7) have always reviewed and approved the annual budget as well as revised budgets presented throughout the fiscal year. The annual budget is publicly developed in a fully transparent manner in which the community, Board members and CEOs participate.
- 6. The Act requires that each RWB submit its annual budget for review to Workforce Florida, Inc. 2 weeks after the approval of the CEOs.

The WIA SEC. 117 (d)(3)(a) directs that "The local board shall develop a budget for the purpose of carrying out the duties of the local Board under this section, subject to the approval of the CEO".

- We oppose this provision of the Act as WIA establishes the authority for the development and approval of the budget at the local level with no proviso for review by the State. This calls into question the need for a local Board or CEO involvement. The role of the State in the process is undefined and while the date for submission is specified there is no corresponding specification upon the State for timely review and response. It raises the question of the State overriding the prerogative and judgment of the local Board and the CEOs.
- The normal delays inherent in State bureaucracy raises concerns that a lack of timeliness will impact leases, contracts, new hires, day to day operations and delivery of services to customers.
- 7. The Act requires that WFI shall establish a single statewide workforce system brand for Florida.

The WIA does not address this issue but gives local Boards autonomy.

- We oppose this provision of the Act as the Florida Workforce system already has a brand called "Employ Florida". This brand was developed in consultation with marketing analysts and at considerable expense less than 5 years ago. While Employ Florida is a Statewide brand it permits individual affiliates to retain their local identities, i.e., Florida Crown Workforce Board (RWB7). This will result in an unwarranted waste of taxpayer dollars for signage, marketing materials, letterheads, business cards, etc. for no substantive gain.
- A cookie cutter brand results in the entire system being tarred for the inappropriate and isolated actions that might occur in an individual Region. This is not helpful to the overall state workforce system.
- Assertions that employers and customers have difficulty locating their local Board are mitigated by the fact that RWB7, a small rural Region, served over 31,000 customers in the past fiscal year.

We request that you use your influence during the upcoming Legislative session to prevent the passage of the Workforce Board Accountability Act as it is contrary to the spirit and intent of the Federal Workforce Investment Act and represents a major overextension of the Governor and the State's responsibilities under the WIA. The end result of passage will be a major loss of local control and autonomy and the likely degradation of services to the most needy of our population.

Respectfully submitted.

(Sign and type in your name and title)

### **Legislators to Contact**

### Florida Senators:

Dixie/Columbia:

Sen. Charlie Dean

District Office:

405 Tompkins Street, Inverness, FL 34450

(352) 860-5175

Tallahassee Office:

302 Senate Office Bldg., 404 So. Monroe Street,

Tallahassee, FL 32399-1100

(850) 487-5017

Dean, Charles S. "Charlie", Sr.

Gilchrist/Columbia/Union: Sen. Steve Oelrich

District Office:

4131 NW 28th Lane, Suite 7, Gainesville, FL 32606

(352) 375-3555

Tallahassee Office:

418 Senate Office Bldg., 404 So. Monroe Street,

Tallahassee, FL 32399-1100

(850) 487-5020

Oelrich, Steve

### Florida Representatives:

District 10:

Rep. Leonard L. Bembry

District Office:

304 NW Crane Ave., Bldg. 36, Madison, FL 32340-1423

(850) 973-5630

Tallahassee Office:

405 House Office Bldg., 402 So. Monroe Street

Tallahassee, FL 32399-1300

(850) 488-7870

Bembry, Leonard L.

District 11:

Rep. Elizabeth Porter

District Office:

678 SE Baya Drive, Lake City, FL 32025-6038

(386) 719-4600

Tallahassee Office:

1301 The Capitol, 402 So. Monroe Street,

Tallahassee, FL 32399-1300

(850) 488-9835

Porter, Elizabeth W.

District 12:

Rep. Janet H. Adkins

District Office:

945 N. Temple Ave., Starke, FL 32091-2110

(904) 966-6215

Tallahassee Office:

313 House Office Bldg., 402 So. Monroe Street

Tallahassee, FL 32399-1300

(850) 488-6920

Adkins, Janet H.

#### Florida Senate:

Budget Subcommittee on Transportation, Tourism and Economic Development

Mailing Address:

404 S. Monroe Street, Tallahassee, FL 32399-1100

(850) 487-5140

Chair:

Sen. Lizbeth Benacquisto

Contact:

benacquisto.lizbeth.web@flsenate.gov

**District Offices:** 

17595 S. Tamiami Trail

Suite 200-9

Ft. Myers, FL 33908

(239) 433-6599

Members:

Vice Chair: Senator Gwen Margolis (D)

- Senator JD Alexander (R)
- Senator Michael S. "Mike" Bennett (R)
- Senator Ellyn Setnor Bogdanoff (R)
- Senator Larcenia J. Bullard (D)
- Senator Charles S. "Charlie" Dean, Sr. (R)
- Senator Miguel Diaz de la Portilla (R)
- Senator Greg Evers (R)
- Senator Mike Fasano (R)
- Senator Don Gaetz (R)
- Senator Audrey Gibson (D)
- <u>Senator Jack Latvala (R)</u>
- <u>Senator Jim Norman (R)</u>
- Senator Maria Lorts Sachs (D)
- Senator Christopher L. "Chris" Smith (D)
- Senator Eleanor Sobel (D)

Representatives:

Glorioso, Richard (R)

Chair

<u>Horner, Mike (R)</u>

Vice Chair

Jenne, Evan (D)

**Democratic Ranking Member** 

Aubuchon, Gary (R)

Bovo, Jr., Esteban L. (R)

Carroll, Jennifer (R)

Gibbons, Joseph A. (D)

Gibson, Audrey (D)

Hukill, Dorothy L. (R)

Murzin, Dave (R)

Patronis, Jimmy (R)

Rogers, Hazelle P. (D)

Sachs, Maria Lorts (D)

Schenck, Robert C. (R)

Location: 221 The Capitol \* 402 South Monroe Street \* Tallahassee, FL 32399-1300

Contact: (850) 488-9534