# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2014

# ANNUAL FINANCIAL REPORT

# For the Fiscal Year Ended September 30, 2014

# TABLE OF CONTENTS

	PAGE NO.
FUND COMBINING STATEMENTS  Nonmajor Governmental Funds	
Combining Balance Sheet	73
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	75
Combining Statement of Fiduciary Net Position	77
SINGLE AUDIT AND COMPLIANCE SECTION Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	79
Independent Auditors Report on Compliance with Requirements that Could Have a Direct and Material Effect on Each Major State Project and on Internal Control over Compliance in Accordance with Chapter 10.550, Rules of the Auditor General, Office of the Auditor General	81
Independent Auditor's Report on Compliance with Requirements that Could Have a Direct and Material Effect on Each Major Federal Program and on Internal Control over Compliance Required by OMB Circular A-133	84
Schedule of Expenditures of Federal Awards and State Financial Assistance	86
Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance	88
Schedule of Findings	89
Management Letter	91
Independent Accountant' Report	94

# **INTRODUCTORY SECTION**

# LIST OF PRINCIPAL OFFICIALS

# **September 30, 2014**

Title  Board of County Commissioners	Name
District I	Ronald Williams
District II	Rusty DePratter
District III	Bucky Nash
District IV	Stephen E. Bailey
District V	Scarlet P. Frisina
County Attorney	Marlin M. Feagle
Clerk of Circuit Court	P. DeWitt Cason
Property Appraiser	J. Doyle Crews
Sheriff	Mark Hunter
Supervisor of Elections	Elizabeth P. Horne

# **FINANCIAL SECTION**

**BASIC FINANCIAL STATEMENTS** 



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandionescpa.com

#### INDEPENDENT AUDITORS' REPORT ON THE FINANCIAL STATEMENTS

To the Board of County Commissioners and Constitutional Officers Columbia County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Columbia County, Florida, as of and for the fiscal year ended September 30, 2014, and the related notes to the financial statements which collectively comprise Columbia County, Florida's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate under the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Florida Institute of Certified Public Accountants • American Institute of Certified Public Accountants

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Columbia County, Florida as of September 30, 2014, and the respective changes in financial position and cash flows, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 11 through 18 and budgetary comparison information on pages 61 through 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Columbia County, Florida's financial statements as a whole. The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A - 133, Audits of States, Local Governments, and Non - Profit Organizations, and Chapter 10.550 Rules of the State of Florida, Office of the Auditor General; and is not a required part of the financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The combining fund financial statements, listed in the table of contents, are also presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the financial and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 28, 2015 on our consideration of Columbia County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards, in considering the Columbia County, Florida's internal control over financial reporting and compliance.

**POWELL & JONES** 

Certified Public Accountants May 28, 2015

Powel & Jones

# COLUMBIA COUNTY, FLORIDA Management's Discussion and Analysis For the Fiscal Year Ended September 30, 2014

The County's management discussion and analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2014. The analysis provides summary financial information for the County and should be read in conjunction with the County's financial statements.

The County has implemented Governmental Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. This statement requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis.

Its intent is to provide a brief, objective, and easily readable analysis of the County's financial performance for the year and its financial position at fiscal year end September 30, 2014.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The **Government-wide financial statements** present an overall picture of the County's financial position and results of operations. The **Fund financial statements** present financial information for the County's major funds. The **Notes to the financial statements** provide additional information concerning the County's finances that are not disclosed in the government-wide or fund financial statements.

#### **Government-wide financial statements**

The government-wide financial statements consist of the **statement of net position** and the **statement of activities**, and are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. Emphasis is placed on the net position of governmental activities and business-type activities and the change in net position. Governmental activities are primarily supported by property and non ad valorem taxes, sales and use taxes, federal and state grants, and state shared revenues. Business-type activities are supported by charges to the users of those activities.

The statement of net position presents information on all assets and liabilities of the County, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Net position is reported in three categories: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental Activities separate from those of business-type activities.

The statement of activities presents information on all revenues and expenses of the County and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the County. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include public safety, physical environment, transportation, economic environment, human

services, culture and recreation, and general government services. Business-type activities financed by user charges include the landfill and sewer operations.

#### **Fund financial statements**

A fund is a separate accounting entity with a self-balancing set of accounts, and is used to maintain control over resources that have been segregated for specific activities or objectives in accordance with special regulations, restrictions, or limitations. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

Proprietary fund financial statements provide information on all assets and liabilities of the fund, changes in the economic resources (revenues and expenses), and total economic resources.

Fund financial statements include a **balance sheet** and a **statement of revenues, expenditures, and changes in fund balances** for all governmental funds. A **statement of revenues, expenditures, and changes in fund balances - budget and actual**, is provided for the County's general fund and major special revenue, capital projects, and debt service funds as required supplementary information. For the proprietary funds, which includes business-type activities, a **statement of net position**; a **statement of revenues, expenses, and changes in net position**; and a **statement of cash flows** are presented. A combining statement of fiduciary net position is presented for the County's agency funds.

Fund financial statements provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The government-wide financial statements and the fund financial statements provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, split between governmental activities and business-type activities. These statements are comparable to private-sector companies and give a good understanding of the County's overall financial health and how the County paid for the various activities, or functions, provided by the County. All assets of the County, including buildings, land, roads, and bridges are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds, landfill closure liabilities, and future employee benefits obligated but not paid by the County, are included. The **statement of activities** includes depreciation on all long lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid "doubling up" the revenues and expenses.

The fund financial statements provide a picture of the major funds of the County and a column for all non-major funds. In the case of governmental activities, outlays for long lived assets are reported as expenditures, and long-term liabilities are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements, a reconciliation is provided from the fund financial statements to the government wide financial statements.

#### Notes to the financial statements

The **Notes to the financial statements** provide additional detail concerning the financial activities and financial balances of the County. Additional information about the accounting practices of the County, investments of the County, long-term debt, and pension plan are some of the items included in the notes to the financial statements.

#### FINANCIAL HIGHLIGHTS

Total assets of the County exceeded total liabilities by \$162,711,115 (net position). Unrestricted net position for governmental activities was \$19,783,466 and for business-type activities was \$86,741. Governmental Activities restricted net position is \$17,125,815, and was \$-0- for Business-type Activities.

Total net position decreased by \$(4,948,074). Of that amount, \$(3,451,695) is attributable to Governmental Activities and Business-type Activities net position decreased by \$(1,496,379).

Governmental Funds revenues decreased by \$(1,260,344) to \$59,543,974. This decrease in revenue was due primarily to a decrease in grant revenue. Governmental Fund expenditures increased by \$7,440,852 to \$62,695,669. This increase in expenditures was primarily due to recreation, road improvement and other capital outlay.

Business-type activities revenues increased to \$2,780,145, and business-type expenses also increased to \$4,578,524. The increase in expenses was attributable to an increase in landfill closure costs.

# FINANCIAL ANALYSIS OF THE COUNTY

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At September 30, 2014, the assets of the County exceed liabilities by \$162,711,115.

The following schedule provides a summary of the assets, liabilities, and net position of the county.

#### **Net Position**

			Total Government				
	Governmental	Business-type	2014	2013			
Assets							
Current assets	\$ 42,406,092	\$ 5,081,796	\$ 47,487,888	\$ 56,589,259			
Restricted assets	-	4,768,383	4,768,383	4,654,058			
Noncurrent assets	126,409,665	12,053,315	138,462,980	135,058,638			
Total assets	168,815,757	21,903,494	190,719,251	196,301,955			
Liabilities							
Current liabilities (payable							
from current assets)	3,724,755	244,347	3,969,102	5,675,394			
<b>Current liabilities (payable</b>							
from restricted assets)	-	200,401	200,401	119,647			
Noncurrent liabilities	13,128,468	10,710,165	23,838,633	22,897,724			
Total liabilities	16,853,223	11,154,913	28,008,136	28,692,765			
Net Position							
Net position invested in capita	al						
assets, net of related debt	115,053,253	10,661,840	125,715,093	121,164,741			
Net position - restricted	17,125,815	-	17,125,815	31,613,660			
Net position - unrestricted	19,783,466	86,741	19,870,207	14,830,789			
Total net position	\$151,962,534	\$ 10,748,581	\$162,711,115	\$167,609,190			

77.27% of the County's net position reflects its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 10.53% of the County's net position represents resources that are dedicated or subject to restrictions on how they may be used. The remaining balance of unrestricted net position (12.21%) may be used to meet the government's ongoing obligations to citizens and creditors.

The following schedule provides a summary of the changes in net position. The decrease in Governmental Activities net position is due primarily to the decrease in grant funding in the fiscal year ended September 30, 2014. The decrease in Business-type Activities net position is due to and increase in landfill closure costs.

#### **Changes in Net Position**

	Governmental	Business-type	Total Government				
	Activities	Activities	2014	2013			
Revenues:							
Program revenues							
Charges for services	\$15,697,718	\$ 2,586,918	\$18,284,636	\$14,639,069			
Operating grants/							
contributions	2,757,882	90,909	2,848,791	5,616,245			
Capital grants/contributions	1,501,723	-	1,501,723	3,936,155			
General revenues							
Property taxes	17,433,137	-	17,433,137	17,326,161			
Sales and use taxes	10,457,579	-	10,457,579	9,997,532			
Federal and State shared							
revenues	10,479,745	-	10,479,745	11,037,573			
Interest	149,980	63,939	213,919	53,239			
Other	1,066,210	40,379	1,106,589	461,271			
Total revenues	59,543,974	2,782,145	62,326,119	63,067,245			
Expenses:							
General government	10,040,840	-	10,040,840	9,788,439			
Public safety	22,886,682	-	22,886,682	19,918,883			
Physical environment	4,515,587	4,578,524	9,094,111	6,886,172			
Transportation	15,897,019	-	15,897,019	12,857,225			
Economic environment	1,459,428	-	1,459,428	1,099,379			
Human services	2,550,712	-	2,550,712	2,547,370			
Culture/recreation	2,986,423	-	2,986,423	2,893,914			
Court related	2,055,126	-	2,055,126	1,591,830			
Interest on long-term debt	303,852		303,852	236,694			
Total expenses	62,695,669	4,578,524	67,274,193	57,819,906			
Transfers in (out)	(300,000)	300,000					
Increase (decrease) in							
net position	\$ (3,451,695)	\$ (1,496,379)	\$ (4,948,074)	\$ 5,247,339			

Property taxes provide 29.28% of the revenues for Governmental Activities, while sales taxes provide 17.6%. Most of the Governmental Activities resources are spent for Public Safety (36.5%), General Government (16%), Transportation (25%), and Physical Environment (7%).

# **FUND FINANCIAL INFORMATION**

#### **Governmental Funds**

#### **General Fund**

The County's General Fund is the main operating fund of the County. It is used to account for all financial resources that are not restricted by State or Federal laws, County Ordinances or other externally imposed requirements. As of September 30, 2014, total assets were \$17,229,974 and total liabilities were \$498,663. The ending fund balance was \$16,731,311; \$2,230,140 of which is restricted and an additional amount of \$4,093,999 was committed or assigned for specified projects.

During the year ended September 30, 2014, total revenues, \$30,799,365, exceeded total expenditures, \$14,691,854, by \$16,107,511. \$17,210,210 was transferred to other funds for operational and capital related purposes and \$407,811 was transferred in. The net decrease in the fund balance in the General Fund was therefore, \$(694,888).

During the fiscal year, the County amended the General Fund budget by \$9,813,221, due to recreation capital outlay, the Suwannee River Water Management District Mitigation Project, and road projects transfers being approved during the course of the year in excess of the original approved budget.

#### **Other Governmental Funds**

The County Transportation Trust Fund accounts for motor fuel taxes designated for the annual maintenance of roads, bridges, right-of-way, drainage systems, etc. The County has the legal authority to levy ad valorem taxes for the Transportation Fund, but has elected not to do so. During the year, expenditures exceeded revenues, debt proceeds, and transfers by \$(247,766), resulting in an ending fund balance of \$4,172,818.

The *Municipal Services Fund* accounts for expenditures incurred for the solid waste collection and fire control services in the unincorporated area, and other services which primarily benefit residents of the unincorporated area of the County. Financing is provided by non-ad valorem assessments and other revenues derived from the unincorporated area. For the fiscal year ended September 30, 2014, expenditures and transfers exceeded revenues by \$(2,514,699). This was primarily due to a transfer of \$2,000,000 to the Road Improvement Fund.

The Sheriff General Fund is the general operating fund of the Sheriff, a Constitutional Officer. The primary source of funds are transfers from the Board of County Commission General Fund. Expenditures for the year were \$12,789,837, and by law this fund has no ending fund balance.

The Clerk of Courts General Fund is the general operating fund of the Clerk of the Circuit Court, a Constitutional Officer. The primary source of funds are various court related fees and service charges and transfers from the Board of County Commission General Fund. Expenditures for the year were \$2,256,996, and this fund also has no ending fund balance.

The *Economic Development Fund* accounts for expenditures associated with debt service and other outlays for economic development projects authorized by the Board of County Commissioners. During the year, revenues exceeded expenditures and transfers out by \$84,829, leaving an ending fund balance of \$2,006,597.

The Connector Road Project Fund accounts for the ongoing project to provide bypass roads to relieve traffic congestion throughout the county. Financing is provided by a previously dedicated local option gas tax and state construction grants. During the year, expenditures and transfers out exceeded revenues and transfers in by \$(5,124,759), leaving an ending fund balance of \$(67,573.)

The Road Improvement Fund accounts for the ongoing resurfacing and improvements to various roads within the County. Financing is provided by State construction grants and various transfers from other Board funds. During the year, revenues and transfers in exceeded expenditures \$1,590,428, leaving an ending fund balance of \$5,020,667.

#### **General Fund Budget**

Actual revenues for the General Fund exceeded budgeted revenue by \$2,228,170. This was primarily due to an increase in the Small County Surtax and charges for services. Budgeted expenditures were greater than actual by \$3,120,354. This was primarily due to capital projects which were not completed in the 2014 fiscal year.

#### **Proprietary Funds**

The Landfill Enterprise Fund accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste disposal facility. This fund is substantially financed by tippage fees charged to users of the services. Total assets as of September 30, 2014, were \$18,927,838, total liabilities were \$9,742,755 and net position was \$9,185,083. Total income, including interest, grants, and a net gain on disposition of fixed assets was \$2,733,120 and total expenses were \$4,145,869, leaving a change in net position of \$(1,412,749).

The Utilities Fund, accounts for the financial activities associated with the County operated water and sewer services. Total assets at September 30, 2014 were \$4,429,525, total liabilities were \$2,866,027, and net position was \$1,563,498. Total income and transfers in were \$349,025. Total expenses, including interest expense, were \$432,655, leaving a net change in net position of \$(83,630).

#### CAPITAL ASSETS ACTIVITY

The County's capital assets for its governmental and business-type activities as of September 30, 2014, is \$138,394,630 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress, net of depreciation. General fixed assets are recorded at cost. For assets purchased before 2003, assets were recorded at cost or fair market value. Depreciation was not recognized for governmental activities.

The most significant change in capital assets during the fiscal year was the ongoing construction of various road and other capital projects.

The following schedule provides a summary of the County's capital assets balances for the year ended September 30, 2014, compared to the prior year:

# **Capital Assets**

	Governmental	Business-type	<b>Total Government</b>			
	Activities	Activities	2014	2013		
Land and improvements	\$ 10,538,921	\$ 1,942,202	\$ 12,481,123	\$ 9,947,717		
Construction in progress	15,407,449	2,557,128	17,964,577	12,359,602		
Infrastructure	147,968,162	-	147,968,162	146,377,341		
Buildings and improvements	55,291,909	13,841,536	69,133,445	67,910,725		
Equipment	27,385,657	3,269,959	30,655,616	30,367,588		
	256,592,098	21,610,825	278,202,923	266,962,973		
Less accumulated depreciation	(130,250,783)	(9,557,510)	(139,808,293)	(131,979,985)		
Total	\$126,341,315	\$ 12,053,315	\$138,394,630	\$134,982,988		

#### **DEBT MANAGEMENT**

#### **Governmental Activities Debt**

During the year, total long-term debt decreased by \$923,601, leaving the following balances:

Revenue bonds	\$ 9,377,585
Capital leases	1,910,477
Compensated absences	2,165,183
	\$ 13,453,245

#### **Business-type Activities Debt**

The County has received loans from the Florida Department of Environmental Protection in support of its utility services. The total balances payable of these loans was \$1,391,475 at September 30, 2014.

The County also had \$35,752 in long term compensated absences and an estimated landfill closure and post-closure liability \$9,519,091 at year end.

#### **OTHER FINANCIAL INFORMATION**

#### **Economic Factors and Next Year's Budget**

- The current unemployment rate for the County, was 6.1%.
- The estimated population for the County in 2014 was 67,531, and is estimated to be approximately the same by the end of 2015.
- The ad valorem tax millage rate for the County was 8.015 mills in 2014, which was the same as the prior year. During the ensuing year, the millage rate was kept at the same rate.

# **REQUEST FOR INFORMATION**

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. Questions concerning this report or requests for additional information should be addressed to the County Manager, P. O. Drawer 1529, Lake City, Florida 32025, or by calling (386) 758-1005.

# STATEMENT OF NET POSITION

# **September 30, 2014**

	Governmental Activities	Business - type Activities	Total		
ASSETS	Activities	Activities	i otai		
Current Assets					
Cash	\$ 14,747,70	07 \$ 5,268,367	\$ 20,016,074		
Accounts receivable	113,55		402,890		
Internal balances	1,453,86	,	.02,000		
Due from agency funds	372,20	*	372,205		
Due from other governmental units	1,766,58		1,778,561		
Inventories	75,74		75,746		
Prepaid expenses	37,38		37,383		
Investments	23,834,23		24,800,209		
Other current assets	4,82		4,820		
Total current assets	42,406,09		47,487,888		
			,,		
Noncurrent Assets					
Restricted assets					
Cash		- 98,344	98,344		
Investments		- 4,670,039	4,670,039		
Total restricted assets		- 4,768,383	4,768,383		
Note receivable	68,35		68,350		
Capital assets, net	126,341,3		138,394,630		
Total noncurrent assets	126,409,66		143,231,363		
Total assets	\$ 168,815,7	\$ 21,903,494	\$ 190,719,251		
LIABILITIES					
Current Liabilities					
Accounts payable	\$ 1,999,29	96 \$ 173,924	\$ 2,173,220		
Accrued payroll liabilities	658,26		658,268		
Due to agency funds	2,24	- 0	2,240		
Due to other governmental units	24,04	15 -	24,045		
Accrued compensated absences	324,77	77 35,752	360,529		
Interest payable	34,64	6,780	41,422		
Deposits		- 17,491	17,491		
Deferred revenue	668,78		668,789		
Other current liabilities	12,69	10,400	23,098		
Total current liabilities	3,724,75		3,969,102		
Current Liabilities Payable from Restricted Assets					
Landfill postclosure costs		- 200,401	200,401		
	-	- 200,401	200,401		
Noncurrent Liabilities	-				
Due within one year:					
Notes and loans payable		- 101,777	101,777		
Capital leases	147,80		147,865		
Bonds payable	1,359,2		1,359,241		
Due in more than one year:	.,000,2	••	.,000,2		
Notes and loans payable		- 1,289,698	1,289,698		
Capital leases	1,762,6		1,762,612		
Bonds payable	8,018,34		8,018,344		
Accrued compensated absences	1,840,40		1,840,406		
Estimated landfill closure liability	1,040,40	- 9,318,690	9,318,690		
Total noncurrent liabilities	13,128,46		23,838,633		
Total liabilities	16,853,22		28,008,136		
(Continued)	10,033,22	11,104,913	20,000,130		

# STATEMENT OF NET POSITION

# **September 30, 2014**

	Governmental		Bus	siness - type	
	Activities			Activities	T otal
NET POSITION					
Invested in capital assets, net of related debt	\$	115,053,253	\$	10,661,840	\$ 125,715,093
Restricted		17,125,815		-	17,125,815
Unrestricted		19,783,466		86,741	19,870,207
Total net position	\$	151,962,534	\$	10,748,581	\$ 162,711,115

See notes to financial statements.

# COLUMBIA COUNTY, FLORIDA STATEMENT OF ACTIVITIES

For the Fiscal Year Ended September 30, 2014

Net (Expenses) Revenues and

			Program Services	i	Changes in Net Position					
	Expenses	Charges for Services	Operating Capita Grants and Grants a Contributions Contribut		Governmental Activities	Business Type Activities	T otal			
Functions/Programs										
Governmental Activities	A 40.040.040	A 0.070 F00		•	<b>(0.744.000)</b>	•	<b>*</b> (0.744.000)			
General Government	\$ 10,040,840	\$ 3,272,588	\$ 26,614	\$ -	\$ (6,741,638)	\$ -	\$ (6,741,638)			
Public Safety	22,886,682	6,197,664	423,662	21,791	(16,243,565)	-	(16,243,565)			
Physical Environment	4,515,587	3,641,645	-	4 470 000	(873,942)	-	(873,942)			
Transportation	15,897,019	28,730	4 000 050	1,479,932	(14,388,357)	•	(14,388,357)			
Economic Environment	1,459,428	4.070	1,669,852	-	210,424	-	210,424			
Human Services	2,550,712	1,279	125,118	-	(2,424,315)	-	(2,424,315)			
Culture/recreation	2,986,423	199,033	392,404	-	(2,394,986)	-	(2,394,986)			
Court-related	2,055,126	2,356,779	120,232	-	421,885	-	421,885			
Interest on long-term debt	303,852				(303,852)		(303,852)			
Total governmental activities Business - type activities Physical Environment	62,695,669	15,697,718	2,757,882	1,501,723	(42,738,346)	-	(42,738,346)			
Landfill and utilities	4,578,524	2,586,918	90,909	-	-	(1,900,697)	(1,900,697)			
Total government	67,274,193	18,284,636	2,848,791	1,501,723	(42,738,346)	(1,900,697)	(44,639,043)			
		General revenue	s							
		Ad valorem taxe	es		17,433,137	-	17,433,137			
		Sales and use t	axes		10,457,579	-	10,457,579			
		Franchise taxes	<b>i</b>		137,608		137,608			
		Federal paymen	nts in lieu of taxes		348,377	-	348,377			
		Federal and sta	te shared revenue		10,479,745	-	10,479,745			
		Interest			149,980	63,939	213,919			
		Gain (loss) on o	disposition of fixed	d assets	46,566	40,379	86,945			
		Rents and royal	ties		3,346	-	3,346			
		Miscellaneous			530,313	-	530,313			
		Transfers in (or	ut)		(300,000)	300,000	· -			
		Total general rev	enue		39,286,651	404,318	39,690,969			
		Change in net po	sition		(3,451,695)	(1,496,379)	(4,948,074)			
		Net position begi			155,364,229	12,244,960	167,609,189			
		Prior period adju	stment		50,000	-	50,000			
		Net position end	of year		\$ 151,962,534	\$ 10,748,581	\$ 162,711,115			

See notes to financial statements.

# COLUMBIA COUNTY, FLORIDA GOVERNMENTAL FUNDS BALANCE SHEET September 30, 2014

					Spe	cial F	Revenue F	unds	6				Capital Pro	jects Funds				
	General Fund	1	County ranspor- tation Trust		lunicipal Services		Clerk of Courts perating	0	Sheriff perating		Economic velopment		Connector Road Project	Road Improvement	Go	Other vernmental Funds	Go	Total overnmental Funds
ASSETS Cash Accounts receivable Notes receivable Due from other funds	\$ 1,601,129 104,874 - 1,676,014	\$	1,733,810 1,623 -	\$	1,754,792 - - 501,495	\$	13,816 302 - 154,296	\$	831,405 4,930 -	\$	373,379 - 68,350	\$	27,838 - -	\$ 2,984,637 - -	\$	5,426,901 1,823 - 257,737	\$	14,747,707 113,552 68,350 2,589,542
Due from other governmental units Inventories	991,775		497,049 75,746		35,018		38,819		19,237 -		12,820		-	51,619 -		120,243		1,766,580 75,746
Prepaid expenses Investments Other current assets	12,853,362 2,820	_	2,201,941	_	4,405,467	_	-	_	- -	_	1,573,725 2,000	_		2,748,674	_	37,383 51,061 -	_	37,383 23,834,230 4,820
Total assets	\$ 17,229,974	<u> </u>	4,510,169	\$	6,696,772	*	207,233	\$	855,572	\$	2,030,274	\$	27,838	\$ 5,784,930	*	5,895,148	\$	43,237,910
LIABILITIES AND FUND BALANCES LIABILITIES Accounts payable Due to other funds	\$ 452,763 13,927	\$	337,351 -	\$	109,452	\$	3,529 74,789	\$	110,547 140,249	\$	23,677	\$	95,411 -	\$ 764,263 -	\$	102,303 536,743	\$	1,999,296 765,708
Due to other governmental units Accrued payroll	4,020				-		-		-				-	-		20,025		24,045
liabilities Revenues collected	27,953		-		1,853		-		594,913		-		-	-		33,549		658,268
in advance Other current liabilities	<u> </u>		-		13,780 335		128,915 -		- 9,863		-		-	<u> </u>		526,094 2,500		668,789 12,698
Total liabilities	498,663		337,351		125,420		207,233		855,572		23,677		95,411	764,263		1,221,214		4,128,804
Fund balances Nonspendable:																		
Inventories Note receivable	-		75,746		-		-		-		68,350		-	-		-		75,746 68,350
Other	37,383		-		-		_		-		2,000		-	•		-		39,383
Restricted	2,230,140		4,097,072		6,571,352		_		_		2,000		-	-		4,227,231		17,125,795
Committed	2,658,710		-		-		-		-		-		-	-		52,684		2,711,394
Assigned	1,435,289		-		-		-		-		1,936,247		-	5,020,667		554,597		8,946,800
Unassigned	10,369,789		-		-		-		-		-		(67,573)			(160,578)		10,141,638
Total fund balances	16,731,311		4,172,818		6,571,352		-		-		2,006,597		(67,573)	5,020,667		4,673,934		39,109,106
Total liabilities and fund balances	\$ 17,229,974	\$	4,510,169	\$	6,696,772	\$	207,233	\$	855,572	\$	2,030,274	\$	27,838	\$ 5,784,930	\$	5,895,148		
				pos Cap in Lon in B	sition are difital assets u the funds: g-term debt the funds: onds payab apital lease:	ferei sed tran: le s	nt because in governn sactions ar	: nent re no	al activities	are		l res	sources and	are therefore not	•			126,341,315 (9,377,585) (1,910,477)
					ccrued com	•	sated abser	nces	i									(2,165,183)
See notes to financial state	ements.				nterest payal position of o		rnmental a	ctivi	ties								\$	(34,642) 151,962,534

# COLUMBIA COUNTY, FLORIDA GOVERNMENTAL FUNDS

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Fiscal Year Ended September 30, 2014

			Spe	ecial Revenue Fu	nds		Capital Pro	jects Funds		
	General Fund	County Transpor- tation Trust	Municipal Services	Clerk of Courts Operating	Sheriff Operating	Economic Development	Connector Road Project	Road Improvement	Other Governmental Funds	Total Governmental Funds
REVENUES Taxes	\$ 22,050,670	\$ 3,543,375	\$ 585,828	\$ -	\$ -	\$ -	s -	\$ -	\$ 1,949,877	\$ 28,129,750
Licenses and permits, special assessments	34,978	\$ 3,343,373 -	8.871.621	• -	-	φ - -	φ - -	φ - -	32.847	8.939.446
Intergovernmental	5,802,858	4,558,529	368,946	122,659	54,782	1,153,000	_	1,479,933	1,295,003	14,835,710
Charges for services	2,537,941	8,935	15,075	1,214,065	136,630	-, 100,000	_	., ,	2,042,489	5,955,135
Fines and forfeitures	142,630	-	.0,0.0	513,194	.00,000		_		273,067	928,891
Interest	68,700	12,169	45,494	-	-	1,594	2,355	7,364	12,304	149,980
Miscellaneous	161,588	155,170	95,905		95,281	3	_,	9,641	40,908	558,496
Total revenues	30,799,365	8,278,178	9,982,869	1,849,918	286,693	1,154,597	2,355	1,496,938	5,646,495	59,497,408
EXPENDITURES										
Current expenditures										
General government	4,689,144	-	337,761	739,548	-	-	-	-	3,503,629	9,270,082
Public safety	3,312,242		5,155,192	· •	12,427,881	-		-	128,636	21,023,951
Physical environment	902,669	5,780	3,604,354		· · · · -	-	-	-	· -	4,512,803
Transportation		7,084,356	-		-	-	59,659	1,862,249	-	9,006,264
Economic environment	181,639		1,896		-	279,979		-	989,308	1,452,822
Human services	2,510,272	-		-	-		-	-		2,510,272
Culture/recreation	2,002,821	-	-	-	-	-	-	-	757,731	2,760,552
Court- related	-	-	-	1,517,448	-	-	-	-	537,678	2,055,126
Capital outlay										
General government	23,880	-	-	-	-	-	-	-	2,948	26,828
Public safety	77,690	-	1,518,839	-	361,956	-	-	-	51,937	2,010,422
Physical environment	234,673	-	-	-	-	-	-	-	-	234,673
Transportation	-	1,425,547	-	-	-	-	6,674,955	2,227,208	-	10,327,710
Economic environment	-	-	-	-	-	-	-	-	316,727	316,727
Human services	31,600	-	-	-	-	-	-	-	-	31,600
Culture/recreation	725,224	-	-	-	-	-	-	-	-	725,224
Court- related	-	-	-	-	-	-	-	-	4,892	4,892
Debt services										
Principal	-	540,091	243,323	-	-	424,824	-	-	669,112	1,877,350
Interest		59,264	117,302			64,974			57,404	298,944
Total expenditures	14,691,854	9,115,038	10,978,667	2,256,996	12,789,837	769,777	6,734,614	4,089,457	7,020,002	68,446,242
Excess of revenues										
over (under)										
expenditures	16,107,511	(836,860)	(995,798)	(407,078)	(12,503,144)	384,820	(6,732,259)	(2,592,519)	(1,373,507)	(8,948,834)
Other financing sources (uses)										
Sale of fixed assets	-	540,645	481,099	-		-	-	-	-	1,021,744
Debt proceeds	-	838,156	-	-	-	-	-	-	-	838,156
Interfund transfers in	407,811	210,293	_	481,867	12,503,144	-	2,607,500	6,080,447	1,992,415	24,283,477
Interfund transfers out	•		(2 000 000)		,,	(200.000)				(24,583,477)
Total other financing	(17,210,210)	(1,000,000)	(2,000,000)	(74,789)	-	(300,000)	(1,000,000)	(1,897,500)	(1,100,978)	(24,565,477)
sources (uses)	(16,802,399)	589,094	(1,518,901)	407,078	12,503,144	(300,000)	1,607,500	4,182,947	891,437	1,559,900
sources (uses)	(10,002,333)	303,034	(1,310,301)	407,070	12,303,144	(300,000)	1,007,300	7,102,377	- 031,437	1,333,300
Net change in fund										
balances	(694,888)	(247,766)	(2,514,699)		-	84,820	(5,124,759)	1,590,428	(482,070)	(7,388,934)
Fund balances beginning	( , )	, , , , , ,	( /- //			- /	(-, ,)	, , = -	( - ///	( //-
of year	17,426,199	4,370,584	9,086,051	-		1,921,777	5,057,186	3,430,239	5,156,004	46,448,040
Prior period adjustment		50,000		-	-	-				50,000
Fund balances end of		:								•
year	\$ 16,731,311	\$ 4,172,818	\$ 6,571,352	\$ -	\$ -	\$ 2,006,597	\$ (67,573)	\$ 5,020,667	\$ 4,673,934	\$ 39,109,106
See notes to financial statements.		. , ,	, , , , , , , , ,				(1. 7.1. 0)	,	. , ,	, ,

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# For the Fiscal Year Ended September 30, 2014

Net change in fund balances - total governmental funds			\$ (7,388,934)
Amounts reported for governmental activities in the statemen of activities are different because:  Governmental funds report capital outlay as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	t		
Expenditures for capital assets	\$	13,678,076	
Less current year depreciation		(9,684,352)	
Governmental funds do not report gain or loss on trade-in or disposition of capital assets. However, the statement of activities reports these gains or losses.			3,993,724
Loss on disposition of capital assets			(975, 178)
Debt and capital lease proceeds provide current financial resources to governmental funds, but debt and capital leases increase long-term liabilities in the statement of net position.			(200 (200
Loan proceeds			(838,156)
Repayments of notes, capital leases and bonds are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position Capital lease principal payments  Bond principal payments		540,091 1,337,259	
			1,877,350
Some expenses reported in the statement of activities do not require the use of current financial resources, therefore are not reported as expenditures in governmental funds.	,		
Net change in compensated absences		(115,593)	
Net change in accrued interest expense		(4,908)	(400 = 54)
			 (120,501)
			\$ (3,451,695)

See notes to financial statements.

# COLUMBIA COUNTY, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2014

•	Landfill Enterprise	Utilities	Total
ASSETS		_	
Current Assets			
Cash	\$ 5,064,125	\$ 204,24	
Accounts receivable net of allowance for uncollectible accounts	289,103	23	
Due from other governmental units	11,981		- 11,981
Investments	965,979		<u> </u>
Total current assets	6,331,188	204,47	7 6,535,665
Noncurrent Assets			
Restricted assets			
Cash	98,344		- 98,344
Investments	4,670,039		- 4,670,039
Total restricted assets	4,768,383		- 4,768,383
Fixed assets			
Land	887,973	1,054,229	9 1,942,202
Buildings	493,668	131,20	0 624,868
Improvements other than buildings	9,547,360	3,669,30	13,216,668
Equipment	3,179,197	90,76	2 3,269,959
Construction in progress	2,557,128		- 2,557,128
Allowance for depreciation	(8,837,059)	(720,45	1) (9,557,510)
Total fixed assets	7,828,267	4,225,04	12,053,315
Total noncurrent assets	12,596,650	4,225,04	16,821,698
Total assets	\$ 18,927,838	\$ 4,429,52	\$ 23,357,363
LIABILITIES			
Current Liabilities			
Accounts payable	<b>\$ 172,291</b>	\$ 1,63	3 \$ 173,924
Due to other funds	-	1,453,869	9 1,453,869
Interest payable	-	6,78	0 6,780
Accrued compensated absences	35,752		- 35,752
Deposits	15,621	1,87	0 17,491
Note payable, short-term portion	-	101,77	7 101,777
Other current liabilities		10,40	0 10,400
Total current liabilities	223,664	1,576,32	1,799,993
Current Liabilities Payable from Restricted Assets			
Landfill postclosure costs	200,401		200,401
Total current liabilities payable from restricted assets	200,401		- 200,401
Noncurrent Liabilities			
Loan payable Department of Environmental Protection	-	1,289,69	1,289,698
Estimated landfill closure liability	9,318,690		9,318,690
Total noncurrent liabilities	9,318,690	1,289,69	10,608,388
Total liabilities	9,742,755	2,866,02	7 12,608,782
(Continued)			

# STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2014

	Land	Landfill Enterprise		Utilities		Total	
NET POSITION							
Invested in capital assets, net of related debt	\$	7,828,267	\$	2,941,672	\$	10,769,939	
Unrestricted		1,356,816		(1,378,174)		(21,358)	
Total net position	\$	9,185,083	\$	1,563,498	\$	10,748,581	

See notes to financial statements

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

# PROPRIETARY FUNDS For the Fiscal Year Ended September 30, 2014

	Landfill Enterprise	Utilities	Totals		
OPERATING REVENUES					
Licenses and permits	\$ -	\$ 11,638	\$ 11,638		
Charges for services					
Physical environment					
Garbage/solid waste revenue	2,536,994		2,536,994		
-		-			
Water and wastewater revenue	1,417	36,869	38,286		
Total operating revenues	2,538,411	48,507	2,586,918		
OPERATING EXPENSES					
Landfill and water/wastewater utilities					
Personnel services	648,395	-	648,395		
Operating expenses	3,105,516	175,595	3,281,111		
Depreciation	391,958	221,600	613,558		
Total landfill and water/wastewater utilities	4,145,869	397,195	4,543,064		
Total operating expenses	4,145,869	397,195	4,543,064		
Operating income (loss)	(1,607,458)	(348,688)	(1,956,146)		
NONOPERATING REVENUES (EXPENSES) State grants Physical environment					
State grants	90,909	-	90,909		
Gain (loss) on disposal of capital assets	40,379	-	40,379		
Interest earnings	63,421	518	63,939		
Debt service costs		(05.400)	(05.400)		
Interest Tatal management (aumanage)	40.4.700	(35,460)	(35,460)		
Total nonoperating revenues (expenses) Change in net position before operating transfers	194,709 (1,412,749)	(34,942)	(1,796,379)		
Operating transfers in	(1,412,743)	300,000	300,000		
Change in net position after operating transfers	(1,412,749)	(83,630)	(1,496,379)		
Net position at beginning of year	10,597,832	1,647,128	12,244,960		
Net position at end of year	\$ 9,185,083	\$ 1,563,498	\$ 10,748,581		
See notes to financial statements.					

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

# For the Fiscal Year Ended September 30, 2014

	Landfill Enterprise	Utilities	Total	
Cash Flows From Operating Activities				
Cash flows received from customers	\$ 2,537,587	\$ 50,079	\$ 2,587,666	
Cash paid to employees	(476,604)	-	(476,604)	
Cash paid for employee benefits	(168,345)	-	(168,345)	
Cash paid to vendors	(732,723)	(174,391)	(907,114)	
Net cash provided (used) by operating activities	1,159,915	(124,312)	1,035,603	
Cash Flows From Noncapital Financing Activities				
State grants received	78,928	-	78,928	
Transfers from other funds	-	300,000	300,000	
Net cash provided by noncapital financing activities	78,928	300,000	378,928	
Cash Flows From Capital and Related Financing Activities				
Payments to acquire or construct capital assets	(962,020)	(13,986)	(976,006)	
Principal paid on capital debt	-	(99,515)	(99,515)	
Interest paid on capital debt	<u></u>	(35,460)	(35,460)	
Net cash used for capital and related financing activities	(962,020)	(148,961)	(1,110,981)	
Cash Flows From Investing Activities				
Interest received	63,421	518	63,939	
Increase in investments	(118,588)	-	(118,588)	
Net cash provided (used) by investing activities	(55,167)	518	(54,649)	
Net increase ( decrease) in cash	221,656	26,727	248,383	
Cash at beginning of year	4,940,813	177,515	5,118,328	
Cash at end of year	\$ 5,162,469	\$ 204,242	\$ 5,366,711	

(Continued)

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

# For the Fiscal Year Ended September 30, 2014

-	Landfill Enterprise	Utilities	Total	
Reconciliation of Operating Income ( Loss ) to Cash Provided (Used) I Operating Activities	by			
Operating income (loss)	\$ (1,607,458)	\$ (348,688)	\$ (1,956,146)	
Adjustments to reconcile operating income ( loss ) to net cash				
provided (used) by operating activities:				
Depreciation	391,958	221,600	613,558	
Increase in landfill closure liability	2,062,118	-	2,062,118	
(Increase) decrease in assets:				
Accounts receivable	1,531	1,472	3,003	
Due from other funds	148,534	-	148,534	
Increase (decrease) in liabilities:				
Accounts payable	162,141	1,204	163,345	
Deposits	(2,355)	100	(2,255)	
Accrued compensated absences	3,446	-	3,446	
Other current liabilities	-	-	-	
Total adjustments	2,767,373	224,376	2,991,749	
Net cash provided (used) by operating activities	\$ 1,159,915	\$ (124,312)	\$ 1,035,603	

See notes to financial statements.

# STATEMENT OF FIDUCIARY NET POSITION

# AGENCY FUNDS September 30, 2014

ASSETS	
Cash	\$ 3,879,413
Accounts receivable	483,590
Due from other funds	 2,240
Total assets	\$ 4,365,243
LIABILITIES	
Accounts payable	\$ 17,794
Cash bond liability	63,713
Court fees payable	154,118
Deposits held in escrow	132,688
Due to other funds	372,205
Due to other	
governmental units	2,376,448
Interest payable	2,998
Tax deeds payable	243,497
Other current liabilities	 1,001,782
Total liabilities	4,365,243
NET POSITION	\$ -

See notes to financial statements.

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2014** 

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Columbia County, Florida, (the "County") is a political subdivision of the State pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. The County is governed by the Board of County Commissioners and five elected constitutional officers (Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector) in accordance with State statutes and regulations. The constitutional officers maintain separate accounting records and budgets from the Board of County Commissioners. The Constitution of the State of Florida, Article VIII, Section 1(d) created the constitutional officers and Article VIII, Section 1(e), created the Board of County Commissioners.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund types in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

# A. Reporting Entity

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the Board) and its component units. However, some component units, because of the closeness of their relationships with the Board, should be blended as though they are part of the Board. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial reporting entity consists of (1) the primary government (the Board), (2) organizations for which the County is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The County is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County. The County may be financially accountable if an organization is fiscally dependent on the County regardless of whether the organization has (a) a separately elected governing body, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. Based on these criteria, County management examined all organizations which are legally separate in order to determine which organizations, if any, should be included in the Board's special purpose financial statements. Management determined that the Columbia County Industrial Development Authority was the only organization that should be included in the County's financial statements as a component unit.

# **Blended Component Unit**

**Columbia County Industrial Development Authority** (CCIDA) was created pursuant to the provisions of Section 159.45, *Florida Statutes*. The Board of County Commissioners appoints the governing body, approves the millage rate and the budget of the CCIDA. Although legally separate, the CCIDA is appropriately blended as a governmental fund-type (special revenue) component unit into the primary government.

#### **B.** Measurement Focus and Basis of Accounting

The basic financial statements of the County are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

# 1. Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry, if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the County also chooses to eliminate the indirect costs between governmental activities to avoid a "doubling up" effect.

# 2. Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental and proprietary funds are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate for governmental and enterprise funds.

#### **Governmental Funds**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any noncurrent portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Noncurrent portions of other long-term receivables are offset by fund balance reserve accounts.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

# **Proprietary Funds**

The County's Landfill Enterprise Fund and Utilities Fund are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net assets. The County applies all GASB pronouncements as well as all FASB Statements and Interpretations, APB Opinions and Accounting Research Bulletins, issued on or before November 30, 1989, which do not conflict with or contradict GASB pronouncements.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

#### C. Basis of Presentation

GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB 34 minimum criteria for major fund determination and has also electively disclosed funds which either had debt outstanding or specific community focus as major funds. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

# 1. Governmental Major Funds:

**General Fund** - The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

**County Transportation Trust Fund** - The County Transportation Trust Fund accounts for expenditures incurred for the maintenance and repairs of County roads. Financing is provided by local option fuel taxes and distributions of state shared fuel taxes and other revenues.

**Municipal Services Fund** - The Municipal Services Fund accounts for expenditures incurred for the solid waste collection and fire services in the unincorporated area, and other services which primarily benefit residents of the unincorporated area of the County. Financing is provided by non ad valorem assessments and other revenues derived from the unincorporated area.

**Clerk of Courts Operating Fund** - The Operating Fund of the Clerk of Circuit Court is used to account for all financial resources which are generated from operations of the Office or any other resources not required to be accounted for in another fund.

**Sheriff Operating Fund** - The Operating Fund of the Sheriff is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Economic Development Fund** - The Economic Development Fund accounts for expenditures associated with debt service and other outlays for economic development projects authorized by the Board of County Commissioners.

**Connector Road Project Fund** - The Connector Road Project Fund accounts for the ongoing project to provide bypass roads to relieve traffic congestion throughout the County. Financing is provided by proceeds of a previously dedicated local option gas tax and state construction grants.

**Road Improvement Fund** - The Road Improvement Fund accounts for the ongoing resurfacing and improvements to various roads within the County. Financing is provided by State construction grants and various transfers from other County funds.

# 2. Proprietary Funds:

**Landfill Enterprise Fund** - The Landfill Enterprise Fund accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services.

**Utilities Fund** – The Utilities Fund accounts for revenues, expenses, assets and liabilities associated with the County operated water and sewer services.

# 3. Non-current Governmental Assets/Liabilities:

GASB Statement 34 requires noncurrent governmental assets, such as land and buildings, and noncurrent governmental liabilities, such as general obligation bonds and capital leases, to be reported in the governmental activities column in the government-wide statement of net position.

#### D. Assets, Liabilities and Net Position or Equity

# 1. Cash and Cash Equivalents

The County maintains a cash pool that is available for use by most funds. Earnings from the pooled cash are allocated to the respective funds based on applicable cash participation by each fund. The cash pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the cash pools are classified as cash and cash equivalents for financial statement purposes. In addition, longer-term investments are held by certain of the County's funds and are reported as investments on these statements.

#### 2. Investments

Investments, consisting of investments in the Florida Local Government Surplus Funds Trust Fund and Florida Counties Investment Trust Fund and money market funds, are stated at cost which approximates market value. All such investments are secured as required by State law. Other investments of the County are stated at market value as described in note 4.

#### 3. Allowance for Doubtful Accounts

The County provides an allowance for Landfill Enterprise Fund accounts receivable that may become uncollectible. At September 30, 2014, this allowance was \$16,066. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered collectible as reported at September 30, 2014.

# 4. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are shown net of an allowance for doubtful accounts. Any receivables in excess of 180 days would comprise the trade accounts receivable allowance for doubtful accounts.

#### 5. Inventories

Inventories are valued at cost, which approximates market, using the "first-in, first-out" method of accounting. Supplies inventories of certain governmental funds are recorded as expenditures when consumed rather than when purchased.

#### 6. Restricted Assets

Certain net position of the County is classified as restricted assets on the statement of net position because its use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributions, or laws or regulations of other governments. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

# 7. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, County-administered Special Revenue Funds, Capital Projects Funds, and the Enterprise Funds. Material encumbrances outstanding at year end, if any, are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

# 8. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, right-of-ways, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are reported at estimated historical cost, or not reported. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The County holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court, Property Appraiser, Supervisor of Elections and Tax Collector, as is accountable for them under Florida Law.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations.

Property, plant, and equipment of the County, as well as component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building and improvements	5 - 40
Machinery and equipment	3 - 12
Road and bridge construction	20 - 40

#### 9. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. A deferred charge on refunding, if any, is reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### 10. Net position flow assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

#### 11. Fund balance flow assumption

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources) the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 12. Program revenue

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, us or directly benefit from goods, services, or privileges provided by given function or segments and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### 13. Capitalization of Interest

Interest costs related to bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments.

#### 14. Deferred Revenues

Deferred revenues reported in government-wide financial statements represent unearned revenues. The deferred revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Deferred revenues reported in governmental fund financial statements represent unearned revenues or revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as deferred revenues.

#### 15. Accrued Compensated Absences

The County accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The noncurrent portion is the amount estimated to be used in subsequent fiscal years. Both the current and noncurrent estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.

#### 16. Obligation for Bond Arbitrage Rebate

Pursuant to Section 148(f) of the U.S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the "revenue

reduction" approach in accounting to rebatable arbitrage. This approach treats excess earnings as a reduction of revenue. The County has no arbitrage liability outstanding as of September 30, 2014.

#### 17. Landfill Closure Costs

Under the terms of current state and federal regulations, the County was required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of twenty years after closure. The County recognizes these costs of post-closure maintenance annually. Required obligations for closure and post-closure costs are recognized in the Landfill Fund.

#### 18. Capital Contributions

The capital contributions accounted for in the proprietary fund type represents contributions from other funds. Any current year contributions are reported after nonoperating revenues and expenses on the statement of revenues, expenses, and changes in fund assets in accordance with GASB Statement 33.

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position.

"Total fund balances" of the County's governmental funds, \$39,109,106, differs from "net position" of governmental activities, \$151,962,534, reported in the statement of net position. This difference primarily results from the long-term economical focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheet.

#### Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the cost of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the County as a whole.

Cost of capital assets	\$ 256,592,098
Accumulated depreciation	(130,250,783)
Total	\$ 126,341,315

#### **Long-term debt transactions**

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2014, were:

Revenue notes/Bonds payable	\$ 9,377,585
Capital leases payable	1,910,477
Compensated absences	2,165,183
Total	\$ 13,453,245

#### **Accrued interest**

Accrued liabilities in the statement of net position differs from the amount reported in governmental funds due to accrued interest on revenue bonds and certain capital lease debts.

Bonds payable	<b>\$ 14,791</b>
Capital leases	19,851
Total	\$ 34,642

### Elimination of interfund receivables/payable

Interfund receivables and payables in the amount of \$763,468 between governmental funds must be eliminated for the statement of net position.

#### A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

	Go	Total ovemmental Funds	Capital Related Items	ong-Term Debt ansactions	assifications and iminations		Statement of Net Position
ASSETS							
Cash and cash equivalents	\$	14,747,707	\$ -	\$ -	\$ -	\$	14,747,707
Accounts receivable - net		113,552	-	-	-		113,552
Due from other funds		2,589,542	-	-	(763,468)		1,826,074
Due from other governmental units		1,766,580	-	-	-		1,766,580
Note receivable		68,350	-	-	-		68,350
Investments		23,834,230	-	-	-		23,834,230
Inventories		75,746	-	-	-		75,746
Prepaid expense		37,383	-	-	-		37,383
Other current assets		4,820	-	-	-		4,820
Capital assets - net		-	126,341,315	-	-		126,341,315
Total assets	\$	43,237,910	\$ 126,341,315	\$ -	\$ (763,468)	\$	168,815,757
LIABILITIES AND FUND BALANCES Liabilities:							
Accounts payable	\$	1,999,296	\$ -	\$ -	\$ -	\$	1,999,296
Accrued interest payable		-	-	34,642	-		34,642
Accrued payroll liabilities		658,268	-	-	-		658,268
Due to other funds		765,708	-	-	(763,468)		2,240
Due to other governmental units		24,045	-	-	-		24,045
Deferred revenues		668,789	-	-	-		668,789
Other current liabilities		12,698	-	-	-		12,698
Accrued compensated absences		-	-	2,165,183	-		2,165,183
Capital leases payable		-	-	1,910,477	-		1,910,477
Revenue bonds payable		-	-	9,377,585	-		9,377,585
Total liabilities		4,128,804	-	13,487,887	(763,468)		16,853,223
Fund balances/net position		39,109,106	 126,341,315	 (13,487,887)	 	-	151,962,534
Total liabilities and fund balance/net position	\$	43,237,910	\$ 126,341,315	\$ -	\$ (763,468)	\$	168,815,757

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL

B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities

The "net change in fund balances" for governmental funds (\$7,388,934) differs from the "change in net positon" for governmental activities (\$3,451,695) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

#### **Capital related items**

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charged for the year. The statement of activities reports gains or losses arising from the disposition of capital assets. Conversely, governmental funds do not report these gains or losses.

Loss on dispositions	\$ (975,178)
Capital outlay	13,678,076
Depreciation expense	 (9,684,352)
Difference	\$ 3,018,546

Repayments of debt principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. However, the principal payments reduce the liabilities in the statement of net position and do not result in an expense in the statement of activities. Debt proceeds are other financing sources in the governmental statements, but increase liabilities in the statement of net position and do not increase result in a financing source.

Debt reduction	\$ 1,877,350
Debt proceeds	(838,156)
	\$ 1,039,194

Some revenues and expenses reported in the statement of activities do not require the use of or provide current financial resources, therefore, are not reported as expenditures in governmental funds.

## **Reclassification and Eliminations**

Transfers in and transfers out in the amount of \$24,283,477 between governmental activities should be eliminated.

## NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

## B. Explanation of Differences Between Government Fund Operating Statements and the Statement of Activities

	T otal G overnmental Funds	Capital Related Items	Long-term Debt Transactions	Compensated Absences	Accrued Interest	Reclassifications and Eliminations	Statement of Activities
REVENUES			-				
Taxes	\$ 28,129,750	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 28,129,750
Licenses and permits	8,939,446	-	-	-	-	-	8,939,446
Intergovernmental	14,835,710	-	-	-	-	-	14,835,710
Charges for services	5,955,135				-		5,955,135
Fines and forfeitures	928,891				-		928,891
Interest	149,980				-		149,980
Miscellaneous	558,496			_	_		558,496
Total revenues	59,497,408	-		-		-	59,497,408
EXPENDITURES							
Current Expenditures							
General government	9,270,082	684,541		86,217	-		10,040,840
Public safety	21,023,951	1,762,713		100,018	-		22,886,682
Physical environment	4,512,803	75,176		(72,392)	-		4,515,587
Transportation	9,006,264	6,869,543		21,212	-		15,897,019
Economic environment	1,452,822	32,141		(25,535)	_		1,459,428
Human services	2,510,272	40,440		-	_		2,550,712
Culture/recreation	2,760,552	219,798		6,073	-		2,986,423
Court related	2,055,126	, <u> </u>		· -	-	-	2,055,126
Capital outlay	,,						,,
General government	26,828	(26,828)		_	_		-
Public safety	2,010,422	(2,010,422)		-	-		-
Physical environment	234,673	(234,673)		-	-		-
Transportation	10,327,710	(10,327,710)		-	-		-
Economic environment	316,727	(316,727)		-	-		-
Human services	31,600	(31,600)		-	-		-
Culture/recreation	725,224	(725,224)		-	-		-
Court related	4,892	(4,892)		_	_		-
Debt Service	,	( , ,					
Principal	1,877,350	-	(1,877,350)	_	-	-	-
Interest	298,944		•	_	4,908		303,852
Total expenditures	68,446,242	(3,993,724)	(1,877,350)	115,593	4,908	-	62,695,669
Excess of revenues over							
(under) expenditures	(8,948,834)	3,993,724	1,877,350	(115,593)	(4,908)		(3,198,261)
OTHER FINANCING SOURCES (USES)							
Debt proceeds	838,156	-	(838,156)	-	-	-	-
Loss on disposition of fixed assets	1,021,744	(975,178)		-	-	-	46,566
Transfers in	24,283,477	-	-	-	-	(24,283,477)	-
Transfers out	(24,583,477)	-	-	-	-	24,283,477	(300,000)
Total other financing sources (uses)	1,559,900	(975,178)	(838,156)	-	-	-	(253,434)
Net change in fund balances	(7,388,934)	3,018,546	1,039,194	(115,593)	(4,908)	-	(3,451,695)
Fund balances at beginning of year	46,448,040	123,322,769	(12,327,256)	(2,049,590)	(29,734)	-	155,364,229
Prior period adjustment	50,000	-	-	-	-	-	50,000
Fund balances at end of year	\$ 39,109,106	\$ 126,341,315	\$ (11,288,062)	\$ (2,165,183)	\$ (34,642)	\$ -	\$ 151,962,534

#### NOTE 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgets and Budgetary Accounting**

The County uses the following procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to September 15, the County Manager serving as Budget Officer submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
- 2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
- 4. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
- 5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser, which are classified as separate special revenue funds.
- 6. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
- 7. Formal budgetary integration is employed as a management control device in all governmental funds.
- 8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2014, are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis. The Enterprise Funds budgets are adopted on the accrual basis.
- 9. Legal control of the budget is exercised pursuant to applicable provisions of *Florida Statutes*.
- 10. Appropriations for the County lapse at the close of the fiscal year.
- 11. The following is a comparison of the appropriations to total expenses for the proprietary funds for the fiscal year ended September 30, 2014.

			Variance
			Positive
	<b>Appropriations</b>	Expenses	(Negative)
Enterprise funds			
Landfill enterprise	\$ 6,669,166	\$ 4,145,869	\$ 2,523,297
Utilities	484,812	432,655	52,157
	\$ 7,153,978	\$ 4,578,524	\$ 2,575,454

#### NOTE 4. CASH, CASH EQUIVALENTS AND INVESTMENTS

The County maintains a cash pool that is available for use by all funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions.

#### 1. Deposits

At September 30, 2014, the carrying amount of the County's deposits was \$23,993,831. All cash deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer pursuant to the Public Depository Security Act of the State of Florida. The Act established a Trust Fund, maintained by the State Treasurer, which is a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a member fails.

#### 2. Investments

Florida Statutes, and various bond covenants authorize investments in certificates of deposit, money market accounts, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund, administered by the Florida State Board of Administration, Florida Local Government Investment Trust Fund, obligations of the U.S. Government, obligations of government agencies unconditionally guaranteed by the U.S. Government, obligations of the Federal Farm Credit Banks, obligations of the Federal Home Loan Mortgage Corporation, including Federal Home Loan Mortgage Corporation participation certificates, obligations of the Federal Home Loan Bank, obligations of the Government National Mortgage Association, obligations of the Federal National Mortgage Association and securities of any management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss.80a-1 et seq., provided the portfolio is limited to U.S. Government obligations and to repurchase agreements fully collateralized by U.S. Government obligations. The County invested only in these types of instruments at September 30, 2014.

In accordance with generally accepted accounting principles, the County's investments are categorized in the following schedule to give an indication of the level of custodial credit risk assumed at year end. Category 1 includes investments that are insured or registered, or for which the securities are held by the County or its agent in the County's name. Investments in the Local Government Surplus Funds Trust Fund, the Florida Local Government Investment Trust Fund, money market accounts and guaranteed investment contracts are not categorized since the investments are not evidenced by securities that exist in physical or book entry form.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund and the Fund B Surplus Fund Trust Fund investment pools created by Sections 218.405, *Florida Statutes*, U.S. Treasury Securities, and those made locally. On December 4, 2007, the State Board of Administration restructured the Local Government Surplus Funds Trust Fund (Pool) to also establish the Fund B Surplus Funds Trust Fund. The local investments operate under the guidelines established by Section 218.415, *Florida Statutes*. The Board's investments in the Pool, which the State Board of Administration indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, as of September

30, 2014, are similar to money market funds in which shares are reported at fair value, which is amortized cost.

The Board's investments in the Fund B, Surplus Funds Trust Fund, are accounted for as a fluctuating net asset value pool, with a fair value factor of 1.84438408 at September 30, 2014. The Fund B is not subject to participant withdrawal requests. Distributions from Fund B, as determined by the State Board of Administration, are effected by transferring eligible cash or securities to the Local Government Surplus Funds Trust Fund, consistent with the pro rata allocation of Pool Shareholders of record at the creation of Fund B. One hundred percent of such distributions from Fund B are available as a liquid balance within the Local Government Surplus Funds Trust Fund.

The Florida Local Government Investment Trust Fund (Trust) is a professionally managed fund available only to public entities in Florida. The investment policy of the trust restricts investments to direct obligations of or securities fully guaranteed by the United States; obligations of certain federal agencies, including collateralized mortgage obligations; repurchase agreements; corporate bonds; and commercial paper. As of September 30, 2014, the Trust had investments, at fair value, of approximately \$714.6 million. Of the total investments in the Trust, 15.9% was invested in asset backed securities. 52.2% was invested in Federal Treasury and Agency securities, 26.7% was invested in Corporate securities and 35% was invested in government related securities. The Florida Trust Day to Day Fund (the fund) is a money market fund of the Florida Local Government Investment Trust. As of September 30, 2014, the fund had investments of \$572.8 million of which 25.1% were in repurchase agreements and 12.5% were in government related securities. 31.15% were in corporate securities.

Investments in the Pool and Trust are reported at fair value based on the fair value per share of the underlying portfolio.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County's investment policy to minimize interest rate risk is by structuring the investment portfolio so that the investments are readily convertible to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment on a deposit. The County does not hold foreign or foreign currency investments and therefore is not subject to foreign currency risk.

Credit Risk: The County also mitigates credit risk, which is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are held in the possession of an outside party. The County generally limits this risk by investing only in permitted investments.

Concentrations of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The implementation of GASB Statement No. 40 requires the disclosure of investments in any one issuer that represent 5% or more of total investments.

As of September 30, 2014, the County had investments with the following issuers in the percentages of total investments shown below:

#### Schedule of Investments at September 30, 2014

			Fair			
Investment	Maturities	urities Value		Percent	Category	
State Board of Administration Local Government						
Local Government Surplus Trust Fund Florida PRIME	39 Day Average	\$	36,403	0.12%	-	
Florida Local Government Investment Pool	1.53 Year Average		14,716,134	49.94%	-	
Florida Local Government Day to Day Fund	57 Day Average		3,828,608	12.99%		
Certificates of Deposit, Money Market	Daily - 72 months		10,889,104	36.95%	1	
Total Investments		\$	29,470,249	100.00%		

#### **NOTE 5. PROPERTY TAX REVENUES**

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2013-2014 fiscal year were levied in October 2013. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

#### **NOTE 6. CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2014, was as follows:

	Beginning Balance	Donations	Additions	Reclassifications/ Adjustments	Deletions	Balance
Governmental activities:						
Capital assets:						
Land	\$ 6,406,514	\$ -	\$ 2,533,405	\$ -	\$ -	\$ 8,939,919
Land interests	1,599,002	-	-	-	-	1,599,002
Buildings	48,931,868	-	1,015,540	-	-	49,947,408
Improvements other than						
buildings	5,137,321	-	207,180	-	-	5,344,501
Road improvements	146,377,341	-	1,590,821	-	-	147,968,162
Construction in progress	10,238,161	-	5,665,700	(496,412)	-	15,407,449
Equipment	27,474,313	-	3,161,842	-	(3,250,498)	27,385,657
Total capital assets	246,164,520	-	14,174,488	(496,412)	(3,250,498)	256,592,098
Less accumulated depreciation	(122,841,751)		(9,684,352)	-	2,275,320	(130,250,783)
Governmental activities						
capital assets, net	\$ 123,322,769	\$ -	\$ 4,490,136	\$ (496,412)	\$ (975,178)	<b>\$ 126,341,315</b>
Business-type activities:						
Land	\$ 1,942,202	\$ -	\$ -	\$ -	\$ -	<b>\$ 1</b> ,942,202
Equipment	2,893,365	-	663,119	-	(286,525)	3,269,959
Buildings	624,868	-	-	-	-	624,868
Improvements	13,216,668	-	-	-	-	13,216,668
Construction in progress	2,121,441		435,687			2,557,128
Total capital assets	20,798,544	-	1,098,806	-	(286,525)	21,610,825
Less accumulated depreciation	(9,138,234)		(613,558)	<u>-</u>	194,282	(9,557,510)
Business-type activities						
capital assets, net	<b>\$ 11,660,310</b>	<u>\$ -</u>	<u>\$ 485,248</u>	\$ -	\$ (92,243)	<b>\$ 12,053,315</b>

Depreciation expense was charged to functions/programs of the Board as follows:

Governmental activities:	
General government	\$ 684,541
Public safety	1,762,713
Physical environment	75,176
Transportation	6,869,543
Economic environment	32,141
Human services	40,440
Culture/recreation	219,798
Total depreciation expense - governmental activities	\$ 9,684,352
Business -type activities:	
Landfill enterprise	391,958
Utilities enterprise	221,600
Total depreciation expense - business-type activities	\$ 613,558

## NOTE 7. INTERFUND RECEIVABLES/PAYABLES

The outstanding balances between funds result mainly from the time lag between the dates that interfund goods and services are provided and reimbursable expenditures occur, transactions are recorded in the accounting system and payments between funds are made.

Fund	Interfund Receivables	Interfund Payables		
General fund	\$ 1,676,014	\$ 13,927		
Special revenue funds:				
Municipal services benefit unit	501,495	-		
Court service fund	8,962	-		
Community Development Bock Grant	-	160,578		
Tourist Development Tax	160,578			
Sheriff:				
Operating	-	140,249		
Clerk of Courts:				
Operating	154,296	74,789		
Public records modernization	7,219	· <u>-</u>		
Reserved 10%	12,125	-		
Teen court	3,013	-		
Property Appraiser operating	13,926	40,776		
Supervisor of Elections operating	-	36,978		
Tax Collector operating	51,914	298,411		
Agency funds:				
Clerk of Circuit Court				
Trust	-	234,288		
Sheriff				
Individual depositors	-	8,024		
Tax Collector				
Ad valorem tax	2,240	129,893		
Enterprise Fund:				
Utilities	-	1,453,869 *		
Totals	\$ 2,591,782	\$ 2,591,782		

<sup>\*</sup> Not anticipated to be repaid within one year.

#### **NOTE 8. INTERFUND TRANSFERS**

Interfund transfers for the year ended September 30, 2014, consisted of the following:

Transfers from General Fund to:	
Clerk of Courts Operating Fund	\$ 481,867
Property Appraiser Operating Fund	1,194,670
Sheriff Operating Fund	12,608,339
Supervisor of Elections Operating Fund	699,595
Road Improvement Fund	1,180,447
Connnector Road Fund	710,000
Transportation Trust Fund	210,293
Capital Projects Fund	125,000
Transfer from Transportation Trust to:	
Road Improvement Fund	1,000,000
Transfer from Municipal Services Fund to:	
Road Improvement Fund	2,000,000
Transfer from Tourist Development Tax to:	
General Fund	150,000
Transfer from Economic Development Tax to:	
Utilities Fund	300,000
Transfer from Road Improvement Fund to:	
Connnector Road Fund	1,897,500
Transfer from Connector Road Fund to:	
Road Improvement Fund	1,000,000
Transfer from Special Law Enforcement Fund to:	
Sheriff Operating Fund	14,000
Transfer from Road Improvement Debt Service Fund to:	
Road Improvement Capital Projects Fund	900,000
Transfer from Supervisor of Elections Operating Fund to:	
General Fund	36,978
Transfer from Clerk of Courts Operating Fund to:	
General Fund	74,788
Total transfers	\$24,583,477

Transfers are used to 1) move revenues from the fund that state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, 3) use unrestricted general fund revenues to finance transportation activities which must be accounted for in another fund, and 4) fund Constitutional Officer operations.

#### NOTE 9. RECEIVABLE AND PAYABLE BALANCES

#### Receivables

Receivables at September 30, 2014, were as follows:

			[	Due from			
			Other				
			Gov	vernmental		Total	
	Δ	Accounts		Units	R	eceivables	
Governmental activities:		_		_			
General	\$	104,874	\$	991,775	\$	1,096,649	
County transportation trust		1,623		497,049		498,672	
Municipal services		-		35,018		35,018	
Sheriff operating		4,930		19,237		24,167	
Clerk operating		302		38,819		39,121	
Economic development		-		12,820		12,820	
Road improvements capital projects		-		51,619		51,619	
Other governmental		1,823		120,243		122,066	
Total governmental activities	\$	113,552	\$	1,766,580	\$	1,880,132	
Business-type activities:							
Landfill enterprise, net	\$	289,103	\$	11,981	\$	301,084	
Utilities		235				235	
Landfill enterprise	\$	289,338	\$	11,981	\$	301,319	

The Board, upon past collection experience, considers all of the receivables of governmental activities to be fully collectible and has not recorded an allowance for doubtful accounts. The Landfill Enterprise Fund has an allowance for uncollectible account of \$18,009.

## Payables at September 30, 2014, were as follows:

• , , ,	Vendors	Other Governmental Units	Total Payables
Governmental activities:			
General	\$ 452,763	\$ 4,020	\$ 456,783
County transportation trust	337,351	-	337,351
Municipal services	109,452	-	109,452
Clerk of Court operating	3,529	-	3,529
Sheriff operating	110,547	-	110,547
Economic development	23,677	-	23,677
Connector road	95,411	-	95,411
Road improvement	764,263	-	764,263
Other governmental	102,303	20,025	122,328
Total governmental activities	\$1,999,296	\$ 24,045	\$2,023,341
Business-type activities:			
Landfill enterprise	\$ 172,291	\$ -	\$ 172,291
Utilities .	1,633	-	1,633
	\$ 173,924	\$ -	\$ 173,924

#### NOTE 10. LONG-TERM LIABILITIES

#### A. Governmental Activities

#### **Revenue Bonds**

A. On December 31, 2008, the County closed on the Capital Improvement Revenue Bond Series 2008A in the amount of \$4,800,000 with Prosperity Bank. The purpose of this issuance was to provide funds for capital improvements to fire equipment and infrastructure. The bonds are being repaid over a period of twenty years with a fixed interest rate of 4.29%. The debt is secured by and paid from the County's Half Cent Sales Tax revenues pursuant to County Ordinance No. 2008R-13.

The scheduled payments of principal and interest on these bonds are as follows:

Year Ending						
September 30	Principal	Interest	Total			
2015	\$ 252,277	\$ 108,349	\$ 360,626			
2016	259,931	100,695	360,626			
2017	267,817	92,809	360,626			
2018	275,942	84,684	360,626			
2019	284,315	76,311	360,626			
Thereafter	2,365,342	278,531	2,643,873			
Total	\$ 3,705,624	\$ 741,379	\$ 4,447,003			

B. On December 31, 2008, the County closed on the Capital Improvement Revenue Bond Series 2008B in the amount of \$4,000,000 with Columbia Bank. The purpose of this issuance was to provide funds for capital improvements for economic development projects. The bonds are being repaid over a period of ten years with an interest rate of 3.0%. The debt is secured by and paid from the County's Half Cent Sales Tax revenues pursuant to County Ordinance No. 2008R-43.

The scheduled payments of principal and interest on these bonds are as follows:

Year Ending						
September 30	F	Principal		Interest		Total
2015	\$	437,852	\$	51,946	\$	489,798
2016		451,211		38,587		489,798
2017		465,204		24,594		489,798
2018		479,517		10,281		489,798
2019		37,289		357		37,646
Total	\$	1,871,073	\$	125,765	\$	1,996,838

C. On June 28, 2013, the County authorized the issuance of the Columbia County, the Florida Gas Tax Revenue Bond Series 3 totaling \$4,470,000 in order to finance the cost of certain transportation related capital improvements within the County. The first two cents of the

County's local option gas tax imposed pursuant to Section 336.025, Florida Statutes, is pledged to secure payment of the principal and interest on the bonds. The bonds are being repaid over a period of seven years with an interest rate of 1.33% using the pledged revenues. The scheduled payments of principal and interest on these bonds are as follows:

Year Ending						
September 30	Principal		Interest	Total		
2015	\$ 620,898	\$	48,214	\$	669,112	
2016	629,197		39,915		669,112	
2017	637,607		31,505		669,112	
2018	646,130		22,982		669,112	
2019	654,766		14,346		669,112	
2020	612,290		5,594		617,884	
Total	\$ 3,800,888	\$	162,556	\$	3,963,444	

#### **Capital Leases**

The County has the following installment payment agreements for equipment purchases:

- A. Purchase of three motor graders costing \$598,338. The terms of the agreement call for five annual payments \$51,137, beginning on July 23, 2012 with a concluding payment of \$414,000 on July 23, 2017. These payments include interest at 3.00%.
- B. Purchase of four motor graders costing \$797,184. The terms of the agreement call for five annual payments \$68,055, beginning on May 3, 2013 with a concluding payment of \$552,000, on May 3, 2018. These payments include interest at 3.00%.
- C. Purchase of four motor graders costing \$838,156. The terms of the agreement call for five annual payments of \$87,340, beginning May 14, 2014 with a concluding payment of \$500,000, on May 14, 2019. These payments include interest of 3.18%.

The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at September 30, 2014:

Year Ending		
September 30		
2015	\$	206,532
2016		206,532
2017		569,396
2018		639,340
2019		500,000
Less amount representing interest		(211,323)
Total	\$ :	1,910,477

#### B. Business-type Activities

### **Loan Payable**

FDEP - On July 14, 2004, the County entered into a loan agreement , number WW 74202P, with the State of Florida Department of Environmental Protection (FDEP) for State Revolving Fund financial assistance for a wastewater treatment system at the I-75 exit 80 area (Ellisville). The terms of this agreement called for a \$276,864 disbursable amount of loan funds plus \$8,800 in capitalized interest for a total loan principal of \$285,664.

This loan was subsequently amended on June 14, 2006 for a total loan amount of \$755,809 and was \$536,867 when fully disbursed. The loan is payable in one initial payment of \$24,345 and thirty-nine subsequent semi-annual payments of \$17,906 including interest at 1.035%, beginning July 15, 2011. At September 30, 2014, the loan balance was \$498,412.

Also, in conjunction with the project, the County entered into an additional loan with the FDEP (loan number DW 120101 in the amount of \$906,797. This loan is payable in forty semi-annual payments of \$43,070 including interest at 2.65%, beginning on January 15, 2011. At September 30, 2014, the balance of the loan was \$714,020.

In the 2011 fiscal year, the County received an additional loan from FDEP (loan number DW 120400) in the amount of \$1,360,903, of which \$1,156,768 in principal was forgiven. This loan is payable in forty semi-annual payments of \$6,784 including interest at 2.71%, beginning August 15, 2011. At September 30, 2014, the balance of the loan was \$179,043.

All of these loans are subject to future amendments as to principal amounts, and semi-annual payment amounts and payment inception dates. The following is a schedule of loan payments required under the agreements. Payments are made from associated fund revenue.

Year Ending		DEP		DEP		DEP										
September 30,	D۷	V120400	WW74202		WW74202		WW74202		WW74202		D	W12101	- 1	nterest		Total
2015	\$	8,708	\$	25,628	\$	67,441	\$	33,705	\$	135,482						
2016		8,947		26,161		69,252		31,122		135,482						
2017		9,192		26,705		71,112		28,473		135,482						
2018		9,445		27,261		73,022		25,754		135,482						
2019		9,704		27,828		74,982		22,968		135,482						
Thereafter		133,047		364,829		358,211		74,309		930,396						
Total	\$	179,043	\$	498,412	\$	714,020	\$	216,331	\$ :	1,607,806						

#### D. Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2014, was as follows:

	Balance at			Additions Deletions		Balance at	Due Within	
	10/01/13	Adjustmen	<u>t </u>	Additions	Deletions	9/30/2014		One Year
Governmental activities:								
Revenue bonds:								
Columbia Bank-Series 2008B	\$ 2,295,897	\$	-	\$ -	\$ (424,824)	\$ 1,871,073	\$	437,852
Prosperity Bank-Series 2008A	3,948,947		-	-	(243,323)	3,705,624		252,277
Bascom Norris - Gas Tax 2013	4,470,000		-	-	(669,112)	3,800,888		669,112
	10,714,844		_	-	(1,337,259)	9,377,585		1,359,241
Capital leases payable:								
Caterpillar Financial	370,804		_	_	(370,804)	_		_
Ring investments M9C00251	170,827		_	_	(11,921)	158,906		12,278
Ring investments M9C00252	170,827		-	-	(11,921)	158,906		12,278
Ring investments M9C00254	170,827		_	-	(11,921)	158,906		12,278
Ring Investments M9C00285	182,282		_		(11,545)	170,737		11,892
Ring Investments M9C00286	182,282		_	_	(11,545)	170,737		11,892
Ring Investments M9C00316	182,282		_	-	(11,545)	170,737		11,892
Ring investments M9C00323	182,281		_	-	(11,545)	170,736		11,892
Ring Investments M9C00418	,		_	209,539	(21,836)	187,703		15,866
Ring investments M9C00417	-		_	209,539	(21,836)	187,703		15,866
Ring Investments M9C00419	_		_	209,539	(21,836)	187,703		15,866
Ring Investments M9C00428	-		_	209,539	(21,836)	187,703		15,866
	1,612,412		-	838,156	(540,091)	1,910,477		147,865
Other Liabilities:								
Compensated absences	2,049,590		_	115,593	_	2,165,183		324,777
compensated absences	\$ 14,376,846	\$		\$ 953,749	\$(1,877,350)	\$ 13,453,245	\$	1,831,883
Business activities:								
Loan agreements payable:								
Department of Environmental								
Protection	\$ 1,490,990	\$	-	\$ -	\$ (99,515)	\$ 1,391,475	\$	101,777
Other Liabilities:								
Compensated absences	32,306		-	39,887	(36,441)	35,752		2,860
Estimated liability for								
landfill closure	7,456,973		-	2,062,118	-	9,519,091		200,401
	\$ 8,980,269	\$	_	\$ 2,102,005	\$ (135,957)	\$ 10,946,318	\$	305,038

#### NOTE 11. LANDFILL CLOSURE AND POSTCLOSURE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

\$9,519,091 is reported as landfill closure and postclosure care liability at September 30, 2014, represents the cumulative amount reported to date based on the use of 10 years of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and annual postclosure care in 2014. The County expects to close this landfill cell in the year 2018. Actual cost may be higher because of inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to an escrow account to finance closure. The County is in compliance with these requirements, and at September 30, 2014, restricted cash of \$4,768,383 is held for its purpose. The County expects future inflation costs to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined

(because of changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from other future revenues of the County.

#### **NOTE 12. OPERATING LEASES**

The County leases office space and equipment under various long-term operating lease commitments with noncancellable terms. Scheduled minimum rental payments for succeeding fiscal years ending September 30, are as follows:

Year Ending September 30	
2015	\$ 140,854
2016	40,580
2017	30,940
2018	28,943
2019	8,672
2020	 1,043
	\$ 251,032

Lease expense for the fiscal year ended September 30, 2014 was \$256,605.

#### NOTE 13. DEFINED BENEFIT AND DEFINED CONTRIBUTION PENSION PLANS

Florida Retirement System

**Plan Description -** The County employees participate in the Florida Retirement System (FRS), a cost-sharing multiple-employer public employee retirement system, administered by the Florida Department of Management Services. The FRS offers members both a defined benefit plan and/or a defined contribution pension plan to provide retirement, disability, or death benefits for retirees or their designated beneficiaries.

The FRS is noncontributory for all members through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their wages toward the plan. The FRS provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to employees who retire at or after age 62 with six or more years of service. Early retirement is available after eight years of service with a five percent reduction in benefits for each year prior to the normal retirement age. Retirement benefits are based on age, average compensation, and years-of-service credit where average compensation is computed as the average of an individual's five highest years of earnings.

FRS funding policy provides for monthly employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are adequate to accumulate sufficient assets to pay benefits when due. Level percentage of payroll employer contribution rates, established by state law, is determined using the entry-age actuarial funding method.

Future plan benefit changes, assumption changes, and methodology changes are amortized within 30 years, using level dollar amounts. Except for gains reserved for rate stabilization, future actuarial gains and losses are amortized on a rolling 10% basis, as a level dollar amount.

Employees may also participate in the FRS defined-contribution plan. Employees who participate in the defined-contribution plan (the Investment Plan) become fully vested in their account after one year of credited service. Benefits are payable only upon termination of employment, death or disability and are based on the total value of the participant's account at the distribution date. A

participant's account receives annual contributions from the employee (3%), the employer at various rates depending on class, and investment earnings on the account's investments.

Florida Statutes Chapter 121, as may be amended from time to time by the state legislature, determines contribution rates for the various membership classes of the FRS. The FRS issues a publicly available financial report that includes financial statements, ten-year historical trend information and the other required supplementary information. The report may be obtained by writing to the Department of Management Services, Division of Retirement, P.O. Box 9000, Tallahassee, Florida 32315-9000.

**Funding Policy -** The FRS has the following classes of membership applicable to the County with descriptions and contribution rates in effect during the period ended September 30, 2014, as follows (contribution rates are in agreement with the actuarially determined rates):

	July 1, 2013 - June 30, 2014	July 1, 2014 - June 30, 3015
Regular Class -		
Members not qualifying for other classes.	6.95%	7.37%
Senior Management Service Class -		
Members of senior management who do not elect		
the optional annuity management program.	18.31%	21.14%
Special Risk Class -		
Members employed as law enforcement officers,		
firefighters, correctional officers, or emergency		
,		
services and meet the criteria set to qualify for	40.000/	40.000/
this class.	19.06%	19.82%
Special Risk Administrative Support Class -		
Special risk members who are transferred or		
reassigned to non-special risk and meet the criteria.	35.96%	42.07%
Elected County Officer's Class -		
Certain elected county officials.	33.03%	43.24%
<u>Deferred Retirement Option Program</u> -		
Members who are eligible for normal retirement		
that have elected to participate in the deferred		
retirement option program.	12.84%	12.28%

Contributions to the FRS for the fiscal year ended September 30, 2014, were equal to 12.4% of the annual covered payroll. Contributions to the FRS for the fiscal years ended September 30, 2012, 2013, and 2014, were \$1,515,464, \$1,818,424, and \$2,576,457, respectively, which are equal to 100% of the required contribution for each year.

**Funding Status** – The FRS Annual Report July 1, 2013 - June 30, 2014 available as previously mentioned, stated that the FRS pension plan was 86.57% funded at July 1, 2014 since the actuarial value of assets was \$138.621 billion compared to the actuarial accrued liability of \$160.131 billion.

#### NOTE 14. FUND BALANCES GOVERNMENTAL FUNDS

As of September 30, 2014, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners (BCC). The BCC is the highest level of decision making authority for the County. Commitments may be established, modified, or rescinded only through resolutions approved by the BCC.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Board of County Commissioners.

**Unassigned -** all other spendable amounts.

Fund balances designations are as follows:

	Committed	Assigned	Restricted	Nonspendable	Unassigned
General Fund: Judges fund reserve	\$ -	\$ -	\$ 102,558	\$ -	\$ -
SRWMD mitigation reserve	1,358,710	Ψ - -	φ 102,558 -	Ψ -	Ψ - -
Capital bond covenants	2,000,120	-	2,125,645	_	_
Virginia Bishop reserve	-	_	144	_	_
Bernhardt Trust reserve	-	_	1,793	-	-
Southside Recreation Center	-	1,435,289	, <u>-</u>	-	-
Sheriff reserve for interlocal	1,300,000	-	-	-	-
Supervisor of Elections	-	-	-	37,383	-
Undesignated	-	-	-	-	10,369,789
	\$ 2,658,710	\$ 1,435,289	\$ 2,230,140	\$ 37,383	\$10,369,789
Other governmental funds:					
Board of County Commissioners					
Capital Projects	\$ -	\$ 125,000	\$ -	\$ -	\$ -
Community Development Block Grant	-	-	-	-	(160,578)
Connector Road Project	-	-	-	-	(67,574)
County Transportation Trust	<del>-</del>	-	4,097,072	75,746	-
Court Reporters	52,684			-	-
Court Services	-	429,597	456,794	-	-
Economic Development	-	1,936,247	-	70,350	=
Impact Fees	-	-	293,989	-	-
Law Enforcement Special	-	-	61,721	-	-
Law Library Library Enhancement Grant	-	-	2,846 12,493	-	-
Local Housing Assistance	-	-	28,809	<u>-</u>	-
Municipal Services Benefit Unit	_	_	6,571,352		_
Neighborhood Stabilization	_	_	25,813	_	_
Paving Assessments	-	_	98,290	_	_
Road Improvement	-	5,020,667	-	_	_
Road Improvement Debt Service	-	-	502,626	-	-
Tourist Development Tax	-	-	1,458,188	-	-
Clerk of Courts					
Public Records Modernization Trust	-	-	224,780	=	-
Reserved 10%	-	-	300,999	-	-
Teen Court	-	-	3,889	-	-
Sheriff					
Work Program	-	-	6,134	-	-
Forfeiture Fund	=	-	23,372	=	-
Forfeiture Nongrant	-	-	342,042	-	-
Inmate Welfare	-	-	358,868	-	-
Minimum Standards School		7 544 544	25,578	146.096	(228,152)
Total other governmental funds	52,684 \$ 2.711.394	7,511,511 \$ 8,946,800	14,895,655 \$ 17,125,795	\$ 183,479	\$10.141.637
Total	φ 2,111,394	φ 0,340,000	Ψ 11,120,195	φ 103,479	φ 10,141,037

#### **NOTE 15. CONTINGENT LIABILITIES**

**Grants** – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state and federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be material.

**Litigation** – The County is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### **NOTE 16. RISK MANAGEMENT**

The County participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the County's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will

be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The County continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the County.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the County.

#### NOTE 17. CONSTRUCTION COMMITMENTS

During the year, the County had in progress several construction projects including road improvements and facilities renovations. At year end, the significant portion of these related construction commitments were completed and existing funds had been earmarked for any incomplete projects.

#### NOTE 18. FUND EQUITY DEFICITS

The following governmental fund had a deficit in fund balance at September 30, 2014:

Community Development Block Grant	\$ (160,578)
Connector Road Projects	(67,573)
	\$ (228,151)

The deficit of this fund will be funded by interfund transfers or grant funds to be received in the ensuing year.

#### NOTE 19. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

The County is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the County or the retiree. Participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retirees are receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the county younger and statistically healthier active employees. GASB Statement 45 requires governments to report this cost and related liability in its financial statements.

Due to the fact that only a few retirees participated in the plan during the year, management determined that its OPEB obligation at year end would be of a deminimis amount. Management will monitor this situation in the future and take appropriate steps to properly comply with this GASB Statement.

REQUIRED SUPPLEMENTARY INFORMATION

### COLUMBIA COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

#### **GENERAL FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

Variance with

	Dudusto	4.4		Final Budget
		d Amounts Final	Actual Amounta	Positive
REVENUES	Original	Finai	Actual Amounts	(Negative)
Taxes	\$ 21,222,024	\$ 21,082,024	\$ 22,050,670	\$ 968,646
Licenses, permits , special assessments	φ 21,222,024 -	17,000	34,978	17,978
Intergovernmental	4,292,345	5,140,966	5,802,858	661,892
Charges for services	643,018	2,054,458	2,537,941	483,483
Fines and forfeitures	351,500	120,000	142,630	22,630
Interest	57,000	57,000	68,700	11,700
Miscellaneous	89,000	99,747	161,588	61,841
Total revenues	26,654,887	28,571,195	30,799,365	2,228,170
i otal revenues	20,034,007	20,571,195	30,799,305	2,220,170
EXPENDITURES				
Current operating:				
General government	4,370,477	4,175,895	4,689,144	(513,249)
Public safety	2,659,431	3,526,932	3,312,242	214,690
Physical environment	967,200	2,476,888	902,669	1,574,219
Economic environment	185,919	187,610	181,639	5,971
Human services	2,460,676	2,580,334	2,510,272	70,062
Culture/recreation	947,061	1,792,950	2,002,821	(209,871)
Capital outlay:				
General government	-	27,297	23,880	3,417
Public safety	24,982	56,048	77,690	(21,642)
Physical environment	24,000	179,968	234,673	(54,705)
Human services	-	47,286	31,600	15,686
Culture/recreation	67,356	2,761,000	725,224	2,035,776
Total expenditures	11,707,102	17,812,208	14,691,854	3,120,354
Excess of revenues over				
expenditures	14,947,785	10,758,987	16,107,511	5,348,524
Other Financing Sources (Uses)				
Transfers in	1,169,290	-	407,811	407,811
Transfers out	(13,868,055)	(18,323,188)	(17,210,210)	1,112,978
Total other financing sources (uses)	(12,698,765)	(18,323,188)	(16,802,399)	1,520,789
Net change in fund balance	2,249,020	(7,564,201)	(694,888)	6,869,313
Fund balance, beginning of year	17,426,199	17,426,199	17,426,199	-
Fund balance, end of year	\$ 19,675,219	\$ 9,861,998	\$ 16,731,311	\$ 6,869,313

# COUNTY TRANSPORTATION TRUST FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

Variance with

	Budgeted	l Amou	nts				Final Budget Positive
	Original		Final	Act	ual Amounts	(N	egative)
REVENUES			_		_		_
Taxes	\$ 3,385,000	\$	3,385,000	\$	3,543,375	\$	158,375
Intergovernmental	4,653,000		4,653,000		4,558,529		(94,471)
Charges for services	-		9,000		8,935		(65)
Interest	3,000		3,000		12,169		9,169
Miscellaneous	 125,620		126,311		155,170		28,859
Total revenues	 8,166,620		8,176,311	-	8,278,178		101,867
EXPENDITURES							
Current operating:							
Physical environment	-		5,800		5,780		20
Transportation	7,240,905		7,319,804		7,084,356		235,448
Capital outlay:							
Transportation	-		1,641,699		1,425,547		216,152
Debt service							
Principal	214,745		583,083		540,091		42,992
Interest	 -		16,273		59,264		(42,991)
Total expenditures	 7,455,650		9,566,659		9,115,038		451,621
Excess of revenues over							
expenditures	 710,970		(1,390,348)		(836,860)		553,488
Other Financing Sources (Uses)							
Sale of surplus equipment	-		350,413		540,645		190,232
Debt proceeds	-		838,156		838,156		-
Transfers in			210,293		210,293		-
Transfers out	 (1,000,000)		(1,000,000)		(1,000,000)		-
Total other financing sources (uses)	(1,000,000)		398,862		589,094		190,232
Net change in fund balance	(289,030)		(991,486)		(247,766)		743,720
Fund balance, beginning of year	4,370,584		4,370,584		4,370,584		-
Prior period adjustment	-		-		50,000		50,000
Fund balance, end of year	\$ 4,081,554	\$	3,379,098	\$	4,172,818	\$	793,720

# MUNICIPAL SERVICES FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

Variance with

REVENUES         Final         Actual Amounts         (Negative)           Taxes         \$ 290,000         \$ 520,000         \$ 585,828         \$ 65,828           Licenses, permits and assessments         9,863,100         9,903,000         8,871,621         (1,031,379)           Intergovernmental         668,250         402,030         368,946         (33,084)           Charges for services         6,000         8,000         45,494         37,494           Miscellaneous         7,500         74,915         95,905         20,990           Total revenues         10,834,850         10,918,045         9,82,869         (935,176)           EXPENDITURES           Current operating:           General government         329,754         337,761         337,761         -99           Public safety         5,077,687         5,175,289         5,155,192         20,097           Physical environment         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845,594         3,845         4,853         3,945         <		Budgete	ed Amounts		Final Budget Positive
Taxes		Original	Final	<b>Actual Amounts</b>	(Negative)
Licenses, permits and assessments   9,863,100   9,903,000   8,871,621   (1,031,379)   Intergovernmental   668,250   402,030   368,946   (33,084)   (34,944)   (34,945)   (34,9	REVENUES				
Intergovernmental   668,250	Taxes	\$ 290,000	\$ 520,000	\$ 585,828	\$ 65,828
Charges for services	Licenses, permits and assessments	9,863,100	9,903,000	8,871,621	(1,031,379)
Interest   6,000   8,000   45,494   37,494     Miscellaneous   7,500   74,915   95,905   20,990     Total revenues   10,834,850   10,918,045   9,982,869   935,176     EXPENDITURES	Intergovernmental	668,250	402,030	368,946	(33,084)
Miscellaneous         7,500         74,915         95,905         20,990           Total revenues         10,834,850         10,918,045         9,982,869         (935,176)           EXPENDITURES           Current operating:         329,754         337,761         337,761         -           Public safety         5,077,687         5,175,289         5,155,192         20,097           Physical environment         3,845,594         3,845,594         3,604,354         241,240           Economic environment         -         6,749         1,896         4,853           Culture/recreation         1,200         -         -         -           Capital outlay:         -         -         1,126,444         1,518,839         (392,395)           Debt service         -         1,126,444         1,518,839         (392,395)           Debt service         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         2,000,000         (2,000,000)         (2,000,000	Charges for services	-	10,100	15,075	4,975
Total revenues   10,834,850   10,918,045   9,982,869   (935,176)	Interest	6,000	8,000	45,494	37,494
EXPENDITURES  Current operating:  General government 329,754 337,761 337,761 - Public safety 5,077,687 5,175,289 5,155,192 20,097 Physical environment 3,845,594 3,845,594 3,604,354 241,240 Economic environment - 6,749 1,896 4,853 Culture/recreation 1,200  Capital outlay: Public safety - 1,126,444 1,518,839 (392,395) Debt service Principal 360,626 189,551 243,323 (53,772) Interest - 171,075 117,302 53,773 Total expenditures 9,614,861 10,852,463 10,978,667 (126,204)  Excess of revenues over expenditures 1,219,989 65,582 (995,798) (1,061,380)  Other Financing Sources (Uses) Sale of equipment - 61,099 481,099 420,000 Transfers out (2,000,000) (2,000,000) - Total other financing sources (uses) (2,000,000) (1,938,901) (1,518,901) 420,000  Net change in fund balance (780,011) (1,873,319) (2,514,699) (641,380)  Fund balance, beginning of year 9,086,051 9,086,051 -	Miscellaneous	7,500	74,915	95,905	20,990
Current operating:   General government   329,754   337,761   337,761   - Public safety   5,077,687   5,175,289   5,155,192   20,097     Physical environment   3,845,594   3,845,594   3,604,354   241,240     Economic environment   - 6,749   1,896   4,853     Culture/recreation   1,200	Total revenues	10,834,850	10,918,045	9,982,869	(935,176)
General government         329,754         337,761         337,761         -           Public safety         5,077,687         5,175,289         5,155,192         20,097           Physical environment         3,845,594         3,845,594         3,604,354         241,240           Economic environment         -         6,749         1,896         4,853           Culture/recreation         1,200         -         -         -           Capital outlay:         -         1,126,444         1,518,839         (392,395)           Debt service         -         -         1,126,444         1,518,839         (392,395)           Debt service         -         -         171,075         117,302         53,772           Principal         360,626         189,551         243,323         (53,772)           Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         (2,000,000)         (2,000,000)         (2,000,000)         (2,000,000)         (	EXPENDITURES				
Public safety         5,077,687         5,175,289         5,155,192         20,097           Physical environment         3,845,594         3,845,594         3,604,354         241,240           Economic environment         -         6,749         1,896         4,853           Culture/recreation         1,200         -         -         -           Capital outlay:         -         1,126,444         1,518,839         (392,395)           Debt service         Principal         360,626         189,551         243,323         (53,772)           Principal Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         Sale of equipment         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,873,319)         (2,514,699)         (641,380)           Net change in fund balance	Current operating:				
Physical environment         3,845,594         3,845,594         3,604,354         241,240           Economic environment         -         6,749         1,896         4,853           Culture/recreation         1,200         -         -         -           Capital outlay:         Public safety         -         1,126,444         1,518,839         (392,395)           Debt service         Principal         360,626         189,551         243,323         (53,772)           Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, begi	General government	329,754	337,761	337,761	-
Economic environment         -         6,749         1,896         4,853           Culture/recreation         1,200         -         -         -           Capital outlay:         Public safety         -         1,126,444         1,518,839         (392,395)           Debt service         Principal         360,626         189,551         243,323         (53,772)           Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Public safety	5,077,687	5,175,289	5,155,192	20,097
Culture/recreation         1,200         -	Physical environment	3,845,594	3,845,594	3,604,354	241,240
Capital outlay:       Public safety       -       1,126,444       1,518,839       (392,395)         Debt service       Principal       360,626       189,551       243,323       (53,772)         Interest       -       171,075       117,302       53,773         Total expenditures       9,614,861       10,852,463       10,978,667       (126,204)         Excess of revenues over expenditures       1,219,989       65,582       (995,798)       (1,061,380)         Other Financing Sources (Uses)       -       61,099       481,099       420,000         Transfers out       (2,000,000)       (2,000,000)       (2,000,000)       -         Total other financing sources (uses)       (2,000,000)       (1,938,901)       (1,518,901)       420,000         Net change in fund balance       (780,011)       (1,873,319)       (2,514,699)       (641,380)         Fund balance, beginning of year       9,086,051       9,086,051       9,086,051       -	Economic environment	-	6,749	1,896	4,853
Public safety         -         1,126,444         1,518,839         (392,395)           Debt service         Principal         360,626         189,551         243,323         (53,772)           Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         Sale of equipment         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Culture/recreation	1,200	-	-	-
Debt service         Principal         360,626         189,551         243,323         (53,772)           Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         Sale of equipment         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         (2,000,000)         -         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Capital outlay:				
Principal Interest         360,626         189,551         243,323         (53,772)           Interest         -         171,075         117,302         53,773           Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Public safety	-	1,126,444	1,518,839	(392,395)
Interest	Debt service				
Total expenditures         9,614,861         10,852,463         10,978,667         (126,204)           Excess of revenues over expenditures         1,219,989         65,582         (995,798)         (1,061,380)           Other Financing Sources (Uses)         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Principal	360,626	189,551	243,323	(53,772)
Excess of revenues over expenditures 1,219,989 65,582 (995,798) (1,061,380)  Other Financing Sources (Uses) Sale of equipment - 61,099 481,099 420,000 Transfers out (2,000,000) (2,000,000) (2,000,000) - Total other financing sources (uses) (2,000,000) (1,938,901) (1,518,901) 420,000  Net change in fund balance (780,011) (1,873,319) (2,514,699) (641,380) Fund balance, beginning of year 9,086,051 9,086,051 -	Interest		171,075	117,302	53,773
Other Financing Sources (Uses) Sale of equipment - 61,099 481,099 420,000 Transfers out (2,000,000) (2,000,000) (2,000,000) - Total other financing sources (uses) (2,000,000) (1,938,901) (1,518,901) 420,000  Net change in fund balance (780,011) (1,873,319) (2,514,699) (641,380) Fund balance, beginning of year 9,086,051 9,086,051 -	Total expenditures	9,614,861	10,852,463	10,978,667	(126,204)
Sale of equipment         -         61,099         481,099         420,000           Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Excess of revenues over expenditures	1,219,989	65,582	(995,798)	(1,061,380)
Transfers out         (2,000,000)         (2,000,000)         (2,000,000)         -           Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Other Financing Sources (Uses)				
Total other financing sources (uses)         (2,000,000)         (1,938,901)         (1,518,901)         420,000           Net change in fund balance         (780,011)         (1,873,319)         (2,514,699)         (641,380)           Fund balance, beginning of year         9,086,051         9,086,051         9,086,051         -	Sale of equipment	-	61,099	481,099	420,000
Net change in fund balance (780,011) (1,873,319) (2,514,699) (641,380) Fund balance, beginning of year 9,086,051 9,086,051 -	Transfers out	(2,000,000)	(2,000,000)	(2,000,000)	-
Fund balance, beginning of year 9,086,051 9,086,051 -	Total other financing sources (uses)	(2,000,000)	(1,938,901)	(1,518,901)	420,000
	Net change in fund balance	(780,011)	(1,873,319)	(2,514,699)	(641,380)
Fund balance, end of year \$ 8,306,040 \$ 7,212,732 \$ 6,571,352 \$ (641,380)	Fund balance, beginning of year	9,086,051	9,086,051	9,086,051	-
	Fund balance, end of year	\$ 8,306,040	\$ 7,212,732	\$ 6,571,352	\$ (641,380)

# CLERK OF CIRCUIT COURT OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

				Variance with Final
				Budget
		ed Amounts		Positive
	Original	Final	Actual Amounts	(Negative)
REVENUES				
Intergovernmental	\$ 113,705	\$ 113,705	\$ 122,659	\$ 8,954
Charges for services	1,654,000	1,465,000	1,214,065	(250,935)
Fines		<u> </u>	513,194	513,194
Total revenues	1,767,705	1,578,705	1,849,918	271,213
EXPENDITURES				
Current operating:				
General government	611,900	611,900	739,548	(127,648)
Court-related	1,396,892	1,396,892	1,517,448	(120,556)
Total expenditures	2,008,792	2,008,792	2,256,996	(248,204)
Excess of revenues over				
expenditures	(241,087	(430,087)	(407,078)	23,009
Other financing sources (uses)				
Interfund transfers in	241,087	430,087	481,867	51,780
Interfund transfers out	, <u>-</u>	· <u>-</u>	(74,789)	(74,789)
Total other financing sources	241,087	430,087	407,078	(23,009)
Net change in fund balance	-		-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

# SHERIFF OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

				Variance with Final
	Budgeted	Amounts		Budget Positive
	Original	Final	Actual Amounts	(Negative)
REVENUES				
Intergovernmental	\$ -	\$ 54,782	\$ 54,782	\$ -
Charges for services	-	136,630	136,630	-
Miscellaneous	-	95,281	95,281	-
Total revenues		286,693	286,693	
EXPENDITURES				
Current operating:				
Public safety	12,317,839	12,427,881	12,427,881	-
Capital outlay:				
Public safety	304,500	361,956	361,956	-
Total expenditures	12,622,339	12,789,837	12,789,837	
Excess of revenues over				
expenditures	(12,622,339)	(12,503,144)	(12,503,144)	
Other Financing Sources				
Transfers in	12,622,339	12,503,144	12,503,144	_
Total other financing sources	12,622,339	12,503,144	12,503,144	
Net change in fund balance	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

# ECONOMIC DEVELOPMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

		Budgeted	Amoui	nts			В	ance with Final Judget ositive
		Original		Final	Actua	I Amounts	(N	egative)
REVENUES								
Intergovernmental	\$	1,125,000	\$	1,165,000	\$	1,153,000	\$	(12,000)
Interest		2,000		2,000		1,594		(406)
Miscellaneous		-		-		3		3
Total revenues		1,127,000		1,167,000		1,154,597		(12,403)
EXPENDITURES								
Economic environment								
Current operating		282,350		330,548		279,979		50,569
Capital outlay		-		-		-		· -
Debt service								
Principal		397,931		397,931		424,824		(26,893)
Interest		91,867		91,867		64,974		26,893
Total expenditures		772,148		820,346		769,777		50,569
Excess of revenues over								
expenditures		354,852		346,654		384,820		38,166
Other Financing (Uses)								
Transfers out		-		(300,000)		(300,000)		-
Total other financing (uses)		-		(300,000)		(300,000)		-
Net change in fund balance	'	354,852		46,654		84,820		38,166
Fund balance, beginning of year		1,921,777		1,921,777		1,921,777		-
Fund balance, end of year	\$	2,276,629	\$	1,968,431	\$	2,006,597	\$	38,166

# CONNECTOR ROAD PROJECT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

				Variance with Final
				Budget
	Budgeted	d Amounts		Positive
	Original	Final	Actual Amounts	(Negative)
REVENUES		·		
Interest	\$ 4,000	\$ 8,000	\$ 2,355	\$ (5,645)
Total revenues	4,000	8,000	2,355	(5,645)
EXPENDITURES				
Transportation				
Current expenditures	25,000	425,000	59,659	365,341
Capital outlay	5,900,000	7,107,500	6,674,955	432,545
Total expenditures	5,925,000	7,532,500	6,734,614	797,886
Excess of revenues over expenditures	(5,921,000)	(7,524,500)	(6,732,259)	792,241
Other financing sources (uses)				
Debt proceeds	4,470,000	4,470,000	-	(4,470,000)
Interfund transfers in	-	_	2,607,500	2,607,500
Interfund transfer out	-	(1,000,000)	(1,000,000)	-
Total other financing sources (uses)	4,470,000	3,470,000	1,607,500	(1,862,500)
Net change in fund balance	(1,451,000)	(4,054,500)	(5,124,759)	(1,070,259)
Fund balance, beginning of year	5,057,186	5,057,186	5,057,186	-
Fund balance, end of year	\$ 3,606,186	\$ 1,002,686	\$ (67,573)	\$ (1,070,259)

# ROAD IMPROVEMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2014

				Variance with
				Final
				Budget
	Budgeted	Amounts		Positive
	Original	Final	Actual Amounts	(Negative)
REVENUES				
Intergovernmental	\$ -	\$ 3,491,972	\$ 1,479,933	\$ (2,012,039)
Interest	-	-	7,364	7,364
Miscellaneous	-	-	9,641	9,641
Total revenues		3,491,972	1,496,938	(1,995,034)
EXPENDITURES				
Current operating:				
Transportation	-	1,088,798	1,862,249	(773,451)
Capital outlay:				
Transportation	5,176,045	9,813,522	2,227,208	7,586,314
Total expenditures	5,176,045	10,902,320	4,089,457	6,812,863
Excess of revenues over				
expenditures	(5,176,045)	(7,410,348)	(2,592,519)	4,817,829
Other Financing Sources (Uses)				
Transfers in	4,900,000	5,080,447	6,080,447	1,000,000
Transfers out		(1,897,500)	(1,897,500)	
Total other financing sources (uses)	4,900,000	3,182,947	4,182,947	1,000,000
Net change in fund balance	(276,045)	(4,227,401)	1,590,428	5,817,829
Fund balance, beginning of year	3,430,239	3,430,239	3,430,239	-
Fund balance, end of year	\$ 3,154,194	\$ (797,162)	\$ 5,020,667	\$ 5,817,829

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Fiscal Year Ended September 30, 2014

#### **NOTE 1. BUDGETARY INFORMATION**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the governmental and enterprise funds. All annual appropriations lapse at fiscal year end.

The County generally follows these procedures in establishing the budgetary data for the governmental and enterprise funds as reflected in the financial statements:

- 1. Prior to September 30, the County Manager, serving as Budget Officer, submits to the Board of County Commissioners (BOCC) a tentative budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted by the BOCC to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the BOCC.
- 4. The Constitutional Officers submit, at various times prior to September 30, to the BOCC and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
- 5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and Property Appraiser, which are classified as separate special revenue funds.
- 6. The BOCC is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund, or appropriate for special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
- 7. Formal budgetary integration is employed as a management control device in all governmental and enterprise funds.
- 8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2014 are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis.
- 9. Enterprise fund budgets are adopted on the accrual basis except that depreciation is not budgeted.
- 10. Legal control of the budget is exercised pursuant to applicable provisions of the *Florida* Statutes.
- 11. Appropriations for the County lapse at the close of the fiscal year.

12. The following major funds showed an excess of expenditures over appropriations:

Variance

	Appropriations	Expenses	Positive (Negative)
Municipal Services	\$12,852,463	\$12,978,667	\$ (126,204)
Clerk of the Circuit Court Operating	2,008,792	2,256,996	(248,204)
	\$14,861,255	\$15,235,663	\$ (374,408)

The following is a comparison of the appropriations to total expenses for the proprietary funds for the fiscal year ended September 30, 2014.

			Variance
			Positive
	<b>Appropriations</b>	Expenses	(Negative)
Enterprise funds			
Landfill enterprise	\$ 6,669,166	\$ 4,145,869	\$ 2,523,297
Utilities	484,812	432,655	52,157
	\$ 7,153,978	\$ 4,578,524	\$ 2,575,454

**FUND COMBINING STATEMENTS** 

#### **NONMAJOR GOVERNMENTAL FUNDS**

#### **COMBINING BALANCE SHEET**

#### **September 30, 2014**

							Prop	perty										Sup	ervisor	Т	ax				
				Clerk of	Courts		App	raiser						Sheriff				of E	lections	Col	lector	Board	of County	Commis	sioners
	Public Reco	rds							Minimum													Com	munity		
	Modernizat	ion	Rese	rved					Standards			Inn	nate	Forfeiture		Wo	rk					Devel	opment		Court
	Trust		10 9	%	Teen	Court	Oper	rating	School	F	orfeiture	We	lfare	Nongrant		Prog	ram	Ор	erating	Ope	rating	Bloc	k Grant	Re	porters
ASSETS																									
Current assets																									
Cash	\$ 225,	929	\$ 2	88,874	\$	2,316	\$	30,157	\$ 25,578	\$	49,591	\$ 3	58,868	\$ 342,042	2 \$	\$	6,134	\$	10,564	\$ 3	302,262	\$	-	\$	52,684
Accounts receivable		-		-		-		-	-		-		-		-		-		-		-		-		-
Due from other funds	7,	219		12,125		3,013		13,926	-		-		-		-		-		-		51,914		-		-
Due from other governmental units		-		-		-		-	-		-		-		-		-		-		2,240		-		-
Prepaid expense		-		-		-		-	-		-		-		-		-		37,383		-		-		-
Investments																									-
Total assets	\$ 233,	148	\$ 3	00,999	\$	5,329	\$	44,083	\$ 25,578	\$	49,591	\$ 3	58,868	\$ 342,042	2 5	\$	6,134	\$	47,947	\$ :	356,416	\$		\$	52,684
LIABILITIES AND FUND BALANCES																									
LIABILITIES																									
Current liabilities																									
Accounts payable	\$ 8,	368	\$	_	\$	1,440	\$	_	<b>\$</b> -	\$	26,219	\$	_	\$	-	\$	_	\$	1,619	\$	7,738	\$	-	\$	_
Accrued payroll liabilities				_				_					_				_				33,549		-		_
Due to other funds		-		-		-		40,776			-		-		-		-		36,978		298,411		160,578		-
Due to other governmental units		-		-		-		3,307			-		-		-		-		-		16,718		_		-
Deposits		-		-		-		-			-		-		-		-		-		_		-		-
Revenues collected in advance		-		-		-		-			-		-		-		-		9,350		-		-		-
Total liabilities	8,	368		-		1,440		44,083			26,219						-		47,947		356,416		160,578		-
FUND BALANCES																									
Restricted	224,	780	3	00,999		3,889		-	25,578		23,372	3	58,868	342,042	2		6,134		-		_		-		-
Committed		-		-		-		-	-		-		-		-		-		-		-		-		52,684
Assigned		-		-		-		-	-		-		-		-		-		-		-		-		-
Unassigned		-		-		-		-	-		-		-		-		-		-		_		(160,578)		-
Total fund balances	224,	780	3	00,999		3,889			25,578		23,372	3	58,868	342,042			6,134		-				(160,578)		52,684
Total liabilities and fund balances	\$ 233,	148	\$ 3	00,999	\$	5,329	\$	44,083	\$ 25,578	\$	49,591	\$ 3	58,868	\$ 342,042	2 \$	\$	6,134	\$	47,947	\$ :	356,416	\$	-	\$	52,684

#### (continued)

#### **NONMAJOR GOVERNMENTAL FUNDS**

#### **COMBINING BALANCE SHEET**

#### **September 30, 2014**

Capital

																		Ca	oitai			
							Special		Revenue	Fun	ds					Debt Se	rvice Fund	Pro	jects			
							Board of	f	County Cor	mmissi	oners											
			Indu	ıstrial		Law			Library	Lo	ocal			Tourist				Paving			Tot	tal Nonmajor
	Court	Impact	Devel	opment	Enfo	rcement	Law		Enhancement	Но	using	Nei	ghborhood	Developme	ent	R	load	Assess-	(	ounty	Go	overnmental
	Service	 Fees	Aut	hority	S	pecial	Library		Grant	Assi	stance	Sta	abilization	Tax		Impr	ovement	ments	Fa	cilities		Funds
ASSETS																						
Cash	\$ 897,413	\$ 293,989	\$	-	\$	60,261	\$ 2,846	6	\$ 180,628	\$ 4	404,084	\$	27,004	\$ 1,189,4	166	\$	452,921	\$ 98,290	\$	125,000	\$	5,426,901
Accounts receivable	-	-		-		-		-	-		-		1,823		-		-	-		-		1,823
Due from other funds	8,962	-		-		-		-	-		-		-	160,	78		-	-		-		257,737
Due from other governmental units	-	-		-		-		-	-		-		-	68,2	298		49,705	-		-		120,243
Prepaid expense	-	-		-		-		-	-		-		-		-		-	-		-		37,383
Investments	-	-		-		1,460		-	-		-		-	49,	601		-	-		-		51,061
Total assets	\$ 906,375	\$ 293,989	\$		\$	61,721	\$ 2,846	6	\$ 180,628	\$ 4	404,084	\$	28,827	\$ 1,467,9	943	\$	502,626	\$ 98,290	\$	125,000	\$	5,895,148
LIABILITIES AND FUND BALANCES																						
LIABILITIES																						
Current liabilities																						
Accounts payable	\$ 19,984	\$ -	\$	-	\$	-	\$	-	\$ 471	\$	26,199	\$	510	\$ 9,7	755	\$	-	\$ -	\$	-	\$	102,303
Accrued payroll liabilities	-	-		-		-		-	-		-		-		-		-	-		-		33,549
Due to other funds	-	-		-		-		-	-		-		-		-		-	-		-		536,743
Due to other governmental units	-	-		-		-		-	-		-		-		-		-	-		-		20,025
Deposits	-	-		-		-		-	-		-		2,500		-		-	-		-		2,500
Revenues collected in advance		 							167,664	;	349,076		4		-		-					526,094
Total liabilities	19,984	-		-					168,135	3	375,275		3,014	9,7	55		-	-		_		1,221,214
FUND BALANCES																						
Restricted	456,794	293,989		-		61,721	2,846	6	12,493		28,809		25,813	1,458,	188		502,626	98,290		-		4,227,231
Committed	-	-		-		-		-	-		-		-		-		-	-		-		52,684
Assigned	429,597	-		-		-		-	-		-		-		-		-	-		125,000		554,597
Unassigned		 				-												 				(160,578)
Total fund balances	886,391	293,989				61,721	2,846	<u> </u>	12,493		28,809		25,813	1,458,	188		502,626	98,290		125,000		4,673,934
Total liabilities and fund balances	\$ 906,375	\$ 293,989	\$	-	\$	61,721	\$ 2,846	6	\$ 180,628	\$ 4	404,084	\$	28,827	\$ 1,467,9	943	\$	502,626	\$ 98,290	\$	125,000	\$	5,895,148

See notes to financial statements.

## COLUMBIA COUNTY FLORIDA NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### For the Fiscal Year Ending September 30, 2014

					Sp	ecial Revenue Fur	nds						
		Clark o	f Courts	Property Appraiser			Sheriff			Supervisor of Elections	Tax Collector	Board of County	Commissioners
	Public Records Modernization Trust	Reserved 10%	Teen Court	Operating	Minimum Standards School	Forfeiture	Inmate Welfare	Forfeiture Nongrant	W ork Program	Operating	Operating	Community Development Block Grant	Court Reporters
REVENUES	Trust	10 /6	Teen Court	Operating	3011001	Torretture	Wellale	Nongrant	Frogram	Operating	Operating	Block Graint	Reporters
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses, permits, assessments	-				-							-	
Intergovernmental revenue	-	-	-	-	-	8,500	-	12,903	-	8,720	-	-	120,232
Charges for services	83,687	-	31,402	93,569	-	-	160,528	-	1,753	-	1,541,640	-	-
Fines and forfeitures	-	131,026	-	-	20,085	13,120	-	71,960	-	-	-	-	-
Interest income	-	-	-	92	24	55	174	331	4	15	415	-	-
Miscellaneous	-	-	-	3,260	-	-	60	-	-	5,457	7,473	-	-
Total revenues	83,687	131,026	31,402	96,921	20,109	21,675	160,762	85,194	1,757	14,192	1,549,528		120,232
EXPENDITURES Current Expenditures													
General government	2,031	-	-	1,264,741	-	-	-		-	676,809	1,546,580	-	-
Public safety		-	-		9,709	15,742	85,130	15,000	3,055		•	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-	45,812	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-	-	-	-
Court - related	43,969	61,249	26,259	-	-	-	-	-	-	-	-	-	117,055
Capital outlay													
General government	-	-	-	-	-	-	-	-	-	-	2,948	-	-
Public safety	-	-	-	-	-	33,560	4,377	14,000	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Court - related	4,892	-	-	-	-	-	-	-	-	-	-	-	-
Debt service													
Principal	-	-	-	-	-	-	-	-	-	-	-	-	-
Interest													
Total expenditures	50,892	61,249	26,259	1,264,741	9,709	49,302	89,507	29,000	3,055	676,809	1,549,528	45,812	117,055
Excess of revenues over (under)													
expenditures	32,795	69,777	5,143	(1,167,820)	10,400	(27,627)	71,255	56,194	(1,298)	(662,617)		(45,812)	3,177
OTHER FINANCING SOURCES (USES	5)												
Interfund transfers in	•	-	-	1,167,820	-	-	-		-	699,595	-		-
Interfund transfers out	-	-	-		-	-	-	-	-	(36,978)	-	-	-
Total other financing sources (uses)				1,167,820						662,617			
Net change in fund balances	32,795	69,777	5,143		10,400	(27,627)	71,255	56,194	(1,298)			(45,812)	3,177
Fund balances beginning of year	191,985	231,222	(1,254)	-	15,178	50,999	287,613	285,848	7,432	-	-	(114,766)	49,507
Fund balances end of year	\$ 224,780	\$ 300,999	\$ 3,889	\$ -	\$ 25,578	\$ 23,372	\$ 358,868	\$ 342,042	\$ 6,134	\$ -	\$ -	\$ (160,578)	\$ 52,684

(Continued)

## COLUMBIA COUNTY FLORIDA NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### For the Fiscal Year Ending September 30, 2014

Capital Special Revenue Funds **Debt Service Fund** Projects Fund Board of County Commissioners Industrial Library Tourist Total Nonmajor Law Court Impact Development Housing Neighborhood Road County Governmental Enforcement Law Enhancement Development Assess-Service Authority Special Library Grant Assistance Stabilization Tax Improvement **Facilities** Funds REVENUES Taxes 215,000 934,877 1,949,877 32,847 32,847 Licenses, permits, assessments Intergovernmental revenue 378.111 355.415 373.151 37.971 1.295.003 Charges for services 129,910 2,042,489 Fines and forfeitures 36.876 273.067 Interest income 1,278 444 103 7,322 1,909 138 12,304 Miscellaneous 286 9.322 15,050 40.908 Total revenues 346,188 444 36,979 385,719 355,415 382,473 989,807 800,000 32,985 5,646,495 EXPENDITURES **Current Expenditures** General government 12,753 58 657 3,503,629 Public safety 128.636 Economic environment 355.415 32.766 555.315 989.308 Culture/recreation 757,731 757,731 Court -related 289.146 537,678 Capital outlay 2,948 General government Public safety 51,937 Economic environment 296,562 20.165 316.727 Court -related 4,892 Debt service Principal 669,112 669,112 57,404 57,404 Interest Total expenditures 301.899 757.731 355.415 329.328 575.480 726.574 657 7,020,002 Excess of revenues over (under) expenditures 44,289 444 36,979 (372,012) 53,145 414,327 73,426 32,328 (1,373,507) OTHER FINANCING SOURCES (USES) 1,992,415 Interfund transfers in 125,000 Interfund transfers out (150,000) (900,000) (1,100,978) (14,000)Total other financing sources (uses) 125.000 (14,000) (150.000) (900,000) 891.437 Net change in fund balances 44,289 444 22,979 (372,012) 53,145 264,327 (826,574) 32,328 125,000 (482,070) Fund balances beginning of year 842,102 293,545 38,742 2,846 384,505 28,809 (27, 332)1,193,861 1,329,200 65,962 5,156,004 886,391 293,989 61,721 \$ 2,846 12,493 28,809 25,813 1,458,188 502,626 98,290 125,000 4,673,934 Fund balances end of year

See notes to financial statements.

# COLUMBIA COUNTY FLORIDA COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS September 30, 2014

			Clerk of Cl	rcult Court		·		Sheriff		Tax Co	llector	
					Public							
					Defender						Ad	
	Clerk's	Employee	Domestic	Jury	Occupancy	Individual	Inmate	Donation	Evidence	Tag	Valorem Tax	
	Trust	Sunshine	Relations	Witness	Trust	Depositors	Welfare	Trust	Trust	Agency	Agency	Totals
ASSETS												
Cash	\$ 1,043,511	\$ 613	\$ 1,544	\$ 8,114	\$ 23,033	\$ 8,024	\$ 376,943	\$ 12,117	\$ 61,109	\$ 220,185	\$ 2,124,220	\$ 3,879,413
Accounts receivable	13,562	-	-	-	-	-	470,028	-	-	-	-	483,590
Due from other funds										-	2,240	2,240
Total assets	\$ 1,057,073	\$ 613	\$ 1,544	\$ 8,114	\$ 23,033	\$ 8,024	\$ 846,971	\$ 12,117	\$ 61,109	\$ 220,185	\$ 2,126,460	\$ 4,365,243
LIABILITIES												
	•					s -	•		•	A 47.504		<b>A</b> 47.704
Accounts payable	\$ -	<b>a</b> -	\$ -	<b>a</b> -	\$ -	<b>»</b> -	\$ -	\$ -	\$ -	\$ 17,594	\$ 200	\$ 17,794
Cash bond liability	63,713	-	-	-	-	-	-	-	-	-	-	63,713
Court fees payable	154,118	-	-	-	-	-	-	-	-	-	-	154,118
Deposits held in escrow	129,242	-	-	-	-	-	-	-	-	3,446	-	132,688
Due to other funds	234,288	-	-	-	-	8,024	-	-	-	-	129,893	372,205
Due to other												
governmental units	364,103	-	1,544	8,114	23,033	-	-	-	-	196,970	1,782,684	2,376,448
Interest payable	-	-	-	-	-	-	-	-	-	256	2,742	2,998
Tax deeds payable	93,348	-	-	-	-	-	-	-	-	-	150,149	243,497
Other current liabilities	18,261	613					846,971	12,117	61,109	1,919	60,792	1,001,782
Total liabilities	1,057,073	613	1,544	8,114	23,033	8,024	846,971	12,117	61,109	220,185	2,126,460	4,365,243
NET POSITION	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

See notes to financial statements.

SINGLE AUDIT AND COMPLIANCE SECTION

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners and Constitutional Officers Columbia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Columbia County, Florida, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise Columbia County, Florida's basic financial statements, and have issued our report thereon dated May 28, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Columbia County, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Columbia County, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of Columbia County, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Columbia County, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain matters that we reported to the management of Columbia County in a letter dated May 28, 2015 on page 90.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Powel & Jones

**POWELL & JONES**Certified Public Accountants
May 28, 2015

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, OFFICE OF THE AUDITOR GENERAL

To the Board of County Commissioners and Constitutional Officers Columbia County, Florida

#### **Report on Compliance for Each Major State Project**

We have audited the compliance of Columbia County, Florida with the types of compliance requirements described in the State of Florida, Department of Financial Services State Projects Compliance Supplement, that could have a direct and material effect on its major State project for the year ended September 30, 2014. Columbia County, Florida's major State project is identified in the summary of auditors' results section of the accompanying Schedule of Findings.

#### **Management's Responsibility**

Columbia County, Florida's management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its major State project.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on Columbia County, Florida's compliance for each major State Project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Those standards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major State project occurred. An audit includes examining, on a test basis, evidence about Columbia County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major State Project. However, our audit does not provide a legal determination of Columbia County, Florida's compliance.

#### **Opinion on Each Major State Project**

In our opinion, Columbia County, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major State projects for the fiscal year ended September 30, 2014.

#### **Other Matters**

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General.

#### **Internal Control Over Compliance**

Management of Columbia County, Florida is responsible for establishing and maintaining effective internal control over the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Columbia County, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on a major State project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major State Project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Columbia County, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a State project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a State project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a State Project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Pursuant to Chapter 119, Florida Statutes, this report is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of Columbia County, Florida's management, State awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Powel & Jones

POWELL & JONES
Certified Public Accountants

May 28, 2015

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To the Board of County Commissioners and Constitutional Officers Columbia County, Florida

#### **Report on Compliance for Each Major Federal Program**

We have audited Columbia County, Florida's compliance with the types of compliance requirements described in *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Columbia County, Florida's major federal programs for the fiscal year ended September 30, 2014. Columbia County, Florida's major federal programs are identified in the summary of Auditors' results section of the accompanying schedule of findings.

#### **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of Columbia County, Florida's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Columbia County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Columbia County, Florida's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, Columbia County, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2014.

#### **Other Matters**

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133.

#### **Report on Internal Control Over Compliance**

Management of Columbia County, Florida is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Columbia County, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Columbia County, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Powel & Jones

POWELL & JONES Certified Public Accountants May 28, 2015

## COLUMBIA COUNTY FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For The Fiscal Year Ended September 30, 2014

Federal and State Grantor/Pass Through Grantor			0	ROGRAM R AWARD		PORTED IN	(ACCR	RED IN		EVENUES			(DEF	RUED / ERRED)
Program Title	CFDA#	GRANT#		AMOUNT	PR	IOR YEARS	PRIOR	YEAR	RE	COGNIZED	EXP	ENDITURES	9/30	0/2014
FEDERAL AWARDS														
Department of Housing and Urban Development														
passed through Florida Department of Community Affairs	44.000	4000 05 02 00 04 5 04	<b>.</b>	4 000 044		CEC CO2	•			272.450		272.450		
Neighborhood Stabilization Program	14.228	12DB-Q5-03-22-01-F-04	\$	1,029,844	\$	,	\$	-	\$	373,152	\$	373,152	\$	
Small Cities Community Development Block Grant	14.228	11DB-L4-03-22-01-H-20		750,000		401,956								
Total Department of Housing and Urban Development				1,779,844		1,058,649				373,152		373,152		
US Department of Justice														
passed through Florida Department of Law Enforcement														
E. Byrne Memorial Justice Assistance Grant	16.738	2013-JAGC-COLU-2-D7-206		33,363		-		-		33,363		33,363		
E. Byrne Memorial Justice Assistance Grant	16.738	2013-DJ-BX-0151		13,546						13,416		13,416		
Total US Department of Justice				46,909		-		-		46,779		46,779		
Bureau of Justice Assistance/Office of Criminal Justice Grants														
Bulletproof Vest Grant	16.607	FY2012		11,016		_		_		1,295		1,295		
Bulletproof Vest Grant	16.607	FY2013		6,077		_		_		6,077		6,077		
Bulletproof Vest Grant	16.607	FY2013		8,070		_		_		231		231		
Total Bureau of Justice Assistance/Office of Criminal Justice Grants	_0.00.			25,163						7,603		7,603		
U.S. Drug Enforcement Administration passed through the Office of Agricultural Law Enforcement														
Domestic Marijuana Eradication Program	16.004	N/A		5.250		_		_		5.250		5.250		
Domosto Manjaana Eradioation i Togram	10.004	11/14	-	5,250			-			5,250		5,250		
U.S. Elections Assistance Commission														
Help America Vote Act														
passed through State of Florida Division of Elections														
Federal Elections Activities Grant	90.401	FY2013-2014		6,446				8,947		6,849		6,446		9,35
Total U.S. Elections Assistance Commission				6,446	_			8,947		6,849	-	6,446		9,35
Federal Emergency Management Agency														
passed through Florida Department of Community Affairs														
Tropical Storm Debbie	97.036	13-DB-73-03-22-02-531		4,748,136		3,865,851		-		882,285		882,285		
Total Federal Emergency Management Agency				4,748,136		3,865,851		-		882,285		882,285		
US Department of Homeland Security														
passed through the Florida Division of Emergency Management														
Emergency Management Performance Grant	97.042	15-FG-40-03-22-01-079		50,972		_		_		_		8,197		
Emergency Management Performance Grant	97.042	14-FG-1M-03-22-01-079		50,937						50,700		50,700		
State Homeland Security Grant Program	97.067	13-DS-97-03-22-01-260		10,923		_		_		10,923		10,923		
Total US Department of Homeland Security	01.001	20 20 0. 00 22 02 200		112,832		-		-		61,623		69,820		-
U.S. Department of Health and Human Services passed through the Florida Department of Revenue														
Title IV-D Grant Incentive Funds	93.563	FY2013-2014		96,788		_		_		96,788		96,788		
passed through State of Fiorida Division of Elections	30.000	112010 2014		30,130		_		_		55,156		55,756		
Polling Place Accessibility Grant Funds	93.617	FY2012-2013		1,871		_		_		1,871		1,871		
Total Department of Health and Human Services	55.011	112012-2010		98,659						98,659	. ——	98,659		
Total federal awards			<u>\$</u>	6,823,239	*	4,924,500	\$	8,947	\$	1,482,200	\$	1,489,994	\$	9,350
(Continued)			<u> </u>	0,020,200	<u> </u>	-,527,550		0,077	<u> </u>	_,,	<u> </u>	_, 100,004	<del></del> -	- 3,000

## COLUMBIA COUNTY FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For The Fiscal Year Ended September 30, 2014

Federal and State Grantor/Pass Through Grantor Program Title	CFDA#	GRANT#	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	(ACCRUED) / DEFERRED IN PRIOR YEAR	REVENUES RECOGNIZED	EXPENDITURES	ACCRUED / (DEFERRED) 9/30/2014
STATE FINANCIAL ASSISTANCE								
Department of Emergency Management								
Emergency Management Programs	31.063	15-BG-83-03-22-01-011	\$ 105,806	\$ -	\$ -	\$ -	\$ 15,799	\$ -
Emergency Management Programs	31.063	14-BG-83-03-22-01-012	105,806			103,064	103,064	
Total Department of Emergency Management			211,612	-		103,064	118,863	
Department of Environmental Protection								
Small County Solid Waste Grant Agreement	37.012	404SC	90,909	-	-	90,909	90,909	-
Statewide Surface Water Restoration and Wastewater Projects	37.039	LP6025	1,200,000	717,334	-	-	-	-
Total Department of Environmental Protection			1,290,909	717,334		90,909	90,909	
Department of Economic Opportunity								
Growth Management Implementation Technical Assistance	40.024	N/A	40,000	<del>-</del>	(12,000)	28,000	28,000	
Department of Agriculture and Consumer Services								
Arthropod Mosquito Control State Aid	42.003	FDACS Contract #020290	30,000		<u> </u>	30,000	30,000	
Division of Library Information Services								
State Aid to Libraries Operating/Equalization Grant	45.030	12-ST-13	235,497	-	235,497	235,497	235,497	-
State Aid to Libraries Operating/Equalization Grant	45.030	13-ST-09	212,605	17,213	142,614	142,614	142,614	52,778
State Aid to Libraries Operating/Equalization Grant	45.030	14-ST-09	129,179	-	-	14,293	14,293	114,886
Total Division of Library Information Services			577,281	17,213	378,111	392,404	392,404	167,664
Department of State								
State Housing Initiatives Program								
SHIP Funds 2014	52.901	FY 2013/14	350,000	-	350,000	350,000	350,000	-
SHIP Funds 2015	52.901	FY 2014/15	354,491	-	-	5,415	5,415	349,076
Total Department of State			704,491		350,000	355,415	355,415	349,076
Florida Department of Transportation								
Small County Outreach Program - Ichetucknee Ave	55.009	424330-1-58-01	1,527,000	-	-	1,428,313	1,428,313	-
Small County Outreach Program - Real Rd	55.009	434622-1-58-01	812,942	-	-	9,305	9,305	9,305
County Incentive Grant - Bascom Norris at Hwy 90	55.008	434625-1-58-01	1,250,000			42,314	42,314	42,314
Total Florida Department of Transportation			3,589,942	-		1,479,932	1,479,932	51,619
Department of Health								
Emergency Medical Services County Grant Program	64.003	C2012	13,780					(13,780)
Florida E911 Board				·				
911 Maintenance	N/A	13-10-4	53,718	-	-	53,718	53,718	-
911 Primary CPE Upgrade	N/A	13-10-27	65,188	-	-	64,141	64,141	-
911 System Upgrade	N/A	S6-13-12-7	14,626	-	-	14,626	14,626	-
911 System Maintenance	N/A	14-4-5	7,165			7,165	7,165	
			140,697		-	139,650	139,650	-
Total state financial assistance			\$ 6,598,712	\$ 734,547	\$ 716,111	\$ 2,619,374	\$ 2,635,173	\$ 554,579

See notes to Schedule of Expenditures of Federal Awards and State Financial Assistance.

Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance

For the Fiscal Year Ended September 30, 2014

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and presentation of the Single Audit Report of Columbia, County, Florida, (the "County") have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of the Audits of States, Local Governments, and Non-Profit Organizations and Office of Management and Budget Circular A-133.

#### A. Reporting Entity

The reporting entity consists of Columbia County, the primary government, and each of its component units. The County includes a Schedule of Expenditures of Federal Awards and State Financial Assistance in the Compliance Section

#### B. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting related to the timing of the measurements made, regardless of the measurement focus.

The modified accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards and State Financial Assistance. Under the modified accrual basis, revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

#### **SCHEDULE OF FINDINGS**

#### For the Fiscal Year Ended September 30, 2014

#### **Summary of Auditor's Results**

	Stater	

Type of auditor's report issued Unqualified

Internal control over financial reporting

Material weakness identified?

• Significant deficiencies identified not considered

to be material weaknesses?

None reported

Noncompliance material to financial statements No

#### **Federal Awards**

Internal control over major programs:

Material weaknesses identified?

Significant deficiencies identified not considered

to be material weaknesses? None reported

Type of auditor's report issued on compliance for

major programs Unqualified

Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)2

Section 510(a)?

Identification of major programs:

<u>CFDA Number</u> <u>Name of Federal Programs</u>

97.036 Federal Emergency Management Agency
Tropical Storm Debby

14.228 U.S. Department of Housing and Urban Development

Neighborhood Stabilization Program
Small Cities Community Development Block Grant

Dollar threshold used to distinguish between

type A and type B programs: \$300,000

Auditee qualified as low-risk auditee? Yes

**Financial Statement Findings** 

None

**Federal Award Findings and Questioned Costs** 

None

#### COLUMBIA COUNTY, FLORIDA SCHEDULE OF FINDINGS

#### For the Fiscal Year Ended September 30, 2014

#### **State Financial Assistance**

Internal control over major projects:

Material weakness identified?

 Significant deficiencies identified not considered to be material weaknesses?
 None reported

Type of auditor's report issued on compliance

for major projects: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Rule 10.656, Rules of the Auditor General?

No

**Identification of Major Programs:** 

CSFA NumberName of State Programs55.009Small County Road Outreach Program31.063Emergency Management Program45.030State Aid to Libraries52.901State Housing Initiatives ProgramNAFlorida E911 Program

Dollar threshold used to distinguish between Type A and Type B programs:

\$300,000

#### **Financial Statement Findings**

None

State Financial Assistance Findings and Questioned Costs

None

#### MANAGEMENT LETTER

Honorable Board of County Commissioners and Constitutional Officers Columbia County, Florida

We have audited the financial statements of Columbia County, Florida, as of and for the year ended September 30, 2014, and have issued our report thereon dated May 28, 2015.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance and Internal Control over Compliance Applicable to each Major Federal Awards Program and State Financial Assistance Project, and Schedule of Findings. Disclosures in those reports and schedule, which are dated May 28, 2015, should be considered in conjunction with this management letter. Additionally, our audit was conducted in accordance with Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

#### **BOARD OF COUNTY COMMISSIONERS**

#### **PRIOR YEAR FINDINGS**

The prior year finding, 2012-1, "Grant Administration", was substantially corrected during the current year.

The prior year finding, 2013-1, "Stale Dated Checks", was substantially corrected during the current year.

The prior year finding, 2013-2, "Road and Street Capitalization Policy", was substantially corrected during the current year.

The prior year finding, 2013-3, "Travel Documentation", was substantially corrected during the current year.

The prior year finding, 2013-4, "Investments", was fully corrected during the current year.

#### **CURRENT YEAR FINDINGS**

#### 2014-1

<u>Grant Administration</u> – From our audit of the various grant programs administered by Board departments, we found several instances where grant reimbursement requests were not submitted timely as provided in the individual grant agreements. This situation created both lost interest earnings opportunities for the County, as well as provided the possibility for a loss of funds due to expiration of grant periods. To avoid such occurrences in the future, we recommend that the Board

establish a centralized system to monitor grant financial activities, including reimbursement processes.

During the year, the County was awarded a state grant under the Small Counties Outreach Program for which it received \$1,428,313 in grant funds. The terms of the grant agreement required a County in-kind match of 25%. We were not provided documentation of the full required match or where the State had accepted as fulfilled the match requirement for the project. We also found where approximately 20% of the reimbursed expenditures were expended on a road project not listed in the grant contract. We recommend that the County fully document grant expenditures and related in-kind matching expenditures to ensure full compliance with grant contracts.

#### **CLERK OF THE CIRCUIT COURT**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **PROPERTY APPRAISER**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **SHERIFF**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **SUPERVISOR OF ELECTIONS**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

#### 2014-1

<u>Disbursements</u> – From our audit of expenditures, we found multiple instances in September, 2014 where checks were issued from the operating account without a signature authorizing payment. This likely was due to transition of the office's bookkeeper position and was not repeated subsequently.

#### TAX COLLECTOR

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(I)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2013.

<u>Financial Emergency Status</u> – We determined that the County had not met any of conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General*, Sections 10.544(7)(c) and 10.556(7), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

<u>Requirements of Section 28.35 Florida Statutes</u> – For the fiscal year ended September 30, 2013, the Clerk of the Circuit Court complied with the following:

- a. The budget certified by the Florida Clerk of Courts Operations Corporation.
- b. The performance standards developed and certified to Section 28.35, Florida Statutes.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*. Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with appropriate County officials and management and have provided them with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the County. We look forward to a long and mutually beneficial relationship with the Board of County Commissioners and other County Officials and employees. We also appreciate the helpful assistance and courtesy afforded us by all County employees.

**POWELL & JONES** 

Certified Public Accountants

Powel & Joxes

May 28, 2015

#### INDEPENDENT ACCOUNTANT'S REPORT

To the Board of County Commissioners Columbia County, Florida

We have examined the Columbia County, Florida's (the County) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2014. We have also examined the Clerk of the Circuit Court's (Clerk's) compliance with Section 28.35, *Florida Statutes* as to the following during the fiscal year ended September 30, 2014:

- a. The budget certified by the Florida Clerk of Courts Operations Corporation.
- b. The performance standards developed and certified to Section 28.35 *Florida Statutes*.

Management is responsible for the County's and Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the County's and the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's and the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the County's and the Clerk's compliance with specified requirements.

In our opinion, Columbia County, Florida and the Columbia County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of Columbia County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL & JONES** 

Certified Public Accountants May 28, 2015

Powel & Jones

May 20, 2013

#### **CLERK OF THE CIRCUIT COURT**

#### **CLERK OF THE CIRCUIT COURT**

#### ANNUAL FINANCIAL REPORT

#### For the Fiscal Year Ended September 30, 2014

#### TABLE OF CONTENTS

	PAGE NO.
Independent Auditor's Report	97 - 98
COMBINED FINANCIAL STATEMENTS  Combined Balance Sheet - All Fund Types and Account Groups	100
Combined Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental Fund Types	101
Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General and Special Revenue Funds	102
Notes to Financial Statements	103 - 107
COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS GENERAL FUND Balance Sheet	110
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	111 - 113
SPECIAL REVENUE FUNDS Combining Balance Sheet	115
Combining Statement of Revenues, Expenditures and Changes in Fund Balance	116
AGENCY FUNDS Combining Balance Sheet	118
Combining Statement of Changes in Assets and Liabilities	119 - 120
COMPLIANCE SECTION Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	122 - 123
Management Letter	124 - 125
Independent Accountant's Report	126



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandjonescpa.com

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Clerk of the Circuit Court Columbia County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying special purpose fund financial statements of the Columbia County Clerk of the Circuit Court (the Clerk of the Circuit Court), as of and for the year ended September 30, 2014, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these special purpose financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. The standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatements.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness or significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Florida Institute of Certified Public Accountants . American Institute of Certified Public Accountants

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5), of Chapter 10.550, Rules of the Auditor General - Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Clerk of the Circuit Court is part of the reporting entity, Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### **Opinion**

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Clerk of the Circuit Court, as of September 30, 2014, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated June 2, 2015, on our consideration of the Clerk of the Circuit Court' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Clerk of the Circuit Court' internal control over financial reporting and on compliance.

#### Other Information

Our audit was made for the purpose of forming an opinion on the special purpose fund financial statements taken as a whole. The combining and individual fund financial statement listed in the table of contents are presented for purposes of additional analysis and are not a required part of the special purpose fund financial statements of the Clerk of the Circuit Court. Such information has been subjected to the auditing procedures applied in the audit of the special purpose fund financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the special purpose fund financial statements taken as a whole.

**POWELL & JONES** 

**Certified Public Accountants** 

Poweel & Joxes

June 2, 2015

#### **COMBINED FINANCIAL STATEMENTS**

#### **CLERK OF CIRCUIT COURT**

## COMBINED BALANCE SHEET – ALL FUND TYPES AND ACCOUNT GROUPS September 30, 2014

					Fiduciary	
	Government	al Fund	l Types		Fund Type	
			Special			
	General	1	Revenue		Agency	Totals
	 Fund		Funds		Funds	
					_	
ASSETS						
Current assets						
Cash	\$ 13,816	\$	517,119	\$	1,076,814	\$ 1,607,749
Accounts receivable	302		· -		13,562	13,864
Due from other funds	154,296		22,357		-	176,653
Due from other governmental units	38,819		-		-	38,819
Total assets	\$ 207,233	\$	539,476	\$	1,090,376	\$ 1,837,085
LIABILITIES AND FUND BALANCE						
LIABILITIES						
Current liabilities						
Accounts payable	\$ 3,529	\$	9,808	\$	_	13,337
Due to individuals	- -	·	_	·	347,989	347,989
Due to other funds	_		_		176,653	176,653
Due to Board of County Commissioners	74,789		_		57,936	132,725
Due to other governmental units	, -		_		372,474	372,474
Deposits	_		_		92,942	92,942
Deferred revenue	128,915		_		, -	128,915
Other current liabilities	, -		_		42,382	42,382
Total liabilities	207,233		9,808		1,090,376	1,307,417
FUND BALANCES						
Restricted	-		525,779		-	525,779
Committed	-		3,889		_	3,889
Total fund balances	-		529,668		_	 529,668
Total liabilities and fund balances	\$ 207,233	\$	539,476	\$	1,090,376	\$ 1,837,085

See notes to financial statements.

#### **CLERK OF CIRCUIT COURT**

### COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES

For the Fiscal Year Ended September 30, 2014

	General F	und		Special enue Funds		Totals
REVENUES						
Intergovernmental	\$ 122,0	359	\$	_	\$	122,659
Charges for services	1,214,0		Ψ	115,088	Ψ.	1,329,154
Fines and forfeitures	513,:			131,025	•	644,219
Total revenues	1,849,9			246,113		2,096,032
				,		, ,
EXPENDITURES						
Current expenditures						
General government	739,	549		16,665		756,214
Court related	1,338,	315		121,733	:	1,460,048
Total expenditures	2,077,8	364		138,398		2,216,262
Excess of revenues over (under)						
expenditures	(227,9	945)		107,715		(120,230)
OTHER FINANCING SOURCES						
Transfer from Board of County						
Commissioners	407,0	078		-		407,078
Transfer to state	(179,	<b>133</b> )		-		(179,133)
Total other financing sources	227,9	945		-		227,945
Net change in fund balance		-	<del></del>	107,715	- <u></u>	107,715
Fund balance at beginning of year		-		421,953		421,953
Fund balance at end of year	\$	-	\$	529,668	\$	529,668

See notes to financial statements.

# CLERK OF CIRCUIT COURT COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL GENERAL AND SPECIAL REVENUE FUNDS

For the Fiscal Year Ended September 30, 2014

		<b>General Fund</b>		Spe	ecial Revenue Funds	
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
REVENUES Intergovernmental Charges for services Fines and forfeitures Miscellaneous Total revenues	\$ 113,705 1,654,000 - - - 1,767,705	\$ 122,659 1,214,066 513,194 - 1,849,919	\$ 8,954 (439,934) 513,194 	\$ - 95,000 110,000 - 205,000	\$ - 115,088 131,025 - 246,113	\$ - 20,088 21,025 - 41,113
Total revenues	1,767,705	1,849,919	62,214	205,000	240,113	41,113
EXPENDITURES Current expenditures						
General government	670,538	739,549	(69,011)	34,000	16,665	17,335
Court related Capital outlay General government Court related	1,338,254 - -	1,338,315 - -	(61) - -	139,090	<b>121</b> ,733	17,357 - -
Total expenditures	2,008,792	2,077,864	(69,072)	173,090	138,398	34,692
Excess of revenues over (under) expenditures	(241,087)	(227,945)	13,142	31,910	107,715	75,805
OTHER FINANCING SOURCES (USES) Transfers from Board of County	044.007	407.070	405.004			
Commissioners Transfers to state	241,087	407,078	165,991		-	-
Total other financing sources (uses)	241,087	(179,133) 227,945	(179,133) (13,142)			
Net change in fund balances	241,001		(13,142)	31,910	107,715	75,805
Fund balance at beginning of year	<u>-</u>	-	-	421,953	421,953	-
Fund balance at end of year	<del>-</del>	-	\$ -	\$ 453,863	\$ 529,668	\$ 75,805
See notes to financial statements.						

#### **CLERK OF THE CIRCUIT COURT**

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2014** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Clerk of the Circuit Court (Clerk).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14,"establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Clerk of the Circuit Court, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Clerk's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Clerk is reported as a part of the primary government of Columbia County, Florida. The Clerk's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Clerk are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Clerk are as follows:

#### (i) Governmental Fund

**General Fund** - The General Fund of the Clerk of the Circuit Court is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2014, the Clerk maintained the following Special Revenue Funds:

Public Records Modernization Trust Fund Teen Court Fund Reserved 10% Fines Fund

#### (ii) Fiduciary Fund

**Agency Funds** - Agency Funds are used to account for assets held by the Clerk as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve

measurement of results of operations. The following Agency Funds are maintained by the Clerk.

Trust
Employee Sunshine Fund
Domestic Relations
Jury and Witness
Public Defender Occupancy Trust

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Clerk of the Circuit Court currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.
- **D. Budget** Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the appropriations to the General Fund of the Clerk of the Circuit Court. The Clerk also initially prepares and appropriately amends internally the Clerk's General Fund budget.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriations budget of the Clerk of the Circuit Court.

E. Cash and Investments - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2014, the book balance of the Clerk's deposits was \$1,607,749. The bank balance was \$1,635,250. This bank balance was covered by federal depository insurance and pledged collateral held at various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Clerk's deposits is categorized to give an indication of the level of risk assumed by the Clerk at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Clerk or his agent in the Clerk's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Clerk's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Clerk's name. All of the collateral covering the Clerk's deposits was Category 1.

- **F.** Inventories It is the policy of the Clerk of the Circuit Court to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G. Fixed Assets** Fixed assets used in governmental fund type operations are accounted for in the General Fixed Asset Group of Accounts, except for its infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's general fixed assets. Assets purchased by the Clerk of the Circuit Court are reported in the County's General Fixed Assets Account Group.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the

control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability, \$106,134, is reported in the General Long-Term Debt Accounts of the Board of County Commissioners.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Clerk is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Clerk directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 3. PENSION PLAN

Plan Description - The Clerk contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 2011, employees are required to contribute 3% of their gross wages. The Clerk is required to contribute at an actuarially determined rate. The rates at September 30, 2014 were as follows: Regular Employees 7.37%; Senior Management 21.14%; Elected Officials 43.24%, and employees electing the DROP Program 12.24%. The contribution requirements of plan members and the Clerk are established and may be amended by the Florida Legislature. The Clerk's contributions to the System for the years ending September 30, 2014, 2013 and 2012 were \$169,037, \$102,851, and \$78,287, respectively, equal to the required contributions for each year.

#### NOTE 4. INTERFUND RECEIVABLES AND PAYABLES

Balances at September 30, 2014, were:

	IIILEITUILU	IIILEITUIIU
	Receivables	Payables
General Fund	<b>\$ 154,296</b>	\$ -
Reserved 10% Fines	12,125	-
Public Records Modernization Trust	7,219	-
Teen Court	3,013	-
Trust	-	176,653
	<b>\$ 176,653</b>	<b>\$ 176,653</b>

Interfund

Interfund

#### NOTE 5. RELATED PARTY TRANSACTIONS

The Clerk's office utilizes a collection service in which a relative of the Clerk has a management position. The terms of the Office's agreement with the company are similar to those of other area Clerk's Offices. The company's compensation is based upon a percent of amount of delinquent accounts collected and is paid by delinquent account holders. The Clerk's Office makes no payments to the collection service. Compensation totaled approximately \$46,819 for the year ended September 30, 2014 from a total of \$124,199 in delinquent collections.

#### NOTE 6. LEASE COMMITMENTS

The Clerk has various leases for equipment. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the total year totaled \$66,278. Future minimum lease payments for these leases are as follows:

Year Ending September 30,		Minimum Lease Payments			
2015	\$	63,915			
2016	·	63,915			
2017		62,663			
2018		50,653			
	\$	241,146			

#### **NOTE 7. FUND BALANCES - GOVERNMENTAL FUNDS**

As of September 30, 2014, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing body. Commitments may be established, modified, or rescinded only through resolutions approved by the governing body.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Clerk.

Unassigned - all other spendable amounts.

Fund balances with restrictions are as follows at September 30, 2014:

Classification										
Nonspendable		Restricted		Committed		Assigned		Unassigned		Total
\$	-	\$	224,780	\$	-	\$	-	\$	-	\$ 224,780
	-		-		3,889		-		-	3,889
	-		300,999		-		-		-	300,999
\$	-	\$	525,779	\$	3,889	\$	-	\$	-	\$ 529,668
	Nonspe \$	\$ -	\$ - \$ - -	\$ - \$ 224,780	Nonspendable   Restricted   Con	Nonspendable         Restricted         Committed           \$ -         \$ 224,780         \$ -           -         -         3,889           -         300,999         -	Nonspendable         Restricted         Committed         Assignment           \$ -         \$ 224,780         \$ -         \$           -         -         -         3,889           -         300,999         -         -	Nonspendable         Restricted         Committed         Assigned           \$ -         \$ 224,780         \$ -         \$ -           -         -         3,889         -           -         300,999         -         -	Nonspendable         Restricted         Committed         Assigned         Unass           \$ -         \$ 224,780         \$ -         \$ -         \$ -           -         -         -         3,889         -         -           -         300,999         -         -         -	Nonspendable         Restricted         Committed         Assigned         Unassigned           \$ -         \$ 224,780         \$ -         \$ -         \$ -           -         -         -         3,889         -         -           -         300,999         -         -         -         -

#### **NOTE 8. CONTINGENT LIABILITIES**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State of Florida and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Clerk expects such amounts, if any, to be immaterial.

### COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

#### **GENERAL FUND**

#### CLERK OF CIRCUIT COURT GENERAL FUND BALANCE SHEET

#### **September 30, 2014**

ASSETS	
Current assets	
Cash	\$ 13,816
Accounts receivable	302
Due from other funds	154,296
Due from other governmental units	38,819
Total assets	\$ 207,233
LIABILITIES AND FUND BALANCE LIABILITIES	
Current liabilities	
Accounts payable	\$ 3,529
Due to Board of County Commissioners	74,789
Deferred Revenue	 128,915
Total liabilities	207,233
FUND BALANCE Unreserved	 
Total liabilities and fund balance	\$ 207,233

#### **CLERK OF CIRCUIT COURT**

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

Variance

	Budgeted Amounts					Actual	Variance Positive		
	Ori		AIIIOUI	Final		Amounts		(Negative)	
REVENUES	- 011	ginal		Fillal		Amounts		vegative)	
Intergovernmental revenue									
Federal grants									
IV - D grant	\$	86,708	\$	86,708	\$	95,662	\$	8,954	
State grants	Ψ	80,708	Ψ	80,708	Ψ	95,002	Ψ	0,334	
State Court reimbursement		26,997		26,997		26,997			
Total intergovernmental revenue		113,705		113,705		122,659		8,954	
Total intergovernmental revenue		113,703		113,703		122,033		0,554	
General government									
Charges for services									
Noncourt charges for services									
Recording		153,000		153,000		144,467		(8,533)	
Documentary stamp commissions		9,500		8,500		8,574		74	
Marriage licenses fees and charges		22,000		22,000		21,878		(122)	
Passports		23,000		23,000		17,350		(5,650)	
Copies		21,000		21,000		16,462		(4,538)	
Other charges		10,500		10,500		10,600		100	
Total general government		239,000		238,000		219,331		(18,669)	
Court related									
Court related charges for services									
Circuit Criminal		95,000		95,000		44,694		(50,306)	
Circuit Civil		210,000		210,000		88,879		(121,121)	
County Criminal		190,000		190,000		203,000		13,000	
County Civil		210,000		210,000		219,380		9,380	
Traffic		650,000		650,000		374,396		(275,604)	
Juvenile		1,000		1,000		1,761		761	
Probate		60,000		60,000		62,625		2,625	
Total court related charges for services		1,416,000		1,416,000		994,735		(421,265)	
Fines and forfeitures									
Court related fines and forfeitures									
Circuit Criminal						57,055		57,055	
Circuit Civil						-		-	
County Criminal						139,470		139,470	
County Civil						-		-	
Traffic						316,669		316,669	
Juvenile		_		-		-		-	
Probate		_		-		-		-	
Total court related fines and forfeitures		-		_		513,194		513,194	
Total court related revenues		1,416,000		1,416,000		1,507,929		91,929	
Total revenues		1,768,705	\$	1,767,705	\$	1,849,919	\$	82,214	

#### **CLERK OF CIRCUIT COURT**

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

		Budgeted	d A <u>mou</u> n	ts	Actual	Variance Positive	
		Original		Final	 Amounts	(N	egative)
EXPENDITURES					 		
Board of County Commissioners							
Personnel services	\$	344,030	\$	344,030	\$ 347,333	\$	(3,303)
Operating expenses		1,800		1,800	1,771		29
Capital outlay		-		-	 -		- (0.0=1)
Total Board of County Commissioners	-	345,830		345,830	349,104		(3,274)
Other general government							
Personnel services		248,070		248,070	297,955		(49,885)
Operating expenses		18,000		18,000	29,869		(11,869)
Capital outlay					-		-
Total other general government		266,070		266,070	 327,824		(61,754)
Clerk administration							
Personnel services		276,289		276,289	277,651		(1,362)
Operating expenses		7,010		7,010	8,192		(1,182)
Capital outlay					 		-
Total Clerk administration		283,299		283,299	285,843		(2,544)
Court-related payments to State							
Budgeted payments		-		-	-		-
Total court-related payments to State		-			-		-
Jury Management							
Personnel services		1,947		1,947	635		1,312
Operating expenses		10,932		10,932	9,700		1,232
Capital outlay		-		-	 -		-
Total jury management		12,879		12,879	10,335		2,544
Circuit Criminal							
Personnel services		222,532		222,532	221,051		1,481
Operating expenses		11,430		11,430	8,319		3,111
Capital outlay		-		-	-		-
Total circuit criminal		233,962		233,962	229,370		4,592
Circuit Civil							
Personnel services		101,194		101,194	104,133		(2,939)
Operating expenses		5,726		5,726	3,614		2,112
Capital outlay		-		-	-		-
Total circuit civil		106,920		106,920	107,747		(827)
Foreclosure							
Personnel services		26,997		26,997	26,997		-
Operating expenses		-		-	-		-
Capital outlay					 		-
Total foreclosure		26,997		26,997	26,997		-
Circuit Family							
Personnel services		66,178		66,178	74,485		(8,307)
Operating expenses		4,006		4,006	6,360		(2,354)
Capital outlay				<u>-</u>	 		
Total circuit family	\$	70,184	\$	70,184	\$ 80,845	\$	(10,661)

# CLERK OF CIRCUIT COURT GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

	Buc	Igeted Amounts	6	Ac	tual	Variance Positive	
	Original		Final	Am	ounts	(N	egative)
Circuit Juvenile							
Personnel services	\$ 62,8	· · · · · · · · · · · · · · · · · · ·	62,859	\$	64,100	\$	(1,241)
Operating expenses	3,2	266	3,266		1,487		1,779
Capital outlay		-		-	- CE E07		538
Total circuit juvenile	66,1	<u> </u>	66,125		65,587		538
Circuit Probate							
Personnel services	35,5		35,508		35,487		21
Operating expenses	2,1	L77	2,177		1,169		1,008
Capital outlay		<u> </u>					
Total circuit probate	37,6	585	37,685		36,656		1,029
Information Technology							
Personnel services	57,6	638	57,638		61,450		(3,812)
Operating expenses	1,0	000	1,000		1,171		(171)
Capital outlay	57,6						
Total information technology	58,6	38	58,638		62,621		(3,983)
County Criminal							
Personnel services	198,6	85	198,685		196,932		1,753
Operating expenses	11,4	130	11,430		10,039		1,391
Capital outlay		-	-		-		-
Total county criminal	210,1	L15	210,115		206,971		3,144
County Civil							
Personnel services	92,5	575	92,575		95,764		(3,189)
Operating expenses	4,6	615	4,615		2,374		2,241
Capital outlay		<u>-</u>					<u> </u>
Total county civil	97,1	L90	97,190		98,138		(948)
County Traffic							
Personnel services	183,6	645	183,645		182,847		798
Operating services	9,2	253	9,253		6,979		2,274
Capital outlay		<u> </u>					-
Total county traffic	192,8		192,898		189,826		3,072
Total expenditures	2,008,7	792	2,008,792		2,077,864		(69,072)
Excess of revenues over (under)							
expenditures	(240,0	<u> </u>	(241,087)		(227,945)	-	13,142
Other financing sources (uses)							
Transfers from Board of County							
Commissioners	240,0	087	241,087		407,078		165,991
Transfers to State		<u> </u>	-		(179,133)		(179,133)
Total other financing sources	240,0	087	241,087		227,945		(13,142)
Net change in fund balance		-	-		-		-
Fund balance beginning of year		<u>-</u>			-		<u>-</u>
Fund balance end of year	\$	- \$		\$	<u>=</u>	\$	

**SPECIAL REVENUE FUNDS** 

#### CLERK OF CIRCUIT COURT SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET

#### **September 30, 2014**

	Public Records Modernization Trust		Teen Court		Reserved .0% Fines	Totals		
ASSETS								
Current assets								
Cash	\$	225,929	\$	2,316	\$ 288,874	\$	517,119	
Due from other funds		7,219		3,013	12,125		22,357	
Total assets	\$	233,148	\$	5,329	\$ 300,999	\$	539,476	
LIABILITIES AND FUND BALANCE LIABILITIES Current liabilities								
Accounts payable	\$	8,368	\$	1,440	\$ 	\$	9,808	
Total liabilities		8,368		1,440	<u>-</u>		9,808	
FUND BALANCES								
Restricted		224,780		-	300,999		525,779	
Committed		-		3,889	 		3,889	
Total fund balances		224,780		3,889	 300,999		529,668	
Total liabilities and fund balances	\$	233,148	\$	5,329	\$ 300,999	\$	539,476	

### CLERK OF CIRCUIT COURT SPECIAL REVENUE FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### For the Fiscal Year Ended September 30, 2014

**Public Records** Modernization Reserved 10% Fines Trust **Teen Court Totals REVENUES** Charges for services **General Government** 83,687 Recording of legal instruments \$ 83,687 **Court related** 31,401 31,401 Fines and forfeitures 131,025 131,025 **Total revenues** 83,687 31,401 131,025 246,113 **EXPENDITURES General Government** Financial and administrative 16,665 16,665 Operating expenses Total general government 16,665 16,665 Court related Judicial Personnel services 35,451 35,451 Operating expenses 34,227 26,258 25,797 86,282 Total court related 34,227 26,258 61,248 121,733 **Total expenditures** 50,892 26,258 61,248 138,398 Excess of revenues over (under) expenditures 32,795 5,143 69,777 107,715 5,143 Net change in fund balances 32,795 69,777 107,715 Fund balances at beginning of year 191,985 (1,254)231,222 421,953 Fund balances at end of year 224,780 \$ 3,889 300,999 \$ 529,668

#### **AGENCY FUNDS**

#### CLERK OF CIRCUIT COURT AGENCY FUNDS COMBINING BALANCE SHEET September 30, 2014

	Clerk Trust	ployee nshine	omestic elations	ry and /itness	D	Public Defender Ecupancy Trust	 Totals
ASSETS							
Cash	\$ 1,043,511	\$ 613	\$ 1,544	\$ 8,113	\$	23,033	\$ 1,076,814
Accounts receivable	13,562	-	-	-		-	13,562
Total assets	\$ 1,057,073	\$ 613	\$ 1,544	\$ 8,113	\$	23,033	\$ 1,090,376
LIABILITIES							
Due to individuals	\$ 339,876	\$ -	\$ -	\$ 8,113	\$	-	\$ 347,989
Due to other funds	176,653	-	-	-		-	176,653
<b>Due to Board of County Commissioners</b>	57,936	-	-	-		-	57,936
Due to other governmental units	370,930	-	1,544	-		-	372,474
Deposits	92,942	-	-	-		-	92,942
Other current liabilities	18,736	613	-	-		23,033	42,382
Total liabilities	\$ 1,057,073	\$ 613	\$ 1,544	\$ 8,113	\$	23,033	\$ 1,090,376

### CLERK OF THE CIRCUIT COURT AGENCY FUNDS

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES For the Fiscal Year Ended September 30, 2014 Balance

		Balance October 1, 2013		Additions		Deductions	Se	Balance ptember 30, 2014
TRUST FUND								
Assets Cash	\$	1,040,455	\$	9,719,947	\$	9,716,891	\$	1,043,511
Accounts receivable	Ψ	13,460	Ψ	6,253	Ψ	6,151	Ψ	13,562
Due from other funds		117		-		117		-
Due from other governmental units								
Total assets	\$	1,054,032	\$	9,726,200	\$	9,723,159	\$	1,057,073
Liabilities								
Due to individuals	\$	449,752	\$	3,120,029	\$	3,229,905	\$	339,876
Due to other funds		153,310		1,983,068		1,959,725		176,653
Due to Board of County Commissioners		44,403		697,829		684,296		57,936
Due to other governmental units		311,774		3,752,704		3,693,548		370,930
Deposits		77,387		216,379		200,824		92,942
Other current liabilities		17,406	_	12,195	_	10,865	_	18,736
Total liabilities	<u>\$</u>	1,054,032	\$	9,782,204	\$	9,779,163	\$	1,057,073
EMPLOYEE SUNSHINE FUND								
Assets								
Cash	\$	404	\$	1,949	\$	1,740	\$	613
Due from other funds					_		_	
Total assets	<u>\$</u>	404	\$	1,949	\$	1,740	\$	613
Liabilities								
Other current liability	\$	404	\$	1,949	\$	1,740	\$	613
Total liabilities	\$	404	\$	1,949	\$	1,740	\$	613
DOMESTIC RELATIONS FUND								
Assets								
Cash	\$	1,586	\$	20,202	\$	20,244	\$	1,544
Due from individuals		-		-		-		-
Due from other funds		-		-		-		-
Total assets	<u>\$</u>	1,586	\$	20,202	\$	20,244	\$	1,544
Liabilities								
Due to other governmental units	\$	1,586	\$	19,048	\$	19,090	\$	1,544
Due to other funds		-		-		-		-
Deposits payable		- 1 = 0.0	_	-		-	_	<u>-</u>
Total liabilities	\$	1,586	\$	19,048	\$	19,090	\$	1,544
JURY AND WITNESS FUND								
Assets			_	40.050	_	40.000	_	0.440
Cash	\$	7,463	\$	13,650	\$	13,000	\$	8,113
Due from other funds Accounts receivable		( <b>120</b> )		-		-		
Due from other governmental units		(120)		_		_		_
Total assets	\$	7,463	\$	13,650	\$	13,000	\$	8,113
Linkilla.	<del></del>							
Liabilities  Due to individuals	\$	7,463	\$	13,650	\$	13,000	\$	8,113
Due to other funds	Ψ		Ψ		Ψ		Ψ	-
Due to other governmental units		-		_		-		_
Total liabilities	\$	7,463	\$	13,650	\$	13,000	\$	8,113
(continued)	<del></del>							

### **COLUMBIA COUNTY, FLORIDA**CLERK OF THE CIRCUIT COURT

#### **AGENCY FUNDS**

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES For the Fiscal Year Ended September 30, 2014

		Balance						Balance
	(	October 1,					Se	ptember 30,
		2013		Additions		Deductions		2014
PUBLIC DEFENDER								
OCCUPANCY TRUST FUND								
Assets								
Cash	\$	20,389	\$	66,042	\$	63,398	\$	23,033
Total assets	\$	20,389	\$	66,042	\$	63,398	\$	23,033
Liabilities								
Other current liabilities	\$	20,389	\$	66,042	\$	63,398	\$	23,033
Total liabilities	\$	20,389	\$	66,042	\$	63,398	\$	23,033
TOTALS - ALL FUNDS								
Assets								
Cash	\$	1,070,297	\$	9,821,790	\$	9,815,273	\$	1,076,814
Accounts receivable		13,460		6,253		6,151		13,562
Due from other funds		117		-		117		-
Total assets	\$	1,083,874	\$	9,828,043	\$	9,821,541	\$	1,090,376
Liabilities								
Due to individuals	\$	457,215	\$	3,133,679	\$	3,242,864	\$	348,030
Due to other funds	Ψ	153,310	Ψ	1,983,068	Ψ	1,959,725	Ψ	176,653
Due to Board of County Commissioners		44,403		697,829		684,296		57,936
Due to other governmental units		313,360		3,771,752		3,712,638		372,474
_		•						·
Deposits Other annual link like in		77,387		216,379		200,824		92,942
Other current liabilities		38,199		80,186		76,003		42,382
Total liabilities	\$	1,083,874	\$	9,882,893	\$	9,876,350	\$	1,090,417

#### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Clerk of the Circuit Court Columbia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the special purpose financial statements of the Columbia County Clerk of the Circuit Court as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the Columbia County Clerk of the Circuit Court' basic financial statements, and have issued our report thereon dated June 2, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Columbia County Clerk of Courts' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Clerk of Courts' internal control. Accordingly, we do not express an opinion on the effectiveness of the Columbia County Clerk of Courts' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Columbia County Clerk of the Circuit Courts' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests

disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

Certified Public Accountants June 2, 2015

Powel & Joxes

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Clerk of the Circuit Court Columbia County, Florida

We have audited the financial statements of the Columbia County Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2014, and have issued our report thereon dated June 2, 2015. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

#### PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> – The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2014. The financial statements of the Clerk of the Circuit Court are combined with other County agencies in this report.

<u>Financial Emergency Status</u> – We have determined that the Clerk did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(6)(c)(1) and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

#### CONCLUSION

We have reviewed information regarding our audit with the Clerk of the Circuit Court and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Clerk of the Circuit Court's Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

**POWELL & JONES** 

Certified Public Accountants June 2, 2015

Powel & Jones

INDEPENDENT ACCOUNTANT'S REPORT

Honorable Clerk of the Circuit Court Columbia County, Florida

We have examined the Columbia County, Florida's Clerk of the Circuit Court's (Clerk's) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2014. We have also examined the Clerk's compliance with Section 28.35 and 28.36, *Florida Statutes* as to the following during the fiscal year ended September 30, 2014:

a. The budget certified by the Florida Clerk of Courts Operations Corporation.

b. The performance standards developed and certified to Section 28.35 Florida Statutes.

Management is responsible for the Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Columbia County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of Columbia County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL & JONES** 

**Certified Public Accountants** 

Powel & Joxes

June 2, 2015

#### **PROPERTY APPRAISER**

#### PROPERTY APPRAISER

#### ANNUAL FINANCIAL REPORT

#### For the Fiscal Year Ended September 30, 2014

#### TABLE OF CONTENTS

	PAGE NO.
Independent Auditor's Report	129 - 130
FINANCIAL STATEMENTS	
General Fund	
Balance Sheet	132
Statement of Revenues, Expenditures and Changes	
in Fund Balance - Budget and Actual	133
Notes to Financial Statements	134 - 136
COMPLIANCE SECTION	
Independent Auditor's Report on internal Control Over Financial	
Reporting and on Compliance and Other Matters Based on an	
Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	138 - 139
Management Letter	140 - 141
Independent Accountant's Report	142



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandjonescpa.com

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Property Appraiser Columbia County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying special purpose financial statements of the Columbia County Property Appraiser (the Property Appraiser), as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these special purpose financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Florida Institute of Certified Public Accountants . American Institute of Certified Public Accountants

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(8), *Florida Statutes*, and Rule 10.557(5), *Rules of the Auditor General – Local Governmental Entity Audits*. As described in Note 1 to the financial statements, the Property Appraiser is part of the reporting entity Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the recording entity's basic financial statements.

#### Opinion

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Property Appraiser, as of September 30, 2014, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 7, 2015, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Property Appraiser's internal control over financial reporting and compliance.

Powel & Joxes

**POWELL & JONES**Certified Public Accounts
May 7, 2015

#### **FINANCIAL STATEMENTS**

#### PROPERTY APPRAISER GENERAL FUND BALANCE SHEET September 30, 2014

_			
Λ	CC	: =	ГC
-	-	)E	

Cash	\$ 30,156
Total assets	\$ 30,156
LIADULITIC AND FUND DALANOE	
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Current liabilities	
Due to Board of County Commissioners	\$ 26,850
Due to other governmental units	3,306
Total liabilities and fund balance	\$ 30,156

#### PROPERTY APPRAISER

#### **GENERAL FUND**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

	Original Budget		 Final Budget	 Actual	Variance Positive (Negative)	
REVENUES						
Charges for services						
General government						
County officer fees						
Lake Shore Hospital Authority	\$	65,403	\$ 65,403	\$ 65,403	\$	-
Suwannee River Water						
Management District		28,167	 28,167	 28,167		-
Total charges for services		93,570	 93,570	 93,570		<u>-</u>
Miscellaneous						
Interest earnings		-	-	92		92
Other miscellaneous		-	-	3,259		3,259
Total miscellaneous		-	-	3,351		3,351
Total revenues		93,570	 93,570	96,921		3,351
EXPENDITURES  General government  Financial and administrative						
Personal services		1,076,757	1,118,050	1,115,954		2,096
Operating expenses		179,625	176,917	146,079		30,838
Capital outlay		-	2,708	2,708		-
Total expenditures		1,256,382	1,297,675	1,264,741		32,934
Excess of revenues over (under)						
expenditures		(1,162,812)	(1,204,105)	(1,167,820)		36,285
OTHER FINANCING SOURCES Transfers from Board of County						
Commissioners		1,162,812	 1,204,105	1,167,820		(36,285)
Net change in fund balance		-	-			-
Fund balance at beginning of year			 	 		
Fund balance at end of year	\$	-	\$ -	\$ -	\$	-

#### COLUMBIA COUNTY, FLORIDA PROPERTY APPRAISER

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2014** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Property Appraiser (Property Appraiser).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39, "Determining Whether Certain Organizations are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Property Appraiser, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Property Appraiser's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Property Appraiser is reported as a part of the primary government of Columbia County, Florida. The Property Appraiser's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Property Appraiser are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Property Appraiser are as follows:

#### (i) Governmental Fund

**General Fund** - The General Fund of the Property Appraiser is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

C. Basis of Accounting - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Property Appraiser currently maintains his accounting records on the cash basis. However, for financial statement purposes appropriate adjustments are made to report the governmental fund type using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Property Appraiser.

**D. Budget** - Chapter 129, *Florida Statut*es, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the operating budget of the Property Appraiser. The Property Appraiser's budget is also subject to approval by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Property Appraiser, which was amended during the year.

- **E.** Cash and Investments Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2014, the book balance of the Property Appraiser's deposits was \$30,156. The total bank balance was covered by federal depository insurance.
- **F.** Inventories It is the policy of the Property Appraiser to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G. Fixed Assets** Fixed assets used in the Property Appraiser's operations are accounted for in the Board of County Commissioner's general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation on equipment is provided on the straight-line basis over useful lives of three to twelve years.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the Board of County Commissioners fund that will pay for them. The remainder of the compensated absences liability, totaling \$112,777, is reported in the General Long-Term Debt Accounts of Columbia County.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- **J. Risk Management** The Property Appraiser is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others.

The Property Appraiser directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 3. PENSION PLAN

Plan Description - The Property Appraiser contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The rates at September 30, 2014 were as follows: Regular Employees 7.37%; Senior Management 21.14%; Elected Officials 43.24% and Deferred Retirement Option Program (DROP) 12.28%. The contribution requirements of plan members and the Property Appraiser are established and may be amended by the Florida Legislature. The Property Appraiser's contributions to the System for the years ending September 30, 2014, 2013 and 2012 were \$93,165, \$55,275, and \$47,015, respectively equal to the required contributions for each year.

#### NOTE 4. OPERATING LEASE

The Property Appraiser has an operating lease with Pitney Bowes for a postage meter. The agreement is being paid in sixteen quarterly installments of \$330. Future minimum lease payments are as follows:

Year Ending	
September 30	
2015	\$ 1,320
2016	1,320
2017	1,320
2018	 990
	\$ 4,950

The Property Appraiser has an operating lease with GE Capital dated September 25, 2013 for a copier. The agreement is being made in 60 monthly installments of \$273. Future minimum lease payments are as follows:

Year Ending		
September 30		
2015		\$ 3,276
2016		3,276
2017		3,276
2018		3,276
	<u>;</u>	\$ 13,104

**COMPLIANCE SECTION** 

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Property Appraiser Columbia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of the Columbia County Property Appraiser, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the Columbia County Property Appraiser's basic financial statements, and have issued our report thereon dated May 7, 2015.

#### internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Columbia County Property Appraiser's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Columbia County Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of Columbia County Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Columbia County Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

Certified Public Accountants May 7, 2015

Powel & Joxes

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Property Appraiser Columbia County, Florida

We have audited the financial statements of the Columbia County Property Appraiser, as of and for the year ended September 30, 2014, and have issued our report thereon dated May 7, 2015.

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards dated May 7, 2015. Disclosures in that report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **FINANCIAL COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> – The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2014. The financial statements of the Property Appraiser are combined with other County agencies in this report.

<u>Financial Emergency Status</u> – We have determined that the Property Appraiser did not meet any of the conditions described in Section 218.503(1), *Florida Statut*es, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(6)(c)(1) and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

#### CONCLUSION

We have reviewed information regarding our audit with the Property Appraiser and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Property Appraiser's Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

**POWELL & JONES** 

Certified Public Accountants

Powel & Joxes

May 7, 2015

#### INDEPENDENT ACCOUNTANT'S REPORT

To The Property Appraiser Columbia County, Florida

We have examined the Columbia County, Florida Property Appraiser's (the Property Appraiser) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2014. Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Property Appraiser's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of the Columbia County, Florida Property Appraiser, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Poweel & Joxes

**POWELL & JONES**Certified Public Accountants
May 7, 2015

#### **SHERIFF**

#### SHERIFF

#### **ANNUAL FINANCIAL REPORT**

#### For the Fiscal Year Ended September 30, 2014

#### TABLE OF CONTENTS

	PAGE NO.
Independent Auditor's Report	146 - 147
COMBINED FINANCIAL STATEMENTS	
Combined Balance Sheet - All Fund Types	149
Combined Statement of Revenues, Expenditures and Changes in Fund Balances - All Governmental Fund Types	150
Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - All Governmental Fund Types	151
Notes to Financial Statements	152 - 153
COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS	
GENERAL FUND	
Balance Sheet	159
Statement of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual	160 - 161
SPECIAL REVENUE FUNDS	
Combining Balance Sheet	164
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	165
AGENCY FUNDS	
Combining Balance Sheet	167

## SHERIFF

## **ANNUAL FINANCIAL REPORT**

## For the Fiscal Year Ended September 30, 2014

## TABLE OF CONTENTS

	PAGE NO.
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	169 - 170
Management Letter	171 - 172
Independent Accountant's Report	173



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandjonescpa.com

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Sheriff Columbia County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying special purpose fund financial statements of the Columbia County Sheriff (the Sheriff), as of and for the year ended September 30, 2014, as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these special purpose financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. The standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatements.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness or significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5), of Chapter 10.550, Rules of the Auditor General - Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Sheriff is part of the reporting entity, Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the reporting entity's basic financial statements.

Florida Institute of Certified Public Accountants . American Institute of Certified Public Accountants

#### **Opinion**

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Sheriff, as of September 30, 2014, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated May 19, 2015, on our consideration of the Sheriff' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Sheriff's internal control over financial reporting and on compliance.

#### Other Information

Our audit was made for the purpose of forming an opinion on the special purpose fund financial statements taken as a whole. The combining and individual fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the special purpose fund financial statements of the Sheriff. Such information has been subjected to the auditing procedures applied in the audit of the special purpose fund financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the special purpose fund financial statements taken as a whole.

**POWELL & JONES** 

Certified Public Accountants

Powel & Jones

May 19, 2015

**COMBINED FINANCIAL STATEMENTS** 

## **SHERIFF**

## COMBINED BALANCE SHEET ALL FUND TYPES

## **September 30, 2014**

	Governmental Funds			Fiduciary				
		General Fund		Special Revenue Funds	Fund Types Agency Funds		Totals	
ASSETS								
Current assets								
Cash	\$	831,404	\$	782,213	\$	458,193	\$	2,071,810
Accounts receivable		4,931		-		470,028		474,959
Due from other governmental units		19,237		<u>-</u>				19,237
Total assets	\$	855,572	\$	782,213	\$	928,221	\$	2,566,006
LIABILITIES AND FUND BALANCES								
LIABILITIES								
Current liabilities								
Accounts payable	\$	110,547	\$	26,219	\$	-	\$	136,766
Accrued liabilities		604,776		· -		_		604,776
Due to individuals		· -		-		4,788		4,788
<b>Due to Board of County Commissioners</b>		140,249		-		8,024		148,273
Deferred revenue		-		-		-		
Other current liabilities		-		-		915,409		915,409
Total current liabilities		855,572		26,219		928,221		1,810,012
FUND BALANCES								
Fund balances restricted		-		755,994		-		755,994
Total liabilities and fund balances	\$	855,572	\$	782,213	\$	928,221	\$	2,566,006

## SHERIFF

## COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES

## For the Fiscal Year Ended September 30, 2014

	Ge	eneral Fund	 Funds	 Totals
REVENUES				
Intergovernmental	\$	54,782	\$ 5,250	\$ 60,032
Charges for services		136,630	-	136,630
Fines and forfeitures		-	105,164	105,164
Miscellaneous		95,281	179,082	274,363
Total revenues		286,693	289,496	576,189
EXPENDITURES				
Current expenditures				
Public safety		12,427,881	128,636	12,556,517
Capital outlay				
Public safety		361,956	51,937	413,893
Total expenditures		12,789,837	180,573	12,970,410
Excess of revenues over (under)				
expenditures		(12,503,144)	 108,923	(12,394,221)
Other Financing Sources				
Transfers from Board of County				
Commissioners		12,503,144	-	12,503,144
Total other financing sources		12,503,144	-	12,503,144
Net change in fund balances		-	108,923	108,923
Fund balances at beginning of year			 647,071	647,071
Fund balances at end of year	\$		\$ 755,994	\$ 755,994

## COLUMBIA COUNTY, FLORIDA SHERIFF

## COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

## ALL GOVERNMENTAL FUND TYPES

For the Fiscal Year Ended September 30, 2014

					Special Revenue Funds				
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)			
REVENUES									
Intergovernmental	\$ -	\$ 54,782	\$ 54,782	<b>\$</b> 5,250	<b>\$</b> 5,250	\$ -			
Charges for services	-	136,630	136,630	-	-	-			
Fines and forfeitures	=	-	-	105,164	105,164	-			
Miscellaneous		95,281	95,281	179,082	179,082				
Total revenue		286,693	286,693	289,496	289,496				
EXPENDITURES									
Current expenditures									
Public safety	12,317,839	12,427,881	(110,042)	128,636	128,636	-			
Capital outlay									
Public safety	304,500	361,956	(57,456)	51,937	51,937	-			
Total expenditures	12,622,339	12,789,837	(167,498)	180,573	180,573				
Excess of revenues over (under)									
expenditures	(12,622,339)	(12,503,144)	119,195	108,923	108,923				
Other Financing Sources									
Transfers from Board of County									
Commissioners	12,622,339	12,503,144	(119,195)	-	-	-			
Total other financing sources	12,622,339	12,503,144	(119,195)	-	-	-			
Net change in fund balances	-	-	-	108,923	108,923	-			
Fund balances at beginning of year	-	-	-	647,071	647,071	-			
Fund balances at end of year	\$ -	\$ -	\$ -	\$ 755,994	\$ 755,994	\$ -			

#### **SHERIFF**

#### **NOTES TO FINANCIAL STATEMENTS**

#### **September 30, 2014**

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Sheriff's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as a part of the primary government of Columbia County, Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Sheriff are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Sheriff are as follows:

#### (i) Governmental Funds

**General Fund - The General Fund of the Sheriff is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.** 

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2014, the Sheriff maintained the following Special Revenue Funds:

Minimum Standards School Forfeiture Inmate Welfare Forfeiture - Non Grant Work Program Region 2 Strike Force

#### (ii) Fiduciary Funds

Agency Funds - Agency Funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following Agency Funds are maintained by the Sheriff:

Inmate Trust
Individual Depositors Trust
Evidence Trust
Donations Trust

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures, and the related assets and liabilities, are recognized in the accounting records and reported in the financial statements. The Sheriff currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.
- **D.** Budget Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Sheriff.

**E.** Cash and Investments - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash."

At September 30, 2014, the book balance of the Sheriff's deposits were \$2,071,810. The bank balances were \$2,355,772. These balances were covered by federal depository insurance and collateral held at various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Sheriff's deposits is categorized to give an indication of the level of risk assumed by the Sheriff at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Sheriff or his agent in the Sheriff's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Sheriff's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Sheriff's name.

Bank Deposit			Bank				
Covered by	 1	2	 3	· ·	Balance		
Eligible collateral	\$ -	\$ 1,559,693	\$ -		\$ 1,559,693		
FDIC Insurance	 512,117	 -	 -		512,117		
Total deposits	\$ 512,117	\$ 1,559,693	\$ -		\$ 2,071,810		

- **F.** Inventories It is the policy of the Sheriff to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G. Fixed Assets -** Fixed assets used in governmental fund type operations are accounted for in the general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability, of \$1,009,343, is reported in the general long-term debt accounts of the Board of County Commissioners.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Sheriff directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. CHANGES IN GENERAL FIXED ASSETS

A summary of changes in general fixed assets follows:

	Balance	<b>Donations</b>			Balance
	10/01/13	& Other	Additions	Deletions	09/30/14
Equipment	\$ 7,097,309	\$ -	\$ 413,893	\$ (276,301)	\$ 7,234,901

#### NOTE 3. PENSION PLAN

Plan Description - The Sheriff contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

Funding Policy - The System is employee noncontributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The Sheriff is required to contribute at an actuarially determined rate. The rates at September 30, 2014 were as follows: Regular Employees 6.95%; Special Risk Employees 22.06%; Senior Management 21.31%; Elected Officials 36.03%, and employees electing the DROP program 12.84%. The contribution requirements of plan members and the Sheriff are established and may be amended by the Florida Legislature. The Sheriff's contributions to the System for the years ending September 30, 2014, 2013 and 2012 were \$1,099,966, \$894,759, and \$798,316, respectively, which are equal to the required contributions for each year.

#### NOTE 4. CONTINGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Sheriff and Board of County Commissioners expect such amounts, if any, to be immaterial.

The Sheriff is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Sheriff's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Sheriff.

#### NOTE 5. RISK MANAGEMENT

The Sheriff participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Sheriff entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The Sheriff continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the Sheriff.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the Sheriff.

#### NOTE 6. DEFERRED REVENUE

The Sheriff reports deferred revenue, if applicable, on the combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

#### NOTE 7. OPERATING LEASES

The Sheriff has several operating lease agreements for property and equipment with

noncancellable terms. These leases are considered for accounting purposes, to be operating leases. Lease expenditures for the fiscal year totaled \$57,296. The future minimum payments under these leases at September 30, 2014, are as follows:

Year Ending	
September 30	Minimum Lease Payment
2015	\$ 31,883
2016	21,833
2017	10,662
2018	438
	\$ 64,816

#### NOTE 8. FUND BALANCES - GOVERNMENTAL FUNDS

As of September 30, 2014, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing body. Commitments may be established, modified, or rescinded only through resolutions approved by the governing body.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Sheriff.

**Unassigned** - all other spendable amounts.

Fund balances with restrictions are as follows at September 30, 2014:

		Classification										
	Nonspe	endable	R	estricted	Comr	nitted	Assi	gned	Unass	igned		Total
Special Revenue Funds											•	
Minimum Standards School	\$	-	\$	25,578	\$	-	\$	-	\$	-	\$	25,578
Forfeiture		-		23,372		-		-		-		23,372
Inmate Welfare		-		358,868		-		-		-		358,868
Forfeiture Nongrant		-		342,042		-		-		-		342,042
Work Program		-		6,134		-		-		-		6,134
	\$		\$	755,994	\$		\$	-	\$	-	\$	755,994

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

## **GENERAL FUND**

## SHERIFF

## GENERAL FUND BALANCE SHEET

## **September 30, 2014**

ASSETS	
Current assets	
Cash	\$ 831,404
Accounts receivable	4,931
Due from other governmental units	19,237
Total assets	\$ 855,572
LIABILITIES	
Liabilities	
Accounts payable	\$ 110,547
Accrued liabilities	604,776
Due to Board of County Commissioners	140,249
Total liabilities	\$ 855,572

## SHERIFF

## **GENERAL FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

		Budgeted Ame				Actual	Varlance With Final Budget Positive		
	Original			Final		Actual	(Negative)		
REVENUES		ongmui		- I III III	-	Allicalito		itogutivo)	
Intergovernmental revenue									
Federal grants									
E. Byrne Memorial	\$	-	\$	-	\$	54,782	\$	54,782	
Charges for Services									
Public safety									
Police services		-		-		136,630		136,630	
Miscellaneous									
Other		-		-		95,281		95,281	
Total revenue		-		-		286,693		286,693	
EXPENDITURES									
Administration									
Personnel services		910,809		940,867		920,541		20,326	
Operating expenses		168,378		207,178		264,148		(56,970)	
Capital outlay		-		3,000		3,000		-	
Total administration		1,079,187		1,151,045		1,187,689		(36,644)	
Road Patrol									
Personnel services		2,472,441		2,680,562		2,653,624		26,938	
Operating expenses		709,554		691,031		691,031		-	
Capital outlay		125,000		124,310		124,310		-	
Total road patrol		3,306,995		3,495,903		3,468,965		26,938	
Detective									
Personnel services		891,814		910,237		910,237		-	
Operating expenses		159,618		180,689		180,689		-	
Capital outlay		-		9,608		53,764		(44,156)	
Total detective		1,051,432		1,100,534		1,144,690		(44,156)	
Civil									
Personnel services		317,060		324,864		324,864		-	
Operating expenses		77,677		58,058		58,058		-	
Capital outlay		-		-		-		-	
Total civil		394,737		382,922		382,922		-	
Records Evidence									
Personnel services		203,455		214,965		214,965		-	
Operating expenses		21,686		22,864		22,864		-	
Capital outlay Total records evidence	<u> </u>	225 144	•	227 820	_	227 820	<u> </u>	<u>-</u>	
iotai records evidence	\$	225,141	\$	237,829	\$	237,829	\$	-	

(Continued)

## **SHERIFF**

## **GENERAL FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

				Variance With Final Budget
	Budgeted Am		Actual	Positive
Communications	Original	Final	Amounts	(Negative)
Operating expenses	<u> </u>	<b>\$</b> 17,371	\$ 17,371	_\$
Corrections				
Personnel services	2,894,660	2,737,858	2,752,807	(14,949)
Operating expenses	1,099,932	1,205,932	1,237,969	(32,037)
Capital outlay	30,000	27,000	26,920	80
Total corrections	4,024,592	3,970,790	4,017,696	(46,906)
Sheriff Task Force				
Personnel services	259,694	257,625	280,102	(22,477)
Operating expenses Capital outlay	87,074	36,942	89,193	(52,251)
Total Sheriff Task Force	346,768	294,567	369,295	(74,728)
Community Affairs				
Personnel services	560,205	587,309	587,309	_
Operating expenses	107,666	105,867	105,867	<u>-</u>
Capital outlay	107,000	100,007	100,007	_
Total community affairs	667,871	693,176	693,176	-
Bullet Proof Vest				
Operating expenses			7,602	(7,602)
Information Technology				
Operating expenses	97,437	104,837	104,837	-
Capital outlay	128,000	138,082	138,082_	
Total Information Technology	225,437	242,919	242,919	-
JAG Equipment Grant				
Operating expenses	-	-	9,595	(9,595)
Capital outlay		_	3,821	(3,821)
Total JAG equipment grant	-	<del>-</del>	13,416	(13,416)
JAG Grant				
Personnel services	-	-	24,118	(24,118)
Operating expenses	-	-		-
Capital outlay			9,645	(9,645)
Total JAG grant	-	-	33,763	(33,763)
Courts Judicial				
Personnel services	720,720	744,941	692,312	52,629
Operating expenses	112,361	109,861	99,796	10,065
Capital outlay		2,500	2,414	86
Total court judicial continued)	833,081	<u>857,302</u>	794,522	62,780

## **SHERIFF**

## **GENERAL FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

	Budgeted Amo	ounts	Actual	Variance With Final Budget Positive		
	Orlginal	Final	Amounts	(Negative)		
WARRANTS Personnel services Operating expenses	-	171,729 6,253	171,729 6,253	-		
Total Stop	\$ -	\$ 177,982	<b>\$</b> 177,982	\$ -		
Total expenditures	12,155,241	12,622,339	12,789,837	(167,497)		
Excess of revenues over (under) expenditures	(12,155,241)	(12,622,339)	(12,503,144)	119,195		
Other financing sources Transfers from the Board of County Commissioners	12,155,241	12,622,339	12.503.144	(119,195)		
Total other financing sources	12,155,241	12,622,339	12,503,144	(119,195)		
Net change in fund balance	-		-	- (113,136)		
Fund balance beginning of year Fund balance end of year	\$ -	<u>-</u>	<u> </u>	\$ -		

## **SPECIAL REVENUE FUND**

## **SHERIFF**

## SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET September 30, 2014

	St	linimum andards School	Fe	orfeiture		Inmate Welfare	_	orfelture Nongrant		Work rogram		gion 2 se Force		Totals
ASSETS														
Current Assets														
Cash	\$	25,578	\$	49,591	\$	358,868	\$	342,042	\$	6,134	\$	-	\$	782,213
Due from other governments		-						-		-		<u>-</u>		
Total current assets	\$	25,578	\$	49,591	\$	358,868	\$	342,042	\$	6,134	\$		\$	782,213
LIABILITIES AND FUND BALANCES LIABILITIES Accounts payable	\$	_	\$	26,219	\$	_	\$	_	\$	_	\$		\$	26,219
Deferred revenue	Ψ	_	Ψ	20,219	Ψ	_	Ψ	_	Ψ	_	Ψ	_	Ψ	20,219
Total liabilities		<u>-</u>		26,219		<u> </u>		<u> </u>		<u>-</u>		<u> </u>		26,219
FUND BALANCES - Restricted		25,578		23,372		358,868		342,042		6,134		-		755,994
Total liabilities and fund balances	\$	25,578	\$	49,591	\$	358,868	\$	342,042	\$	6,134	\$		\$	782,213

## SHERIFF

## **SPECIAL REVENUE FUNDS**

## **COMBINING STATEMENT OF REVENUES, EXPENDITURES**

## AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended September 30, 2014

	Stan	mum dards	Fo.	<b>f</b> alkuua	_	Inmate	·-	Forfeiture		Work	Regi			Tatala
Detenden and competing	SCI	<u>100l</u>	For	feiture		<u> Welfare</u>	<u>r</u>	Nongrant	<u>Pr</u>	ogram	Strike	rorce		Totals
Detention and correction	_		_								_		_	
Personnel services	\$	-	\$	-	\$	11,991	\$	-	\$	-	\$	-	\$	11,991
Operating expenses		-		-		73,139		-		-		-		73,139
Capital outlay		-		-		4,377		-		-		-		4,377
Total detention and correction		-		-		89,507		-		-		-		89,507
Total expenditures		9,709		49,302		89,507		29,000		3,055				180,573
Excess of revenues over (under )														
expenditures	1	LO,400	(	(27,628)		71,255	_	56,194		(1,298)				108,923
Net change in fund balances	1	L0, <b>4</b> 00	(	(27,628)		71,255		56,194		(1,298)		_		108,923
Fund balances beginning of year	1	L5,178		51,000		287,613		285,848		7,432		-		647,071
Fund balances end of year	\$ 2	25,578	\$	23,372	\$	358,868	\$	342,042	\$	6,134	\$	-	\$	755,994

## **AGENCY FUND**

## **SHERIFF**

## AGENCY FUNDS COMBINING BALANCE SHEET September 30, 2014

	<u> In</u>	mate Trust	 dividual positors	E	vidence Trust	D:	onations Trust	Totals
ASSETS								
Current assets								
Cash	\$	376,943	\$ 8,024	\$	61,109	\$	12,117	\$ 458,193
Accounts receivable		470,028	-		-		-	470,028
Total current assets	\$	846,971	\$ 8,024	\$	61,109	\$	12,117	\$ 928,221
LIABILITIES								
Current liabilities								
Due to individuals	\$	4,788	\$ -	\$	-	\$	-	\$ 4,788
<b>Due to Board of County Commissioners</b>		-	8,024		_		-	8,024
Other current liabilities		842,183	-		61,109		12,117	915,409
Total current liabilities	\$	846,971	\$ 8,024	\$	61,109	\$	12,117	\$ 928,221

**COMPLIANCE SECTION** 

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Sheriff Columbia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Columbia County Sheriff as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the Columbia County Sheriff's special purpose financial statements, and have issued our report thereon dated May 19, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Columbia County Sheriff's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Columbia County Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Columbia County Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and

accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

Certified Public Accountants May 19, 2015

Powel & Joxes

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Sheriff Columbia County, Florida

We have audited the special purpose fund financial statements of the Columbia County Sheriff, as of and for the year ended September 30, 2014, and have issued our report thereon dated May 19, 2015.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and Chapter 10.550, Rules of the Florida Auditor General.

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. Disclosures in this report which is dated June 4, 2014, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with the Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida. The Letter includes the following information, which is not included in the aforementioned auditor's reports or schedule:

Section 10.554(I)(i)I., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no prior findings or recommendations.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Annual Report of Units of Local Government</u> - The financial report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is an agreement with the audited special purpose fund financial statements of Columbia County, Florida, for the year ended September 30, 2014. The special purpose fund financial statements of the Sheriff are combined with other County agencies in that report.

<u>Financial Emergency Status</u> – We determined that the Sheriff had not met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* (Sections 10.544(7)(c). and 10.556(7), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

#### CONCLUSION

We have reviewed information regarding our audit with the Sheriff and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Sheriff's Office. We appreciate the overall high quality of the financial records and personnel in the Sheriff's Office. We also appreciate the helpful assistance, professionalism and courtesy afforded us by these employees.

Poweel & Joxes

**POWELL & JONES**Certified Public Accountants
May 19, 2015

#### INDEPENDENT ACCOUNTANT'S REPORT

To The Sheriff Columbia County, Florida

We have examined the Columbia County, Florida Sheriff's (the Sheriff) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2014. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Sheriff's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of the Columbia County, Florida Sheriff, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powel & Joxes

**POWELL & JONES**Certified Public Accountants
May 19, 2015

## **SUPERVISOR OF ELECTIONS**

## COLUMBIA COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

## **ANNUAL FINANCIAL REPORT**

## For the Fiscal Year Ended September 30, 2014

## TABLE OF CONTENTS

	PAGE NO.
Independent Auditor's Report	176 - 177
FINANCIAL STATEMENTS	
General Fund Balance Sheet	179
General Fund Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	180
Notes to Financial Statements	181 - 183
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	185 - 186
Management Letter	187 - 188
Independent Accountant's Report	189



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandjonescpa.com

#### INDEPENDENT AUDITOR'S REPORT

Honorable Supervisor of Elections Columbia County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the Columbia County Supervisor of Elections (the Supervisor of Elections), as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America: this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's iudgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Florida Institute of Certified Public Accountants . American Institute of Certified Public Accountants

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(8), *Florida Statutes*, and Rule 10.557(5), *Rules of the Auditor General – Local Governmental Entity Audits*. As described in Note 1 to the financial statements, the Supervisor of Elections is part of the reporting entity Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the recording entity's basic financial statements.

#### Opinion

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Supervisor of Elections, as of September 30, 2014, and the results of its operations and budgetary comparison for the year there ended in conformity with accounting principles generally accepted in the United States of America

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 17, 2015, on our consideration of the Supervisor of Elections' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Poweel & Joxes

**POWELL & JONES**Certified Public Accounts
June 17, 2015

## **FINANCIAL STATEMENTS**

## SUPERVISOR OF ELECTIONS GENERAL FUND BALANCE SHEET September 30, 2014

ASSETS	
Current Assets	
Cash	\$ 10,564
Prepaid expense	37,383
Total assets	\$ 47,947
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Current Liabilities	
Accounts payable	\$ 1,619
Deferred revenue	9,350
Due to Board of County	
Commissioners	36,978
Total liabilities	 47,947
FUND BALANCE	-
Total liabilities and fund balance	\$ 47,947

## SUPERVISOR OF ELECTIONS

#### **GENERAL FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

	Budget	Actual	Variance Positive (Negative)
REVENUES Intergovernmental Federal grants Voter education Total intergovernmental Miscellaneous Other Total miscellaneous Total revenues	\$ - - - - - -	\$ 8,720 8,720 5,472 5,472 14,192	\$ 8,720 8,720 5,472 5,472 14,192
EXPENDITURES General government Other general government Supervisor of Elections Personnel services Operating expenses Total Supervisor of Elections	317,370 10,400 327,770	400,512 <u>115,993</u> 516,505	(83,142) (105,593) (188,735)
Elections Personnel services Operating expenses Total elections Total general government	160,000 138,315 298,315 626,085	28,500 <u>131,804</u> <u>160,304</u> 676,809	131,500 6,511 138,011 (50,724)
Excess of revenues over (under) expenditures	(626,085)	(662,617)	(36,532)
OTHER FINANCING SOURCES Transfers in from Board of County Commissioners Transfers out to Board of County Commissioners Total other financing sources Net change in fund balance	626,085	699,595 (36,978) 662,617	73,510 (36,978) 36,532
Fund balance at beginning of year Fund balance at end of year	<u> </u>	<u> </u>	<u> </u>

#### **SUPERVISOR OF ELECTIONS**

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2014** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Supervisor of Elections (Supervisor of Elections).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Supervisor of Elections, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Supervisor of Elections' Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Supervisor of Elections is reported as a part of the primary government of Columbia County, Florida. The Supervisor of Elections' financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Supervisor of Elections are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

- **B.** Fund Accounting Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds utilized by the Supervisor of Elections are as follows:
  - (i) Governmental Fund

**General Fund** - The General Fund of the Supervisor of Elections is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

C. Basis of Accounting - "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Supervisor of Elections currently maintains accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.

The Supervisor of Elections reports deferred revenue, if applicable, on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and

"available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

**D.** Budget - Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the operating budget of the Supervisor of Elections.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Supervisor of Elections.

- **E.** Cash and Investments Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2014, the book balance of the Supervisor of Elections' deposits was \$10,564. The total balance was covered by federal depository insurance.
- **F.** Inventories It is the policy of the Supervisor of Elections to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G.** Capital Assets Capital assets used in governmental fund type operations are accounted for in the Board of County Commissioners' general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Equipment of the Board is depreciated using the straight-line method over useful lives of three to twelve years.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability, totaling \$15,397, is reported in the General Long-Term Debt of Columbia County, Florida.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Supervisor of Elections is exposed to various risks of loss related to torts; theft of, damage to and destruction to property of others. The Supervisor of Elections directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. PENSION PLAN

Plan Description - The Supervisor of Elections contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 1, 2011, employees must contribute 3% of their gross wages. The Supervisor of Elections is required to contribute at an actuarially determined rate. The rates at September 30, 2014, were as follows: Regular Employees 6.95%; Senior Management 18.31%; Elected Officials 33.03%, and employees electing the DROP Program 12.84%. The contribution requirements of plan members and the Supervisor of Elections are established and may be amended by the Florida Legislature. The Supervisor of Elections' contributions to the System for the years ending September 30, 2014, 2013 and 2012 were \$52,521, \$24,706, and \$21,364, respectively, equal to the required contributions for each year.

#### NOTE 3. OPERATING LEASE PAYABLE

The Supervisor of Elections has an operating lease with Xerox for one Xerox printer. The agreement is being paid in sixty monthly installments of \$380. Future minimum lease payments are as follows:

Year Ending		
September 30,		
2015	\$	4,561
2016		1,899
	 \$	6,460

#### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Supervisor of Elections Columbia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of the Columbia County Supervisor of Elections, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise Columbia County Supervisor of Elections' basic financial statements, and have issued our report thereon dated June 17, 2015.

#### internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Columbia County Supervisor of Elections' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Columbia County Supervisor of Election's internal control. Accordingly, we do not express an opinion on the effectiveness of Columbia County Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Columbia County Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed

no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

Certified Public Accountants

Poweel & Joxes

June 17, 2015

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Supervisor of Elections Columbia County, Florida

We have audited the financial statements of the Columbia County Supervisor of Elections, as of and for the year ended September 30, 2014, and have issued our report thereon dated June 17, 2015.

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards dated June 17, 2015. Disclosures in that report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

<u>2014-1 Disbursements</u> - From our audit of expenditures, we found multiple instances in September, 2014 where checks were issued from the operating account without a signature authorizing payment. This likely was due to transition of the office's bookkeeper position and was not repeated subsequently.

#### **FINANCIAL COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> – The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2014. The financial statements of the Supervisor of Elections are combined with other County agencies in this report.

<u>Financial Emergency Status</u> – We have determined that the Supervisor of Elections did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(6)(c)(1) and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

#### **CONCLUSION**

We have reviewed information regarding our audit with the Supervisor of Elections and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Supervisor of Elections' Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

Poweel & Joxes

**POWELL & JONES**Certified Public Accountants
June 17, 2015

#### INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Supervisor of Elections Columbia County, Florida

We have examined the Columbia County, Florida Supervisor of Elections' (the Supervisor) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2014. Management is responsible for the Supervisor's compliance with those requirements. Our responsibility is to express an opinion on the Supervisor's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Supervisor's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Supervisor's compliance with specified requirements.

In our opinion, the Supervisor complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of the Columbia County, Florida Supervisor of Elections, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powel & Joxes

**POWELL & JONES**Certified Public Accountants
June 17, 2015

#### **TAX COLLECTOR**

#### TAX COLLECTOR

#### SPECIAL PURPOSE FINANCIAL STATEMENTS

#### For the Fiscal Year Ended September 30, 2014

#### TABLE OF CONTENTS

	PAGE NO.
Independent Auditor's Report	192 - 193
COMBINED FINANCIAL STATEMENTS	
Combined Balance Sheet - All Fund types	195
General Fund Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	196 - 197
Notes to Financial Statements	198 - 201
COMBINING FUND STATEMENTS	
AGENCY FUNDS	
Combining Balance Sheet	204
Combining Statement of Changes in Assets and Liabilities	205 - 206
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	208 - 209
Management Letter	210 - 211
Independent Accountant's Report	212



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandjonescpa.com

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Tax Collector Columbia County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying special purpose financial statements of the Columbia County Tax Collector (the Tax Collector), as of and for the year ended September 30, 2014, as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these special purpose financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Florida Institute of Certified Public Accountants . American Institute of Certified Public Accountants

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Tax Collector is part of the reporting entity, Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### Opinion

In our opinion, the special purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Tax Collector, as of September 30, 2014, and the respective changes in financial position and budgetary comparisons and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 11, 2015, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Archer's internal control over financial reporting and compliance.

#### **Other Information**

Our audit was made for the purpose of forming an opinion on the special purpose financial statements taken as a whole. The combining fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the special purpose fund financial statements of the Tax Collector. Such information has been submitted to the auditing procedures applied in the audit of the special purpose fund financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the special purpose fund financial statements taken as a whole.

Powel & Joxes

**POWELL & JONES**Certified Public Accounts
May 11, 2015

**COMBINED FINANCIAL STATEMENTS** 

# TAX COLLECTOR COMBINED BALANCE SHEET - ALL FUND TYPES September 30, 2014

	Governmental		Fiduciary			
	F	und Type	 Fund Type	Totals (Memorandum		
			Agency			
	Ge	neral Fund	Funds		Only)	
ASSETS						
Current assets						
Cash	\$	302,262	\$ 2,344,263	\$	2,646,525	
Accounts receivable		-	460		460	
Due from other funds		51,914	-		51,914	
Due from other governmental units		2,240	-		2,240	
Total assets	\$	356,416	\$ 2,344,723	\$	2,701,139	
LIABILITIES						
Current liabilities						
Accounts payable	\$	7,667	\$ 17,794	\$	25,461	
Due to individuals		-	153,699		153,699	
Due to other funds		-	51,914		51,914	
<b>Due to Board of County Commissioners</b>		298,411	-		298,411	
Due to other governmental units		16,718	1,987,274		2,003,992	
Accrued payroll deductions and					-	
matching		33,620	-		33,620	
Other current liabilities		-	134,042		134,042	
Total liabilities	\$	356,416	\$ 2,344,723	\$	2,701,139	

## TAX COLLECTOR GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2014

	Original Final Budget Budget		Actual	Variance Positive (Negative)	
REVENUES					
Charges for services					
County Officer commissions and fees					
Professional and occupational licenses	\$ -	\$ -	\$ 15,519	<b>\$ 15,519</b>	
Motor vehicle fees	438,208	450,913	357,131	(93,782)	
Drivers license fees	130,203	130,203	130,203	-	
Other licenses and permits	-	-	4,488	4,488	
State commissions	-	-	1,590	1,590	
County commissions	748,906	748,906	450,495	(298,411)	
Tax commissions					
Columbia County Industrial					
Development Authority	10	10	10	-	
Suwannee Water Management					
District	19,212	19,212	15,965	(3,247)	
Lake Shore Hospital Authority	44,660	44,660	37,112	(7,548)	
Delinquent tax commissions	-	-	263,830	263,830	
Special assessment commissions	183,720	183,720	177,796	(5,925)	
Special assessment administrative fees	-	-	88,939	88,939	
Total charges for services	1,564,919	1,577,624	1,543,078	(34,547)	
Miscellaneous					
Interest earnings	-	-	415	415	
Other miscellaneous	-	-	6,035	6,035	
Total miscellaneous	-	_	6,450	6,450	
Total revenues	1,564,919	1,577,624	1,549,528	(28,097)	
EXPENDITURES					
General government					
Personnel services	1,328,553	1,342,663	1,341,238	1,425	
Operating expenses	236,366	232,013	205,342	26,671	
Capital outlay	-	2,948	2,948	-	
Total expenditures	1,564,919	1,577,624	1,549,528	28,096	
(Continued)		<u> </u>		· · ·	
continued)					

#### **COLUMBIA COUNTY, FLORIDA** TAX COLLECTOR **GENERAL FUND**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE **BUDGET AND ACTUAL**

#### For the Fiscal Year Ended September 30, 2014

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Excess of revenues over (under) expenditures	-	-	-	
Fund balance at beginning of year Fund balance at end of year	- - \$ -	- - \$ -	- - \$ -	- - \$ -

#### TAX COLLECTOR

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2014** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Tax Collector (Tax Collector).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14,"establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Tax Collector, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Tax Collector's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Tax Collector is reported as a part of the primary government of Columbia County, Florida. The Tax Collector's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose fund financial statements of the Tax Collector are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

B. Fund Accounting - Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Tax Collector are as follows:

#### (i) Governmental Fund

**General Fund** - The General Fund of the Tax Collector is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

#### (ii) Fiduciary Fund

**Agency Funds** - Agency Funds are used to account for assets held by the Tax Collector as an agent for individuals, private organizations, other governments,

and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following Agency Funds are maintained by the Tax Collector.

Ad Valorem Tax Fund Tag Agency Fund

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Tax Collector currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Tax Collector.
- **D. Budget** Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes its funding of the operations of the Tax Collector. The operating budget of the Tax Collector is approved by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Tax Collector, as amended during the year.

E. Cash - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash". At September 30, 2014, the book balance of the Tax Collector's deposits was \$2,642,239. Of this balance, \$250,000 was covered by federal depository insurance, and \$2,392,239 was covered by pledged collateral. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Tax Collector's deposits is categorized to give an indication of the level of risk assumed by the Tax Collector at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Tax Collector or his agent in the Tax Collector's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Tax Collector's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Tax Collector's name. At year end, all of the Tax Collector's deposits were in Category 1.

The Tax Collector also has petty cash reserves in the amount of \$4,300.

**F. Inventories** - It is the policy of the Tax Collector to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

- **G. Fixed Assets** Fixed assets used in governmental fund type operations are accounted for in the General Fixed Assets Accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation has been provided on the County's equipment on the straight-line basis over three to twelve years. Assets purchased by the Tax Collector are reported in the Board of County Commissioners' General Fixed Assets Accounts.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability totaling \$171,317 is reported in the General Long-Term Debt Accounts of Columbia County, Florida.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Tax Collector is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Tax Collector directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. PENSION PLAN

Plan Description - The Tax Collector contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee noncontributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The Tax Collector is required to contribute at an actuarially determined rate. The rates at September 30, 2014 were as follows: Regular Employees 7.37%; Senior Management 21.14%; Elected Officials 43.24%; Deferred Retirement Option Program (DROP) 12.28%. The contribution requirements of plan members and

the Tax Collector are established and may be amended by the Florida Legislature. The Tax Collector's contributions to the System for the years ending September 30, 2014, 2013 and 2012 were \$131,853, \$72,734, and \$56,116, respectively, equal to the required contributions for each year.

#### NOTE 3. INTERFUND RECEIVABLES AND PAYABLES

Balances at September 30, 2014, were:

	Interfund	Interfund		
	Receivable	Payable		
General Fund	\$ 51,914	\$ -		
Ad Valorem Tax Fund	-	51,914		
	\$ 51,914	\$ 51,914		

#### **NOTE 4. OPERATING LEASES**

The Tax Collector has an operating lease with Lanier Worldwide, Inc. for three copiers. The agreement is being paid in sixty monthly installments of \$366. Future minimum lease payments are as follows:

September 30,		
2015		\$ 4,388
2016	_	2,194
	_	\$ 6,582

The Tax Collector has an operating lease with Mailfinance for a mail machine with scale. The agreement is being paid in 12 monthly installments of \$139. Future minimum lease payments are as follows;

\$	1,673
	1,673
	1,673
	1,673
	1,674
\$	8,366

**COMBINING FUND STATEMENTS** 

#### **AGENCY FUNDS**

#### TAX COLLECTOR

#### **AGENCY FUNDS**

#### **COMBINING BALANCE SHEET**

#### **September 30, 2014**

	Ad Valorem Tax Fund			Tag	
			Ag	ency Fund	 Totals
ASSETS					
Cash	\$	2,124,091	\$	220,172	\$ 2,344,263
Accounts receivable		-		460	 460
Total assets	\$	2,124,091	\$	220,632	\$ 2,344,723
LIABILITIES					
Accounts payable	\$	200	\$	17,594	\$ 17,794
Due to individuals		153,699		-	153,699
Due to other funds		51,914		-	51,914
Due to other governmental units		1,790,304		196,970	1,987,274
Interest payable		2,957		243	3,200
Occupational licenses payable		70,712		-	70,712
Escrow funds payable		23,830		-	23,830
Other current liabilities		30,475		5,825	 36,300
Total liabilities	\$	2,124,091	\$	220,632	\$ 2,344,723

## TAX COLLECTOR AGENCY FUNDS

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

For the Fiscal Year Ending September 30, 2014

		Balance						Balance
	Oct	ober 1, 2013		Additions		Deductions	Septe	mber 30, 2014
TAG AGENCY FUND								
Assets	•	045 044	•	9 420 000	•	0 407 020	•	000 470
Cash Dishonored checks receivable	\$	215,944	\$	8,432,066	\$	8,427,838	\$	220,172
Total assets	\$	752 216.696	\$	18,006 8,450,072	\$	18,298 8,446,136	\$	220,632
Total assets	<u> </u>	210,030	<u> </u>	0,400,012	<u> </u>	6,440,130	<del></del>	220,002
Liabilities								
Accounts payable	\$	130	\$	26,791	\$	9,327	\$	17,594
Due to other governmental units		212,225		8,387,098		8,402,353		196,970
Interest payable		45		243		45		243
Other current liabilities		4,396		93,712		92,283		5,825
Total liabilities	\$	216,796	\$	8,507,844	\$	8,504,008	\$	220,632
AD VALOREM TAX FUND								
Assets								
Cash	\$	2,079,339	\$	58,632,967	\$	58,588,215	\$	2,124,091
Dishonored checks receivable	•	-	-	52,600		52,600	-	, , -
Total assets	\$	2,079,339	\$	58,685,567	\$	58,640,815	\$	2,124,091
Liabilities								
Accounts payable	\$	2,957	\$	77,802	\$	80,559	\$	200
Due to individuals		175,512		5,612,866		5,634,679		153,699
Due to other funds		34,407		1,059,093		1,041,586		51,914
Due to other governmental units		1,742,795		55,253,186		55,205,677		1,790,304
Interest payable		-		2,957		-		2,957
Occupational licenses payable		70,970		86,948		87,206		70,712
Escrow funds payable		21,784		89,733		87,687		23,830
Other current liabilities		30,914		1,360,542		1,360,981		30,475
Total liabilities	\$	2,079,339	\$	63,543,127	\$	63,498,375	\$	2,124,091

## TAX COLLECTOR AGENCY FUNDS

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

For the Fiscal Year Ending September 30, 2014

	Oct	Balance tober 1, 2013		Additions		Deductions	Septe	Balance ember 30, 2014
TOTALS - ALL AGENCY FUNDS Assets								
Cash	\$	2,295,283	\$	67,065,033	\$	67,016,053	\$	2,344,263
Dishonored checks receivable	•	752	•	70,606	•	70,898	•	460
Total assets	\$	2,296,035	\$	67,135,639	\$	67,086,951	\$	2,344,723
Liabilities								
Accounts payable	\$	3,087	\$	104,593	\$	89,886	\$	17,794
Due to Individuals		175,512		5,612,866		5,634,679		153,699
Due to other funds		34,407		1,059,093		1,041,586		51,914
Due to other governmental units		1,955,020		63,640,284		63,608,030		1,987,274
Interest payable		45		3,200		45		3,200
Occupational licenses payable		70,970		86,948		87,206		70,712
Escrow funds payable		21,784		89,733		87,687		23,830
Other current liabilities		35,310		1,454,254		1,453,264		36,300
Total liabilities	\$	2,296,135	\$	72,050,971	\$	72,002,383	\$	2,344,723

#### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Tax Collector Columbia County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Columbia County Tax Collector, as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the Columbia County Tax Collector's basic financial statements, and have issued our report thereon dated May 11, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Columbia County Tax Collector's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of Columbia County Tax Collector's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. However, we identified the following deficiency in internal control over financial reporting that we consider to be a significant deficiency in internal control over financial reporting.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Columbia County Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed

no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

Certified Public Accountants

Poweel & Joxes

May 11, 2015

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Tax Collector Columbia County, Florida

We have audited the financial statements of the Columbia County Tax Collector, as of and for the year ended September 30, 2014, and have issued our report thereon dated May 11, 2015

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards dated May 11, 2015. Disclosures in that report, should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and Government Auditing Standards, issued by the Comptroller General of the United States. Additionally our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings during the current year.

#### **FINANCIAL COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2014. The financial statements of the Tax Collector are combined with other County agencies in that report.

<u>Financial Emergency Status</u> – We have determined that the Tax Collector did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment Procedures</u> – As required by the Rules of the Auditor General (Sections 10.554(1)(i)7.c and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the Rules of the Auditor General, Chapter 10.554(1)(f).

#### CONCLUSION

We have reviewed information regarding our audit with the Tax Collector and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with our audit of the Tax Collector. We appreciate the helpful assistance of the Tax Collector Staff in completing our audit and also the generally high quality of the Tax Collector's financial records and internal controls. We also appreciate the helpful assistance and courtesy afforded us by these employees.

POWELL & JONES

Certified Public Accountants May 11, 2015

Poweel & Joxes

#### INDEPENDENT ACCOUNTANT'S REPORT

To The Tax Collector Columbia County, Florida

We have examined the Columbia County, Florida's Tax Collector's (the Tax Collector) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2014. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Tax Collector's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2014.

This report is intended solely for the information and use of Columbia County, Florida, the Tax Collector and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powel & Joxes

**POWELL & JONES**Certified Public Accountants
May 11, 2015

District No. 1 - Ronald Williams District No. 2 - Rusty DePratter District No. 3 - Bucky Nash District No. 4 - Everett Phillips District No. 5 - Scarlet P. Frisina



#### BOARD OF COUNTY COMMISSIONERS . COLUMBIA COUNTY

June 19, 2015

Ms. Sherrill Foltz Norman, C.P.A. AUDITOR GENERAL State of Florida The Capitol Tallahassee, Florida 32399

RE:

Response to Management Letter -

Annual Financial Report Fiscal Year Ended September 30, 2014

Columbia County

Dear Auditor General:

Columbia County provides the following response to the current year findings within the management letter issued to the Board of County Commissioners in the above referenced financial report.

Current Year Findings

#### 2014-1 Grant Administration

The proposed 2015-16 fiscal year budget for the Board of County Commissioners will include funding for a Financial Services Manager position. This individual will be charged with oversight of the County's grant programs from a financial and compliance perspective, and will utilize a centralized electronic grant documentation repository that is already in place. We're confident that assigning someone with the necessary competencies to the task of ensuring compliance with reporting and documentation requirements will resolve the findings noted.

Sincerely,

Dale Williams County Manager

XC: Board of County Commissioners

P. DeWitt Cason, Clerk of Courts

Richard Powell, C.P.A.

Jared Blanton, Finance Director

Ben Scott, Assistant County Manager

Outgoing Correspondence

BOARD MEETS FIRST THURSDAY AT 5:30 P.M. AND THIRD THURSDAY AT 5:30 P.M.

#### J. DOYLE CREWS







June 26, 2015

Richard Powell Powell and Jones, CPA's 1359 SW Main Blvd. Lake City, FL 32025

RE: Management Letter-Audit for Year Ended September 30, 2014

Dear Mr. Powell:

Thank you for the Management letter regarding the audit your office conducted on the Columbia County Property Appraiser's office for year ended September 30, 2014.

I have noted that there were no reportable findings in the prior or current year. Thanks again and we look forward to working with your office in the future.

Sincerely,

J. Doyle Crews, CFA Property Appraiser

JDC/kdm

Cc: Ben Scott, Assistant County Manager



## **Sheriff Mark Hunter**

## COLUMBIA COUNTY SHERIFF'S OFFICE

4917 US Hwy. 90 East • Lake City, Florida 32055-6288 www.columbiasheriff.org

June 22, 2015

Mr. Richard C. Powell, Jr. CPA Powell and Jones CPAs 1359 SW Main Blvd Lake City, Florida 32025

Dear Mr. Powell,

In response to your management letter regarding the financial audit of the Columbia County Sheriff's Office for the fiscal year ended September 30, 2014, I am again pleased to accept your letter with no reportable findings. The staff and employees of the Sheriff's Office continue to work hard to ensure that this office operates effectively with regards to the duties we are entrusted with but also with the highest degree of accountability possible.

Thank you too, and the staff of Powell and Jones, for the professional and timely manner in which the audit was conducted. It has been our pleasure working with you all.

Sincerely,

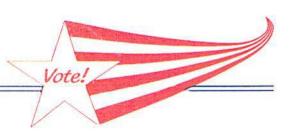
Mark Hunter

Sheriff, Columbia County

Administration: (386) 752-9212 • District Two Office: (386) 497-3797 • Detention Facility: (386) 755-7000

## Liz P. Horne

#### SUPERVISOR OF ELECTIONS, COLUMBIA COUNTY



June 27, 2015

Powell and Jones, CPAs 1359 SW Main Blvd Lake City, Florida 32025

To Whom It May Concern:

We accept our management letter and will continue to do things as required by the Auditor General Rules. We have enjoyed the experience of working with you.

Regards,

Elizabeth "Liz" P. Horne

Ling P. Horne

Columbia County Supervisor of Elections

EPH/tb



# COLLECTO

#### Ronnie Brannon, Tax Collector

Proudly Serving The People of Columbia County
135 NE Hernando Ave., Suite 125 • Lake City, Florida 32055-4006
(386) 758-1077 • (386) 719-7462 Fax

June 26, 2015

Honorable Rusty Depratter, Chairman Columbia County Board of Commissioners P.O. Box 1529 Lake City, FL 32056

Dear Chairman Depratter:

We have received our Management Letter from Powell and Jones, Certified Public Accountants, for our financial audit of the period ending September 30, 2014.

We are pleased to see there were no reportable findings again this year. We accept this letter and will strive to continue to do things as required by the Auditor General Rules.

We appreciate the courtesy afforded us by the auditing staff.

Sincerely,

Ronnie Brannon, Tax Collector
Proudly Serving Columbia County

RHB/sb

Cc: Powell & Jones CPA