# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2009

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# For the Fiscal Year Ended September 30, 2009

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# INTRODUCTORY SECTION

# LIST OF PRINCIPAL OFFICIALS

# September 30, 2009

Title	Name
Board of County Commissioners	
District I	Ronald Williams
District II	Dewey Weaver
District III	Jody DuPree
District IV	Stephen E. Bailey
District V	Scarlet P. Frisina
County Attorney	Marlin M. Feagle
Clerk of Circuit Court	P. DeWitt Cason
Property Appraiser	J. Doyle Crews
Sheriff	Mark Hunter
Supervisor of Elections	Elizabeth P. Horne
Tax Collector	Ronnie Brannon

# FINANCIAL SECTION

# **BASIC FINANCIAL STATEMENTS**

# **INDEPENDENT AUDITOR'S REPORT**

Honorable Board of County Commissioners and Constitutional Officers Columbia County, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Columbia County, Florida (the County), as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Columbia County, Florida, as of September 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated June 14, 2010, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis on pages 10 through 17 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation

of the supplementary information. However, we did not audit the information and express no opinion on it.

The budgetary comparison information presented for the general fund and the other major governmental funds is not a required part of the basic financial statements of the County, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying information identified in the table of contents as combining statements is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**POWELL & JONES** 

Certified Public Accountants

June 14, 2010

# Management's Discussion and Analysis For the Fiscal Year Ended September 30, 2009

The County's management discussion and analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2009. The analysis provides summary financial information for the County and should be read in conjunction with the County's financial statements.

The County has implemented Governmental Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. This statement requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis.

Its intent is to provide a brief, objective, and easily readable analysis of the County's financial performance for the year and its financial position at fiscal year end September 30, 2009.

One of the key changes in financial presentation is the requirement to capitalize infrastructure assets and record depreciation. Consequently, significant changes have resulted in the reporting of fixed assets, long term liabilities, and fund balances.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The Government-wide financial statements present an overall picture of the County's financial position and results of operations. The Fund financial statements present financial information for the County's major funds. The Notes to the financial statements provide additional information concerning the County's finances that are not disclosed in the government-wide or fund financial statements.

## Government-wide financial statements

The government-wide financial statements consist of the statement of net assets and the statement of activities, and are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. Emphasis is placed on the net assets of governmental activities and business-type activities and the change in net assets. Governmental activities are primarily supported by property and non ad valorem taxes, sales and use taxes, federal and state grants, and state shared revenues. Business-type activities are supported by charges to the users of those activities.

The statement of net assets presents information on all assets and liabilities of the County, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Net assets are reported in three categories: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, liabilities, and net assets are reported for all Governmental Activities separate from those of business-type activities.

The statement of activities presents information on all revenues and expenses of the County and the change in net assets. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the County. To

assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include public safety, physical environment, transportation, economic environment, human services, culture and recreation, and general government services. Business-type activities financed by user charges include the landfill operation.

### Fund financial statements

A fund is a separate accounting entity with a self-balancing set of accounts, and is used to maintain control over resources that have been segregated for specific activities or objectives in accordance with special regulations, restrictions, or limitations. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

Proprietary fund financial statements provide information on all assets and liabilities of the fund, changes in the economic resources (revenues and expenses), and total economic resources.

Fund financial statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balances for all governmental funds. A statement of revenues, expenditures, and changes in fund balances - budget and actual, is provided for the County's general fund and major special revenue, capital projects, and debt service funds as required supplementary information. For the proprietary funds, which includes business-type activities, a statement of net assets; a statement of revenues, expenses, and changes in fund net assets; and a statement of cash flows are presented. A combining statement of fiduciary net assets is presented for the County's agency funds.

Fund financial statements provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The government-wide financial statements and the fund financial statements provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, split between governmental activities and business-type activities. These statements are comparable to private-sector companies and give a good understanding of the County's overall financial health and how the County paid for the various activities, or functions, provided by the County. All assets of the County, including buildings, land, roads, and bridges are reported in the **statement of net assets**. All liabilities, including principal outstanding on bonds, landfill closure liabilities, and future employee benefits obligated but not paid by the County, are included. The statement of activities includes depreciation on all long lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid "doubling up" the revenues and expenses.

The fund financial statements provide a picture of the major funds of the County and a column for all non-major funds. In the case of governmental activities, outlays for long lived assets are reported as expenditures, and long-term liabilities are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements, a reconciliation is provided from the fund financial statements to the government wide financial statements.

#### Notes to the financial statements

The **Notes to the financial statements** provide additional detail concerning the financial activities and financial balances of the County. Additional information about the accounting practices of the County, investments of the County, long-term debt, and pension plan are some of the items included in the notes to the financial statements.

### FINANCIAL HIGHLIGHTS

Total assets of the County exceeded total liabilities by \$164,560,281 (net assets). Unrestricted net assets for governmental activities were \$27,752,339, and for business-type activities were \$3,955,472. Governmental Activities restricted net assets were \$13,803,976, and were \$-0- for Business-type Activities.

Total net assets decreased by \$(3,887,136). Of that amount, \$(4,081,703) is attributable to Governmental Activities and Business-type Activities \$194,567, and income.

Governmental Funds revenues decreased by \$7,828,403 to \$56,101,751. This decrease in revenue was due primarily to economic conditions and decreased grant revenue during the year. Governmental Fund expenditures increased by \$265,148 to \$62,145,514. This negligible increase in expenditures was primarily due to minor increases in County services during the prior year.

Business-type activities revenues decreased 4% to \$2,788,021, while business-type expenses decreased 12% to \$2,593,454. The increase in expenses was attributable to normal inflation.

### FINANCIAL ANALYSIS OF THE COUNTY

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At September 30, 2009, the assets of the County exceed liabilities by \$168,447,413.

The following schedule provides a summary of the assets, liabilities, and net assets of the county.

#### **Net Assets**

	Governmental	Business-type	Total Gov	rernment		
	Activities	Activities	2009	2008		
Assets						
Current assets	\$ 45,735,343	\$8,892,001	\$ 54,627,344	\$ 55,425,077		
Restricted assets	-	4,388,850	4,388,850	4,231,283		
Noncurrent assets	126,390,000	5,998,473	132,388,473	133,410,621		
Total assets	172,125,343	19,279,324	191,404,667	193,066,981		
Liabilities						
Current liabilities (payable						
from current assets)	2,142,156	79,657	2,221,813	5,919,901		
Current liabilities (payable						
from restricted assets)	-	510,000	510,000	460,000		
Noncurrent liabilities	13,791,342	10,321,231	24,112,573	18,239,667		
Total liabilities	15,933,498	10,910,888	26,844,386	24,619,568		
Net assets						
Net assets invested in capital						
assets, net of related debt	114,635,530	4,412,964	119,048,494	125,670,057		
Net assets - restricted	13,803,976	-	13,803,976	16,578,826		
Net assets - unrestricted	27,752,339	3,955,472	31,707,811	26,198,530		
	\$156,191,845	\$8,368,436	\$164,560,281	\$168,447,413		

72% of the County's net assets reflect its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 9% of the County's net assets represent resources that are dedicated or subject to restrictions on how they may be used. The remaining balance of unrestricted net assets (19%) may be used to meet the government's ongoing obligations to citizens and creditors.

The following schedule provides a summary of the changes in net assets. The increase in Governmental Activities net assets is due primarily to various road improvement and other capital grants received for capital road projects which have been capitalized. The decrease in Business-type Activities net assets is due to normal operations.

### **Changes in Net Assets**

	Governmental	Business-type	Total Gov	ernment		
	Activities	Activities	2009	2008		
Revenues:						
Program revenues						
Charges for services	\$13,647,448	\$2,290,232	\$15,937,680	\$18,367,007		
Operating grants/						
contributions	1,596,186	277,316	1,873,502	2,902,995		
Capital grants/contributions	1,941,287	-	1,941,287	4,890,442		
General revenues						
Property taxes	19,266,907	-	19,266,907	20,004,812		
Sales and use taxes	9,282,493	-	9,282,493	9,981,338		
Federal and State shared						
revenues	9,533,274	•	9,533,274	8,658,231		
Interest	240,490	185,835	426,325	1,555,155		
Other	646,279	34,638_	680,917	2,103,464		
Total revenues	56,154,364	2,788,021	58,942,385	68,463,444		
Expenses:						
General government	10,810,941	-	10,810,941	9,648,668		
Public safety	22,777,796	J	22,777,796	21,777,140		
Physical environment	5,107,698	2,593,454	7,701,152	7,824,211		
Transportation	12,426,642	-	12,426,642	12,586,882		
Economic environment	1,754,217	_	1,754,217	2,052,129		
Human services	2,533,142	-	2,533,142	1,886,842		
Culture/recreation	2,197,755	-	2,197,755	2,149,763		
Court related	2,171,867	-	2,171,867	2,389,062		
Interest on long-term debt	456,009		456,009	215,003		
Total expenses	60,236,067	2,593,454	62,829,521	60,529,700		
Increase (decrease) in	_					
net assets	\$ (4,081,703)	<u>\$ 194,567</u>	\$ (3,887,136)	\$ 7,933,744		

Property taxes provide 34% of the revenues for Governmental Activities, while sales taxes provide 16%. Most of the Governmental Activities resources are spent for Public Safety (38%), General Government (18%), Transportation (21%), and Physical Environment (8%).

### **FUND FINANCIAL INFORMATION**

## **Governmental Funds**

### General Fund

The County's General Fund is the main operating fund of the County. It is used to account for all financial resources that are not restricted by State or Federal laws, County Ordinances or other externally imposed requirements. As of September 30, 2009, total assets were \$18,793,275 and total liabilities were \$3,220,033. The ending fund balance was \$15,573,242, \$4,212,121 of which is designated for specified projects.

During the year ended September 30, 2009, total revenues, \$26,132,421, exceeded total expenditures, \$13,822,983, by \$12,309,438. \$14,075,914 was also transferred to other funds for operational and capital related purposes. The net increase in the fund balance in the General Fund was therefore, \$1,766,476.

During the fiscal year, the County amended the General Fund budget by \$3,410,513, primarily due to State and Federal grants being received during the course of the year in excess of the original approved budget.

### Other Governmental Funds

The County Transportation Trust Fund accounts for motor fuel taxes designated for the annual maintenance of roads, bridges, right-of-way, drainage systems, etc. The County has the legal authority to levy ad valorem taxes for the Transportation Fund, but has elected not to do so. As of September 30, 2009, expenditures exceeded revenues, debt proceeds, and transfers by \$(40,372).

The *Municipal Services Benefit Unit Fund* (MSBU) accounts for expenditures incurred for the solid waste collection and fire control services in the unincorporated area, and other services which primarily benefit residents of the unincorporated area of the County. Financing is provided by non-ad valorem assessments and other revenues derived from the unincorporated area. For the fiscal year ended September 30, 2009, expenditures exceeded revenues by \$(2,610,582). This was primarily due to fire control related capital expenditures.

The Municipal Services Special District Fund (MSSD) accounts for expenditures incurred for emergency medical services, and 911 communications. Financing is provided by non ad valorem assessments, service fees, and distribution of state shared revenues. For the fiscal year ended September 30, 2009, expenditures exceeded revenues by \$(436,901).

The Sheriff General Fund is the general operating fund of the Sheriff, a Constitutional Officer. The primary source of funds are transfers from the Board of County Commission General Fund. Expenditures for the year were \$12,312,694, and by law this fund has no ending fund balance.

The Clerk of Courts General Fund is the general operating fund of the Clerk of the Circuit Court, a Constitutional Officer. The primary source of funds are various court related fees and service charges and transfers from the Board of County Commission General Fund. Expenditures for the year were \$2,453,030, and this fund also has no ending fund balance.

The *Economic Development Fund* accounts for expenditures associated with debt service and other outlays for economic development projects authorized by the Board of County Commissioners. During the year, expenditures were exceeded by revenues by \$297,376, leaving an ending fund balance of \$2,192,196.

The Connector Road Project Fund accounts for the ongoing project to provide bypass roads to relieve traffic congestion throughout the county. Financing is provided by a previously dedicated local option gas tax and state construction grants. During the year, revenues were exceeded by expenditures by \$(623,609), leaving an ending fund balance of \$5,745,217 to be used in subsequent years for this project.

The Road Improvement Fund accounts for the ongoing resurfacing and improvements to various roads within the County. Financing is provided by State construction grants and various transfers from other Board funds. During the year, expenditures exceeded revenues and transfers by \$(753,196), leaving an ending fund balance of \$2,749,718.

## Proprietary Funds

The Landfill Enterprise Fund accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste disposal facility. This fund is substantially financed by tippage fees charged to users of the services. Total assets as of September 30, 2009, were \$19,279,324, total liabilities were \$10,910,888, and net assets were \$8,368,436. Total income was \$2,788,021, and total expenses were \$2,593,454, leaving a net income of \$194,567.

### CAPITAL ASSETS ACTIVITY

The County's capital assets for its governmental and business-type activities as of September 30, 2009, is \$132,337,962 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress, net of depreciation. Prior to 2003, general fixed assets were recorded at cost or fair market value at the time of acquisition. Depreciation was not recognized for governmental activities.

The most significant change in capital assets during the fiscal year was the ongoing construction of various road and other capital projects.

The following schedule provides a summary of the County's capital assets balances for the year ended September 30, 2009, compared to the prior year:

### **Capital Assets**

	Governmental	Business-type	Total Government						
	Activities	Activities	2009	2008					
Land and improvements	\$ 5,948,569	\$ 10,435,333	\$ 16,383,902	\$ 16,136,117					
Construction in progress	2,841,270	-	2,841,270	607,003					
Infrastructure	135,992,014	-	135,992,014	132,356,488					
Buildings and improvements	47,344,742	493,668	47,838,410	47,710,004					
Equipment	23,624,150	3,161,114	26,785,264	25,850,168					
	215,750,745	14,090,115	229,840,860	222,659,780					
Less accumulated depreciation	(89,360,745)	(8,142,151)	(97,502,896)	(89,326,020)					
Total	\$126,390,000	\$ 5,947,964	\$132,337,964	\$133,333,760					

### **DEBT MANAGEMENT**

### **Governmental Activities Debt**

During the year, total long-term debt decreased by \$2,148,202, leaving the following balances:

Bank loans	\$ 496,298
Revenue bonds	8,441,775
Government loan	1,083,778
Capital leases	1,732,619
Compensated absences	2,396,320_
	\$ 14,150,790

### **Business-type Activities Debt**

On September 1, 1995, the County refinanced the Series 1994 Solid waste Disposal Revenue Bonds with a fixed rate loan from the City of Gulf Breeze, Florida Local Government Loan program. The loan of \$6,090,000 is being repaid over a period of seventeen years with interest rates ranging from 3.70% to 5.90%. The debt is payable from the net revenues of the Solid Waste Disposal facility. Principal payments of \$460,000 were made on this loan during the year, leaving a balance of \$1,535,000 at year end. The County has internally escrowed funds to fully pay this debt. The County also had \$41,793 in long term compensated absences at year end.

## OTHER FINANCIAL INFORMATION

### **Economic Factors and Next Year's Budget**

- The current unemployment rate for the County, was 10.1%.
- The official population for the County in 2009 was 66,409, and is estimated to be approximately the same by the end of 2010.
- The ad valorem tax millage rate for the County was 8,015 mills in 2009, which was the same as the prior year. During the ensuing year, the millage rate was kept at the same rate.

### REQUEST FOR INFORMATION

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. Questions concerning this report or requests for additional information should be addressed to the County Manager, P. O. Drawer 1529, Lake City, Florida 32025, or by calling (386) 758-1005.

# STATEMENT OF NET ASSETS

# September 30, 2009

	Governmental Activities	Business - type Activities	Total
ASSETS			
Current Assets			
Cash	\$ 18,065,243	\$ 7,551,631	\$ 25,616,874
Accounts receivable	245,174	234,209	479,383
Due from other funds	660,800	148,534	809,334
Due from other governmental units	3,059,266	-	3,059,266
Inventories	12,717	-	12,717
Investments	23,605,774	957,627	24,563,401
Other current assets	86,369	<u> </u>	86,369
Total current assets	45,735,343	8,892,001	54,627,344
Noncurrent Assets			
Restricted assets			
Cash	-	98,104	98,104
Investments	-	4,290,746	4,290,746
Total restricted assets		4,388,850	4,388,850
Capital assets, net	126,390,000	5,947,964	132,337,964
Other assets			
Unamortized bond issuance costs	_	50,509	50,509
Total noncurrent assets	126,390,000	10,387,323	136,777,323
Total assets	\$ 172,125,343	\$ 19,279,324	\$ 191,404,667
LIABILITIES Current Liabilities			
Accounts payable	\$ 1,331,187	\$ 1,181	\$ 1,332,368
Accrued payroll liabilities	11,029	Ψ 1,101	11,029
Due to other funds	148,534	9,731	158,265
Due to other governmental units	58,210	-	58,210
Accrued compensated absences	359,448	41,793	401,241
Interest payable	35,545	26,952	62,497
Deposits	45,000		45,000
Deferred revenue	149,066	-	149,066
Other current liabilities	4,137	_	4,137
Total current liabilities	2,142,156	79,657	2,221,813
		10,007	
Current Liabilities Payable from Restricted Assets			
Note payable Gulf Breeze, short-term portion		510,000	510,000
Noncurrent Liabilities			
Due within one year:			
Notes and loans payable	352,597	-	352,597
Capital leases	251,674	-	251,674
Bonds payable	495,925	-	495,925
Due in more than one year:			
Notes and loans payable	1,227,479	1,025,000	2,252,479
Capital leases	1,480,945	-	1,480,945
Bonds payable	7,945,850	-	7,945,850
Accrued compensated absences	2,036,872		2,036,872
Estimated landfill closure liability	40 707 714	9,296,231	9,296,231
Total noncurrent liabilities	13,791,342	10,321,231	24,112,573
Total liabilities	15,933,498	10,910,888	26,844,386
(Continued)			

# STATEMENT OF NET ASSETS

September 30, 2009

	Governmental A <u>ctiv</u> ities	iness - type Activities	Total _
NET ASSETS			
Invested in capital assets, net of related debt	\$ 114,635,530	\$ 4,412,964	\$ 119,048,494
Restricted for:			
Library	326,355	-	326,355
Road projects	8,497,934	_	8,497,934
Other purposes	6,979,687	-	6,979,687
Unrestricted	25,752,339	3,955,472	29,707,811
Total net assets	\$ 156,191,845	\$ 8,368,436	\$ 164,560,281

### STATEMENT OF ACTIVITIES

For the Fiscal Year Ended September 30, 2009

Net (Expenses) Revenues and Changes in Net Assets **Program Services** Operating Capital Business Charges for Grants and Grants and Governmental Type Expenses Services Contributions Contributions Activities Activities Total Functions/Programs Governmental Activities General Government 10.810.941 3,375,774 227,993 (7,207,174)(7,207,174)**Public Safety** 22,777,796 4.389.566 195,354 117,433 (18,075,443) (18,075,443) Physical Environment 5,107,698 4,070,725 97,775 (939, 198)(939, 198)Transportation 12,426,642 77,339 16,002 1,423,683 (10,909,618)(10,909,618)**Economic Environment** 582,449 296,579 (875, 189)(875, 189)1,754,217 **Human Services** 2,533,142 1,431 37,023 (2,494,688)(2,494,688)Culture/recreation 53,712 (1.600.861)2,197,755 537,365 5.817 (1,600,861)Court-related 2,171,867 1,678,901 (492,966)(492,966)Interest on long-term debt 456,009 (456,009)(456,009)1,596,186 Total governmental activities 60,236,067 13.647,448 1,941,287 (43,051,146)(43,051,146) Business - type activities Physical Environment Landfill 2,593,454 2,290,232 277,316 (25,906)(25,906)Total government 62,829,521 15,937,680 1,873,502 1,941,287 (43,051,146) (25,906)(43,077,052) General revenues Ad valorem taxes 19,266,907 19,266,907 9.282,493 9,282,493 Sales and use taxes 295,419 Federal payments in lieu of taxes 295,419 9,237,855 9,237,855 Federal and state shared revenue 12,997 12,997 Local payments in lieu of taxes 185,835 426.325 Interest 240,490 35,197 Gain (loss) on disposition of fixed assets 35,197 Rents and rovalties 216.807 216,807 Miscellaneous 381,278 34,638 415,916 Total general revenue 38,969,443 220,473 39,189,916 Change in net assets (4,081,703)194,567 (3,887,136)Net assets beginning of year 168,447,417 160,273,548 8,173,869 Net assets end of year 156,191,845 8,368,436 164,560,281

# GOVERNMENTAL FUNDS BALANCE SHEET

September 30, 2009

Debt Service

								al Revenue Fun	ds					Fund	 Capital Pro	jects	Funds				
		General Fund		County Transpor- tation Trust		Municipal Services Benefit Unit		Municipal Services Special District		Clerk of Courts perating	_(	Sheriff Operating		Economic evelopment	 Connector Road Project	ln	Road nprovement	Go	Other overnmental Funds	G(	Total overnmental Funds
ASSETS Current assets																					
Cash Accounts receivable Due from other funds	\$	4,100 771,697	\$	2,285,229 4,272	\$	3,150,351 15,774 9,931	\$	209,489	\$	402 1,234 24,289	\$	758,373 10,305	\$	1,820,012	\$ 2,886,791 - 3,322,836	\$	1,185,041 429,695	\$	5,979,044 - 599,932	\$	18,065,243 245,174 5,158,380
Due from other governmental units		292,144		658,254		215,086		-		10,360		11,338		245,815	J,J22,630 -		1,423,688		202,581		3,059,266
Inventories Investments Other current assets		17,725,334		12,717 1,685,343		20,997		2,754,209		- -		-		86,369	- - -		-		1,419,891 -		12,717 23,605,774 86,369
Total assets	\$	18,793,275	\$	4,645,815	2	3,412,139	\$	2,963,698	\$	36,285	\$	780,016	\$	2,152,196	\$ 6,209,627	\$	3,038,424	\$	8,201,448	2	50,232,923
LIABILITIES AND FUND BALANCES LIABILITIES																					
Accounts payable Due to otner runds Due to other	\$	337,155 2,879,u64	\$	12,763 Zuu	\$	79,u35 148,534	\$	59,u15	\$	13,489 14,149	\$	549,415 23u,6u1	\$	-	\$ 31,715 429,695	\$	288,322 384	\$	19,293 884,472	\$	1,331,187 4,646,114
governmental units Accrued payroll		-		-		-		-		8,647		~		-	-		-		49,563		58,210
liabilities Deposits Revenues collected		-		45,000				-		-		-		-	-				11,029 -		11,029 45,000
in advance Other current liabilities		3,814		<u>.</u>		- 323		136,305						-	-		-		12,761		149,066 4,137
Total liabilities		3,220,033		57,963	_	227,892		195,320		36,285		780,016			461,410		288,706		977,118		6,244,743
Fund balances		2012 101				22.4.72.4		445.000							- 745 045						
Designated Unreserved Total fund balances	_	6,212,121 9,361,121 15,573,242		4,587,852	_	384,766 2,799,481 3,184,247	_	115,085 2,653,293 2,768,378		-				2,152,196 2,152,196	 5,748,217 5,748,217	_	2,749,718 - 2,749,718		594,069 6,630,261 7,224,330		15,803,976 28,184,204 43,988,180
Total fund balances  Total fiabilities and  fund balances	 5	18,793,275	5	4,587,852	5	3,412,139	\$	2,768,378	<u> </u>	36,285	\$	780,016	<u> </u>	2,152,196	\$ 6,209,627	\$	3,038,424	5	8,201,448	-	43,200,160
					_											-					

See notes to financial statements.

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, are therefore not reported in funds.

Long-term debt transactions including bonds payable (\$8,441,775), notes and loans payable (\$1,580,076), capital leases payable (\$1,732,619), accrued interest (\$35,545), and compensated absences (\$2,396,320), are not due and payable in the current period and therefore are not reported in the funds.

Net assets or governmental activities

126,390,000

# COLUMBIA COUNTY, FLORIDA GOVERNMENTAL FUNDS

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended September 30, 2009

										Deb	t Service				_				
			0				Revenue Fund	ds			Fund		Capital Pro	ojects I	unds				
			County Transpor-		unicipa( ervices		inicipal ervices	Clerk of					C				Other		Total
		General	tation		ervices Benefit		pecial	Courts	Sheriff		Economic		Connector				Other	-	
		Fund	Trust		Unit		District	Operating	Operating		Development		Road Project		Road nprovement	G	overnmental	G	vernmental
REVENUES		- runu	Trust		Una		)istrict	Operating	Operating	- —	Development		Project		nprovement		Funds		Funds
Taxes	\$	23,036,599	\$ 3,563,794	\$	273,581	\$	_	ς .	\$ -	s	_	5	_	\$	_	s	1,675,421	\$	28,549,395
Licenses and permits	•	-	ψ 0,500,734	4	332,658	•				3		φ	_	*	_	•	1,013,421	4	332,658
intergovernmental		1,165,386	4,270,776		1,126.268		1,550,543	401,107	117,433		1,806,339		-		1,423,683		1,219,639		13.081,174
Charges for services		1,608,644	6,385		6,591,757		1,016,258	1,646,105	89,767		1,000,000		_		27,942		2,072,087		13,058,945
Fines and forfeitures		34,901	0,000		0,001,707		110101400	1,040,100	00,101				_		27,512		239,478		274,379
Miscellaneous		286,891	31.744		11,545		47,767	69	_		189,344		12,061		4,525		221,254		805,200
Total revenues	_	26,132,421	7,872,699		8,335,809		2,614,568	2,047,281			1,995,683	_	12,061		1,456,150		5,427,879		56,101,751
Total Tovellacs	_	20,132,421	7,072,033		0,333,803		2,014,500	2,047,201		- —	1,555,665				1,430,130		3,427,613		36,101,731
EXPENDITURES																			
Current expenditures																			
General government		4,131,265	_		719,248		113,251	750,045					20,000		_		3,493,362		9,227,171
Public safety		2,603,823	-		3,933,713		2,828,691	7 00,040	11,599,068		_		20,000		_		370,945		21,336,240
Physical environment		1,167,206	-		3,737,586		2,020,031	•	11,555,000		-		_		_		310,343		4,904,792
*		1,187,200	4 7 40 0 40		3,737,386		•	•	•		-		615,67D		293,825		-		5,849,513
Transportation		-	4,940,018		-		-	-	-		7.000		612'010		293,025				
Economic environment		395,391	•		-		-	•	-		7,383		-		-		1,310,196		1,712,970
Human services		2,473,848	•				-	-	-		•		-		-				2,473,848
Culture/recreation		1,334,010			53,234		-				-		-		-		693,343		2,080,587
Court-related		-	-		-		-	1,702,985	*		-		-		-		468,882		2,171,867
Capital outlay																			
General government		66,115	-		-		-	-	-		-		-		-		32,343		98,458
Public safety		245,220	-		2,194,748		109,590	-	713,626		-		-		-		230,632		3,493,816
Physical environment		26,927	=		-		-	-	-		-		-		-		-		26,927
Transportation		-	585,245		-		-	*			-		-		3,915,461		-		4,500,706
Economic environment		9,715	-		-		-	*	-		20,513		-		-		62,436		92,664
Human services		5,436																	5,436
Culture/recreation		698,103	-		-		-	-	-		-		-		-		-		698,103
Court-related		-	_		-		-	-	-		-				-		-		-
Debt services																			
Principal		665,924	327,870		115,634		-				1,495,000		-		-		400,211		3,004,639
Interest		-	95,135		192,228		-				175,411		-		-		5,003		467,777
Total expenditures		13,822,983	5,948,268		10,946,391		3,051,532	2,453,030	12,312,694		1,698,307		635,670		4,209,286		7,067,353		62,145,514
_									· ·										·
Excess of revenues																			
over (under)																			
expenditures		12,309,438	1,924,431		(2,610,582)		(436,964)	(405,749)	(12,105,494)	. —	297,376		(623,609)		(2,753,136)		(1,639,474)		(6,043,763)
Other financian																			
Other financing sources			** ***																06.407
Sale of fixed assets		•	35,197		-		-				-		-						35,197
Interfund transfers in							-	405,749	12,105,494		-		-		2,000,000		2,159,322		16,670,565
Interfund transfers out		(14,075,914)	(2,000,000)		(15,000)		-	-	-				•		•		(579,651)		(16,670,565)
Debt proceeds		-	•		5,084,893		-	-	-		4,000,000		•		-		-		9,084,893
Total other financing	_																		
sources (uses)		(14,075,914)	(1,964,803)		5,069,893		-	405,749	12,105,494		4,000,000				2,000,000		1,579,671		9,120,090
Net change in fund																			
balances		(1,766,476)	(40,372)		2,459,311		(436,964)				4,297,376		(623,609)		(753, 136)		(59,803)		3,076,327
Fund balances beginning		(.)()	(40,012)		_,1		(,04-)				.,,		(===,===)		(. 55, . 55)		(30,000)		-10.0,027
of year		17,339,718	4,628,224		724,936		3,205,342	_			(2,145,180)		6,371,826		3,502,854		7,284,133		40,911.853
Fund balances end of		,,	-10-0122		, 24,000			_	•		(~,.==,.00)		0,27 1,020		0,002,004		,,203,130		.0,0,000
year	-	15,573,242	5 4,587,852	5	3,184,247	-	2,768,378	3		3	2,352,196	-5	5,748,217	-\$	2,749,718	-	7,224,330	-	43,988,180
See notes to financial stateme	enis			_						: <u> </u>				_	_,_,	<u> </u>		<u> </u>	<del></del>
COSTOLES TO HINDINGTON STREET	uiită.																		

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# For the Fiscal Year Ended September 30, 2009

Net change in fund balances - total governmental funds			\$ 3,076,327
Amounts reported for governmental activities in the statement of activities are different because:  Governmental funds report capital outlay as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Expenditures for capital assets	\$	8.916,110	
Less current year depreciation	Ψ	(9,264,234)	
Governmental funds do not report gain or loss on trade-in or disposition of capital assets. However, the statement of activities reports these gains or losses.			(348,124)
Loss on disposition of capital assets			(553,198)
Governmental funds do not report donated assets as revenue Donation of fixed assets			22,928
Debt and capital lease proceeds provide current financial resources to governmental funds, but debt and capital leases increase long-term liabilities in the statement of net assets.			
Loan proceeds			(9,084,893)
Repayments of notes, capital leases and bonds are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.  Note principal payments  Capital lease principal payments		798,333 330,041	
Bond principal payments		1,870,753	
Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.		(005 500)	2,999,127
Net change in compensated absences Accrued interest expense		(205,638) <b>11</b> ,768	(193,870)
Change in net assets of governmental activities			 (4,081,703)

# COLUMBIA COUNTY, FLORIDA STATEMENT OF NET ASSETS PROPRIETARY FUND September 30, 2009

	Landfill Enterprise					
ASSETS						
Current Assets						
Cash	\$	7,551,631				
Accounts receivable		234,209				
Due from other funds		148,534				
Investments		957,627				
Total current assets		8,892,001				
Noncurrent Assets						
Restricted assets						
Cash		98,104				
Investments		4,290,746				
Total restricted assets		4,388,850				
Fixed assets						
Land		887,973				
Buildings		493,668				
Improvements other than buildings		9,547,360				
Equipment		3,161,114				
Allowance for depreciation		(8,142,151)				
Total fixed assets		5,947,964				
Other assets						
Unamortized bond issuance costs		50,509				
Total noncurrent assets		10,387,323				
Total assets	\$	19,279,324				
LIABILITIES						
Current Liabilities						
Accounts payable	\$	1,181				
Due to other funds	•	9,731				
Interest payable		26,952				
Accrued compensated absences		41,793				
Total current liabilities	-	79,657				
Current Liabilities Payable from Restricted Assets						
Note payable Gulf Breeze, short-term portion		510,000				
Noncurrent Liabilities						
Note payable Gulf Breeze, long-term portion		1,025,000				
Estimated landfill closure liability		9,296,231				
Total noncurrent liabilities		10,321,231				
Total liabilities		10,910,888				
(Continued)						

# COLUMBIA COUNTY, FLORIDA STATEMENT OF NET ASSETS PROPRIETARY FUND September 30, 2009

	Landfill Enterprise					
NET ASSETS						
Invested in capital assets, net of related debt	\$	4,412,964				
Unrestricted		3,955,472				
Total net assets	\$	8,368,436				

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

# PROPRIETARY FUND For the Fiscal Year Ended September 30, 2009

	Landfill Enterprise				
OPERATING REVENUES					
Physical environment					
Garbage/solid waste revenue					
Landfill fees commercial	\$ 1,010,393				
Landfill fees contractor	1,273,463				
Total physical environment	2,283,856				
Miscellaneous					
Sale of surplus recycling	6,376				
Other miscellaneous	34,638				
Total miscellaneous	41,014				
Total operating revenues	2,324,870				
Total operating revenues	2,324,010				
OPERATING EXPENSES					
Landfill					
Personal services					
Regular salaries	492,162				
FICA	36,469				
Retirement	48,512				
Life and health insurance	80,901				
Workers' compensation	52,205				
Total personal services	710,249				
Operating expenses					
Professional services	156,114				
Depreciation	386,810				
Other contractual services	4,908				
Communications services	3,142				
Utility services	18,525				
Rentals and leases	6,600				
Insurance	6,000				
Repairs and maintenance	124,636				
Other current charges and obligations	1,553				
Administration fees	74,800				
Office supplies	2,206				
Operating supplies	10,122				
Gas and oil	131,029				
Leachate disposal	89,556				
Hazardous waste disposal	15,568				
Total operating expenses	1,031,569				
Total landfill	1,741,818				

(Continued)

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

# PROPRIETARY FUND For the Fiscal Year Ended September 30, 2009

	Landi	Landfill Enterprise			
OPERATING EXPENSES (Continued)					
Recycling					
Contractual services	\$	235,893			
Grants and aids		45,447			
Total recycling		281,340			
Code Enforcement					
Personal services					
Salaries		55,169			
FICA		3,796			
Retirement		5,443			
Health insurance		10,221			
Worker's compensation		5,093			
Total personal services		79,722			
Operating expenses					
Communications		1,990			
Repair and maintenance		355			
Office supplies		463			
Other charges and obligations		5,742			
Gas and oil		4,689			
Total operating expenses	<del></del>	13,239			
Total code enforcement		92,961			
Central Landfill Closure					
Operating expenses					
Professional services		67,253			
Contractual services		7,362			
Landfill closure		275,695			
Total landfill closure		350,310			
Total operating expenses		2,466,429			
Operating (loss)		(141,559)			
NONOPERATING REVENUES (EXPENSES)					
State grants					
Physical environment					
Small county grant		277,316			
Interest earnings					
SBA		219			
Other		185,616			
Debt service costs					
Interest		(95,036)			
Other debt service costs		(5,636)			
Amortization		(26,353)			
Total nonoperating revenues (expenses)		336,126			
Change in net assets		194,567			
Net assets at beginning of year		8,173,869			
Net assets at end of year	\$	8,368,436			
-					

# STATEMENT OF CASH FLOWS PROPRIETARY FUND

# For the Fiscal Year Ended September 30, 2009

<u> </u>	Landfill Enterprise
Cash Flows From Operating Activities	
Cash flows received from customers	\$ 2,389,527
Cash paid to employees	(547,632)
Cash paid for employee benefits	(242,640)
Cash paid to vendors	(1,033,785)
Net cash provided by operating activities	565,470
Cash Flows From Noncapital Financing Activities	
State grants received	277,316
Net cash provided by noncapital financing activities	277,316
Cash Flows From Capital and Related Financing Activities	
Payments to acquire or construct capital assets	(269,407)
Principal paid on bonds	(460,000)
Interest paid on capital debt	(102,833)
Other debt service costs	(5,636)
Net cash used for capital and related financing activities	(837,876)
Cash Flows From Investing Activities	
Interest received	185,835
Decrease in investments	(162,183)
Net cash provided by investing activities	23,652
Net increase in cash	28,562
Cash at beginning of year	7,621,173
Cash at end of year	\$ 7,649,735

# STATEMENT OF CASH FLOWS PROPRIETARY FUND

# For the Fiscal Year Ended September 30, 2009

	Landfill Enterpris					
Reconciliation of Operating Loss to Net Cash Provided by Operating Activities						
Operating loss	\$ (141,559)					
Adjustments to reconcile operating loss to net cash						
provided by operating activities:						
Depreciation	386,810					
Increase in landfill closure liability	275,695					
(Increase) decrease in assets:						
Accounts receivable	64,657					
Increase (decrease) in liabilities:						
Accounts payable	(19,832)					
Accrued compensated absences	(301)					
Total adjustments	707,029					
Net cash provided by operating activities	\$ 565,470					

# STATEMENT OF FIDUCIARY NET ASSETS

# AGENCY FUNDS September 30, 2009

Board of County

	Commissioners						Clerk of Circuit Court						Sheriff				Tax Co			
		_										Public								
					Defender												Ad			
		IDA		Clerk's	En	ployee	Do	mestic		Jury Occupa		cupancy	ıpancy Individua		l Inmate		Valorem		Tag	
		Agency		Trust	Su	nshine	Re	lations	W	itness		Trust	De	positors	Welfare_		Tax		Agency	Totals
ASSETS																				
Cash	\$	565,608	\$	1,094,953	\$	1,133	\$	2,278	\$	1,446	\$	17,229	\$	11,305	\$ 400,073	\$	2,220,557	\$	109,703	\$ 4,424,285
Accounts receivable		54		15,417		-		-		-		-		-	11,235		-		-	26,706
Due from other funds				785								-								785
Total assets	\$	565,662	\$	1,111,155		1,133	\$	2,278	\$	1,446	\$	17,229	\$	11,305	\$ 411,308	\$	2,220,557	\$	109,703	\$ 4,451,776
LIABILITIES																				
Accounts payable	\$	_	\$		\$	_	\$	_	\$	_	\$	-	\$	~	\$ -	\$	*	\$	-	\$ -
Cash bond liability		_		_		_		_		_		_		_	-		-		-	-
Due to individuals		-		-		-				-		-		-	4,364		-		-	4,364
Court fees payable		-		223,966				_		_		_		_	-		-		_	223,966
Deposits held in escrow		-		257,307		_		_		_		_		-	-		-		-	257,307
Due to other funds		564,863		70,114		~		785		-		-		9,815	-		6,277		-	651,854
Due to other																				
governmental units		_		422,621		_		1,493		1,446		17,229		-	-		1,849,669		83,113	2,375,571
Interest payable				16,738		-		-		_		-		~	₩		338,491		220	355,449
Installments payable				1,691		-		-		-		-		-	-		-		-	1,691
Tax deeds payable				116,772		-		-		-		-		-	-		-		-	116,772
Other current liabilities		799		1,946		1,133								1,490	406,944		26,120		26,370	 464,802
Total liabilities		565,662		1,111,155		1,133		2,278		1,446		17,229		11,305	411,308		2,220,557		109,703	4,451,776
NET ASSETS	\$		\$	-	\$		\$		\$		\$		\$		\$ -	\$		_\$_		\$ 

### NOTES TO FINANCIAL STATEMENTS

September 30, 2009

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Columbia County, Florida, (the "County") is a political subdivision of the State pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. The County is governed by the Board of County Commissioners and five elected constitutional officers (Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector) in accordance with State statutes and regulations. The constitutional officers maintain separate accounting records and budgets from the Board of County Commissioners. The Constitution of the State of Florida, Article VIII, Section 1(d) created the constitutional officers and Article VIII, Section 1(e), created the Board of County Commissioners.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund types in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

In June, 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement 34-Basic Financial Statement and Management's Discussion and Analysis - for State and Local Governments. This Statement provides for the most significant change in financial reporting in over twenty years and is scheduled for a phased implementation (based on the size of government) starting with the fiscal year ending 2002. As part of this statement, there is a new reporting requirement regarding the local government's infrastructure (roads, bridges, traffic signals, etc.). This requirement permits an optional four-year further delay for implementation of the infrastructure related portion to the fiscal year ending in 2007. The County fully implemented the basic model in the FY 2002-2003, and implemented the infrastructure related portion in 2007.

### A. Reporting Entity

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the Board) and its component units. However, some component units, because of the closeness of their relationships with the Board, should be blended as though they are part of the Board. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial

reporting entity consists of (1) the primary government (the Board), (2) organizations for which the County is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The County is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County. The County may be financially accountable if an organization is fiscally dependent on the County regardless of whether the organization has (a) a separately elected governing body, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. Based on these criteria, County management examined all organizations which are legally separate in order to determine which organizations, if any, should be included in the Board's special purpose financial statements. Management determined that the Columbia County Industrial Development Authority was the only organization that should be included in the County's financial statements as a component unit.

### **Blended Component Unit**

Columbia County Industrial Development Authority (CCIDA) was created pursuant to the provisions of Section 159.45, Florida Statutes. The Board of County Commissioners appoints the governing body, approves the millage rate and the budget of the CCIDA. Although legally separate, the CCIDA is appropriately blended as a governmental fund-type (special revenue) component unit into the primary government.

## B. Measurement Focus and Basis of Accounting

The basic financial statements of the County are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

### 1. Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry, if that money is restricted to a particular

program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the County also chooses to eliminate the indirect costs between governmental activities to avoid a "doubling up" effect.

### 2. Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental and proprietary funds are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate for governmental and enterprise funds.

### Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any noncurrent portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Noncurrent portions of other long-term receivables are offset by fund balance reserve accounts.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

## **Proprietary Funds**

The County's Landfill Enterprise Fund is a proprietary fund. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net assets. The County applies all GASB pronouncements as well as all FASB Statements and Interpretations, APB Opinions and Accounting Research Bulletins, issued on or before November 30, 1989, which do not conflict with or contradict GASB pronouncements.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

### C. Basis of Presentation

GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB 34 minimum criteria for major fund determination and has also electively disclosed funds which either had debt outstanding or specific community focus as major funds. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

## 1. Governmental Major Funds:

**General Fund** - The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

**County Transportation Trust Fund** - The County Transportation Trust Fund accounts for expenditures incurred for the maintenance and repairs of County roads. Financing is provided by local option fuel taxes and distributions of state shared fuel taxes and other revenues.

Municipal Services Benefit Unit Fund - The Municipal Services Benefit Unit Fund (MSBU) accounts for expenditures incurred for the solid waste collection and fire services in the unincorporated area, and other services which primarily benefit residents of the unincorporated area of the County. Financing is provided by non ad valorem assessments and other revenues derived from the unincorporated area.

**Municipal Services Special District Fund** - The Municipal Services Special District Fund (MSSD) accounts for expenditures incurred for emergency medical services, and 911 communications. Financing is provided by non ad valorem assessments, service fees, and distribution of state shared revenues.

Clerk of Courts Operating Fund - The Operating Fund of the Clerk of Circuit Court is used to account for all financial resources which are generated from operations of the Office or any other resources not required to be accounted for in another fund.

**Sheriff Operating Fund -** The Operating Fund of the Sheriff is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Economic Development Debt Service Fund** - The Economic Development Debt Service Fund accounts for expenditures associated with debt service and other outlays for economic development projects authorized by the Board of County Commissioners.

Connector Road Project Fund - The Connector Road Project Fund accounts for the ongoing project to provide bypass roads to relieve traffic congestion throughout the County. Financing is provided by proceeds of a previously dedicated local option gas tax and state construction grants.

Road Improvement Fund - The Road Improvement Fund accounts for the ongoing resurfacing and improvements to various roads within the County. Financing is provided by State construction grants and various transfers from other County funds.

# 2. Proprietary Funds:

Landfill Enterprise Fund - The Landfill Enterprise Fund accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services.

### 3. Non-current Governmental Assets/Liabilities:

GASB Statement 34 requires noncurrent governmental assets, such as land and buildings, and noncurrent governmental liabilities, such as general obligation bonds and capital leases, be reported in the governmental activities column in the government-wide statement of net assets.

### D. Assets, Liabilities and Net Assets or Equity

## 1. Cash and Cash Equivalents

The County maintains a cash pool that is available for use by most funds. Earnings from the pooled cash are allocated to the respective funds based on applicable cash participation by each fund. The cash pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the cash pools are classified as cash and cash equivalents for financial statement

purposes. In addition, longer-term investments are held by certain of the County's funds and are reported as investments on these statements.

### 2. Investments

Investments, consisting of investments in the Florida Local Government Surplus Funds Trust Fund and Florida Counties Investment Trust Fund and U.S. Treasury money market funds, are stated at cost which approximates market value. All such investments are secured as required by State law.

### 3. Allowance for Doubtful Accounts

The County provides an allowance for Landfill Enterprise Fund accounts receivable that may become uncollectible. At September 30, 2009, this allowance was \$17,558. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered collectible as reported at September 30, 2009.

## 4. Receivables and Pavables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are shown net of an allowance for doubtful accounts. Any receivables in excess of 180 days would comprise the trade accounts receivable allowance for doubtful accounts.

### 5. Inventories

Inventories are valued at cost, which approximates market, using the "first-in, first-out" method of accounting. Supplies inventories of certain governmental funds are recorded as expenditures when consumed rather than when purchased.

### 6. Restricted Assets

Certain net assets of the County are classified as restricted assets on the statement of net assets because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributions, or laws or regulations of other governments. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net assets and then from unrestricted net assets.

### 7. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, County-administered Special Revenue Funds, Capital Projects Funds, and the Enterprise Fund. Material encumbrances outstanding at year end, if any, are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

### 8. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, right-of-ways, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are

reported at estimated historical cost, or not reported. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The County holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court, Property Appraiser, Supervisor of Elections and Tax Collector, as is accountable for them under Florida Law.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations.

Property, plant, and equipment of the County, as well as component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building and improvements	5 - 40
Machinery and equipment	3 - 12
Road and bridge construction	20 - 40

#### 9. Capitalization of Interest

Interest costs related to bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the County did not have any capitalized interest.

## 10. Deferred Revenues

Deferred revenues reported in government-wide financial statements represent unearned revenues. The deferred revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Deferred revenues reported in governmental fund financial statements represent unearned revenues or revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as deferred revenues.

#### 11. Accrued Compensated Absences

The County accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The noncurrent portion is the amount estimated to be used in subsequent fiscal years. Both the current and noncurrent estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.

## 12. Obligation for Bond Arbitrage Rebate

Pursuant to Section 148(f) of the U.S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the "revenue

reduction" approach in accounting to rebatable arbitrage. This approach treats excess earnings as a reduction of revenue. The County has no arbitrage liability outstanding as of September 30, 2009.

## 13. Landfill Closure Costs

Under the terms of current state and federal regulations, the County was required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of twenty years after closure. The County recognizes these costs of post-closure maintenance annually. Required obligations for closure and post-closure costs are recognized in the Landfill Fund.

## 14. Capital Contributions

The capital contributions accounted for in the proprietary fund type represents contributions from other funds. Any current year contributions are reported after nonoperating revenues and expenses on the statement of revenues, expenses, and changes in fund assets in accordance with GASB Statement 33.

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets.

"Total fund balances" of the County's governmental funds \$43,988,180 differs from "net assets" of governmental activities \$156,191,845 reported in the statement of net assets. This difference primarily results from the long-term economical focus of the statement of net assets versus the current financial resources focus of the governmental fund balance sheet.

## Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the cost of these assets are reported as expenditures in governmental funds. However, the statement of net assets included those capital assets among the assets of the County as a whole.

\$ <b>21</b> 5,750,746
(89,360,746)
\$ 126,390,000

## Long-term debt transactions

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net assets. Balances at September 30, 2009, were:

Revenue Notes/Bonds Payable	\$	(8,441,775)
Notes and loans payable		(1,580,076)
Capital leases payable		(1,732,619)
Compensated absences		(2,396,320)
Total	-\$	(14,150,790)

## Accrued interest

Accrued liabilities in the statement of net assets differs from the amount reported in governmental funds due to accrued interest on the Revenue Bonds, notes, loans, and certain capital lease debts.

Notes payable	\$ (2,376)
Capital leases	(33,169)
Total	\$(35,545)

## Elimination of interfund receivables/payable

Interfund receivables and payables in the amount of \$4,497,580 between governmental funds must be eliminated for the statement of net assets.

## **COLUMBIA COUNTY, FLORIDA**

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Assets

	G	Total lovernmental Funds		Capital Related Items		Long-Term Debt ransactions		classifications and Eliminations	Statement of Net Assets
ASSETS									
Cash and cash equivalents	\$	18,065,243	\$	-	\$	-	\$	-	\$ 18,065,243
Accounts receivable - net		245,174		-		-		-	245,174
Due from other funds		5,158.380		-		-		(4,497,580)	660,800
Due from other governmental units		3,059,266		÷		-		-	3,059,266
Investments		23,605,774		-		_		-	23,605,774
Inventories		12,717		-		-		-	12,717
Other current assets		86,369							86,369
Capital assets - net		-		126,390,000		_			 126,390,000
Total assets	<u> </u>	50,232,923	<u> </u>	126,390,000	<del>=</del>	-	<u>\$</u>	(4,497,580)	\$ 172,125,343
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	1,331,187	\$	-	\$	_	S		\$ 1,331,187
Accrued interest payable	_	-	_		•	35,545	-	_	 35,545
Accrued payroll liabilities		11,029		-		,		_	11,029
Due to other funds		4.646,114		-		_		(4,497,580)	148,534
Due to other governmental units		58,210		-		_		-	58,210
Deposits		45,000		-		_		-	45,000
Deferred revenues		149,066		-		-		_	149,066
Other current liabilities		4,137		-		_		_	4,137
Accrued compensated absences		· -		~		2,396,320		-	2,396,320
Capital leases payable		=				1,732,619		-	1,732,619
Notes and loans payable		_		-		1,580,076		_	1,580.076
Revenue bonds payable		_		u u		8,441,775		_	8,441,775
Total liabilities		6,244,743				14,186,335		(4,497,580)	15,933,498
Fund balances/net assets	_	43,988,180		126,390,000		(14,186,335)			 156,191,845
Total liabilities and fund balance/net assets	_\$	50,232,923	\$	126,390,000	_ <u>\$</u>		\$	(4,497,580)	\$ 172,125,343

B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities

The "net change in fund balances" for governmental funds \$3,076,327 differs from the "change in net assets" for governmental activities (\$4,081,703) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

#### Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net assets decrease the amount of depreciation expense charges for the year. The statement of activities reports gains or losses arising from the disposition of capital assets. Conversely, governmental funds do not report these gains or losses.

Donated assets	\$	22,928
Loss on dispositions		(553,198)
Capital outlay	8	,916,110
Depreciation expense	(9	,264,234)
Difference	\$	(878,394)

### Long-term debt transactions

In the statement of activities, debt proceeds increase long-term liabilities. However, in the governmental funds, debt proceeds are treated as other financing sources since they provide current financial resources to governmental funds.

Debt proceeds \$ (9,084,893)

Repayments of debt principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. However, the principal payments reduce the liabilities in the statement of net assets and do not result in an expense in the statement of activities.

Debt reduction \$2,999,127

Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.

Net change in compensated absences	\$(205,638)
Net change in accrued interest	\$ 11,768

## Reclassification and Eliminations

Transfers in and transfers out in the amount of \$16,670,565 between governmental activities should be eliminated.

## COLUMBIA COUNTY, FLORIDA

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS
B. Explanation of Differences Between Government Fund Operating Statements and the Statement of Activities

REVENUES	Total Governmental Funds	Capital Related Items	Long-term Debt Transactions	Compensated Absences	Accrued Interest	Reclassifications and Eliminations	Statement of Activities
Taxes	\$ 28,549.395	S -	\$ .	\$ -	\$ -	S -	\$ 28,549,395
Licenses and permits	332,658	-	•	<b>•</b>	ъ -	J -	,,
Intergovernmental	13,081,174	•	-	•	-	-	332,658 13,081,174
Charges for services	13,058,945	-	-	-	*	•	13,058,945
Fines and forfeitures	274,379	-	-	-	-	*	
Interest	240,490	-	~	-	•	*	274,379 240,490
Miscellaneous	564,710	22,928	(5,512)	-	•	•	582,126
Total revenues	56,101,751	22,928	(5,512)		<u>-</u>		56,119,167
EXPENDITURES							
Current Expenditures							
General government	9,227,171	1,604,234	•	(20,464)	_		10,810,941
Public safety	21,336,240	1,393,610	-	47,946		_	22,777,796
Physical environment	4,904,792	85,065	-	117,841	-	_	5,107,698
Transportation	5,849,513	6,566,385	_	10,744		_	12,426,642
Economic environment	1,712,970	3,852	-	37,395		_	1,754,217
Human services	2,473,848	59,294	~	, <u>-</u>		_	2,533,142
Culture/recreation	2,080,587	104,992	_	12,176	_		2,197,755
Court related	2,171,867	,	_	,,,,			2,171,867
Capital outlay	_, ,						-,,0
General government	98,458	(98,458)		14-		_	-
Public safety	3,493,816	(3,493,816)	_	**		_	_
Physical environment	26,927	(26,927)	_			_	_
Transportation	4,500,706	(4,500,706)	_	_	_	_	
Economic environment	92,664	(92,664)	-		_		_
Human services	5,436	(5.436)					
Culture/recreation	698,103	(698,103)	-		_		
Court related			,	_	_	_	
Debt Service							_
Principal	3,004,639	_	(3,004,639)	_		_	_
Interest	467,777	_	(2,00 ,,000)	_	(11,768)	_	456,009
Total expenditures	62,145,514	901,322	(3,004,639)	205,638	(11,768)		60,236,067
		001,022	(0,00 1,000)	200,500	(11,100)	·	00,200,007
Excess of revenues over							
(under) expenditures	(6,043,763)	(878,394)	2,999,127	(205,638)	11,768	<u> </u>	(4,116,900)
OTHER FINANCING SOURCES (USES)							
Debt proceeds	9,084,893	-	(9,084,893)	•	-	-	-
Sale of fixed assets	35,197	=	-	•	u	-	35,197
Transfers in	16,670,565	-	-		-	(16,670,565)	
Transfers out	(16,670,565)	v	-	-	-	16,670.565	-
Total other financing sources (uses)	9,120,090	-	(9,084,893)			-	35,197
Net change in fund balance	3,076,327	(878,394)	(6,085,766)	(205,638)	11,768	-	(4,081,703)
Fund balances at beginning of year	40,911,853	127,268,394	(5,668,704)	(2,190,682)	(47,313)	•	160,273,548
Fund balances at end of year	\$ 43,988,180	\$ 126,390,000	\$ (11,754,470)	5 (2,396,320)	\$ (35,545)	\$	\$ 156,191,845
	-						

## NOTE 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### **Budgets and Budgetary Accounting**

The County uses the following procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to September 15, the County Manager serving as Budget Officer submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
- 2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
- 4. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
- 5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser, which are classified as separate special revenue funds.
- 6. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
- 7. Formal budgetary integration is employed as a management control device in all governmental funds.
- 8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2009, are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis. The Enterprise Fund budget is adopted on the accrual basis.
- 9. Legal control of the budget is exercised pursuant to applicable provisions of Florida Statutes.
- 10. Appropriations for the County lapse at the close of the fiscal year.
- 11. The following is a comparison of the appropriations to total expenses for the proprietary fund for the fiscal year ended September 30, 2009.

			1	Variance -
	<b>Appropriations</b>	Expenses		Positive _
Primary government				
Enterprise fund				
Landfill	\$ 2,852,752	\$ 2,593,454	\$	259,298

The appropriations budget did not include debt service payments that are considered to be defeased by the County.

## NOTE 4. CASH AND CASH EQUIVALENTS

The County maintains a cash pool that is available for use by all funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions.

#### 1. Deposits

At September 30, 2009, the carrying amount of the County's deposits was \$30,139,263. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer pursuant to the Public Depository Security Act of the State of Florida. The Act established a Trust Fund, maintained by the State Treasurer, which is a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a member fails.

#### 2. Investments

Florida Statutes, and various bond covenants authorize investments in certificates of deposit, money market accounts, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund, administered by the Florida State Board of Administration, Florida Local Government Investment Trust Fund, obligations of the U.S. Government, obligations of government agencies unconditionally guaranteed by the U.S. Government, obligations of the Federal Farm Credit Banks, obligations of the Federal Home Loan Mortgage Corporation, including Federal Home Loan Mortgage Corporation participation certificates, obligations of the Federal Home Loan Bank, obligations of the Government National Mortgage Association, obligations of the Federal National Mortgage Association and securities of any management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss.80a-1 et seq., provided the portfolio is limited to U.S. Government obligations and to repurchase agreements fully collateralized by U.S. Government obligations. The County invested in only these types of instruments during the fiscal year.

In accordance with generally accepted accounting principles, the County's investments are categorized in the following schedule to give an indication of the level of custodial credit risk assumed at year end. Category 1 includes investments that are insured or registered, or for which the securities are held by the County or its agent in the County's name. Investments in the Local Government Surplus Funds Trust Fund, the Florida Local Government Investment Trust Fund, money market accounts and guaranteed investment contracts are not categorized since the investments are not evidenced by securities that exist in physical or book entry form.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund and the Fund B Surplus Fund Trust Fund investment pools created by Sections 218.405, Florida Statutes, U.S. Treasury Securities, and those made locally. On December 4, 2007, the State Board of Administration restructured the Local Government Surplus Funds Trust Fund (Pool) to also establish the Fund B Surplus Funds Trust Fund. The local investments operate under the guidelines established by Section 218.415, Florida Statutes. The Board's investments in the Pool, which the State Board of Administration indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, as of September 30, 2009, are similar to money market funds in which shares are reported at fair value, which is amortized cost.

The Board's investments in the Fund B, Surplus Funds Trust Fund, are accounted for as a fluctuating net asset value pool, with a fair value factor of .54915069, at September 30, 2009. The Fund B is not subject to participant withdrawal requests. Distributions from Fund B, as determined by the State Board of Administration, are effected by transferring eligible cash or securities to the Local Government Surplus Funds Trust Fund, consistent with the pro rata allocation of Pool Shareholders of record at the creation of Fund B. One hundred percent of such

distributions from Fund B are available as a liquid balance within the Local Government Surplus Funds Trust Fund.

The Florida Local Government Investment Trust Fund (Trust) is a professionally managed fund available only to public entities in Florida. The investment policy of the trust restricts investments to direct obligations of or securities fully guaranteed by the United States; obligations of certain federal agencies, including collateralized mortgage obligations; repurchase agreements; corporate bonds; and commercial paper. As of September 30, 2009, the Trust had investments, at fair value, of approximately \$467.04 million. Of the total investments in the Trust, 7.8% was invested in asset backed securities. 59% was invested in Federal Agency Mortgage-backed securities.

The Board's investments with First Federal Savings Bank were structured as a retail repurchase agreement. Under a retail repurchase agreement the Bank daily at the close of business sells to the County marketable securities with a fair market value of equal to the balance in the account and repurchases them the next morning for the same price plus negotiated interest. The Bank while retaining possession of the securities has legally pledged to the County a security interest in the pledged securities. A repurchase agreement as an investment is not FDIC insured nor is it a public funds deposit under Florida law.

Investments in the Pool and Trust are reported at fair value based on the fair value per share of the underlying portfolio.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County's investment policy to minimize interest rate risk is by structuring the investment portfolio so that the investments are readily convertible to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment on a deposit. The County does not hold foreign or foreign currency investments and therefore is not subject to foreign currency risk.

Credit Risk: The County also mitigates credit risk, which is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are held in the possession of an outside party. The County limits this risk by investing only in permitted investments.

Concentrations of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The implementation of GASB Statement No. 40 requires the disclosure of investments in any one issuer that represent 5% or more of total investments.

As of September 30, 2009, the County had investments with the following issuers in the percentages of total investments shown below.

#### Schedule of Investments at September 30, 2009

Investment	Maturities		Fair Value	Percent
State Board of Administration Local Government Surpluses Funds Trust Fund Investment Pool Fund B Surplus Funds Trust Fund Florida Local Government Investment Pool Certificates of Deposit, Money Market Total Investments	33 Day Average 6.69 Year Average 2.08 Years Less than 1 Year	\$ _ <u>\$</u>	26,926 9,103 4,290,746 24,527,372 28,854,147	0.10% 0.03% 14.87% 85.00% 100.00%

#### NOTE 5. PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2008-2009 fiscal year were levied in October 2008. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

## **NOTE 6. CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2009, was as follows:

		Beginning Balance	Do	onations	,	Additions		Deletíons	Balance
Governmental activities:						_			
Capital assets:	_		_		_		_		
Land	\$	5,711,913	\$		\$	236,656	\$	-	\$ 5,948,569
Buildings		44,993,046		•		33,395		-	45,026.441
Improvements other than									
buildings		2,223,290		•		95,010		-	2.318,300
Road improvements		132,356,488		-		3,635,527		-	135,992,015
Construction in progress		607,003		-		2,234.267		-	2,841,270
Equipment		22,947,333		22,928		2,681,255		(2,027,365)	23,624,151
Total capital assets		208,839,073		22,928		8,916,110		(2,027,365)	 215,750,746
Less accumulated depreciation		(81,570,678)		-		(9,264,234)		1,474,166	(89,360,746)
Governmental activities	-								
capital assets, net	\$	127,268,395	\$	22,928	\$	(348,124)		(553,199)	\$ 126,390,000
Business-type activities:									
Landfill	\$	887,973	\$	-	\$	-	\$	-	\$ 887,973
Equipment		2,902,836		-		258.278		_	3,161,114
Buildings		493,668		-		-		-	493,668
Improvements		9,536,231		-		11,129		-	9,547,360
Total capital assets		13,820,708				269,407		-	14,090,115
Less accumulated depreciation		(7,755,341)		-		(386,810)		_	(8,142,151)
Business-type activities									 <del></del>
capital assets, net	\$_	6,065,367	\$		\$	(117,403)	\$		\$ 5,947,964

Depreciation expense was charged to functions/programs of the Board as follows:

Governmental activities:	
General government	\$ 1,051,036
Public safety	1,393,610
Physical environment	85,065
Transportation	6,566,385
Economic environment	3,852
Human services	59,294
Culture/recreation	104,992
Total depreciation expense - governmental activities	\$ 9,264,234
Business -type activities:	
Landfill enterprise	\$ 386,810
Total depreciation expense - business-type activities	\$ 386,810

## NOTE 7. INTERFUND RECEIVABLES/PAYABLES

Balances at September 30, 2009, were:

Fund	Interfund Receivables	Interfund Payables			
General fund	\$ 771,697	\$ 2,879,064			
Special revenue funds:					
County transportation trust	•	200			
Municipal services benefit unit	9,931	148,534			
Municipal services special district	, 	59,015			
Court service fund	10,982	, <u> </u>			
Industrial Development Authority	564,862	_			
Sheriff:					
Operating	•	230,601			
Clerk of Courts:					
Operating	24,289	14,149			
Public records modernization	8,619	-			
Reserved 10%	6,780	-			
Teen court	2,028	1,885			
Property Appraiser operating	-	43,232			
Supervisor of Elections operating	-	4,181			
Tax Collector operating	6,277	453,707			
Capital projects funds:					
Connector road project	3,322,836	429,695			
Road improvement	429,695	384			
Paving assessments	384	381,467			
Agency funds:					
IDA Agency	•	564,863			
Clerk of Circuit Court		•			
Trust	785	70,114			
Domestic relations	•	785			
Sheriff					
Individual depositors	-	9,815			
Tax Coilector					
Ad valorem tax	-	6,277			
Enterprise Fund					
Landfill	148,534_	9,731			
Totals	\$ 5,307,699	\$ 5,307,699			

## **NOTE 8. INTERFUND TRANSFERS**

Interfund transfers for the year ended September 30, 2009, consisted of the following:

Transfers from general fund to:	
Clerk of Courts Operating Fund	\$ 405,749
Property Appraiser Operating Fund	1,088,710
Sheriff Operating Fund	12,090,494
Supervisor of Elections Operating Fund	588,961
Transfer from Transportation Trust Fund to:	
Road Improvement	2,000,000
Transfer from Municpal Services Benefit Unit	
Sheriff Operating Fund	15,000
Transfer from Special Law Enforcement Fund to:	
Nongrant Forfeiture Fund	25,000
Minimum Standard School Fund	3,920
Transfer from Tourist Development Debt Service Fund	
Tourist Development Operating Fund	 452,731
Total transfers	\$ 16,670,565

Transfers are used to 1) move revenues from the fund that state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, 3) use unrestricted general fund revenues to finance transportation activities which must be accounted for in another fund, and 4) fund Constitutional Officer operations.

## NOTE 9. RECEIVABLE AND PAYABLE BALANCES

## Receivables

Receivables at September 30, 2009, were as follows:

	Due from Other Governmental Total							
	,	Accounts	<b></b>	Units	R	eceivables		
Governmental activities:								
General	\$	4,100	\$	292,144	\$	296,244		
County transportation trust		4,272		658,254		662,526		
Municipal services benefit unit		15,774		215,086		230,860		
Municipal services special district		209,489		_		209,489		
Sheriff operating		10,305		11,338		21,643		
Clerk operating		1,234		10,360		11,594		
Economic development debt service		-		245,815		245,815		
Road improvement		-		1,423,688		1,423,688		
Other governmental				202,581		202,581		
Total governmental activities	\$	245,174	\$	3,059,266	\$	3,304,440		
Business-type activities:								
Landfill enterprise	\$	234,209	_\$_	<u>-</u>	\$	234,209		

Payables at September 30, 2009, were as follows:

				Other			
			Gov	ernmental	Total		
	Vendors			Units	Payables		
Governmental activities:							
General	\$	337,155	\$	-	\$	337,155	
County transportation trust		12,763		-		12,763	
Municipal services benefit unit		79,035		-		79,035	
Clerk of Court operating		13,489		8,647		22,136	
Sheriff operating		549,415		-		549,415	
Connector road project		31,715		-		31,715	
Road improvement		288,322		=		288,322	
Other governmental		19,293		49,563		68,856	
Total governmental activities	\$	1,331,187	\$	58,210	\$	1,389,397	
Business-type activities:							
Landfill enterprise	\$	1,181	\$	<u> </u>	\$	1,181	

## NOTE 10. LONG-TERM LIABILITIES

#### A. Governmental Activities

#### Notes Payable

A. The County had a note with Columbia Bank, associated with the County owned Florida Sports Hall of Fame and Tourist Information Center Complex. This loan was secured by proceeds of the Three Cent Tourist Development Tax levied by the County, and certain revenues of the complex. Details of this loan follow:

Original amount	\$1,170,000
Current interest rate	3.49%
Payment, monthly	\$ 8,213
Due date	21st

This note was paid out in the current year.

B. In December 2006, the County entered into a loan agreement with Columbia Bank in the amount of \$840,000. The proceeds of this loan were used to pay off an existing Revenue Bond held by Suntrust Bank, which was issued for economic development. This note is being paid in 24 quarterly payments of \$42,850 beginning March 4, 2007 which includes interest at 6.65%. This note is secured by a certificate of deposit in the amount of \$840,000 which is also held at Columbia Bank. The scheduled payments of principal and interest on this note payable are as follows:

Year Ending			
September 30	Principal	Interest	Total
2010	\$ 141,677	\$ 29,723	\$ 171,400
2011	151,420	19,980	171,400
2012	161,831	9,569	171,400
2013	41,370	1,633	43,003
Total	\$ 496,298	\$ 60,905	\$ 557,203

#### Loan Payable

FDEP - On July 14, 2004, the County entered into a loan agreement with the State of Florida Department of Environmental Protection (FDEP) for State Revolving Fund financial assistance for a wastewater treatment system at the I-75 exit 80 area (Ellisville). The terms of this agreement called for a \$276,864 disbursable amount of loan funds plus \$8,800 in capitalized interest for a total loan principal of \$285,664.

This loan was subsequently amended on June 14, 2006 for a total loan amount of \$755,809 when fully disbursed. Upon full disbursement, the loan is payable in forty semi-annual payments of \$24,345 including interest at 2.07%, beginning July 15, 2011. At September 30, 2009, a total of \$564,687 had been drawn on this loan which includes \$27,820 in capitalized interest.

Also, in conjunction with the project, the County entered into an additional loan with the FDEP in the amount of \$2,885,158. This loan is payable in forty semi-annual payments of \$43,070 including interest at 2.65%, beginning on January 15, 2011. At September 30, 2009, \$519,091 had been drawn on this loan which includes \$18,091 in capitalized interest.

Both of these loans are subject to future amendments as to principal amounts, and semi-annual payment amounts and payment inception dates.

#### Revenue Bonds

A. On February 1, 2003, the County closed on the Transportation Improvement and Refunding Revenue Bond, Series 2003 in the amount of \$4,600,000. The purpose of this issuance was to refinance the remaining balance of the 1993 Revenue Bonds at a lower interest rate and provide additional funds to finance the costs of certain transportation related improvements. The bonds were being repaid over a period of six years with a fixed interest rate of 2.69%. The debt was secured by and paid from the County's Four Cent Local Option Fuel tax levied pursuant to County ordinance no. 2002-20.

This debt was fully paid in the current year.

B. On August 23, 2004, the County issued Sales Tax Revenue Bonds in the amount of \$3,250,000. The purpose of the issuance was to purchase and improve real property to be used for economic development and other public projects. The bonds were being repaid over a period of five years with a fixed interest rate of 3.44%. The debt was secured by and paid from the State Half-Cent Sales Tax revenue.

This debt was fully paid in the current year.

A. On December 31, 2008, the County closed on the Capital Improvement Revenue Bond Series 2008A in the amount of \$4,800,000 with Prosperity Bank. The purpose of this issuance was to provide funds for capital improvements to fire equipment and infrastructure. The bonds are being repaid over a period of twenty years with a fixed interest rate of 4.29%. The debt is secured by and paid from the County's Half Cent Sales Tax revenues pursuant to County Ordinance No. 2008R-13.

The scheduled payments of principal and interest on these bonds are as follows:

Year E	nd	ing
--------	----	-----

September 30	Principal	Interest	Total
2010	\$ 159,4	\$ 201,1	\$ 360,626
2011	<b>1</b> 66,5	501 194,1	25 360,626
2012	173,3	187,2	289 360,626
2013	181,5	526 179,1	100 360,626
2014	189,5	55 <b>1</b> 171,0	)75 3 <u>6</u> 0,626
Thereafter	3,813,9	999 1,324,9	5,138,919
Total	\$ 4,684,3	\$ 2,257,6	\$ 6,942,049

B. On December 31, 2008, the County closed on the Capital Improvement Revenue Bond Series 2008B in the amount of \$4,000,000 with Columbia Bank. The purpose of this issuance was to provide funds for capital improvements for economic development projects. The bonds are being repaid over a period of ten years with a fixed interest rate of 4.2%. The debt is secured by and paid from the County's Half Cent Sales Tax revenues pursuant to County Ordinance No. 2008R-43.

The scheduled payments of principal and interest on these bonds are as follows:

Year Ending								
September 30	F	Principal		Principal Interest				Total
2010	\$	336,473	\$	153,325	-\$	489,798		
2011		350,905		138,893		489,798		
2012		365,953		123,845		489,798		
2013		381,652		108,146		489,798		
2014		398,022		91,776		489,798		
Thereafter		1,924,404		189,870		2,114,274		
Total	\$	3,757,409	\$	805,855	\$	4,563,264		

#### Capital Leases

The County has the following installment payment agreements for equipment purchases:

- A. Purchase of three motor graders costing \$441,915. The terms of the agreement called for four annual payments of \$95,943, which included interest at 4.25%, with a terminating payment of \$197,040 on January 20, 2010. The motor graders were paid off in the current year.
- B. Purchase of a rotary mixer costing \$369,420. The terms of the agreement call for five annual payments of \$74,746 beginning June 11, 2007, and a concluding payment of \$58,197 on June 11, 2012. These payments include interest at 7.00%.
- C. Purchase of a wheel loader costing \$192,883. The terms of the agreement call for five annual payments of \$27,876 beginning June 11, 2007, and a concluding payment of \$99,000 on June 11, 2012. These payments include interest at 7.00%.
- D. Purchase of a motor grader costing \$170,878. The terms of the agreement call for five annual payments of \$21,073 beginning June 11, 2007, and a concluding payment of \$110,000 on June 11, 2012. These payments include interest at 7.00%.
- E. Purchase of a bulldozer costing \$108,609. The terms of the agreement call for five annual payments of \$16,630 beginning June 11, 2007, and a concluding payment of \$50,000 on June 11, 2012. These payments include interest at 7.00%.
- F. Purchase of a motor grader costing \$156,310. The terms of the agreement call for five annual payments of \$18,769 beginning January 1, 2007, and a concluding payment of \$91,000 on January 1, 2012. These payments include interest at 4.95%.

- G. Purchase of five motor graders costing \$861,995. The terms of the agreement call for four annual payments of \$77,412 beginning April 9, 2009, with a concluding payment of \$550,002 on April 19, 2013. These payments include interest at 3.25%.
- H. Purchase of three Mack dump trucks costing \$344,026. The terms of the agreement call for five annual payments of \$73,542 beginning January 1, 2008 and concluding with the payment on January 1, 2012. These payments include interest at 2.25%.
- 1. Purchase of a motor grader costing \$175,576. The terms of the agreement call for five annual payments of \$17,013 beginning February 1, 2008 with a concluding payment of \$120,000 on February 1, 2013. These payments include interest at 7.00%.
- J. In March 2005, the Supervisor of Elections entered into an installment payment agreement with Xerox corporation for the purchase of a copier/printer costing \$34,050. The agreement is being paid in sixty monthly installments of \$733, including interest at 10.9%.

The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at September 30, 2009:

Year Ending			
September 30			
2010		\$	333,084
2011			327,062
2012			580,742
2013			670,002
Less amount represe	nting interest		(178,271)
Total	_	\$1	.,732,619

#### B. Business-type Activities

#### **Notes Payable**

On September 1, 1995, the County refinanced the Series 1994 Solid Waste Disposal Revenue Bonds with a fixed rate loan from the City of Gulf Breeze, Florida Local Government Loan program. The loan of \$6,090,000 is being repaid over a period of seventeen years with interest rates ranging from 3.70% to 5.90%. The debt is payable from the net revenues of the Solid Waste Disposal facility. Debt service is accounted for in the Landfill Enterprise Fund.

The scheduled payment of principal and interest on this loan are as follows:

Principal	Interest	Total
\$ 485,000	\$ 75,894	\$ 560,894
510,000	46,905	556,905
540,000	15,930	555,930
\$1,535,000	\$ 138,729	\$1,673,729
	\$ 485,000 510,000 540,000	\$ 485,000 \$ 75,894 510,000 46,905 540,000 15,930

## C. Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2009, was as follows:

		Balance at 10/01/08	Adjı	ustment	A	dditions		Deletions		Baiance at 09/30/09		oue Within One Year
Governmental activities:			_	_								
Revenue notes payable:												
Notes payable	_	205.004						225.224				
Columbia Bank	_\$_	665,924						665,924			\$	
		665,924		<del>-</del>				665,924		<del>-</del>		
Revenue bonds:												
Transportation-Series 2003		392,528		_		_		392,528		_		_
Sales tax revenue-Series 2004		1,120,000		_				1,120,000		-		=
Columbia Bank-Series 2008B		_,,		_		4,000,000		242,591		3,757,409		335,473
Prosperity Bank-Series 2008A		_		_		4,800,000		115,634		4,684,366		159,452
		1,512,528				8,800,000		1,870,753		8,441,775		494,925
				_		· · · · ·		<del></del>				
Loan agreements payable:												
Columbia Bank		628,708		-		-		132,409		496,298		141,678
Department of Environmental												
Protection		798,885				284,893				1,083,778_		210,920
		1,427,593				284,893		132,409		1,580,076		352,598
Capital leases payable:												
Caterpillar Financial		240,555		-		-		57,907		182,648		61,961
Caterpillar Financial		148,682		-		-		17,468		131,214		18,691
Caterpillar Financial		139,219		tu-		-		11,327		127,892		12,120
Caterpillar Financial		81,787				7		10,905		70,882		<b>11</b> ,668
Caterpillar Financial		95,404		-		-		95,404		-		-
John Deere Credit		129,946		•		-		12,817		117,129		13,466
Caterpillar Financial		805,203		~		-		52,015		753,188		54,268
Key Government Financing		270,484		-		~		63,036		207,448		65,999
Ringpower Corporation		143,187		-		-		6,990		136,196		7,480
Xerox Corporation		8,191		5,5 <u>14</u>				7,683		6,022		6,022
		2,062,658		5,514		<u> </u>		335,552		1,732,619		251,675
Other Liabilities:												
Compensated absences		2,190,682	-	<u>-</u>		298,965		93,327		2,396,320		359,448
	<u>   \$                                 </u>	7,859,385		5,514		9,383,858		3,097,965	\$	14,150,790		1,458,646
Business activities:												
Note payable:												
Gulf Breeze loan	\$	1,995,000	\$	_	\$	-4	\$	460.000	\$	1,535,000	\$	510,000
aan Broozo ioan	Ψ	2,000,000	*		•		•	,00,000	Ψ.	2,000,000	Ψ	020,000
Other Liabilities:												
Compensated absences		42,093				(300)		_		41,793		_
Estimated liability for		•										
landfill closure		9,020,536				275,695_				9,296,231		
	\$_	11,057,629	\$		\$	275,395	\$	460,000	\$	10,873,024	\$	510,000

#### NOTE 11. LANDFILL CLOSURE AND POSTCLOSURE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

\$9,296,231 reported as landfill closure and postclosure care liability at September 30, 2009, represents the cumulative amount reported to date based on the use of eight years of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and annual postclosure care in 2009. The County expects to close this landfill cell in the year 2012. Actual cost may be higher because of inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to an escrow account to finance closure. The County is in compliance with these requirements, and at September 30, 2009, restricted cash of \$4,290,746 is held for this purpose. The County expects future inflation costs to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (because of changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from other future revenues of the County.

#### NOTE 12. OPERATING LEASES

The County leases office space and equipment under various long-term operating lease commitments with noncancellable terms. Scheduled minimum rental payments for succeeding fiscal years ending September 30, are as follows:

Year Ending	
September 30	
2010	\$ 160,139
2011	113,991
2012	101,768
2013	78,635
2014	 8,592
	\$ 463,125

## NOTE 13. DEFINED BENEFIT PENSION PLAN

Florida Retirement System

Plan Description - The County employees participate in the Florida Retirement System (FRS), a costsharing multiple-employer public employee retirement system, administered by the Florida Department of Administration. The FRS is noncontributory for all members; all contributions are made by the employer. The FRS provides for vesting of benefits after six years of creditable service. Normal retirement benefits are available to employees who retire at or after age 62 with six or more years of service. Early retirement is available after six years of service with a five percent reduction in benefits for each year prior to the normal retirement age. Retirement benefits are based on age, average compensation, and years-of-service credit where average compensation is computed as the average of an individual's five highest years of earnings.

Florida Statutes Chapter 121, as may be amended from time to time by the state legislature, determines contribution rates for the various membership classes of the FRS. The FRS issues a publicly available financial report that includes financial statements, ten-year historical trend information and other required supplementary information. That report may be obtained by writing to the Department of Administration, Division of Retirement, Cedars Executive Center, Building C, 2639 North Monroe Street, Tallahassee, Florida 32399-1560.

Funding Policy - The FRS has the following classes of membership applicable to the County with descriptions and contribution rates in effect during the period ended September 30, 2009, as follows (contribution rates are in agreement with the actuarially determined rates):

	10/01/08
	to 09/30/ <u>09</u>
Regular Class -	
Members not qualifying for other classes.	9.85%
Conjex Blacks of annual Complex Class	
Senior Management Service Class -	
Members of senior management who do not elect	42.400/
the optional annuity management program.	13.12%
Special Risk Class -	
members employed as law enforcement officers,	
firefighters, correctional officers, or emergency	
services and meet the criteria set to qualify for	
this class.	20.92%
	2010278
Special Risk Administrative Support Class -	
Special risk members who are transferred or	
reassigned to non-special risk and meet the criteria.	12.55%
Elected County Officer's Class -	
Certain elected county officials.	16.53%
Certain elected county officials.	16.53 %
Deferred Retirement Option Program -	
Members who are eligible for normal retirement	
that have elected to participate in the deferred	
retirement option program.	10.91%

Contributions to the FRS for the fiscal year ended September 30, 2009, were equal to 15% of the annual covered payroll. Contributions to the FRS for the fiscal years ended September 30, 2007, 2008, and 2009, were \$2,205,075, \$2,714,043, and \$2,806,595, respectively, which are equal to 100% of the required contribution for each year.

## NOTE 14. FUND EQUITY

The County has established certain reserves within the fund equity section of the governmental funds. Reserved fund balances at September 30, 2009, consist of the following:

General Fund:	
Judges fund reserve	\$ 156,592
SRWMD mitigation reserve	2,508,930
Special projects accounts reserve	82,702
Virginia Bishop reserve	4,499
Bernhardt Trust reserve	17,368
Ft. White library reserve	500,000
Clerk's storage reserve	781,700
Pole barn reserve	15,000
Richardson Community Center	81,486
Community Center District 3 reserve	63,844
Columbia County Jail renovation	2,000,000
	\$ 6,212,121
Special Revenue Funds:	
Local Housing Assistance Fund	
SHIP housing initiatives reserve	\$ 267,714
Municipal Services Benefit Unit Fund	
Capitalization grants SRF reserves	384,766
Municipal Services Special District Fund	
Emergency medical services grant reserve	115,085
Library Enhancement Fund	
State aid to libraries reserve	326,355
Landfill fund	
Landfill postclosure reserve	9,296,231
	\$ 10,390,151
Capital Projects Fund:	
Road projects	\$ 8,497,934

## **NOTE 15. CONTINGENT LIABILITIES**

Grants - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state and federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

Litigation – The County is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### **NOTE 16. RISK MANAGEMENT**

The County participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the County's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The County continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the County.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the County.

#### NOTE 17. CONSTRUCTION COMMITMENTS

During the year, the County had in progress several construction projects including road improvements and facilities renovations. At year end, the significant portion of these related construction commitments were completed and existing funds had been earmarked for any incomplete projects.

## NOTE 18. FUND EQUITY DEFICITS

The following governmental funds had a deficit in fund balance at September 30, 2009:

Teen Court	\$ (8,168)
Paving Assessments	(381,084)
Total	\$ (389,252)

The deficits of these funds will be funded by loan proceeds to be received in the ensuing year.

## NOTE 19. OTHER POST -EMPLOYMENT BENEFITS (OPEB)

The County is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the County or the retiree. Participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retirees are receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the county younger and statistically healthier active employees. GASB Statement 45 requires governments to report this cost and related liability in its financial statements.

Due to the fact that only a few retirees participated in the plan during the year, management determined that its OPEB obligation at year end would be of a deminimis amount. Management will monitor this situation in the future and take appropriate steps to properly comply with this GASB Statement.

REQUIRED SUPPLEMENTARY INFORMATION

## COLUMBIA COUNTY, FLORIDA GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

		1 Amounts		Variance with Final Budget Positive
DEVENIER	Original	Final	Actual Amounts	(Negative)
REVENUES Taxes Intergovernmental Charges for services Fines and forfeitures Miscellaneous Total revenues	\$ 24,557,117 221,681 835,100 327,500 726,900 26,668,298	\$ 24,557,117 221,681 835,100 327,500 726,900 26,668,298	\$ 23,036,599 1,165,386 1,608,644 34,901 286,891 26,132,421	\$ (1,520,518) 943,705 773,544 (292,599) (440,009) (535,877)
EXPENDITURES				
Current operating: General government Public safety Physical environment Economic environment Human services Culture/recreation Capital outlay: General government Public safety Physical environment Economic environment Human services Culture/recreation Debt service Principal	4,017,905 920,365 846,392 264,878 2,210,061 1,274,091 154,000 150,000 35,000 95,516	4,033,477 2,077,718 1,282,830 402,668 2,215,084 2,107,501 248,987 1,442,316 30,674 8,600 111,305 922,900	4,131,265 2,603,823 1,167,206 395,391 2,473,848 1,334,010 66,115 245,220 26,927 9,715 5,436 698,103	(97,788) (526,105) 115,624 7,277 (258,764) 773,491 182,872 1,197,096 3,747 (1,115) 105,869 224,797
Total expenditures	9,968,208	14,884,060	13,822,983	1,061,077
Excess of revenues over expenditures	16,700,090	11,784,238	12,309,438	525,200
Other Financing Sources (Uses) Transfers to County Officers Total other financing sources (uses) Net change in fund balance	(15,498,816) (15,498,816) 1,201,274	(13,993,477) (13,993,477) (2,209,239)	(14,075,914) (14,075,914) (1,766,476)	(82,437) (82,437) 442,763
Fund balance, beginning of year Fund balance, end of year	17,339,718 \$ 18,540,992	\$ 17,339,718 \$ 15,130,479	\$ 17,339,718 \$ 15,573,242	\$ 442,763

## COLUMBIA COUNTY, FLORIDA COUNTY TRANSPORTATION TRUST FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES				
Taxes	\$ 3,330,000	\$ 3,330,000	\$ 3,563,794	\$ 233,794
Intergovernmental	3,466,843	3,466,843	4,270,776	803,933
Charges for services	•	-	6,385	6,385
Miscellaneous	136,000	136,000	31,744	(104,256)
Total revenues	6,932,843	6,932,843	7,872,699	939,856
EXPENDITURES Current operating: Transportation	5,899,672	6,296,466	4,940,018	1,356,448
Capital outlay:	-,,	3,232,123	.,0 .0,0 .0	.,,
Transportation	1,500	153,907	585,245	(431,338)
Debt service:				
Transportation	350,700	423,200	423,005	195_
Total expenditures	6,251,872	6,873,573	<u>5,948,268</u>	925,305
Excess of revenues over (under)				
expenditures	680 <u>,971</u>	59,270	1,924,431	1,865,16 <u>1</u> _
Other Financing Sources (Uses)				
Sale of fixed assets	-	-	35,197	35,197
Transfers out	(2,000,000)	(2,000,000)	(2,000,000)	
Total other financing sources (uses)	(2,000,000)	(2,000,000)	(1,964,803)	35,197
Net change in fund balance	(1,319,029)	(1,940,730)	(40,372)	1,900,358
Fund balance, beginning of year	4,628,224	4,628,224	4,628,224	
Fund balance, end of year	\$ 3,309,195	\$ 2,687,494	\$ 4,587,852	\$ 1,900,358

# COLUMBIA COUNTY, FLORIDA MUNICIPAL SERVICES BENEFIT UNIT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

	Budgeted	l Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES	_			
Taxes	\$ 80,000	\$ 80,000	\$ 273,581	\$ 193,581
Licenses and permits	576,000	576,000	332,658	(243,342)
Intergovernmental	1,342,997	1,342,997	1,126,268	(216,729)
Charges for services	6,419,000	6,419,000	6,591,757	172,757
Miscellaneous	67,000	67,000	11 <u>,545</u> _	(55,455)
Total revenues	8,484,997	8,484,997	8,335,809	(149,188)
EXPENDITURES		·		
Current operating:				
General government	218,750	644,780	719,248	(74,468)
Public safety	3,576,121	3,960,760	3,933,713	27,047
Physical environment	3,800,000	3,792,750	3,737,586	55,164
Culture/recreation	65,200	53,300	53,234	66
Capital outlay:				
Public safety	40,000	3,767,782	2,194,748	1,573,034
Debt service:				
General government	-	-	23,893	(23,893)
Public safety	355,000	-	283,969	(283,969)
Total expenditures	8,055,071	12,219,372	10,946,391	1,272,981
Excess of revenues over (under)				
expenditures	429,926	(3,734,37 <u>5)</u>	(2,610,582)	1,123,793
Other Financing Sources (Uses)				
Debt proceeds	-	_	5,084,893	5,084,893
Transfers to County Officers	_	(15,000)	(15,000)	-
Total other financing sources (uses)		(15,000)	5,069,893	5,084,893
Net change in fund balance	429,926	(3,749,375)	2,459,311	6,208,686
Fund balance, beginning of year	724,936	724,936	724,936	_
Fund balance, end of year	\$ 1,154,862	\$ (3,024,439)	\$ 3,184,247	\$ 6,208,686
i and balance, one or your	Ψ 1,10-1,00Z	<del>+ (0,024,400)</del>	Ψ 0,104,247	<del> </del>

## COLUMBIA COUNTY, FLORIDA MUNICIPAL SERVICES SPECIAL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

		Budgeted	i Amo	ounts				riance with Final Budget Positive
		Original		Final	Act	ual Amounts	(1	Negative)
REVENUES Intergovernmental Charges for services	\$	1,553,250 1,350,000	\$	1,553,250 1,350,000	\$	1,550,543 1,016,258	\$	(2,707) (333,742)
Miscellaneous		87,700		87,700		47,767		(39,933)
Total revenues		2,990,950		2,990,950		2,614,568		(376,382)
EXPENDITURES Current operating:								
General government Public safety		98,750 2,612,734		98,750 2,737,551		113,251 2,828,691	,	(14,501) (91,140)
Capital outlay: Public safety				173,090		109,590		63,500
Total expenditures		2,711,484		3,009 <u>,39</u> 1		3,051,532	-	(42,141)
Net change in fund balance		279,466		(18,441)		(436,964)		(418,523)
Fund balance, beginning of year Fund balance, end of year	-\$	3,205,342 3,484,808	-\$	3,205,342 3,186,901	\$	3,205,342 2,768,378	\$	(418,523)
,,	<u> </u>		<u> </u>		<u></u>	, , , ,		<del></del>

## COLUMBIA COUNTY, FLORIDA CLERK OF COURTS OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

	Budgeted Amounts		Actual		Variance Positive			
		Original	741100	Final	Amounts		(Negative)	
REVENUES					 			
Intergovernmental revenue								
Federal grants								
IV - D grant	\$	55,939	\$	55,939	\$ 68,638	\$	12,699	
State grants		·		•	·		•	
State Court reimbursement		-		332,469	332,469		-	
Total intergovernmental revenue		55,939		388,408	401,107		12,699	
Charges for services								
General government								
Noncourt related charges								
Recording		180,000		180,000	165,010		(14,990)	
Documentary stamp commissions		14,000		14,000	8,381		(5,619)	
Marriage licenses fees and charges		17,500		17,500	21,743		4,243	
Passports		30,000		30,000	27,950		(2,050)	
Copies		35,000		35,000	26,170		(8,830)	
Other charges		34,050		34,050	26,348		(7,702)	
Court related charges		,		,	,.		( , ,	
County court criminal		360,500		270,375	305,703		35,328	
Circuit court criminal		155,259		116,444	106,494		(9,950)	
County court civil		327,880		245,910	198,032		(47,878)	
Circuit court civil		292,773		219,580	232,114		12,534	
Traffic		807,065		605,299	492,008		(113,291)	
Probate		53,000		39,750	36,152		(3,598)	
Miscellaneous		37,000		55,, 45	55,.52		(0,000)	
Interest		17.693		13,870	69		(13,801)	
Total charges for services		2,324,720		1,821,778	 1,646,174		(175,604)	
Total revenues		2,380,659		2,210,186	 2,047,281		(162,905)	
EXPENDITURES								
Board of County Commissioners								
Personal services		322,636		322,636	311,298		11,338	
Operating expenses		1,800		1,800	734		1,066	
Total Board of County Commissioners		324,436		324,436	312,032		12,404	
Other general government								
Personal services		355,201		355,201	319,946		35,255	
Operating expenses		44,000		44,000	52,513		(8,513)	
Capital outlay		4,468		4,468	, ·		4,468	
Total other general government		403,669		403,669	 372,459		31,210	
Clerk administration								
Personal services		EA7 E24		E00 960	526,618		(16,749)	
		547,521 35,610		509,869 23 161	,			
Operating expenses		35,610		33,161	17,161		16,000	
Capital outlay		4,542		4,230	 E 42 770		4,230	
Total Clerk administration		587,673		547,260	 543,779		3,481	

(Continued)

## COLUMBIA COUNTY, FLORIDA CLERK OF COURTS OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

,	Budgeted Amounts		Actual	Variance Positive	
	Original	Final	Amounts	(Negative)	
Carried valeta di carriera da Chata					
Court-related payments to State Budgeted payments	406,600	343,762	234,071	109,691	
Total court-related payments to State	406,600	343,762	234,071	109,691	
to otale	400,000	<u> </u>	204,071	100,001	
Jury Management					
Personal services	\$ 32,745	\$ 30,493	\$ 33,224	\$ (2,731)	
Operating expenses	1,804	1,680	14,411	(12,731)	
Capital outlay	230	214	-	214	
Total jury management	34,779	32,387	47,635	(15,248)	
Circuit Criminal					
Personal services	216,016	201,161	222,788	(21,627)	
Operating expenses	20,746	19,319	9,929	9,390	
Capital outlay	2,646	2,464	-	2,464	
Total circuit criminal	239,408	222,944	232,717	(9,773)	
Circuit Civil					
Personal services	53,860	50,156	48,088	2,068	
Operating expenses	5,412	5,040	1,606	3,434	
Capital outlay	690	643	· -	643	
Total circuit civil	59,962	55,839	49,694	6,145	
Circuit Family					
Personal services	113,231	105,444	90,476	14,968	
Operating expenses	16,236	15,119	10,453	4,666	
Capital outlay	2,071	1,929	-	1,929	
Total circuit family	131,538	122,492	100,929	21,563	
Circuit Juvenile					
Personal services	59,519	55,426	61,288	(5,862)	
Operating expenses	5,412	5,040	1,824	3,216	
Capital outlay	690	643_		643	
Total circuit juvenîle	65,621	61,109	63,112	(2,003)	
Circuit Probate					
Personal services	35,754	33,295	37,972	(4,677)	
Operating expenses	3,608	3,360	1,078	2,282	
Capital outlay	460	428		428	
Total circuit probate	39,822	37,083	39,050	(1,967)	

(Continued)

## COLUMBIA COUNTY, FLORIDA CLERK OF COURTS OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

	Budgeted	Amounts	Actual	Variance Positive	
	Original	Final	Amounts	(Negative)	
Information Technology					
Personal services	62,994	62,994	63,897	(903)	
Operating expenses	5,790	5,790	1,657	4,133	
Capital outlay	1,500	1,500	-	1,500	
Total Information technology	70,284	70,284	65,554	4,730	
County Criminal					
Personal services	\$ 209,160	\$ 194,777	\$ 197,048	\$ (2,271)	
Operating expenses	15,334	14,280	8,080	6,200	
Capital outlay	1,956	1,821	-	1,821	
Total county criminal	226,450	210,878	205,128	5,750	
County Civil					
Personal services	50,393	46,928	44,467	2,461	
Operating expenses	5,412	5,040	1,749	3,291	
Capital outlay	690	643	· -	643	
Total county civil	56,495	52,611	46,216	6,395	
County Traffic					
Personal services	136,257	126,887	133,191	(6,304)	
Operating services	14,432	13,440	7,463	5,977	
Capital outlay	1,841	1,714	•	1,714	
Total county traffic	152,530	142,041	140,654	1,387	
Total expenditures	2,799,267	2,626,795	2,453,030	173,765	
Excess of revenues over (under)					
expenditures	(418,608)	(416,609)	(405,749)	10,860	
Other financing sources					
Transfers from Board of County					
Commissioners	416,609_	416,609	405,749	(10,860)	
Total other financing sources	416,609	416,609	405,749	(10,860)	
Net change in fund balance	•	-	-	-	
Fund balance beginning of year	<u> </u>				
Fund balance end of year	-	\$ -	5	\$ -	
See notes to financial statements.				<u>-</u>	

## COLUMBIA COUNTY, FLORIDA SHERIFF OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

r or the	Budgete	d Amounts	Actual	Variance With Final Budget Positive	
	Original	Final	Amounts	(Negative)	
REVENUES					
Intergovernmental revenue					
Federal grants					
E. Byrne Memorial	\$ -	\$ -	\$ 117,433	\$ 117,433	
Charges for Services					
Public safety					
Police services		<del>_</del>	<u>89,767</u>	89,767	
Total revenue			207,200	207,200	
EXPENDITURES					
Administration					
Personal services	896,692	920,566	884,439	36,127	
Operating expenses	206,997	189,503	185,814	3,689	
Capital outlay	12,866	30,111	30,111		
Total administration	1,116,555	1,140,180	1,100,364	39,816	
Road Patrol					
Personal services	2,100,735	2,100,735	2,121,358	(20,623)	
Operating expenses	570,673	570,673	650,075	(79,402)	
Capital outlay		420,616	420,279	337	
Total road patrol	2,671,408	3,092,024	3,191,712	(99,688)	
Detective					
Personal services	796,927	796,927	787,864	9,063	
Operating expenses	179,918	179,918	183,414	(3,496)	
Capital outlay	109,511	109,511	117 <u>,606</u>	(8,095)	
Total Detective	1,086,356	1,086,356	1,088,884	(2,528)	
Courts Judicial					
Personal services	1,150,941	1,150,941	1,142,895	8,046	
Operating expenses	194,746	193,931	170,335	23,596	
Capital outlay	-	815	815	-	
Total court judicial	1,345,687	1,345,687	1,314,045	31,642	
Records Evidence					
Personal services	164,445	164,445	164,068	377	
Operating expenses	23,329	23,329	21,858	1,471	
Total records evidence	187,774	187,774	185,926	1,848	
(Continued)					

## COLUMBIA COUNTY, FLORIDA SHERIFF OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

i or an	Budget	ted Amounts	Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Communications				
Personal services	\$ 966,035	\$ 146,465	\$ 207,139	\$ (60,674)
Operating expenses	187,780	31,180	9,652	21,528
Capital outlay		<u> </u>		
Total communications	1,153,815	177,645	216,791	(39,146)
Corrections				
Personal services	2,976,611	2,851,611	2,826,765	24,846
Operating expenses	1,184,179	1,062,169	938,780	123,389
Capital outlay	30,000	67,352	66,969	383
Total corrections	4,190,790	3,981,132	3,832,514	148,618
Sheriff Task Force				
Personal services	384,596	409,178	440,135	(30,957)
Operating expenses	103,377	103,377	98,827	4,550
Capital outlay		2,445	7,276	(4,831)
Total Sheriff Task Force	487,973	515,000	546,238	(31,238)
Community Affairs				
Personal services	601,017		490,725	110,292
Operating expenses	91,971	91,972	112,040	(20,068)
Capital outlay	2,623		16,863	(14,240)
Total community affairs	695,611	695,612	619,628	75,984_
Bullet Proof Vest				
Operating expenses		3,791	3,791	
JAG Grant				
Capital outlay			18,128	(18,128)
STOP				
Personal services		60,135	69,686	(9,551)
Operating expenses		230	2,280	(2,050)
Total Stop		60,365	71,966	(11,601)
E. Byrne Memorial Grant				
Personal services		22,690	<u>22,690</u>	

(Continued)

## COLUMBIA COUNTY, FLORIDA SHERIFF OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

## For the Fiscal Year Ended September 30, 2009

	Budge Original	eted Amounts Final	Actual Amounts	Variance With Final Budget Positive (Negative)
Networking Operating expenses	\$ 42,000	\$ 42,000	\$ 60,207	(18,207)
Capital outlay	φ 42,000	- 41,693	34,235	7,458
Total DOT	42,000		94,442	(10,749)
JAG Direct				
Operating expenses		- 4,231	4,231	-
Capital outlay		1,344	1,344	
Total Sheriff Grant		- 5,575	5,575	
Total expenditures	12,977,969	12,397,524	12,312,694	84,830
Excess of revenues over (under)				
expenditures	(12,977,969	9) (12,397,524)	(12,105,494)	(292,030)
Other financing sources Transfers from the Board of				
County Commissioners	12,977,969	12,397,524	12,105,494	292,030
Total other financing sources	12,977,969	12,397,524	12,105,494	292,030
Net change in fund balance			-	-
Fund balance beginning of year		<u>-</u>		
Fund balance end of year	\$	- \$ -	\$ -	\$ -

# COLUMBIA COUNTY, FLORIDA ECONOMIC DEVELOPMENT DEBT SERVICE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	<b>Actual Amounts</b>	(Negative)
REVENUES				
Intergovernmental	\$ 1,600,000	\$ 1,600,000	\$ 1,806,339	\$ 206,339
Miscellaneous	171,400	171,400	189,344	17,944
Total revenues	1,771,400	1,771,400	1,995,683	224,283
EXPENDITURES				
Current operating:				
Economic environment	175,000	7,500	7,383	117
Capital outlay:	ŕ	,	,	
Economic environment	-	21,000	20,513	487
Debt service:				
Economic environment	1,510,664	1,671,164	1,670,411	753
Total expenditures	1,685,664	1,699,664	1,698,307	1,357
Excess of revenues over (under) expenditures	85,736	71,736	297,376	225,640
Other Financing Sources (Uses)				
Debt proceeds	••	-	4,000,000	4,000,000
Net change in fund balance	85,736	71,736	4,297,376	4,225,640
Fund balance, beginning of year Fund balance, end of year	(2,145,180) \$ (2,059,444)	(2,145,180) \$ (2,073,444)	(2,145,180) \$ 2,152,196	\$ 4,225,640

## COLUMBIA COUNTY, FLORIDA CONNECTOR ROAD PROJECT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual Amounts	(Negative) _
REVENUES				
Intergovernmental	\$ 1,954,387	\$ 1,954,387	\$ -	\$ (1,954,387)
Miscellaneous	229,900_	229,900	12,061	(217,839)
Total revenues	2,184,287	2,184,287	12,061	(2,172,226)
EXPENDITURES				
Current operating:				
General government	20,000	20,000	20,000	-
Transportation		615,670	615,670	-
Capital outlay:				
Transportation	9,055,073	8,439,403		8,439,403
Total expenditures	9,075,073	9,075,073	635,670	8,439,403
Net change in fund balance				
expenditures	(6,890,786)	(6,890,786)	(623,609)	6,267,177
Fund balance, beginning of year	6,371,826	6,371,826	6,371,826	-
Fund balance, end of year	\$ (518,960)	\$ (518,960)	\$ 5,748,217	\$ 6,267,177

## COLUMBIA COUNTY, FLORIDA ROAD IMPROVEMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

				Variance with Final Budget
	Budgeted Amounts			Positive
	Original	Final	Actual Amounts	(Negative)
REVENUES				
Intergovernmental	\$ 4,490,345	\$ 4,490,345	\$ 1,423,683	\$ (3,066,662)
Charges for services	-	-	27,942	27,942
Miscellaneous	75,000_	75,000	<u>4,525</u>	(70,475)
Total revenues	4,565,345_	4,565,345	1,456,150	(3,109,195)
EXPENDITURES Current operating: Transportation	-	46,000	293,825	(247,825)
Capital outlay:		10,000		(= ::,===,
Transportation	16,375,000	16,508,000	3,915,461	12,592,539
Total expenditures	16,375,000	16,554,000	4,209,286	12,344,714
Excess of revenues over (under) expenditures	(11,809,655)	(11,988,655)	(2,753,136)	9,235,519
Other Financing Sources				
Debt proceeds	9,300,000	9,300,000	-	(9,300,000)
Transfers in	2,000,000	2,000,000	2,000,000	м
Total other financing sources	11,300,000	11,300,000	2,000,000	(9,300,000)
Net change in fund balance	(509,655)	(688,655)	(753,136)	(64,481)
Fund balance, beginning of year	3,502,854	3,502,854	3,502,854	
Fund balance, end of year	\$ 2,993,199	\$ 2,814,199	\$ 2,749,718	\$ (64,481)

**FUND COMBINING STATEMENTS** 

				Clerk of Courts				operty praiser		
	Public Records Modernization		- R	eserved						inimun andards
		Trust	133	10%		en Court	Operating			School
ASSETS										
Current assets										
Cash	\$	60,452	\$	18,768	\$	_	\$	50,129	\$	40,895
Due from other funds		8,619		6,780		2,028		-		-
Due from other governmental units		-				-		-		1,723
Investments		•								<u> </u>
Total assets	\$	69,071		25,548	\$	2,028	\$	50,129	\$	42,618
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Current liablilties										
Accounts payable	\$	406	\$	-	\$	8,311	\$	-	\$	-
Accrued payroll deductions										
and matching		-		-		-		-		IM
Due to other funds		-		-		1,885		43,232		-
Due to other governmental units		-		-		•		6,897		-
Revenues collected in advance		<u>-</u>		-				-		
Total liabilities		406				10,196		50,129		~
FUND BALANCES									,	_
Reserved		•		-		-		_		-
Unreserved fund balances		68,665		25,548		(8,168)				42,618
Total fund balances		68,665		25,548		(8,168)				42,618
Total liabilites and fund balances	\$	69,071	\$	25,548	\$	2,028	\$	50,129	\$	42,618

		S	Sheriff				ervisor lections	C	Tax ollector			
Fo	rfeiture		nmate Velfare	orfeiture longrant	Work rogram	<u>O</u> 1	perating	Operating		Devel	munity opment c Grant	Court eporters
\$ - \$	6,607	\$	15,842 - - - - - 15,842	\$ 546,031 - - - - 546,031	\$  5,903	\$	16,942	\$ 	502,706 6,277 330 - 509,313	\$	49 49	\$ 70,180
\$		\$	2,844 - - -	\$ - - -	\$ -	\$	- 4,181 - 12,761	\$	1,912 11,029 453,707 42,665	\$	- - -	\$ - 
	6,607		2,844	 - - 546,031	5,903		16,942		509,313		- 49	- - 70,180
\$	6,607 6,607	\$	12,998 15,842	\$ 546,031 546,031	\$ 5,903 5,903	\$	16,942	\$	509,313	\$	49	\$ 70,180 70,180

									Sp	ecial
									Boar	d of
					Inc	lustrial		Law		
		Court	lmpa	act	Deve	elopment	Enfo	orcement	L	_aw
	;	Service	Fee	s	_Au	thority		Special	Lil	brary
ASSETS										
Cash	\$	603,034	\$ 293	,133	\$	-	\$	35,696	\$	3,571
Due from other funds		10,982		-		564,862				-
Due from other governmental units		180,000		-		-		-		=
Investments					_			1,448		
Total assets		794,016	\$ 293	,133	=	564,862	\$	37,144	\$	3,571
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Current liablilties										
Accounts payable	\$	5,820	\$	-	\$	=	\$	-	\$	₩
Accrued payroll deductions										
and matching				-		-		-		-
Due to other funds		-		-		-		-		-
Due to other governmental units		-		-		-		-		-
Revenues collected in advance										
Total liabilities		5,820		-						
FUND BALANCES										
Reserved		-		-		<b>*</b>		-		-
Unreserved fund balances	1	788,196	29	3,133		564,862		37,144		3,5 <u>71</u>
Total fund balances		788,196	29	3,133		564,862		37,144		3,571
Total liabilites and fund balances	\$	794,016	\$ 29	3,133	\$	564,862	\$	37,144	\$	3,571

<u> </u>	Revenue ounty Co		unds ssioners			 De	bt S	ervice Fun	ds			pital ojects		
	Library	111111111111111111111111111111111111111	Local		Tourist			<u> </u>			Pa	ıving	Tot	al Nonmajor
En	hancement Grant		fousing ssistance	Dev	/elopment Tax	 Jail	lmt	Road provement		ourist elopment		sess- ients	Go	vernmental Funds
\$	523,292	\$	351,033	\$	610,922	\$ 2,088,792	\$	135,067	\$	-	\$	-	\$	5,979,044
	_		-		20,528	-		-		-		384		599,932 202,581
	1,369,266				20,020	•		_		49,177		-		1,419,891
\$	1,892,558	\$	351,033	\$	631,450	\$ 2,088,792	\$	135,067	\$	49,177	\$.	384	\$	8,201,448
\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-	\$	19,293
	-		-		-	-		-		-		_		11,029
	-		-		-	-		-		-	3	81,467		884,472
	-		-		-	-		-		-		1		49,563
	_					 				<u> </u>				12,761
						 		-		<del></del>	3	81,468		977,118
	326,355		267,714		-	-		_		-		-		594,069
	1,566,203		83,319		631,450	2,088,792		135,067		49,177	(3	81,084)		6,630,261
	1,892,558		351,033		631,450	2,088,792		135,067		49,177	(3	81,084)		7,224,330
\$	1,892,558	\$	351,033	_\$_	631,450	\$ 2,088,792	\$	135,067	_\$	49,177	\$	384	\$	8,201,448

						Special
		Clerk o	f Courts	Property Appraiser		
	Public Records Modernization Trust	Reserved 10%	Teen Court	Operating	Minimun Standards School	Forfeiture
REVENUES	*	*	<b>s</b> -	•	<b>^</b>	•
Taxes	\$ -	\$ -	ъ -	\$ -	\$ -	\$ -
Intergovernmental revenue	-	-	20 700	470.004	•	=
Charges for services Fines and forfeitures	94,961	-	32,789	173,694	-	
	•	25,548	-	40.450	20,890	2,210
Miscellaneous				10,153	1,023	32
Total revenues	94,961	25,548	32,789	183,847	21,913	2,242
EXPENDITURES						
Current Expenditures						
General government	13,650	_	-	1,240,214	_	-
Public safety	•	•	<b>M</b>	-	10,116	-
Economic environment	_	-	_	-	· -	-
Culture/recreation	•	-	-		-	•
Court - related	68,397		38,227	-	-	
Capital outlay						
General government		-	-	32,343	-	-
Public safety	-	•	-	-	-	-
Economic environment						
Debt service						
General government						
Principal	-	-	•	-	-	-
Interest	-	-	•	-	=	_
Transportation						
Principal	-		<u> </u>	-	=	-
Interest				<u>-</u>		
Total expenditures	82,047		38,227	1,272,557	10,116	
Excess of revenues over (under)					•	
expenditures	12,914	25,548	(5,438)	(1,088,710)	11,797	2,242
experiances	12,514	20,540	(3,400)	(1,000,710)	11,101	<u> </u>
OTHER FINANCING SOURCES (USES)			,			
Interfund transfers in	-	-	-	1,088,710	3,920	-
Interfund transfers out				ø		
Total other financing sources (uses)				1,088,710	3,920	
Net change in fund balances	12,914	25,548	(5,438)	-	15,717	2,242
Fund balances beginning of year	<u>55,751</u>		(2,730)		26,901	4,365
Fund balances end of year	\$ 68,665	\$ 25,548	\$ (8,168)	\$ -	\$ 42,618	\$ 6,607

Revenue Funds

	e Funds					
Sheriff			Supervisor of Bections	Tax Collector		
Inmate Welfare	Forfeiture Nongrant	Work Program	Operating	Operating	Community Development Block Grant	Court Reporters
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	40.400	3,689	4 200 057	-	119,088
100,000	190,622	10,128	•	1,302,857	-	109,176
89,614	9,554	122	22,901	21,347	-	
189,614	200,176	10,250	26,590	1,324,204	——————————————————————————————————————	228,264
-			606,750	1,324,204	-	230,465
228,430	115,138	17,261	-	•	-	-
-	•		-	-	-	-
-	- -	-	-	-	-	
-	-	-	-	-	-	-
-	228,657	1,975	-	-	-	м
<u>-</u>	-	_	7,683	-	-	-
-	-	-	1,118	-	-	-
•	•	-	•	-	-	
228,430	343,795	19,236	615,551	1,324,204		230,465
(38,816)	(143,619)	(8,986)	(588,961)		<del>-</del>	(2,201)
-	25,000	ue.	588,961		•	-
			- E00 004		·	
(38,816)	25,000 (118,619)	(8,986)	588,961		·	(2,201)
51,814	664,650	14,889	-	-	49	72,381
<b>5</b> 12,998	F\$ 546,031	F\$ 5,903	¥\$ -	<sup>y</sup> \$ -	\$ 49	\$ 70,180

REVENUES								,	Special
REVENUES			Court	lmnact			Law	Co	
REVENUES				•					
Intergovernmental revenue				<u> </u>					
Charges for services	<del>-</del>	3	180,000	<b>v</b> -	\$ 301,045	Ф	•	Ф	-
Fines and forfeitures   409   1,094   15,790   110   - 1     Total revenues   361,028   68,957   316,835   318   - 2     EXPENDITURES			180 619	67 863	_		_		_
Miscellaneous   409   1,094   15,790   110   -     Total revenues   361,028   68,957   316,835   318   -     EXPENDITURES			100,013	01,000	_		208		_
EXPENDITURES   Current Expenditures   General government   77,879   -			409	1.094	15.790				-
EXPENDITURES  Current Expenditures  General government 77,879							-		
Current Expenditures   General government   77,879	rotal levellues		301,020		010,000		310		
Current Expenditures   General government   77,879	EXPENDITURES								
General government   77,879   -									
Public safety			77,879	-	-		-		200
Culture/recreation         -	Public safety		, <u> </u>	-	_		-		_
Court -related   362,258     -	Economic environment		-	-	248,609		-		~
Capital outlay   General government   -   -   -   -   -   -   -   -   -	Culture/recreation		-	-	-		_		-
General government	Court -related		362,258	•	=		-		-
Public safety         - <td>Capital outlay</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Capital outlay								
Economic environment   Debt service   General government	General government		-	-	-		-		-
Debt service   General government   Frincipal			-	•	-		•		-
General government									
Principal         -									
Interest	-								
Transportation         PrincIpal       -	•		-	-	•		-		-
Principal Interest         -			-	-	•		-		-
Interest	•								
Total expenditures 440,137 - 248,609 - 200  Excess of revenues over (under) expenditures (79,109) 68,957 68,226 318 (200)  OTHER FINANCING SOURCES (USES) Interfund transfers in	•		-	-	-		-		-
Excess of revenues over (under) expenditures (79,109) 68,957 68,226 318 (200)  OTHER FINANCING SOURCES (USES) Interfund transfers in									
expenditures         (79,109)         68,957         68,226         318         (200)           OTHER FINANCING SOURCES (USES)           Interfund transfers in         -	l otal expenditures		440,137		248,609				200
expenditures         (79,109)         68,957         68,226         318         (200)           OTHER FINANCING SOURCES (USES)           Interfund transfers in         -	Excess of revenues over (under)								
OTHER FINANCING SOURCES (USES) Interfund transfers in Interfund transfers out			(79 109)	68.957	68.226		318		(200)
Interfund transfers in   -   -   -     -	experiances		(73,103)						(200)
Interfund transfers out         (98,000)         -         -         (28,920)         -           Total other financing sources (uses)         (98,000)         -         -         -         (28,920)         -           Net change in fund balances         (177,109)         68,957         68,226         (28,602)         (200)           Fund balances beginning of year         965,305         224,176         496,636         65,746         3,771	OTHER FINANCING SOURCES (USES)								
Total other financing sources (uses)         (98,000)         -         -         (28,920)         -           Net change in fund balances         (177,109)         68,957         68,226         (28,602)         (200)           Fund balances beginning of year         965,305         224,176         496,636         65,746         3,771	Interfund transfers in		_	•	-		~		-
Net change in fund balances (177,109) 68,957 68,226 (28,602) (200) Fund balances beginning of year 965,305 224,176 496,636 65,746 3,771	Interfund transfers out		(98,000)	-	-		(28,920)		-
Fund balances beginning of year 965,305 224,176 496,636 65,746 3,771	Total other financing sources (uses)	_		-	-		(28,920)		-
			(177,109)						
Fund balances end of year \$\frac{\\$788,196}{\\$293,133} \\$\frac{\\$564,862}{\\$564,862} \\$\\$37,144 \\$\\$3,571									
	Fund balances end of year	\$	788,196	\$ 293,133	\$ 564,862	\$	37,144	\$	3,571

Revenue	Funds			ebt Service Fund	Capital Projects Fund		
Commis Library Enhancement Grant	nhancement Housing Development		Jail	Road Improvement	Tourist Development	Paving Assess- ments	Total Nonmajor Governmental Funds
\$ - 514,413	\$ - 582,449	\$ 394,377	\$ - -	\$ 799,999 -	\$ -	\$ -	\$ 1,675,421 1,219,639 2,072,087
11,354 525,767	646 583,095	32,143 426,520	3,533 3,533	114 800,113	1,067 1,067	248 248	239,478 221,254 5,427,879
_	_	_	_	_		_	3,493,362
-	717,397	344,190	- -	-	-	- -	370,945 1,310,196
693,343 -	-	· -	-	-	-	-	693,343 468,882
į	-	62,436	-		-	-	32,343 230,632 62,436
- -	- -	- -	<u>.</u>	- -	-		7,683 1,118
693,343	717,397	406,626		392,528 3,885 396,413		<u>-</u>	392,528 3,885 7,067,353
(167,576)	(134,302)	19,894	3,533	403,700	1,067	248	(1,639,474)
-		452,731	-	-	/AE2 724\	•	2,159,322
(167,576)	(134,302)	452,731 472,625	3,533	403,700	(452,731) (452,731) (451,664)	248	(579,651) 1,579,671 (59,803)
2,060,134 \$ 1,892,558	\$ 485,335 \$ 351,033	158,825 \$ 631,450	2,085,259 \$ 2,088,792	(268,633) \$ 135,067	500,841 \$ 49,177	(381,332) \$ (381,084)	7,284,133 <del>\$ 7,224,330</del>

## SINGLE AUDIT AND COMPLIANCE SECTION

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners And Constitutional Officers Columbia County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, the major funds, and the aggregate remaining fund information of Columbia County, Florida, (the County) as of and for the year ended September 30, 2009, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 14, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered Columbia County, Florida's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Columbia County, Florida's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

<u>Compliance and Other Matters</u> - As part of obtaining reasonable assurance about whether Columbia County, Florida's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

However, we noted certain matters that we reported to management of the County in a separate letter dated June 14, 2010, on pages 92 – 95.

This report is intended solely for the information and use of management, the Columbia County Board of County Commissioners and Constitutional Officers and federal and state awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Power & Jones **POWELL & JONES** 

June 14, 2010

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER COMPLIANCE APPLICABLE TO EACH MAJOR FEDERAL AWARDS PROGRAM AND STATE FINANCIAL ASSISTANCE PROJECT

Honorable Board of County Commissioners and Constitutional Officers
Columbia County, Florida

#### Compliance

We have audited the compliance of Columbia County, Florida with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement*, and the requirements described in the *Executive Office of the Governor's State Projects Compliance Supplement*, that are applicable to each of its major federal awards programs and state financial assistance projects for the year ended September 30, 2009. Columbia County, Florida's major federal awards programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal awards programs and state financial assistance projects is the responsibility of Columbia County, Florida's management. Our responsibility is to express an opinion on Columbia County, Florida's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States: OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations; and Chapter 10.550, Rules of the Auditor General. Those standards, OMB Circular A-133, and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal awards program or state financial assistance project occurred. An audit includes examining, on a test basis, evidence about Columbia County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Columbia County, Florida's compliance with those requirements.

In our opinion, Columbia County, Florida complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal awards programs and state financial assistance projects for the year ended September 30, 2009.

#### Internal Control Over Compliance

The management of Columbia County, Florida is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal awards programs and state financial assistance projects. In planning and performing our audit, we considered Columbia County, Florida's internal control over compliance with requirements that could have a direct and material effect on a major federal awards program or state financial assistance project to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over

compliance in accordance with OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal and control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal awards program or state financial assistance project being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### <u>Schedule of Expenditures of Federal Awards and State Financial Assistance</u>

We have audited the basic financial statements of Columbia County, Florida as of and for the year ended September 30, 2009, and have issued our report thereon dated June 14, 2010. Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of County Commissioners, Constitutional Officers, management, and federal and state awarding agencies, pass-through entities, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL & JONES** 

**Certified Public Accountants** 

June 14, 2010

## COLUMBIA COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For the Fiscal Year Ended September 30, 2009

			PROGRAM	,				OEFERRED
Federal and State Grantor/Pass Through Grantor			OR AWARD	REPORTED IN	DEFERRED IN	REVENUES		REVENUES
Program Title	CFDA#	GRANT #	AMOUNT	PRIOR YEARS	PRIOR YEARS	RECOGNIZED	<b>EXPENDITURES</b>	9/30/2009
PEDERAL AWARDS								
MAJOR PROGRAMS								
Federal Environmental Protection Agency								
passed through Florida Department of Environmental Protection								
Capitalization Grant for Clean Water State Revolving Funds	66.458	WW74202P	\$ 755,809	\$ 227,101	\$ 309,766	\$ -	\$ 187,667	\$ 122,099
Capitalization Grant for Drinking Water State Revolving Funds	66.468	DW1201010	240,000	165,000	75,000	-		75,000
Capitalization Grant for Drinking Water State Revolving Funds	66.468	DW1201010	2,405.158	277,950	-	261,000	261.000	_
· · · · · · · · · · · · · · · · · · ·			3,400,967	670,051	384,766	261,000	448,667	197,099
Federal Emergency Management Agency								
FEMA Fire Grant	97 044	EMW-2008-FO-00927	199,782		-	199,782	199,787	•
Total major programs			3,600,749	670,051	384,766	460,782	648,449	197.099
NONMAJOR PROGRAMS								
Federal Bureau of Land Management								
passed through Florida Department of Agriculture and Consumer Services								
Title IV-A Rural Fire Grant	15,228	2009 VFD	8,095		-	8,095	8,095	-
US Department of Justice								
Bureau of Justice Assistance/Office of Criminal Justice Grants								
Builetproof Vest Grant	16.607	FY2008	4.849		-	4,727	4,727	
E. Byrne Memorial Justice Assistance Grant/Equipment	16.738	2007-DJ-BX-0514	24,905	6,077	18,128	18,128	18,178	<del>·</del>
passed through Florida Department of Law Enforcement								
E Byrne Memonal Justice Assistance Grant/MJTF JAG #11	16.738	2009-JAGC-COLU-2-T7-144	24.581			24.581	24,581	*
Byrne Formula Justice Assistance Grant/Computer Enhance	16 738	2009-JAGD-COLU-2-T8-203	5,575	-	ě	5,575	5,575	*
			55,061	6.077	18,128	48,284	48,284	
						•		
passed through Florida Department of Children and Families								
Stop Violence Against Women Grant	16 588	LN817	69,697	17,424	•	52,273	52,273	•
Stop Violence Against Women Grant	16,598	LN917	68,475	<u> </u>	<u> </u>	12,138	12,138	
			138,172	17,424		64,411	64,411	
General Services Administration								
passed through State of Florida Division of Elections								
Election Reform Payments/Voter Education Funds	39,011	FY 06/07	8,203	13,176	3,689		3,689	<u>.</u>
Help America Vote Act								
passed through State of Florida Division of Elections								
Voting Systems Assistance/Pollworker Recruitment	90.400	FY 06/07	9.371	5.271	12,761			12,761
Federal Emergency Management Agency								
passed through the Florida Department of Emergency Management								
Hazard Mitigation Grant	97 039	08HM-3G-03-22-01-056	102,640		_	_	_	-
Transcription States	5. 900	35. III 45-00-2E-41-350	102,370	<u>-</u>				<u>-</u>
US Department of Homeland Security								
passed through the Florida Department of Community Affairs								
Homeland Security Grant	97.067	08-DS-60-03-22-01-372	45,536			15,000	15,000	
ODP Grant	97.067	07-DS-5N-03-22-01-208	18,173			18,173	18,173	
Humcane Faye Disaster Assistance Grant	97.03€	09-PA-C2-03-22-00-510	76,693	•	- -	31,360	31,360	
Emergency Management Performance Grant Supplemental	97.042	09-EG-20-03-22-01-090	28,688		- -	28.688	28,689	
Emergency Management Performance Grant	97.042	09-BG-03-03-22-01-108	34,767	-	-	34,767	34,767	
and going a dragonion r briothanio Crain	V1.072	00-00-00-22-01-100	203,857		<del></del>	127,988	127,988	
U.S. Department of Health and Human Services						12.,000	.27,000	
passed through Florida Department of Revenue								
Title IV-D Funds	93.563	CD312	72.852	4,214	_	68,638	68,538	
	53.505	ODE IE	72,852	4.214	<del></del>	88,638	68,638	<del></del>
Total nonmajor programs			603, 101	46,162	34,578	322,142	325,831	12,761
Total federal awards	•		\$ 4,203,849	\$ 716,213	\$ 419,344	\$ 782,925	5 974,281	\$ 209,860
			- 1,300,040	- 1,5,210	- 1,5,5			

See notes to schedule of expenditures of federal awards and state financial assistance.

## COLUMBIA COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For the Fiscal Year Ended September 30, 2009

Federal and State Grantor/Pass Through Grantor Program Title	CSFA# GRANT#		PROGRAM OR AWARD AMOUNT		ORTED IN	DEFERRED IN PRIOR YEARS		REVENUES RECOGNIZED		NDITURES	DEFERRED REVENUES 9/30/2009	
STATE FINANCIAL ASSISTANCE												
MAJOR PROGRAMS												
Office of the Governor												
Economic Development Transportation Trust Grant (EDTF)	31.002	06-00123	\$ 440,000	- \$	<u>-</u>	<u> </u>	\$	296,579	_\$	296,579	<u> </u>	
State Housing Initiatives Program												
SHIP Funds 2008	52.901	FY 2007/08	586,106		532,767	53.339		-		53,339		
SHIP Funds 2009	52 901	FY 2008/09	666,023		291.996	-		374,027		314,736	59,291	
SHIP Funds 2010	52 901	FY 2009/10	350,000		-	-		208,422		-	208,422	
Local Government Trust Disaster Recovery Funds	52.xxx	Exec Order 08-048	500,000		150,678	349,322		-		349,322		
			2,102,129		975,441	402,661		582,449		717.397	267,713	
Florida Department of Transportation												
County Incentive Grant/Bascom Norris Road	55.008	4068139-54-01/AO900	2,826,000	\$	871,613	\$ -		-		-		
Small County Road Assistance Program/SCRAP CR 238	55.016	417313-2-58-01	900,900		-	Ň.		900,900		000,000	-	
Small County Road Assistance Program/SCRAP CR 135	55.016	424167-1-58-01	522,783		-			522,783		522,783	-	
Small County Road Assistance Program/SCRAP CR 778	55 016	424168-1-58-01	710,210		-			-		-	-	
			4,959,893		871,613			1,423,683		1,423,683	-	
Total major programs			7,502.022	_	1,847,054	402,661		2,302,711		2.437.658	267,713	
NONMAJOR PROGRAMS:												
Department of Environmental Protection												
Statewide Surface Water Restoration and Wastewater Projects	37 039	LP6025	1,200,000		199,910			97,775		97,775		
Small County Solid Waste Grant Agreement	37 012	SC904	277,316			_		277,316		277,316	**	
,			1,477,316		199,910			375,091		375,091		
Department of Agriculture and Consumer Services			1,111									
Arthropod Mosquito Control State Aid	42.003	FDACS Contract #014125	39,000		-	No.		37,023		37,023		
Department of State												
Division of Library Information Services												
State Aid to Libraries Operating/Equalization Grant	45 030	08-ST-13	616,483		131,485	484,998		-		484,998	_	
State Aid to Libraries Operating/Equalization Grant	45 030	09-ST-13	534,785		-			534,785		228.717	306,068	
			1,151,268		131,485	484 998		534.785		713,715	306.068	
Department of Health				-	<del></del>					<del></del>		
Emergency Medical Services County Grant Program	64.003	C1012	21,170		_	21,170		_			21,170	
Emergency Medical Services County Grant Program	64 003	C2012	20,121		_	20.121		_		_	20,121	
Emergency Medical Services County Grant Program	64.003	C3912	43,208		_	43,208		_		-	43,208	
Emergency Medical Services County Grant Program	64.003	C7012	75.306		23,550	51,756		-		-	51,756	
		****	159.805	• —	23,550	136.255			-		136,255	
Department of Community Affairs												
Hurricane Faye Disaster Assistance Grant/MATCH	97.036	09-PA-C2-03-22-00-510	12,857		_			5.227		5.227	_	
Emergency Management Performance Grant/MATCH	52.008	09-BG-03-03-22-01-108	98,726		_			98,726		98,726	-	
		55 55 55 55 22 51 100	111,583			<del></del>	-	103,953		103.953		
Total nonmajor programs			2,938,972	-	364,945	621,253		1,050,852		1,229,782	442,323	
Total state financial assistance			\$ 10,440,994	5	2,201,999	\$ 1,023,914	\$	3,353,563	\$	3,667,441	\$ 710,036	
The state of the s			10,440,334	: <u> </u>	X,1011000		_	2,555,555	<u> </u>	-,001,777		

See notes to schedule of expenditures of federal awards and state financial assistance.

## Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance

For the Fiscal Year Ended September 30, 2009

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and presentation of the Single Audit Report of Columbia, County, Florida, (the "County") have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of the Audits of States, Local Governments, and Non-Profit Organizations and Office of Management and Budget Circular A-133.

#### A. Reporting Entity

The reporting entity consists of Columbia County, the primary government, and each of its component units. The County includes a Schedule of Expenditures of Federal Awards and State Financial Assistance in the Compliance Section

#### B. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting related to the timing of the measurements made, regardless of the measurement focus.

The modified accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards and State Financial Assistance. Under the modified accrual basis, revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

#### COLUMBIA COUNTY, FLORIDA SCHEDULE OF FINDINGS

#### For the Fiscal Year Ended September 30, 2009

#### **Summary of Auditor's Results**

Fina	ncial	State	ments

Type of auditor's report issued Unqualified

Internal control over financial reporting

Material weakness identified?

Reportable condition identified not considered

to be material weaknesses?

None reported

Noncompliance material to financial statements No

Federal Awards

Internal control over major programs:

Material weaknesses identified?

Reportable condition identified not considered

to be material weaknesses?

None reported

Type of auditor's report issued on compliance for major programs

Unqualified

Any audit findings disclosed that are required to

be reported in accordance with Circular A-133,

Section 510(a)?

Identification of major programs:

<u>CFDA Number</u> <u>Name of Federal Programs</u>

66.458 Federal Environmental Protection Agency
Capitalization Grant for Clean Water

State Revolving Funds

No

97.044 Federal Emergency Management Agency
FEMA Fire Grant

Dollar threshold used to distinguish between type A and type B programs: \$300,000

Auditee qualified as low-risk auditee? Yes

Financial Statement Findings

None

Federal Award Findings and Questioned Costs

None

#### COLUMBIA COUNTY, FLORIDA SCHEDULE OF FINDINGS

#### For the Fiscal Year Ended September 30, 2009

#### **State Financial Assistance**

Internal control over major projects:

Material weakness identified?

• Reportable condition identified not

considered to be material weaknesses?

Type of auditor's report issued on compliance

for major projects:

Unqualified

No

None reported

Any audit findings disclosed that are required to be reported in accordance with Rule 10.656, Rules of the Auditor General?

No

25.901 55.006 Name of State Programs

Economic Development Transportation Trust Grant
State Housing Initiatives Program

Small County Road Assistance Program

Dollar threshold used to distinguish between Type A and Type B programs:

\$300,000

**Financial Statement Findings** 

None

State Financial Assistance Findings and Questioned Costs

None

#### MANAGEMENT LETTER

Honorable Board of County Commissioners and Constitutional Officers Columbia County, Florida

We have audited the financial statements of Columbia County, Florida, as of and for the year ended September 30, 2009, and have issued our report thereon dated June 14, 2010.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards, Independent Auditor's Report on Compliance and Internal Control over Compliance Applicable to each Major Federal Awards Program and State Financial Assistance Project, and Schedule of Findings. Disclosures in those reports and schedule, which are dated June 14, 2010, should be considered in conjunction with this management letter. Additionally, our audit was conducted in accordance with Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

#### **BOARD OF COUNTY COMMISSIONERS**

#### PRIOR YEAR FINDINGS

Medicaid Billings – In the prior year, we found instances where the County was billed for and reimbursed the State for erroneous charges under the State of Florida Medicaid Assistance Programs. These erroneous charges were due to apparent duplicate billings for hospital stays and for nursing home patients who had out of county addresses. Based on our preliminary findings, the County directed us to perform extended procedures regarding this matter. In our separate report dated August 18, 2009, we identified \$189,794.51 in clearly apparent erroneous billings and subsequent payments made to the State under this program. We are aware that the County is seeking reimbursement of these payments from the State, which is still in process. Based on our findings, the County has instituted additional screening and preaudit procedures to assure that all County payments made under these programs are valid and proper.

All other prior year findings were corrected during the current year.

#### **CURRENT YEAR FINDINGS**

<u>Quarterly 941 Reports</u> – From our audit procedures applied to validate the general ledger payroll related expenditures to the Federal Form 941 reports submitted quarterly, we determined that there was a variance of \$42,798.82 for the year that we were unable to reconcile or otherwise explain.

We recommend that the County investigate this variance as well as implement a system to formally reconcile the payroll related expenditures in the general ledger to the payroll reports on at least a quarterly basis to verify reporting accuracy that the payroll reports are accurate.

<u>Employee Leave Records</u> - From our audit of employee leave accrual computations, we found inconsistencies in the use of certain employee leave hours that indicated that leave hours were

used in excess of the computed hours that would have been available to certain employees. We recommend that the County review the actual utilization of leave time as compared to the accrual and donation of leave to employees. In the event the County determines that errors have occurred, we further recommend that the review of leave records be expanded to determine if such errors have occurred for other employees.

<u>Firefighters Compensation</u> - From our audit of related expenditures, we found that fire department employees were apparently being compensated for their "Kelly Day" as a paid day off in the same manner as a paid holiday. The intended use of Kelly Days is to minimize overtime by requiring shift employees to take an additional scheduled unpaid day off. We recommend that shift employees subject to the Kelly Day take the Kelly Day as an unpaid day off, as its intended use. We are aware that the County has implemented this recommendation, as well as other measures to control overtime by firefighters.

GASB 45 Other Postemployment Benefits (OPEB) – Statement 45 of the Governmental Accounting Standards Board requires governments to calculate the costs and liabilities associated with health benefits to retired employees. County retirees are charged with the same rates as active employees on the County's health insurance plan. Due to the fact that the premiums are based on a blending of the experience among younger active employees and older retirees, GASB 45 classifies this as an "implicit rate subsidy" that must be calculated and disclosed.

Although the County has relatively few retirees on the health insurance plan, this pronouncement requires the County to have an actuarial study performed to properly disclose the OPEB obligation in its financial statements. We recommend that the County evaluate the new accounting requirement and take appropriate action for compliance.

#### CLERK OF THE CIRCUIT COURT

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### PROPERTY APPRAISER

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### SHERIFF

#### **PRIOR YEAR FINDINGS**

<u>Prepaid Phone Cards</u> – From our review of the inmate prepaid phone card inventory system in the prior years, we found that there was either no documentation of the activity of the inventory and distribution of these cards or incomplete documentation being retained for audit review. For proper accountability, we recommended that a process of internal controls be implemented over the inventory and distribution of the inmate phone cards that would provide for monitoring of the current stock of cards as well as fully documenting the distribution of the cards to individual inmates.

In the current year we found that our implemented recommendations significantly improved the weaknesses in the internal controls over the phone cards, although some issued cards were unaccounted for due to the recommended controls being implemented after the fiscal year started.

All other prior year findings were substantially corrected during the current year.

#### **CURRENT YEAR FINDINGS**

<u>Sheriff Salary Reconciliation</u> – From our reconciliation of the approved salary for the Sheriff of Columbia County with the allowable certification adjustments and the amounts recorded in the related salary expenditure account in the general ledger, we determined that the current Sheriff was underpaid by approximately \$3,911 during the year. We found that this error in compensation was due to the calculation of the Sheriff's earnings based upon the established bi-weekly pay periods instead of, more accurately, on a daily basis due to the transition of individuals serving as Sheriff during the year.

We recommend that if such changes occur in the future, that the salary of each Sheriff be calculated utilizing the actual days in office for each officer.

#### SUPERVISOR OF ELECTIONS

#### **PRIOR YEAR FINDINGS**

The prior year finding was corrected during the current year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### TAX COLLECTOR

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(I)(a), *Florida Statut*es, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2009.

Investment of Public Funds - The County complied with Section 218.415, Florida Statutes, regarding the investment of public funds during the fiscal year.

<u>Financial Emergency Status</u> - Nothing came to our attention that caused us to believe that the County had met any of conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* (Sections 10.544(7)(c) and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Requirements of Section 28.35 Florida Statutes – For the fiscal year ended September 30, 2009, the Clerk of the Circuit Court complied with the following:

- a. The budget certified by the Florida Clerk of Courts Operations Corporation.
- b. The performance standards developed and certified to Section 28.35, Florida Statutes.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with appropriate County officials and management and have provided them with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the County. We look forward to a long and mutually beneficial relationship with the Board of County Commissioners and other County Officials and employees. We also appreciate the helpful assistance and courtesy afforded us by all County employees.

**POWELL & JONES** 

**Certified Public Accountants** 

Power & Juns

June 14, 2010

## CLERK OF THE CIRCUIT COURT

### ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2009

## CLERK OF THE CIRCUIT COURT

### ANNUAL FINANCIAL REPORT

## For the Fiscal Year Ended September 30, 2009

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Clerk of the Circuit Court Columbia County, Florida

We have audited the accompanying special purpose financial statements of the Columbia County Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2009, as listed in the table of contents. These special purpose financial statements are the responsibility of the Clerk of the Circuit Court. Our responsibility is to express an opinion on these special purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying financial statements were prepared for the purpose of complying with state reporting requirements, as described in Note 1, and are intended to present the financial position and results of operations of only that portion of the financial reporting entity of Columbia County, Florida, that is attributable to the transactions of the Clerk of the Circuit Court.

In our opinion, the special purpose financial statements referred to above present fairly, in all material respects, the financial position of the Clerk of the Circuit Court, as of September 30, 2009, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated June 14. 2010, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was made for the purpose of forming an opinion on the special purpose financial statements taken as a whole. The combining and individual fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the special purpose financial statements of the Clerk of the Circuit Court. Such information has been subjected to the auditing procedures applied in the audit of the special purpose financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the special purpose financial statements taken as a whole.

POWELL & JONES June 14. 2010 **COMBINED FINANCIAL STATEMENTS** 

## **CLERK OF THE CIRCUIT COURT**

## **COMBINED BALANCE SHEET - ALL FUND TYPES**

## September 30, 2009

	Governmental Fund Types Special Revenue			Fiduciary Fund Types		Totals (Memorandum		
	Gen	eral Fund	•	iai Kevenue Funds	Δn	ency Funds	(ivie	only)
ASSETS	0011	oral I ana		· unao	<u>a.</u>	oney i unde		Jy/
Current assets								
Cash	\$	402	\$	79,218	\$	1,117,039	\$	1,196,659
Accounts receivable		1,234		- -	·	15,417		16,651
Due from other funds		24,290		17,426		785		42,501
Due from other governmental units		10,359				-		10,359
Total assets	\$	36,285	\$	96,644	\$	1,133,241	\$	1,266,170
LIABILITIES AND FUND BALANCES LIABILITIES Current liabilities								
Accounts payable	\$	13,488	\$	8,717	\$	•	\$	22,205
Due to other funds		, a		1,885		40,616	•	42,501
Due to other governmental units		22,797				473,097		495,894
Interest payable				•		16,738		16,738
Deposits held in trust		-		-		120,380		120,380
Registry deposits held in trust		-		-		36,560		36,560
Court liability fees payable		-		_		223,966		223,966
Juvenile installments		-		-		1,691		1,691
Bond liability		-		_		100,342		100,342
Tax deed sales		-		-		116,772		116,772
Other current liabilities		-				3,079		3,079
Total liabilities		36,285		10,602		1,133,241		1,180,128
FUND BALANCES								
Unreserved				86,042		<del>_</del>		<u>86,</u> 042
Total liabilities and fund balances	\$	36,285	\$	96,644	\$	1,133,241	\$	1,266,170

### CLERK OF THE CIRCUIT COURT

## COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES

## For the Fiscal Year Ended September 30, 2009

	General Fund		Special Revenue Funds		Totals (Memorandum Only)	
REVENUES						
Intergovernmental	\$	401,107	\$	_	\$	401,107
Charges for services		1,646,105		153,296		1,799,401
Miscellaneous		69		_		69
Total revenues		2,047,281		153,296		2,200,577
EXPENDITURES						
Current expenditures						
General government		750,045		13,650		763,695
Court related		1,702,985		106,624		1,809,609
Total expenditures		2,453,030		120,274		2,573,304
Excess of revenues over (under) expenditures		(405,749)		33,022		(372,727)
OTHER FINANCING SOURCES (USES) Transfers from Board of County						
Commissioners		405,749				405,749
Total other financing sources (uses)		405,749				405,749
Net change in fund balance		-	·	33,022		33,022
Fund balance at beginning of year		_		53,020		53,020
Fund balance at end of year	\$		\$	86,042	\$	86,042

## **CLERK OF THE CIRCUIT COURT**

## COMBINED STATEMENT OF REVENUES, EXPENDITURE AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL GENERAL AND SPECIAL REVENUE FUNDS

### For the Fiscal Year Ended September 30, 2009

	General Fund			Special Revenue Funds				
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)		
REVENUES				_	•			
Intergovernmental	\$ 388,408	\$ 401,107	<b>\$</b> 12,699	\$ -	\$ -	\$ -		
Charges for services	1,807,908	1,646,105	(161,803)	138,250	153,296	15,046		
Miscellaneous	13,870	69	(13,801)	-	-	-		
Total revenues	2,210,186	2,047,281	(162,905)	138,250	153,296	15,046		
EXPENDITURES								
Current expenditures								
General government	792,421	750,045	42,376	34,530	13,650	20,880		
Court related	1,813,677	1,702,985	110,692	104,856	106,624	(1,768)		
Capital outlay								
General government	5,968	-	5,968	1,000	-	1,000		
Court related	14,729	-	14,729	2,000	-	2,000		
Total expenditures	2,626,795	2,453,030	173,765	142,386	120,274	22,112		
Excess of revenues over (under)								
expenditures	(416,609)	(405,749)	10,860	(4,136)	33,022	37,158		
OTHER FINANCING SOURCES								
Transfers from the Board of County								
Commissioners	416,609	405,749	(10,860)	-	_			
Total other financing sources (uses)	416,609	405,749	(10,860)					
Net change in fund balances		-	-	(4,136)	33,022	37,158		
Fund balances at beginning of year	-	-	-	53,020	53,020	-		
Fund balances at end of year	\$ -	\$ -	\$	\$ 48,884	\$ 86,042	\$ 37,158		

#### CLERK OF THE CIRCUIT COURT

#### NOTES TO FINANCIAL STATEMENTS

September 30, 2009

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Clerk of the Circuit Court (Clerk).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Clerk of the Circuit Court, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Clerk's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Clerk is reported as a part of the primary government of Columbia County, Florida. The Clerk's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Clerk are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Clerk are as follows:

#### (i) Governmental Fund

General Fund - The General Fund of the Clerk of the Circuit Court is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2009, the Clerk maintained the following Special Revenue Funds:

Public Records Modernization Trust Fund Teen Court Fund Reserved 10% Fines Fund

#### (ii) Fiduciary Fund

Agency Funds - Agency Funds are used to account for assets held by the Clerk as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following Agency Funds are maintained by the Clerk.

Domestic Relations
Jury and Witness
Public Defender Occupancy Trust
Trust
Employee Sunshine Fund

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Clerk of the Circuit Court currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.
- D. Budget Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the appropriations to the General Fund of the Clerk of the Circuit Court. The Clerk also initially prepares and appropriately amends internally the Clerk's General Fund budget.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriations budget of the Clerk of the Circuit Court.

E. Cash and Investments - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2009, the book balance of the Clerk's deposits was \$1,196,360. This bank balance was covered by federal depository insurance and pledged collateral held at various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Clerk's deposits is categorized to give an indication of the level of risk assumed by the Clerk at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Clerk or his agent in the Clerk's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Clerk's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Clerk's name. All of the collateral covering the Clerk's deposits was Category 1.

F. Inventories - It is the policy of the Clerk of the Circuit Court to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

- G. Fixed Assets Fixed assets used in governmental fund type operations are accounted for in the General Fixed Asset Group of Accounts, except for its infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's general fixed assets. Assets purchased by the Clerk of the Circuit Court are reported in the County's General Fixed Assets Account Group.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group of the Board of County Commissioners.

- I. Total Column on the Combined Statements The total column on the combined statements is captioned "Memorandum Only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or changes in cash flows in conformity with generally accepted accounting principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.
- J. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- K. Risk Management The Clerk is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Clerk directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 3. PENSION PLAN

Plan Description - The Clerk contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

Funding Policy - The System is employee noncontributory. The Clerk is required to contribute at an actuarially determined rate. The rates at September 30, 2009 were as follows: Regular Employees 9.85%; Senior Management 13.12%; Elected Officials 16.53%, and employees electing

the DROP Program 10.91%. The contribution requirements of plan members and the Clerk are established and may be amended by the Florida Legislature. The Clerk's contributions to the System for the years ending September 30, 2009, 2008 and 2007 were \$167,114, \$170,923, and \$173,477, respectively, equal to the required contributions for each year.

#### NOTE 4. INTERFUND RECEIVABLES AND PAYABLES

Balances at September 30, 2009, were:

	Interfund	Interfund	
	Receivables	Payables	
General Fund	\$ 24,290	\$	
Reserved 10% Fines	6,780	•	
Public Records Modernization Trust	8,618	-	
Teen Court	2,028	1,885	
Trust	785	39,831	
Domestic Relations Trust		785	
	\$ 42,501	\$ 42,501	

#### NOTE 5. COMMITMENTS

Also, on September 27, 2007, the Clerk entered into an agreement with FACC for Clericus court software. The total cost of the agreement is \$147,585, with the balance of \$29,517 still outstanding at September 30, 2009.

#### NOTE 6. RELATED PARTY TRANSACTIONS

The Clerk's office utilizes a collection service in which the spouse of the Clerk has an equity interest. The terms of the Office's agreement with the company are similar to those of other area Clerk's Offices. The company's compensation is based upon a percent of amount of delinquent accounts collected and is paid by delinquent account holders. The Clerk's Office makes no payments to the collection service. Compensation totaled approximately \$65,044 for the year ended September 30, 2009 from a total of \$227,835 in delinquent collections.

#### NOTE 7. LEASE COMMITMENTS

The Clerk has various leases for equipment. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the total year totaled \$11,107. Future minimum lease payments for these leases are as follows:

Year Ending	Minin	Minimum Lease		
September 30,_	Pa	<b>Payments</b>		
2010	\$	7,592		
2011		7,078		
2012		4,539		
2013		4,308		
2014		2,513		
	\$	26,030		

COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

### **GENERAL FUND**

### CLERK OF THE CIRCUIT COURT GENERAL FUND

#### BALANCE SHEET September 30, 2009

ASSETS		
Current Assets Cash	\$	402
Accounts receivable	<b>4</b>	1,234
Due from other funds		24,290
		•
Due from other governmental units		10,359
Total assets	<u> </u>	36,285
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Current fiabilities		
Accounts payable	\$	13,488
Due to other governmental units		22,797
Total liabilities	<del></del>	36,285
FUND BALANCE		
Unreserved		-
Total liabilities and fund balance	\$	36,285

## CLERK OF THE CIRCUIT COURT GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

### BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2009

	Budgeted Amounts			,	Actual	Variance Positive		
		Original		Final	Α	mounts	(N	egative)
REVENUES								
Intergovernmental revenue								
Federal grants								
IV - D grant	\$	55,939	\$	55,939	\$	68,638	\$	12,699
State grants								
State Court reimbursement		•		332,469		332,469		<b>-</b> _
Total intergovernmental revenue		55,939		388,408		401,107		12,699
Charges for services								
General government								
Noncourt related charges								
Recording		180,000		180,000		165,010		(14,990)
Documentary stamp commissions		14,000		14,000		8,381		(5,61 <del>9</del> )
Marriage licenses fees and charges		17,500		17,500		21,743		4,243
Passports		30,000		30,000		27,950		(2,050)
Copies		35,000		35,000		26,170		(8,830)
Other charges		34,050		34,050		26,348		(7,702)
Court related charges								
County court criminal		360,500		270,375		305,703		35,328
Circuit court criminal		155,259		116,444		106,494		(9,950)
County court civil		327,880		245,910		198,032		(47,878)
Circuit court civil		292,773		219,580		232,114		12,534
Traffic		807,065		605,299		492,008		(113,291)
Probate		53,000		39,750		36,152		(3,598)
Miscellaneous								
Interest		17,693	_	13,870		69		(13,801)
Total charges for services		2,324,720		1,821,778		1,646,174		(175,604)
Total revenues		2,380,659		2,210,186		2,047,281		(162,905)
EXPENDITURES								
Board of County Commissioners								
Personal services		322,636		322,636		311,298		11,338
Operating expenses		1,800		1,800		<u>7</u> 34		1,066
Total Board of County Commissioners		324,436		324,436		312,032		12,404
Other general government								
Personal services		355,201		355,201		319,946		35,255
Operating expenses		44,000		44,000		52,513		(8,513)
Capital outlay		4,468		4,468				4,468
Total other general government		403,669		403,669_		372,459		31,210
Clerk administration								
Personal services		547,521		509,869		526,618		(16,749)
Operating expenses		35,610		33,161		17,161		16,000
Capital outlay		4,542		4,230				4,230
Total Clerk administration		587,673		547,260		543,779		3,481

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(Continued)

See notes to financial statements.

# CLERK OF THE CIRCUIT COURT GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

	Budgeted Amounts				Actual	Variance Positive		
	0	riginal		Final	A	mounts	(N	egative)
Court-related payments to State								
Budgeted payments		406,600		343,762		234,071		109,691
Total court-related payments to State		406,600		343,762		234,071		109,691
Jury Management								
Personal services	\$	32,745	\$	30,493	\$	33,224	\$	(2,731)
Operating expenses	·	1,804		1,680	•	14,411	·	(12,731)
Capital outlay		230		214		•		214
Total jury management		34,779		32,387		47,635		(15,248)
Circuit Criminal								
Personal services		216,016		201,161		222,788		(21,627)
Operating expenses		20,746		19,319		9,929		9,390
Capital outlay		2,646		2,464				2,464
Total circuit criminal		239,408		222,944		232,717		(9,773)
Circuít Civil								
Personal services		53,860		50,156		48,088		2,068
Operating expenses		5,412		5,040		1,606		3,434
Capital outlay		690		643		-		643
Total circuit civil		59,962		55,839		49,694		6,145
Circuit Family								
Personal services		113,231		105,444		90,476		14,968
Operating expenses		16,236		15,119		10,453		4,666
Capital outlay		2,071		1,929_		<b>-</b>		1,929
Total circuit family		131,538		122,492		100,929		21,563
Circuit Juvenile								
Personal services		59,519		55,426		61,288		(5,862)
Operating expenses		5,412		5,040		1,824		3,216
Capital outlay		690		643		-		643
Total circuit juvenile		65,621		61,109		63,112		(2,003)
Circuit Probate								
Personal services		35,754		33,295		37,972		(4,677)
Operating expenses		3,608		3,360		1,078		2,282
Capital outlay		460		428		,		428
Total circuit probate		39,822		37,083		39,050		(1,967)
•								<del></del>

(Continued)

# CLERK OF THE CIRCUIT COURT GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

		Budgeted Amounts				Actual	Variance Positive		
		Original		Final	A	mounts	<u>(N</u>	egative}	
Information Technology									
Personal services		62,994		62,994		63,897		(903)	
Operating expenses		5,790		5,790		1,657		4,133	
Capital outlay		1,500		1,500				1,500	
Total information technology	-	70,284		70,284		65,554		4,730	
County Criminal									
Personal services	\$	209,160	\$	194,777	\$	197,048	\$	(2,271)	
Operating expenses		15,334		14,280		8,080		6,200	
Capital outlay		1,956		1,821		-		1,821	
Total county criminal		226,450	_	210,878		205,128		5,750	
County Civil									
Personal services		50,393		46,928		44,467		2,461	
Operating expenses		5,412		5,040		1,749		3,291	
Capital outlay		690		643		-		643	
Total county civil		56,495		52,611		46,216		6,395	
County Traffic									
Personal services		136,257		126,887		133,191		(6,304)	
Operating services		14,432		13,440		7,463		5,977	
Capital outlay		1,841		1,714		-		1,714	
Total county traffic		152,530		142,041		140,654		1,387	
Total expenditures		2,799,267		2,626,795		2,453,030		173,765	
Excess of revenues over (under)									
expenditures		(418,608)		(416,609)		(405,749)		10,860	
Other financing sources Transfers from Board of County									
Commissioners		418,608		416,609		405,749		(10,860)	
Total other financing sources		418,608		416,609		405,749	-	(10,860)	
Net change in fund balance			_	*		-		- (,)	
Fund balance beginning of year		-		_		-		_	
Fund balance end of year	\$		\$		\$	-	\$	-	

#### **SPECIAL REVENUE FUNDS**

## CLERK OF THE CIRCUIT COURT SPECIAL REVENUE FUNDS

#### **COMBINING BALANCE SHEET**

September 30, 2009

		ic Records ernization			Re	Reserved		
	Trust		Teen Court		10% Fines		Totals	
ASSETS								
Cash	\$	60,451	\$	-	\$	18,767	\$	79,218
Due from other funds		8,619		2,028		6,779		17,426
Total assets	\$	69,070	\$	2,028	\$	25,546	\$	96,644
LIABILITIES AND FUND BALANCES LIABILITIES Current Liabilities								
Accounts payable	\$	406	\$	8,311	\$	•	\$	8,717
Due to other funds				1,885		-		1,885
Total liabilities		406		10,196				10,602
FUND BALANCES Unreserved		68,664		(8,168)		25,546		86,042
Total liabilities and fund balances	\$	69,07 <u>0</u>	\$	2,028	\$_	25,546	\$	96,644

## CLERK OF THE CIRCUIT COURT SPECIAL REVENUE FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### For the Fiscal Year Ended September 30, 2009

	Public Records Modernization Trust		Tee	en Court	 eserved % Fines	Totals		
REVENUES								
Charges for services General government								
Recording of legal instruments	\$	94,961	\$	-	\$ 25,546	\$	120,507	
Court related				32,789	_		32,789	
Total revenues		94,961		32,789	 25,546		153,296	
EXPENDITURES								
General Government								
Financial and administrative								
Operating expenses		13,650		-	-		13,650	
Total general government		13,650					13,650	
Court related Judicial								
Operating expenses		68,397		38,227			106,624	
Total court related		68,397		38,227	 		106,624	
Total expenditures		82,047		38,227			120,274	
Net change in fund balances		12,914		(5,438)	25,546		33,022	
Fund balances at beginning of year		55,750		(2,730)	, market		53,020	
Fund balances at end of year	\$	68,664	\$	(8,168)	\$ 25,546	\$	86,042	

#### **AGENCY FUNDS**

#### CLERK OF THE CIRCUIT COURT AGENCY FUNDS COMBINING BALANCE SHEET September 30, 2009

400570	C	lerk Trust		ployee nshine		mestic lations		ry and itness		c Defender cupancy Trust		Totals
ASSETS Cash	\$	1,094,953	\$	1,133	\$	2,278	\$	1,446	\$	17,229	\$	1,117,039
Due from other funds	Ψ	785	Ψ	1,100	Ф	2,210	φ	1,440	Ψ	17,223	Φ	785
Dishonored checks receivable		15,417		_		-		_		124		15,417
Total assets	\$	1,111,155	\$	1,133	\$	2,278	\$	1,446	\$	17,229	\$	1,133,241
LIABILITIES												
Due to other funds	\$	39,831	\$	-	\$	785	\$	-	\$	-	\$	40,616
Due to other governmental units		452,929		-		1,493		1,446		17,229		473,097
Interest payable		16,738				-		-		-		16,738
Deposits held in trust		120,380		=		_		-		-		120,380
Registry deposits held in trust		36,560		-		-		<b>204</b>		-		36,560
Court fees payable		223,966		-		-		-		~		223,966
Juvenile installments		1,691		-		-		~		-		1,691
Bond liability		100,342		-		_		-		-		100,342
Tax deeds		116,772						-		-		116,772
Other current liabilities		1,946		1,133	_	_						3,079
Total liabilities	\$	1,111,155	\$	1,133	\$	2,278	\$	1,446	\$	17,229	\$	1,133,241

#### COLUMBIA COUNTY, FLORIDA CLERK OF CIRCUIT COURT

#### **AGENCY FUNDS**

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES For the Fiscal Year Ended September 30, 2009

		alance ctober 1 2008	Ad	dditions	Balance September 30, 2009			
DOMESTIC RELATIONS FUND						ductions		
Assets								
Cash	\$	2,763	\$	26,433	\$	26,918	\$	2,278
Total assets	\$	2,763	\$	26,433	\$	26,918	\$	2,278
Liabilities								
Due to other funds	\$	967	\$	8,904	\$	9,086	\$	785
Due to other governmental units	Ψ	1,796	Ÿ	16,930	Ψ	17,233	Ψ	1,493
Total liabilities	\$	2,763	\$	25,834	\$	26,319	\$	2,278
JURY AND WITNESS FUND Assets		_					_	
Cash	\$	6,106	\$	11,500	\$	16,160	\$	1,446
Liabilities Due to other governmental units	\$	6,106	<u>\$_</u>	11,500	\$	16,160	\$	1,446
PUBLIC DEFENDER OCCUPANCY TRUST FUND Assets								
Cash		25,100		73,985	<u>\$</u>	81,856		17,229
Liabilities								
Due to other funds	\$	248	\$	-	\$	248	\$	•
Due to Public Defender		24,852		73,985		81,608		17,229
Total liabilities	\$	25,100	\$	73,985	\$	81,856	\$	17,229
EMPLOYEE SUNSHINE FUND Assets Cash	\$	982	\$	2,597	\$	2,446	\$	1,133
	<del>-</del>		<del>-</del>	2,001		2,770		
Liabilities								
Other current liabilities		982	\$	2,597	<u>\$</u>	2,446	\$	1,133

(Continued)

#### **COLUMBIA COUNTY, FLORIDA CLERK OF CIRCUIT COURT**

#### **AGENCY FUNDS**

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES For the Fiscal Year Ended September 30, 2009

TRUST FUND	Balance October 1 2008			Additions		Deductions	Balance September 30, 2009		
Assets									
Cash	\$	1,233,111	\$	9,683,364	\$	9,821,522	\$	1,094,953	
Due from other funds	•	.,200,	•	785	•	-,,	•	785	
Dishonored checks receivable		14,464		6,232		5,279		15,417	
Total assets	\$	1,247,575	\$	9,690,381	\$	9,826,801	\$	1,111,155	
Liabilities	ታ	400 445	4	4 747 045	<b>.</b>	1 000 700	٠	20.024	
Due to other funds	\$	189,415	\$	1,717,215	\$	1,866,799	\$	39,831	
Due to other governmental units		310,858		3,383,103		3,241,032	\$	452,929	
Registry deposits held in trust		36,560		40.400		44.470		36,560	
Deposits in suspense		121,426		43,432		44,478		120,380	
Court liability fees payable		353,079		2,073,609		2,202,722		223,966	
Juvenile installments		3,001		41,049		42,359		1,691	
Bond liability		172,504		247,558		319,720		100,342	
Tax deeds sales		40,981		206,425		130,634		116,772	
Other current liabilities		2,803		8,050,310		8,051,167		1,946	
Interest payable	_	16,948	_	16,875		17,085		16,738	
Total liabilities	<u>\$</u>	1,247,575	<u>\$</u>	15,779,576	<u>\$</u>	15,915,996	\$	1,111,155	
TOTALS - ALL FUNDS Assets	•	4 000 000	•	2 707 870	•	0.040.000	•	4.44= 000	
Cash	\$	1,268,062	\$	9,797,879	\$	9,948,902	\$	1,117,039	
Due from other funds		44404		785		-		785	
Dishonored checks receivable Total assets	-\$	<u>14,464</u> 1,282,526	-\$	6,232 9,804,896	\$	5,279 9,954,181	-\$	15,417 1,133,241	
Total assets	<u> </u>	1,202,520	<b>—</b>	3,004,036	<b>—</b>	9,954,161	<u>→</u>	1,133,241	
Liabilities									
Due to other funds	\$	190,630	\$	1,726,119	\$	1,876,133	\$	40,616	
Due to other governmental units		343,612		3,485,518		3,356,033		473,097	
Interest payable		16,948		16,875		17,085		16,738	
Deposits in suspense		121,426		43,432		44,478		120,380	
Registry deposits held in trust		36,560		-		-		36,560	
Court fees payable		353,079		2,073,609		2,202,722		223,966	
Juvenile installments		3,001		41,049		42,359		1,691	
Bond liability		172,504		247,558		319,720		100,342	
Tax deeds sales		40,981		206,425		130,634		116,772	
Other current liabilities		3,785		8,052,907		8,053,613		3,079	
Total liabilities	\$	1,282,526	\$	15,893,492	\$	16,042,777	\$	1,133,241	

#### **COMPLIANCE SECTION**

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Clerk of the Circuit Court Columbia County, Florida

We have audited the special purpose financial statements of the Columbia County Clerk of the Circuit Court, as of and for the year ended September 30, 2009, and have issued our report thereon dated June 14. 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting – In planning and performing our audit, we considered Columbia County Clerk of the Circuit Court's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Clerk of the Circuit Court's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Columbia County Clerk of the Circuit Court's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Columbia County Clerk of the Circuit Court's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Columbia County Clerk of the Circuit Court's financial statements that is more than inconsequential will not be prevented or detected by the Columbia County Clerk of the Circuit Court's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Columbia County Clerk of the Circuit Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters - As part of obtaining reasonable assurance about whether the Columbia County Clerk of the Circuit Court's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the Clerk of the Circuit Court of Columbia County, the Board of County Commissioners, and the Auditor General of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL & JONES** 

**Certified Public Accountants** 

June 14. 2010

#### MANAGEMENT LETTER

Honorable Clerk of the Circuit Court Columbia County, Florida

We have audited the financial statements of the Columbia County Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2009, and have issued our report thereon dated June 14. 2010. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

Annual Local Government Financial Report - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2009. The financial statements of the Clerk of the Circuit Court are combined with other County agencies in that report.

<u>Investment of Public Funds</u> - The Clerk of the Circuit Court complied with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the fiscal year.

<u>Financial Emergency Status</u> - Nothing came to our attention that caused us to believe that the Clerk of the Circuit Court had met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* [Sections 10.544(7)(c) and 10.556(7)], we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

<u>Requirements of Section 28.35, Florida Statutes</u> - For the fiscal year ended September 30, 2009, the Clerk complied with the following:

- a. The budget certified by the Florida Clerk of Courts Operations Corporation
- b. The performance standards developed and certified to Section 28.35, Florida Statutes

Our audit did not disclose any further items that would be required to be reported under the Rules of the Auditor General, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with the Clerk of the Circuit Court and have provided appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this year's audit of the Clerk of the Circuit Court. We appreciate the overall high quality of the financial records and personnel in the Clerk of the Circuit Court's Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

**POWELL & JONES** 

Certified Public Accountants

Howell Figures

June 14. 2010

#### PROPERTY APPRAISER

#### ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2009

#### PROPERTY APPRAISER

#### ANNUAL FINANCIAL REPORT

#### For the Fiscal Year Ended September 30, 2009

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Property Appraiser Columbia County, Florida

We have audited the accompanying special purpose fund financial statements of the Columbia County Property Appraiser (Property Appraiser), as of and for the year ended September 30, 2009, as listed in the table of contents. These special purpose fund financial statements are the responsibility of the Property Appraiser. Our responsibility is to express an opinion on these special purpose fund financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special purpose fund financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special purpose fund financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Rule 10.557(4) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Property Appraiser is part of the reporting entity, Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the reporting entity's basic financial statements.

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Property Appraiser, as of September 30, 2009, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Governmental Auditing Standards, we have also issued a report dated June 10, 2010, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

**POWELL & JONES** 

June 10, 2010

#### FINANCIAL STATEMENTS

## PROPERTY APPRAISER GENERAL FUND BALANCE SHEET September 30, 2009

ASSETS	
Cash	\$ 50,129
Total assets	\$ 50,129
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Current liabilities	
Due to Board of County Commissioners	\$ 43,232
Due to other governmental units	6,897
Total liabilities and fund balance	\$ 50,129

### COLUMBIA COUNTY, FLORIDA PROPERTY APPRAISER

#### **GENERAL FUND**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### **BUDGET AND ACTUAL**

#### For the Fiscal Year Ended September 30, 2009

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES				
Charges for services				
General government County officer fees				
Columbia County Industrial				
Development Authority	\$ 8,579	\$ 8,579	\$ 8,250	\$ (329)
Lake Shore Hospital Authority	141,277	141,277	135,856	\$ (5,421)
Suwannee River Water	,	,	•	,
Management District	30,736	30,736	29,557	\$ (1,179)
Total charges for services	180,592	180,592	173,663	(6,929)
Miscellaneous				
Interest earnings	-	-	4,232	4,232
Other miscellaneous			5,922	5,922
Total miscellaneous	100 700		10,154	10,154
Total revenues	180,592	180,592	183,817	3,225
EXPENDITURES				
General government				
Financial and administrative				
Personal services	1,074,802	1,118,950	1,097,907	21,043
Operating expenses	178,713	150,061	142,308	7,753
Capital outlay	9,372	38,024	32,343	5,681
Total expenditures	1,262,887	1,307,035	1,272,558	34,477
Former of many and a second constant				
Excess of revenues over (under) expenditures	(1,082,295)	(1,126,443)	(1,088,741)	37,702
expenditures	(1,062,250)	(1,120,443)	(1,000,741)	31,102
OTHER FINANCING SOURCES				
Transfers from Board of County				•
Commissioners	1,082,295	1,126,443	1,088,741	(37,702)
Net change in fund balance	•	-	-	-
Fund balance at beginning of year	M		-	
Fund balance at end of year	\$ -	\$ -	\$ -	\$ -

#### COLUMBIA COUNTY, FLORIDA PROPERTY APPRAISER

#### NOTES TO FINANCIAL STATEMENTS

September 30, 2009

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Property Appraiser (Property Appraiser).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39, "Determining Whether Certain Organizations are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Property Appraiser, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Property Appraiser's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Property Appraiser is reported as a part of the primary government of Columbia County, Florida. The Property Appraiser's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Property Appraiser are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

B. Fund Accounting - Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Property Appraiser are as follows:

#### (i) Governmental Fund

**General Fund** - The General Fund of the Property Appraiser is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

C. Basis of Accounting - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Property Appraiser currently maintains his accounting records on the cash basis. However, for financial statement purposes appropriate adjustments are made to report the governmental fund type using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Property Appraiser.

D. Budget - Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the operating budget of the Property Appraiser. The Property Appraiser's budget is also subject to approval by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Property Appraiser, which was amended during the year.

- E. Cash and Investments Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2009, the book balance of the Property Appraiser's deposits was \$50,129. The total bank balance was covered by federal depository insurance.
- F. Inventories It is the policy of the Property Appraiser to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G. Fixed Assets -** Fixed assets used in the Supervisor of Elections' operations are accounted for in the Board of County Commissioner's general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation on equipment is provided on the straight-line basis over useful lives of three to twelve years.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the Board of County Commissioners fund that will pay for them. The remainder of the compensated absences liability, totaling \$110,121, is reported in the General Long-Term Debt Accounts Group of Columbia County.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Property Appraiser is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others.

The Property Appraiser directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 3. PENSION PLAN

Plan Description - The Property Appraiser contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

Funding Policy - The System is employee noncontributory. The Property Appraiser is required to contribute at an actuarially determined rate. The rates at September 30, 2009 were as follows: Regular Employees 9.85%; Senior Management 13.12%; Elected Officials 16.53%. The contribution requirements of plan members and the Property Appraiser are established and may be amended by the Florida Legislature. The Property Appraiser's contributions to the System for the years ending September 30, 2009, 2008 and 2007 were \$95,746, \$86,913, and \$87,744, respectively equal to the required contributions for each year.

#### NOTE 4. OPERATING LEASE

The Property Appraiser has an operating lease with Pitney Bowes for a postage meter. The agreement is being paid in sixteen quarterly installments of \$378. Future minimum lease payments are as follows:

	\$ 1,512
2010	\$ 1,512
September 30	
Year Ending	

The Property Appraiser has an operating lease with GE Capital dated August 5, 2009, for a copier. The agreement is being made in 63 monthly installments of \$187. Future minimum lease payments are as follows:

Year Ending	
September 30	
2010	\$ 2,241
2011	2,241
2012	2,241
2013	2,241
2014	2,241
2015	 187_
	\$ 11,392

#### NOTE 5. MAINTENANCE CONTRACT

The Property appraiser has an equipment maintenance agreement with United Image Technologies. Future minimum payments are as follows:

Year Ending	
September 30	
2010	\$ 6,414
2011	6,927
2012	 7,479
	\$ 20,820

#### **COMPLIANCE SECTION**

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Property Appraiser Columbia County, Florida

We have audited the special purpose fund financial statements of the Columbia County Property Appraiser, as of and for the year ended September 30, 2009, and have issued our report thereon dated June 10, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County Property Appraiser's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Property Appraiser's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Columbia County Property Appraiser's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Columbia County Property Appraiser's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the Columbia County Property Appraiser's financial statements that is more than inconsequential will not be prevented or detected by the Columbia County Property Appraiser's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Columbia County Property Appraiser's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

<u>Compliance and Other Matters</u> - As part of obtaining reasonable assurance about whether the Columbia County Property Appraiser's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance and other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Property Appraiser of Columbia County, and the Board of County Commissioners, and the Auditor General of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

POWELL & JONES
June 10, 2010

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#### **MANAGEMENT LETTER**

Honorable Property Appraiser Columbia County, Florida

We have audited the financial statements of the Columbia County Property Appraiser, as of and for the year ended September 30, 2009, and have issued our report thereon dated June 10, 2010. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the certain items be addressed in this letter.

#### PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

Annual Local Government Financial Report - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2009. The financial statements of the Property Appraiser are combined with other County agencies in that report.

<u>Investment of Public Funds</u> - The Property Appraiser complied with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the fiscal year.

<u>Financial Emergency Status</u> - Nothing came to our attention that caused us to believe that the Property Appraiser had met any of the conditions in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* (Sections 10.544(7)(c) and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition

assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with the Property Appraiser and have provided appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this year's examination of the County. We appreciate the helpful assistance of all County employees in completing this year's audit.

**POWELL & JONES** 

**Certified Public Accountants** 

Power & Jones

June 10, 2010

#### SHERIFF

#### ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2009

#### SHERIFF

#### ANNUAL FINANCIAL REPORT

#### For the Fiscal Year Ended September 30, 2009

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#### SHERIFF

#### ANNUAL FINANCIAL REPORT

#### For the Fiscal Year Ended September 30, 2009

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Sheriff Columbia County, Florida

We have audited the accompanying special purpose financial statements of the Columbia County Sheriff (Sheriff), as of and for the year ended September 30, 2009, as listed in the table of contents. These special purpose financial statements are the responsibility of the Sheriff. Our responsibility is to express an opinion on these special purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying financial statements were prepared for the purpose of complying with state reporting requirements, as described in Note 1, and are intended to present the financial position and results of operations of only that portion of the financial reporting entity of Columbia County, Florida that is attributable to the transactions of the Sheriff.

In our opinion, the special purpose financial statements referred to above present fairly, in all material respects, the financial position of the Sheriff, as of September 30, 2009, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated May 7, 2010, on our consideration of the Sheriff's internal control over financial reporting and our tests on its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was made for the purpose of forming an opinion on the special purpose financial statements taken as a whole. The combining and individual fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the special purpose financial statements of the Sheriff. Such information has been subjected to the auditing procedures applied in the audit of the special purpose financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the special purpose financial statements taken as a whole.

POWELL & JONES

May 7, 2010

#### **COMBINED FINANCIAL STATEMENTS**

#### SHERIFF COMBINED BALANCE SHEET ALL FUND TYPES September 30, 2009

	 Governme General Fund			Fiduciary Fund Types Agency Funds		Totals (Memorandum Only)	
ASSETS							
Current assets							
Cash	\$ 758,373	\$	615,277	\$	411,377	\$	1,785,027
Accounts receivable	10,305		-		11,235		21,540
Due from other governmental units	11,338		1,724				13,062
Total assets	\$ 780,016	\$	617,001	\$	422,612		1,819,629
LIABILITIES AND FUND BALANCES							
Current liabilities							
Accounts payable	\$ 549,415	\$	2,844	\$	_	\$	552,259
Due to individuals	_		-		5,854		5,854
Due to Board of County Commissioners	230,601				9,815		240,416
Deferred revenue	-		-		-		-
Other current liabilities	-		-		406,943		406,943
Total current liabilities	780,016		2,844		422,612		1,205,472
FUND BALANCES							
Fund balance undesignated	_		614,157		_		614,157
Total liabilities and fund balances	\$ 780,016	\$	617,001	\$	422,612	\$	1,819,629
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#### SHERIFF

## COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES

#### For the Fiscal Year Ended September 30, 2009

	General Fund	Special Revenue Funds	Totals (Memorandum Only)		
REVENUES					
Intergovernmental	\$ 117,433	\$ -	\$ 117,433		
Charges for services	89,767	110,128	199,895		
Fines and forfeitures	-	213,722	213,722		
Miscellaneous		100,345	100,345		
Total revenue	207,200	424,195	631,395		
EXPENDITURES					
Current expenditures					
Public safety	11,599,068	370,945	11,970,013		
Capital outlay					
Public safety	713,626	230,632	944,258		
Total expenditures	12,312,694	601,577	12,914,271		
Excess of revenues over (under)					
expenditures	(12,105,494)	(177,382)	(12,282,876)		
Other Financing Sources Transfers from Board of County					
Commissioners	12,105,494	28,920	12,134,414		
Total other financing sources	12,105,494	28,920	12,134,414		
Net change in fund balances	-	(148,462)	(148,462)		
Fund balances at beginning of year		762,619	762,619		
Fund balances at end of year	\$ -	\$ 614,157	\$ 614,157		

# SHERIFF COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

### GENERAL AND SPECIAL REVENUE FUNDS For the Fiscal Year Ended September 30, 2009

		General Fund		Special Revenue Funds						
			Variance			Variance				
			Positive			Positive				
	Budget	Actual	(Negative)	Budget	Actual	(Negative)				
REVENUES				_						
Intergovernmental	\$ -	\$ 117,433	\$ 117,433	\$ -	\$ -	\$ -				
Charges for services	-	89,767	89,767	110,128	110,128	-				
Fines and forfeitures	-	-	-	213,722	213,722	-				
Miscellaneous				100,345	100,345	<u> </u>				
Total revenue		207,200	207,200	424,195	424,195					
EXPENDITURES										
Current expenditures										
Public safety	11,721,013	11,599,068	121,945	370,945	370,945	-				
Capital outlay										
Public safety	676,511	713,626	(37,115)	230,632	230,632					
Total expenditures	12,397,524	12,312,694	84,830	601,577	601,577					
Excess of revenues over (under)										
expenditures	(12,397,524)	(12,105,494)	292,030	(177,382)	(177,382)					
Other Financing Sources										
Transfers from Board of County										
Commissioners	12,397,524	12,105,494	(292,030)	28,920	28,920	-				
Total other financing sources	12,397,524	12,105,494	(292,030)	28,920	28,920					
Net change in fund balances	=			(148,462)	(148,462)					
Fund balances at beginning of year				762,619	762,619					
Fund balances at end of year	\$ -	\$ -	\$	\$ 614,157	\$ 61 <u>4,157</u>	\$ <u>-</u>				

#### SHERIFF

#### **NOTES TO FINANCIAL STATEMENTS**

September 30, 2009

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Sheriff's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as a part of the primary government of Columbia County, Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Sheriff are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

B. Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Sheriff are as follows:

#### (i) Governmental Funds

**General Fund -** The General Fund of the Sheriff is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Special Revenue Funds -** Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2009, the Sheriff maintained the following Special Revenue Funds:

Minimum Standards School Forfeiture Inmate Welfare Forfeiture - Non Grant Work Program

#### (ii) Fiduciary Funds

Agency Funds - Agency Funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following Agency Funds are maintained by the Sheriff:

Bond and Fine Inmate Trust

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures, and the related assets and liabilities, are recognized in the accounting records and reported in the financial statements. The Sheriff currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.
- **D.** Budget Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Sheriff.

E. Cash and Investments - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash."

At September 30, 2009, the book balance of the Sheriff's deposits was \$1,785,028. These balances were covered by federal depository insurance and collateral held at various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Sheriff's deposits is categorized to give an indication of the level of risk assumed by the Sheriff at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Sheriff or his agent in the Sheriff's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Sheriff's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Sheriff's name.

Bank Deposit		Category							
Covered by		1	2		3	<u>Balance</u>			
Eligible collateral	\$	_	\$ 1,273,352	\$	-	\$ 1,273,352			
FDIC Insurance	53	11,676				<b>511</b> ,676			
Total deposits	\$ 52	11,676	\$ 1,273,352	\$	-	\$ 1,785,028			

- F. Inventories It is the policy of the Sheriff to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- G. Fixed Assets Fixed assets used in governmental fund type operations are accounted for in the general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability is reported in the general long-term debt accounts of the Board of County Commissioners.

- I. Total Column on the Combined Statements The total column on the combined statements is captioned "Memorandum Only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or changes in cash flows in conformity with generally accepted accounting principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.
- J. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- K. Risk Management The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Sheriff directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. CHANGES IN GENERAL FIXED ASSETS

A summary of changes in general fixed assets follows:

	Balance				Balance
	10/01/08	Donations	Additions	Deletions	09/30/09
Equipment	\$ 5,278,493	\$ 22,928	\$ 944,258	\$ 1,107,577	\$ 5,138,102

#### NOTE 3. PENSION PLAN

Plan Description - The Sheriff contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

Funding Policy - The System is employee noncontributory. The Sheriff is required to contribute at an actuarially determined rate. The rates at September 30, 2009 were as follows: Regular Employees 9.85%; Special Risk Employees 20.92%; Senior Management 13.12%; Elected Officials 16.53%, employees electing the DROP program 10.91%. The contribution requirements of plan members and the Sheriff are established and may be amended by the Florida Legislature. The Sheriff's contributions to the System for the years ending September 30, 2009, 2008 and 2007 were \$1,188,580, \$1,255,705, and \$1,173,160, respectively, equal to the required contributions for each year.

#### NOTE 4. CONTINGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Sheriff and Board of County Commissioners expect such amounts, if any, to be immaterial.

The Sheriff is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Sheriff's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Sheriff.

#### NOTE 5. RISK MANAGEMENT

The Sheriff participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Sheriff entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The Sheriff continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the Sheriff.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the Sheriff.

#### NOTE 6. DEFERRED REVENUE

The Sheriff reports deferred revenue, if applicable, on the combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

#### NOTE 7. PRIOR PERIOD ADJUSTMENT

There is a \$272,661 prior period adjustment to the general fixed assets in the current year. This adjustment was required because the prior year asset records provided during our audit had prematurely deleted asset items that were actually deleted in the current year and because there was a revaluation of two assets that were added in the prior year.

#### NOTE 8. OPERATING LEASES

The Sheriff has several operating lease agreements for property and equipment with noncancellable terms. These leases are considered for accounting purposes, to be operating leases. Lease expenditures for the fiscal year totaled \$ 34,406. The future minimum payments under these leases at September 30, 2009, are as follows:

Year Ending	
September 30	Minimum Lease Payment
2010	\$ 29,638
2011	25,082
2012	12,573
2013	8,169
2014	4,734
	\$ 80,196
	<del></del>

# **GENERAL FUND**

### **SHERIFF**

### **GENERAL FUND**

## **BALANCE SHEET**

# September 30, 2009

ASSETS		
Current assets		
Cash	\$	758,373
Accounts receivable		10,305
Due from other governmental units		11,338
Total assets	\$	780,016
LIABILITIES		
Liabilities		
Accounts payable	\$	549,415
Due to Board of County Commissioners	_	230,601
Total liabilities	\$	780,016

### SHERIFF

### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

	Budgete	d Amounts	Actual	Variance With Final Budget Positive		
	Original	Final	Amounts	(Negative)		
REVENUES						
Intergovernmental revenue						
Federal grants						
E. Byrne Memorial	\$ -	\$ -	\$ 117,433	\$ 117,433		
Charges for Services						
Public safety						
Police services			89,767	89,767_		
Total revenue	<u> </u>	<del></del>	207,200	207,200		
EXPENDITURES						
Administration						
Personal services	896,692	920,566	884,439	36,127		
Operating expenses	206,997	189,503	185,814	3,689		
Capital outlay	12,866	30,111	30,111			
Total administration	1,116,555	1,140,180	1,100,364	39,816		
Road Patrol						
Personal services	2,100,735	2,100,735	2,121,358	(20,623)		
Operating expenses	570,673	570,673	650,075	(79,402)		
Capital outlay	-	420,616	420,279	337		
Total road patrol	2,671,408	3,092,024	3,191,712	(99,688)		
Detective						
Personal services	796,927	796,927	787,864	9,063		
Operating expenses	179,918	179,918	183,414	(3,496)		
Capital outlay	109,511	109,511	117,606	(8,095)		
Total Detective	1,086,356	1,086,356	1,088,884	(2,528)		
Courts Judicial						
Personal services	1,150,941	1,150,941	1,142,895	8,046		
Operating expenses	194,746	193,931	170,335	23,596		
Capital outlay		815	815	-		
Total court judicial	1,345,687	1,345,687	1,314,045	31,642		
Records Evidence						
Personal services	164,445	164,445	164,068	377		
Operating expenses	23,329	23,329	21,858	1,471		
Total records evidence	187,774	187,774	185,926	1,848		
(Continued)				<del></del>		

#### SHERIFF

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

**Budgeted Amounts** 

Final

146,465

31,180

177,645

2.851.611

1,062,169

3,981,132

409,178

103,377

515,000

601,017

91,972

695,612

2,623

3,791

60,135

60,365

22,690

230

69,686

2,280

71,966

22,690

2,445

67,352

Original

966,035

187,780

1,153,815

2.976.611

1,184,179

4,190,790

384,596

103,377

487,973

601.017

91,971

695,611

2,623

30,000

\$

Variance With Final Budget Actual **Positive Amounts** (Negative) 207.139 \$ (60,674)9,652 21,528 216,791 (39,146) 2.826.765 24.846 123,389 938,780 66,969 383 3,832,514 148,618 440,135 (30,957)98,827 4,550 7,276 (4,831)546,238 (31,238)490,725 110.292 112,040 (20,068)16,863 (14,240)619,628 75,984 3,791 18,128 (18, 128)

(9,551)

(2,050)

(11,601)

(Continued)

**Total Stop** 

Communications
Personal services

Capital outlay
Total communications

Corrections

Operating expenses

Personal services

Capital outlay

Total corrections

Sheriff Task Force Personal services

Capital outlay

Community Affairs
Personal services

Capital outlay

Bullet Proof Vest
Operating expenses

Personal services

Operating expenses

E. Byrne Memorial Grant Personal services

JAG Grant
Capital outlay

STOP

Operating expenses

**Total Sheriff Task Force** 

Operating expenses

Total community affairs

Operating expenses

### SHERIFF

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2009

Variance With Final Budget

	Budgeted Amounts					A =41	Positive		
			u Amo			Actual			
Networking		Driginal		Final	A	mounts	{Ne	egative)	
Operating expenses	\$	42,000	\$	42,000	\$	60,207		(18,207)	
Capital outlay	,	, -	,	41,693	•	34,235		7,458	
Total DOT		42,000		83,693		94,442		(10,749)	
JAG Direct									
Operating expenses		~		4,231		4,231		-	
Capital outlay		-		1,344		1,344		-	
Total Sheriff Grant		-		5,575		5,575			
Total expenditures		12,977,969		12,397,524	1	2,312,694		84,830	
Excess of revenues over (under)									
expenditures	(′	12,977,969)	(	12,397,524)	(1	2,105,494)		(292,030)	
Other financing sources									
Transfers from the Board of									
County Commissioners		12,977,969		12,397,524	1	2,105,494		292,030	
Total other financing sources		12,977,969		12,397,524		2,105,494		292,030	
Net change in fund balance	<del></del>	-		-					
Fund balance beginning of year		_		-		-		_	
Fund balance end of year	\$		\$		\$		\$		

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

# **SPECIAL REVENUE FUNDS**

# **SHERIFF**

## SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET September 30, 2009

	St	inimum andards School	Fo	rfeiture	inma	ate Welfare	-	orfeiture Iongrant	Work ogram	Totals
ASSETS									 	
Current Assets										
Cash	\$	40,895	\$	6,607	\$	15,842	\$	546,030	\$ 5,903	\$ 615,277
Due from other governmental units		1,724		-		-			_	1,724
Total current assets	\$	42,619	\$	6,607	\$	15,842	\$	546,030	\$ 5,903	\$ 617,001
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Accounts payable	\$	-	\$	_	\$	2,844	\$	_	\$ 	\$ 2,844
Total liabilities		_		-		2,844				2,844
FUND BALANCES		42,619		6,607		12,998		546,030	5,903	614,157
Total liabilities and fund balances	\$	42,619	\$	6,607	\$	15,842	\$	546,030	\$ 5,903	\$ 617,001

## **SHERIFF**

# SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended September 30, 2009

	Minimum Standards School	Forfeiture	Inmate Welfare	Forfeiture Nongrant	Work Program	Totals	
REVENUES							
Charges for services							
Public Safety							
Other public safety charges			\$ 100,000		\$ 10,128	\$ 110,128	
Fines and forfeitures							
Court cases							
Confiscated property and restitution	-	2,210	-	190,622	-	192,832	
Law enforcement education	20,890					20,890	
Total fines and forfeitures	20,890_	2,210		190,622	<u>-</u>	213,722	
Miscellaneous							
Interest	207	32	543	4,021	116	4,919	
Other miscellaneous							
Commissions		-	89,064	-	-	89,064	
Other	816		7	5,5 <u>33</u> _	6_	6,362	
Total miscellaneous	1,023	32	89,614	9,554	122	100,345	
Total revenues	21,913	2,242	189,614	200,176	10,250	424,195	
EXPENDITURES			•				
Public Safety							
Law enforcement							
Operating expenses	10,116	-	-	115,138	-	125,254	
Capital outlay	•	-	-	228,657	-	228,657	
Total law enforcement	10,116			343,795		353,911	
Detention and correction							
Personal services	-	-	16,704	-	_	16,704	
Operating expenses	-		211,726	-	17,261	228,987	
Capital outlay	_	-	, -	_	1,975	1,975	
Total detention and correction		-	228,430		19,236	247,666	
Total expenditures	10,116		228,430	343,795	19,236	601,577	
(Continued)				.\$			

## **SHERIFF**

# SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the Fiscal Year Ended September 30, 2009

	Sta	inimum andards School	_ Fo	•		Forfeiture Nongrant		Work Program		Totals		
Excess of revenues over (under ) expenditures OTHER FINANCING SOURCES Transfers from Board of County	\$	11,797	\$	2,242	\$	(38,816)	\$	(143,614)	\$	(8,986)	\$	(177,382)
Commissioners		3,920		-		-		25,000		-		28,920
Net change in fund balances		15,717		2,242		(38,816)		(118,620)		(8,986)		(148,462)
Fund balances beginning of year		26,901		4,365		51,814		664,650		14,889		762,619
Fund balances end of year	\$	42,618	\$	6,607	\$	12,998	\$	546,031	\$	5,903	\$	614,157

# **AGENCY FUNDS**

# SHERIFF

# AGENCY FUNDS COMBINING BALANCE SHEET September 30, 2009

	vidual ositors_	lnm	ate Trust	Totals		
ASSETS						
Current assets						
Cash	\$ 11,305	\$	400,072	\$	411,377	
Accounts receivable			11,235		11,235	
Total current assets	\$ 11,305	\$	411,307	\$	422,612	
LIABILITIES AND NET ASSETS						
LIABILITIES						
Current liabilities						
Due to individuals	\$ 1,490	\$	4,364	\$	5,854	
Due to Board of County Commissioners	9,815		-		9,815	
Other current liabilities			406,943		406,943	
Total current liabilities	11,305		411,307		422,612	
NET ASSETS	-		-		~	
Total liabilities and net assets	\$ 11,305	\$	411,307	\$	422,612	

## SHERIFF AGENCY FUNDS

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES For the Fiscal Year Ended September 30, 2009

INMATE TRUST		Balance						Balance		
ASSETS         Cash         \$ 299,308         \$ 326,167         \$ 225,403         \$ 400,072           Due from individuals         13,667         - 2,432         11,235           Total assets         \$ 312,975         \$ 326,167         \$ 227,835         \$ 411,307           LIABILITIES           Due to individuals         \$ 1,126         \$ 3,238         \$ - \$ 4,364           Other current liabilities         311,849         100,764         5,670         406,943           Total liabilities         \$ 312,975         \$ 104,002         \$ 5,670         \$ 411,307           INDIVIDUAL DEPOSITORS           ASSETS           Cash         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           Total assets         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to other governmental units         7,585         85,073         82,843         9,815           TOTALS-ALL AGENCY FUNDS           ASSETS           Cash         \$ 308,107         \$ 431,243         \$ 327,973		Octo	ber 1, 2008	A	dditions		eletions	September 30, 200		
Cash										
Due from individuals	ASSETS									
Total assets   \$ 312,975   \$ 326,167   \$ 227,835   \$ 411,307	Cash	\$	299,308	\$	326,167	\$	225,403	\$	400,072	
Due to individuals	Due from individuals		13,667		<u>-</u> _		2,432		11,235	
Due to individuals	Total assets	<u></u> \$	312,975	\$	326,167	\$	227,835	\$	411,307	
Due to individuals	LIABILITIES									
Other current liabilities         311,849         100,764         5,670         406,943           Total liabilities         \$ 312,975         \$ 104,002         \$ 5,670         \$ 411,307           INDIVIDUAL DEPOSITORS           ASSETS         Cash         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           Total assets         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           LIABILITIES         Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to other governmental units         7,585         85,073         82,843         9,815           Total liabilities         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           ** Total liabilities           ** Total liabilities           ** Total liabilities         \$ 308,107         \$ 431,243         \$ 327,973         \$ 411,377           ** Total liabilities         \$ 308,107         \$ 431,243         \$ 327,973         \$ 411,377           ** Total liabilities         \$ 321,774         \$ 431,243         \$ 327,973         \$ 411,377           ** Total liabilities         \$ 321,774         \$ 431,243         \$ 330,405	Due to individuals	\$	1.126	\$	3,238	\$	_	\$	4.364	
Total liabilities		•	•	,		*	5,670	•		
Cash	Total liabilities	\$		\$		\$		\$		
Cash Total assets         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to other governmental units         7,585         85,073         82,843         9,815           Total liabilities         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           TOTALS-ALL AGENCY FUNDS           ASSETS         S         8,799         \$ 105,076         \$ 102,570         \$ 11,305           Cash         \$ 308,107         \$ 431,243         \$ 327,973         \$ 411,377           Due from individuals         13,667         -         2,432         11,235           Total assets         \$ 321,774         \$ 431,243         \$ 330,405         \$ 422,612           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to individuals         1,126         3,238         -         4,364           Due to other governmental units         7,585         85,073         82,843         9,815           Other current liabilities         311,849         100,764				_						
Total assets   \$ 8,799   \$ 105,076   \$ 102,570   \$ 11,305		¢	0.700	ė	105.076	¢	100 E70	¢.	44 205	
LIABILITIES										
Individual depositors liability	i Otal assets	<b>₽</b>	0,739	<b>=</b>	103,076	<b></b>	102,570	<u> </u>	11,303	
Due to other governmental units         7,585         85,073         82,843         9,815           Total liabilities         \$ 8,799         \$ 105,076         \$ 102,570         \$ 11,305           TOTALS-ALL AGENCY FUNDS           ASSETS         Cash         \$ 308,107         \$ 431,243         \$ 327,973         \$ 411,377           Due from individuals         13,667         -         2,432         11,235           Total assets         \$ 321,774         \$ 431,243         \$ 330,405         \$ 422,612           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to individuals         1,126         3,238         -         4,364           Due to other governmental units         7,585         85,073         82,843         9,815           Other current liabilities         311,849         100,764         5,670         406,943	LIABILITIES									
TOTALS-ALL AGENCY FUNDS  ASSETS  Cash \$ 308,107 \$ 431,243 \$ 327,973 \$ 411,377  Due from individuals 13,667 - 2,432 11,235  Total assets \$ 321,774 \$ 431,243 \$ 330,405 \$ 422,612  LIABILITIES  Individual depositors liability \$ 1,214 \$ 20,003 \$ 19,727 \$ 1,490  Due to individuals 1,126 3,238 - 4,364  Due to other governmental units 7,585 85,073 82,843 9,815  Other current liabilities 311,849 100,764 5,670 406,943	Individual depositors liability	\$	1,214	\$	20,003	\$	19,727	\$	1,490	
Total liabilities \$ 8,799 \$ 105,076 \$ 102,570 \$ 11,305  TOTALS-ALL AGENCY FUNDS  ASSETS  Cash \$ 308,107 \$ 431,243 \$ 327,973 \$ 411,377  Due from individuals 13,667 - 2,432 11,235  Total assets \$ 321,774 \$ 431,243 \$ 330,405 \$ 422,612  LIABILITIES  Individual depositors liability \$ 1,214 \$ 20,003 \$ 19,727 \$ 1,490  Due to individuals 1,126 3,238 - 4,364  Due to other governmental units 7,585 85,073 82,843 9,815  Other current liabilities 311,849 100,764 5,670 406,943	Due to other governmental units		7,585		85,073		82,843		9,815	
ASSETS  Cash \$ 308,107 \$ 431,243 \$ 327,973 \$ 411,377  Due from individuals 13,667 - 2,432 11,235  Total assets \$ 321,774 \$ 431,243 \$ 330,405 \$ 422,612  LIABILITIES  Individual depositors liability \$ 1,214 \$ 20,003 \$ 19,727 \$ 1,490  Due to individuals 1,126 3,238 - 4,364  Due to other governmental units 7,585 85,073 82,843 9,815  Other current liabilities 311,849 100,764 5,670 406,943	Total liabilities	\$	8,799	\$	105,076	\$	102,570	\$	11,305	
Cash         \$ 308,107         \$ 431,243         \$ 327,973         \$ 411,377           Due from individuals         13,667         -         2,432         11,235           Total assets         \$ 321,774         \$ 431,243         \$ 330,405         \$ 422,612           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to individuals         1,126         3,238         -         4,364           Due to other governmental units         7,585         85,073         82,843         9,815           Other current liabilities         311,849         100,764         5,670         406,943	TOTALS-ALL AGENCY FUNDS									
Due from individuals         13,667         -         2,432         11,235           Total assets         \$ 321,774         \$ 431,243         \$ 330,405         \$ 422,612           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to individuals         1,126         3,238         -         4,364           Due to other governmental units         7,585         85,073         82,843         9,815           Other current liabilities         311,849         100,764         5,670         406,943	ASSETS									
Total assets         \$ 321,774         \$ 431,243         \$ 330,405         \$ 422,612           LIABILITIES           Individual depositors liability         \$ 1,214         \$ 20,003         \$ 19,727         \$ 1,490           Due to individuals         1,126         3,238         -         4,364           Due to other governmental units         7,585         85,073         82,843         9,815           Other current liabilities         311,849         100,764         5,670         406,943	Cash	\$	308,107	\$	431,243	\$	327,973	\$	411,377	
LIABILITIES         Individual depositors liability       \$ 1,214       \$ 20,003       \$ 19,727       \$ 1,490         Due to individuals       1,126       3,238       -       4,364         Due to other governmental units       7,585       85,073       82,843       9,815         Other current liabilities       311,849       100,764       5,670       406,943	Due from individuals		13,667		-		2,432		11,235	
Individual depositors liability       \$ 1,214       \$ 20,003       \$ 19,727       \$ 1,490         Due to individuals       1,126       3,238       -       4,364         Due to other governmental units       7,585       85,073       82,843       9,815         Other current liabilities       311,849       100,764       5,670       406,943	Total assets	\$	321,774	\$	431,243	\$	330,405	\$	422,612	
Due to individuals       1,126       3,238       -       4,364         Due to other governmental units       7,585       85,073       82,843       9,815         Other current liabilities       311,849       100,764       5,670       406,943	LIABILITIES									
Due to individuals       1,126       3,238       -       4,364         Due to other governmental units       7,585       85,073       82,843       9,815         Other current liabilities       311,849       100,764       5,670       406,943	Individual depositors liability	\$	1,214	\$	20,003	\$	19,727	\$	1,490	
Due to other governmental units         7,585         85,073         82,843         9,815           Other current liabilities         311,849         100,764         5,670         406,943		•	*	-		•		-		
Other current liabilities         311,849         100,764         5,670         406,943	Due to other governmental units				•		82,843		•	
	_						*			
	Total liabilities	\$		\$		\$		\$		

# **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Sheriff Columbia County, Florida

We have audited the special purpose financial statements of the Columbia County Sheriff, as of and for the year ended September 30, 2009, and have issued our report thereon dated May 7, 2010. Our report included a paragraph stating that the Sheriff is an integral part of Columbia County, the primary government for financial reporting purposes. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Office's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the Office's financial statements that is more than inconsequential will not be prevented or detected by the Office's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Sheriff's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

However, we noted other matters involving the internal control over financial reporting that we have reported to the management of the Columbia County Sheriff in a separate letter dated May 7, 2010 on pages 166 through 167.

Compliance and Other Matters - As part of obtaining reasonable assurance about whether the Columbia County Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance and other matters with these provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Sheriff, the Board of County Commissioners, and the Auditor General of Florida. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

**POWELL & JONES** 

**Certified Public Accountants** 

May 7, 2010

#### MANAGEMENT LETTER

Honorable Sheriff Columbia County, Florida

We have audited the financial statements of the Columbia County Sheriff, as of and for the year ended September 30, 2009, and have issued our report thereon dated May 7, 2010. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

<u>Prepaid Phone Cards</u> – From our review of the inmate prepaid phone card inventory system in the prior years, we found that there was either no documentation of the activity of the inventory and distribution of these cards or incomplete documentation being retained for audit review. For proper accountability, we recommended that a process of internal controls be implemented over the inventory and distribution of the inmate phone cards that would provide for monitoring of the current stock of cards as well as fully documenting the distribution of the cards to individual inmates.

In the current year we found that our implemented recommendations significantly improved the weaknesses in the internal controls over the phone cards, although some issued cards were unaccounted for due to the recommended controls being implemented after the fiscal year started.

All other prior year findings were substantially corrected during the current year.

#### **CURRENT YEAR FINDINGS**

Officer Salary Reconciliation – From our reconciliation of the approved salary for the Sheriff of Columbia County with the allowable certification adjustments and the amounts recorded in the related salary expenditure account in the general ledger, we determined that the current Sheriff was underpaid by approximately \$3,911 during the year. We found that this error in compensation was due to the calculation of the Sheriff's earnings based upon the established bi-weekly pay periods instead of, more accurately, on a daily basis due to the transition of individuals serving as Sheriff during the year.

We recommend that if such changes occur in the future, that the salary of each Sheriff be calculated utilizing the actual days in office for each officer.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

Annual Local Government Financial Report - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2009. The financial statements of the Sheriff are combined with other County agencies in that report.

<u>Investment of Public Funds</u> - The Sheriff complied with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the fiscal year.

<u>Financial Emergency Status</u> - Nothing came to our attention that caused us to believe that the Sheriff had met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* [Sections 10.544(7)(c) and 10.556(7)], we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the Rules of the Auditor General, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with the Sheriff and have provided appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this year's examination of the Sheriff's office. We appreciate the helpful assistance of all office employees in completing this year's audit.

**POWELL & JONES** 

Lowell &

**Certified Public Accountants** 

May 7, 2010

# SUPERVISOR OF ELECTIONS

# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2009

# COLUMBIA COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

### ANNUAL FINANCIAL REPORT

# For the Fiscal Year Ended September 30, 2009

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Supervisor of Elections Columbia County, Florida

We have audited the accompanying special purpose fund financial statements of the Columbia County Supervisor of Elections (Supervisor of Elections), as of and for the year ended September 30, 2009, as listed in the table of contents. These special purpose fund financial statements are the responsibility of the Supervisor of Elections. Our responsibility is to express an opinion on these special purpose fund financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special purpose fund financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special purpose fund financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall special purpose fund financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Rule 10.557(4) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Supervisor of Elections is part of the reporting entity, Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the reporting entity's basic financial statements.

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Supervisor of Elections, as of September 30, 2009, and the results of its operations and budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated June 9, 2010, on our consideration of the Supervisor of Elections' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

POWELL & JONES June 9, 2010

### FINANCIAL STATEMENTS

# COLUMBIA COUNTY, FLORIDA SUPERVISOR OF ELECTIONS GENERAL FUND BALANCE SHEET September 30, 2009

ASSETS		
Current Assets		
Cash	\$	16,942
Total assets	\$	16,942
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Current Liabilities		
Due to Board of County	\$	4,181
Commissioners		
Deferred revenue		12,761
Total liabilities	<u> </u>	16,942
FUND BALANCE		-
Total liabilities and fund balance	\$	16,942

# **COLUMBIA COUNTY, FLORIDA SUPERVISOR OF ELECTIONS**

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND **CHANGES IN FUND BALANCE BUDGET AND ACTUAL**

For the Fiscal Year Ended September 30, 2009

	<b>m</b> 1		Variance Positive
	Budget	Actual	(Negative)
REVENUES			
Intergovernmental			
Federal grants			
Voter education	\$ -	\$ 3,689	\$ 3,689
Total intergovernmental	*	3,689	3,689
Miscellaneous			
Other		22,901	22,901
Total miscellaneous		22,901	22,901
Total revenues		26,590	26,590
EXPENDITURES			
General government			
Other general government			
Supervisor of Elections			
Personal services	321,383	320,120	1,263
Operating expenses	-	12,295	(12,295)
Debt service	-	8,801	(8,801)
Total Supervisor of Elections	321,383	341,216	(19,833)
Elections			
Personal services	149,777	112,614	37,163
Operating expenses	116,597	161,722	(45,125)
Total elections	266,374	274,336	(7,962)
Total general government	587,757	615,552	(27,795)
Excess of revenues over (under)			
expenditures	(587,757)	(588,962)	(1,205)
OTHER FINANCING SOURCES			
Transfers in from Board of County			
Commissioners	587,757	588,962	1,205
Total other financing sources	587,757	588,962	1,205
Net change in fund balance	-	-	-
Fund balance at beginning of year	<u>-</u>		
Fund balance at end of year	<u> </u>	\$ -	<u> </u>

#### SUPERVISOR OF ELECTIONS

#### NOTES TO FINANCIAL STATEMENTS

September 30, 2009

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Supervisor of Elections (Supervisor of Elections).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Supervisor of Elections, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Supervisor of Elections' Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Supervisor of Elections is reported as a part of the primary government of Columbia County, Florida. The Supervisor of Elections' financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose financial statements of the Supervisor of Elections are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

- B. Fund Accounting Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds utilized by the Supervisor of Elections are as follows:
  - (i) Governmental Fund
    General Fund The General Fund of the Supervisor of Elections is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.
- C. Basis of Accounting "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Supervisor of Elections currently maintains accounting records for all

funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.

The Supervisor of Elections reports deferred revenue, if applicable, on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

D. Budget - Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the operating budget of the Supervisor of Elections.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Supervisor of Elections.

- E. Cash and Investments Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2009, the book balance of the Supervisor of Elections' deposits was \$16,942. The total balance was covered by federal depository insurance.
- F. Inventories It is the policy of the Supervisor of Elections to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- G. Capital Assets Capital assets used in governmental fund type operations are accounted for in the Board of County Commissioners' general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Equipment of the Board is depreciated using the straight-line method over useful lives of three to twelve years.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the

compensated absences liability, totaling \$6,022, is reported in the General Long-Term Debt Account Group of Columbia County, Florida.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Supervisor of Elections is exposed to various risks of loss related to torts; theft of, damage to and destruction to property of others. The Supervisor of Elections directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. PENSION PLAN

Plan Description - The Supervisor of Elections contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

Funding Policy - The System is employee noncontributory. The Supervisor of Elections is required to contribute at an actuarially determined rate. The rates at September 30, 2009, were as follows: Regular Employees 9.85%; Senior Management 13.12%; Elected Officials 16.53%. The contribution requirements of plan members and the Supervisor of Elections are established and may be amended by the Florida Legislature. The Supervisor of Elections' contributions to the System for the years ending September 30, 2009, 2008 and 2007 were \$35,388, \$35,136, and \$35,309, respectively, equal to the required contributions for each year.

#### NOTE 3. LONG-TERM DEBT

In March 2005, the Supervisor of Elections entered into an installment payment agreement with Xerox Corporation for the purchase of a copler/printer costing \$34,050. The agreement is being paid in sixty monthly installments of \$733, including interest at 10.9%.

Annual debt service requirements to maturity for this note, including interest of \$262, is as follows:

Year Ending
September 30
2010

\$ 6,284 \$ 6,284

### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Supervisor of Elections Columbia County, Florida

We have audited the special purpose fund financial statements of the Columbia County Supervisor of Elections, as of and for the year ended September 30, 2009, and have issued our report thereon dated June 9, 2010. Our report included a paragraph stating that the Supervisor of Elections is an integral part of Columbia County, the primary government for financial reporting purposes. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County Supervisor of Elections' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Supervisor of Elections' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Office's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the Office's financial statements that is more than inconsequential will not be prevented or detected by the Office's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Office's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

<u>Compliance and Other Matters</u> - As part of obtaining reasonable assurance about whether the Columbia County Supervisor of Elections' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance and other matters with these provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the Columbia County Supervisor of Elections, the Board of County Commissioners, and the Florida Office of the Auditor General and is not intended to be and should not be used by anyone other than those specified parties.

**POWELL & JONES** 

**Certified Public Accountants** 

June 9, 2010

#### **MANAGEMENT LETTER**

Honorable Supervisor of Elections Columbia County, Florida

We have audited the financial statements of the Columbia County Supervisor of Elections, as of and for the year ended September 30, 2009, and have issued our report thereon dated June 9, 2010. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the certain items be addressed in this letter.

#### PRIOR YEAR FINDINGS

The prior year finding was corrected during the current year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

Annual Local Government Financial Report - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2009. The financial statements of the Supervisor of Elections are combined with other County agencies in that report.

<u>Investment of Public Funds</u> - The Supervisor of Elections complied with Section 218.415, *Florida Statut*es, regarding the investment of public funds during the fiscal year.

<u>Financial Emergency Status</u> - Nothing came to our attention that caused us to believe that the Supervisor of Elections had met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* [Sections 10.544(7)(c) and 10.556(7)], we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition

assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with the Supervisor of Elections and have provided appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this year's examination of the County. We appreciate the helpful assistance of all County employees in completing this year's audit.

**POWELL & JONES** 

Powers &C

**Certified Public Accountants** 

June 9, 2010

#### TAX COLLECTOR

#### ANNUAL FINANCIAL REPORT

#### TAX COLLECTOR

#### SPECIAL PURPOSE FINANCIAL STATEMENTS

#### For the Fiscal Year Ended September 30, 2009

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Tax Collector Columbia County, Florida

We have audited the accompanying special purpose fund financial statements of the Columbia County Tax Collector (Tax Collector), as of and for the year ended September 30, 2009, as listed in the table of contents. These special purpose fund financial statements are the responsibility of the Tax Collector. Our responsibility is to express an opinion on these special purpose fund financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special purpose fund financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special purpose fund financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall special purpose fund financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special purpose fund financial statements were prepared for the purpose of complying with Section 218.39(2), Florida Statutes, and Rule 10.557(4) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Tax Collector is part of the reporting entity, Columbia County, Florida. Accordingly, these special purpose fund financial statements are not a complete presentation of the reporting entity's basic financial statements.

In our opinion, the special purpose fund financial statements referred to above present fairly, in all material respects, the financial position of the Tax Collector, as of September 30, 2009, and the results of its operations and budgetary comparisons for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated May 26, 2010, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Our audit was made for the purpose of forming an opinion on the special purpose fund financial statements taken as a whole. The combining financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the special purpose fund financial statements of the Tax Collector. Such information has been subjected to the auditing procedures applied in the audit of the special purpose fund financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the special purpose fund financial statements taken as a whole.

POWELL & JONES May 26, 2010

#### **COMBINED FINANCIAL STATEMENTS**

## TAX COLLECTOR COMBINED BALANCE SHEET - ALL FUND TYPES September 30, 2009

	Governmental Fund Type General Fund		 Fiduciary Fund Type	Totals (Memorandum Only)		
			Agency Funds			
ASSETS						
Current assets						
Cash	\$	502,706	\$ 2,330,261	\$	2,832,967	
Accounts receivable		•	1,008		1,008	
Due from other funds		6,277	-		6,277	
Due from other governmental units		330			330_	
Total assets	\$	509,313	\$ 2,331,269	\$	2,840,582	
LIABILITIES						
Current liabilities						
Accounts payable	\$	1,902	\$ -	\$	1,902	
Due to individuals		-	328,336		328,336	
Due to other funds		-	6,277		6,277	
<b>Due to Board of County Commissioners</b>		496,372			496,372	
Due to other governmental units		-	1,895,466		<b>1,895,46</b> 6	
Accrued payroll deductions and						
matching		11,039	_		11,039	
Other current liabilities		-	<b>101</b> , <b>190</b>		101,190	
Total liabilities	\$	509,313	\$ 2,331,269	\$	2,840,582	

## COLUMBIA COUNTY, FLORIDA TAX COLLECTOR

#### **GENERAL FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### **BUDGET AND ACTUAL**

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES				
Charges for services				
County Officer commissions and fees				
Professional and occupational licenses	\$ -	\$ -	\$ 13,581	\$ 13,581
Motor vehicle fees	195,948	254,636	350,168	95,532
Other licenses and permits	-	-	4,985	4,985
State commissions	-	-	1,560	1,560
County commissions	816,667	816,667	362,961	(453,706)
Tax commissions				
Columbia County Industrial				
Development Authority	6,105	6,105	4,441	(1,664)
Suwannee Water Management				
District	21,882	21,882	15,916	(5,966)
Lake Shore Hospital Authority	100,339	100,339	72,982	(27,357)
Delinquent tax commissions	-	н	244,835	244,835
Special assessment commissions	154,933	154,933	147,255	(7,678)
Special assessment administrative fees			84,173	84 <u>,173</u>
Total charges for services	1,295,874	1,354,562	1,302,857	(51,705)
Miscellaneous				
Interest earnings	-	•	2,899	2,899
Other miscellaneous			18,448	18,448
Total miscellaneous	<u> </u>		21,347	21,347
Total revenues	1,295,874	1,354,562	1,324,204	(30,358)
		•		
EXPENDITURES				
General government				
Personal services	1,058,603	1,104,391	1,100,342	4,049
Operating expenses	237,271	250,171	223,862	26,309
Total expenditures	1,295,874	1,354,562	1,324,204	30,358
(Continued)		-		

# COLUMBIA COUNTY, FLORIDA TAX COLLECTOR GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Origina Budge		nal dget	Act	ual	Variance Positive (Negative	
Excess of revenues over (under) expenditures		-	<u>.</u>		-		-
Fund balance at beginning of year		-			-		-
Fund balance at end of year	\$		\$ 	\$		\$	~

#### TAX COLLECTOR

#### NOTES TO FINANCIAL STATEMENTS

September 30, 2009

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Columbia County Tax Collector (Tax Collector).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14,"establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Tax Collector, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Tax Collector's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Tax Collector is reported as a part of the primary government of Columbia County, Florida. The Tax Collector's financial statements do not purport to reflect the financial position or the results of operations of Columbia County, Florida, taken as a whole.

These special purpose fund financial statements of the Tax Collector are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

- B. Fund Accounting Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Tax Collector are as follows:
  - (i) Governmental Fund

**General Fund** - The General Fund of the Tax Collector is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

(ii) Fiduciary Fund

Agency Funds - Agency Funds are used to account for assets held by the Tax Collector as an agent for individuals, private organizations, other governments,

and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following Agency Funds are maintained by the Tax Collector.

Ad Valorem Tax Fund Tag Agency Fund

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Tax Collector currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Tax Collector.
- D. Budget Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes its funding of the operations of the Tax Collector. The operating budget of the Tax Collector is approved by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Tax Collector, as amended during the year.

E. Cash - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash". At September 30, 2009, the book balance of the Tax Collector's deposits was \$2,829,767. Of this balance, \$250,000 was covered by federal depository insurance, and \$2,579,767 was covered by pledged collateral. Chapter 280, Florida Statutes, defines the eligible collateral for these qualified public depositories.

The collateral for the Tax Collector's deposits is categorized to give an indication of the level of risk assumed by the Tax Collector at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Tax Collector or his agent in the Tax Collector's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Tax Collector's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Tax Collector's name. At year end, all of the Tax Collector's deposits were in Category 1.

The Tax Collector also has petty cash reserves in the amount of \$3,200.

F. Inventories - It is the policy of the Tax Collector to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

- G. Fixed Assets Fixed assets used in governmental fund type operations are accounted for in the General Fixed Assets Accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation has been provided on the County's equipment on the straight-line basis over three to twelve years. Assets purchased by the Tax Collector are reported in the Board of County Commissioners' General Fixed Assets Accounts.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability totaling \$115,937 is reported in the General Long-Term Debt Accounts of Columbia County, Florida.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Tax Collector is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Tax Collector directly purchases insurance and participates in the risk management program through the Columbia County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. PENSION PLAN

Plan Description - The Tax Collector contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

Funding Policy - The System is employee noncontributory. The Tax Collector is required to contribute at an actuarially determined rate. The rates at September 30, 2009 were as follows: Regular Employees 9.85%; Senior Management 13.12%; Elected Officials 16.53%; Deferred Retirement Option Program (DROP) 10.91%. The contribution requirements of plan members and the Tax Collector are established and may be amended by the Florida Legislature. The Tax

Collector's contributions to the System for the years ending September 30, 2009, 2008 and 2007 were \$97,372, \$90,283, and \$91,049, respectively, equal to the required contributions for each year.

#### NOTE 3. INTERFUND RECEIVABLES AND PAYABLES

Balances at September 30, 2009, were:

Interfund	Interfund	
Receivable		
\$ 6,277	\$ -	
-	6,277	
\$ 6,277	\$ 6,277	
	Receivable \$ 6,277	

#### **NOTE 4. OPERATING LEASES**

The Tax Collector has an operating lease with Lanier Worldwide, Inc. for three copiers. The agreement is being paid in sixty monthly installments of \$375. Future minimum lease payments are as follows:

September 30,	
2010	\$ 4,501
2011	 2,250
	\$ 6,751

The Tax Collector has an operating lease with Hasler Financial for a mail machine with scale. The agreement is being paid in 60 monthly installments of \$140. Future minimum lease payments are as follows;

	\$ 2,800
2011	 1,120
2010	\$ 1,680
September 30,	

#### **COMBINING FUND STATEMENTS**

#### **AGENCY FUNDS**

#### TAX COLLECTOR

#### AGENCY FUNDS

#### **COMBINING BALANCE SHEET**

#### September 30, 2009

	Ad Valorem Tax Fund	Agen.	Totals	
ASSETS	4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	•	400 704	A A 330 AC4
Cash	\$ 2,220,557	\$	109,704	\$ 2,330,261
Accounts receivable			1,008	1,008
Total assets	\$ 2,220,557	\$	110,712	\$ 2,331,269
LIABILITIES				
Due to individuals	\$ 328,336	\$	•	\$ 328,336
Due to other funds	6,277		-	6,277
Due to other governmental units	1,785,032		110,434	1,895,466
Interest payable	10,154		220	10,374
Occupational licenses payable	71,535		-	71,535
Escrow funds payable	19,152			19,152
Other current liabilities	71		58	129
Total liabilities	\$ 2,220,557	\$	110,712	\$ 2,331,269

#### COLUMBIA COUNTY, FLORIDA TAX COLLECTOR AGENCY FUNDS

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

	Octo	Balance October 1, 2008		Additions		Deductions	Balance September 30, 2009		
TAG AGENCY FUND Assets									
Cash	\$	129,921	\$	5,332,614	\$	5,352,831	\$	109,704	
Dishonored checks receivable		670		13,960		13,622		1,008	
Total assets	\$	130,591	\$	5,346,574	\$	5,366,453	\$	110,712	
Liabilities				,					
Accounts payable	\$	138	\$	26,872	\$	27,010	\$	_	
Due to other funds	•	419	•		•	419	*	_	
Due to other governmental units		124,722		5,305,999		5,320,287		110,434	
Interest payable		3,749		575		4,104		220	
Other current liabilities		1,563		36,750		38,255		58	
Total liabilities	\$	130,591	\$	5,370,196	\$	5,390,075	\$	110,712	
AD VALOREM TAX FUND									
Assets									
Cash	\$	2,026,112	\$	62,764,947	\$	62,570,502	\$	2,220,557	
Dishonored checks receivable		-		159,809		159,809		-	
Total assets	\$	2,026,112	\$	62,924,756	\$	62,730,311	\$	2,220,557	
Liabilities				•					
Accounts payable	\$	15,999	\$	241,368	\$	257,367	\$	-	
Due to Individuals	\$	284,345	\$	4,020,378	\$	3,976,387		328,336	
Due to other funds		14,911		1,012,140		1,020,774		6,277	
Due to other governmental units		1,625,653		59,805,909		59,646,530		1,785,032	
Interest payable		-		10,154		-		10,154	
Occupational licenses payable		69,189		88,519		86,173		71,535	
Escrow funds payable		15,718		78,685		75,251		19,152	
Other current liabilities		297		1,074,253		1,074,479	<u></u>	71	
Total liabilities	<u>\$</u>	2,026,112	\$	66,331,406		66,136,961	\$	2,220,557	

#### SUWANNEE COUNTY, FLORIDA TAX COLLECTOR AGENCY FUNDS

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES For the Fiscal Year Ended September 30, 2009

	Balance October 1, 2008 Addition		Additions	Deductions			Balance September 30, 2009		
TOTALS - ALL AGENCY FUNDS									
Assets									
Cash	\$	2,156,033	\$	68,097,562	\$	67,923,334	\$	2,330,261	
Accounts receivable		670		173,769		173,431		1,008	
Total assets	\$	2,156,703	\$	68,271,331	\$	68,096,765	\$	2,331,269	
Mark 1994									
Liabilities									
Accounts payable	\$	16,137	\$	268,241	\$	284,378	\$	-	
Due to individuals		284,345		4,020,378		3,976,387		328,336	
Due to other funds		15,330		1,012,140		1,021,193		6,277	
Due to other governmental units		1,750,375		65,111,908		64,966,817		1,895,466	
Interest payable		3,749		10,729		4,104		10,374	
Occupational licenses payable		69,189		88,519		86,173		71,535	
Escrow funds payable		15,718		78,685		75,251		19,152	
Other current liabilities		1,860		1,111,003		1,112,734		129	
Total liabilities	\$	2,156,703	\$	71,701,603	\$	71,527,037	\$	2,331,268	

#### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Tax Collector Columbia County, Florida

We have audited the special purpose fund financial statements of the Columbia County Tax Collector, as of and for the year ended September 30, 2009, and have issued our report thereon dated May 26, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County Tax Collector's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Columbia County Tax Collector's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Columbia County Tax Collector's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Columbia County Tax Collector's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the Columbia County Tax Collector's financial statements that is more than inconsequential will not be prevented or detected by the Columbia County Tax Collector's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Columbia County Tax Collector's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

<u>Compliance and Other Matters</u> - As part of obtaining reasonable assurance about whether the Columbia County Tax Collector's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the Tax Collector of Columbia County, the Board of County Commissioners, and the Auditor General of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

POWELL & JONES

May 26, 2010

#### MANAGEMENT LETTER

Honorable Tax Collector Columbia County, Florida

We have audited the financial statements of the Columbia County Tax Collector, as of and for the year ended September 30, 2009, and have issued our report thereon dated May 26, 2010. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

Annual Local Government Financial Report - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the accompanying financial statements of Columbia County, Florida, for the year ended September 30, 2009. The financial statements of the Tax Collector are combined with other County agencies in that report.

<u>Investment of Public Funds</u> - The Tax Collector complied with Section 218.415, *Florida Statut*es, regarding the investment of public funds during the fiscal year.

<u>Financial Emergency Status</u> - Nothing came to our attention that caused us to believe that the Tax Collector had met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules* of the *Auditor General* [Sections 10.544(7)(c) and 10.556(7)], we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition

assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with the Tax Collector and have provided appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this year's examination of the County. We appreciate the helpful assistance of all County employees in completing this year's audit.

**POWELL & JONES** 

**Certified Public Accountants** 

Powell \$ Jones

May 26, 2010