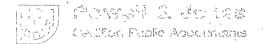
ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 1999



ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 1999

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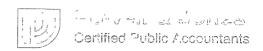
INTRODUCTORY SECTION

LIST OF PRINCIPAL OFFICIALS

September 30, 1999

Title Board of County Commissioners	Name
District I	Ronald Williams
District II	Dewey Weaver
District III	Zimmie Petty
District IV	Kenneth Witt
District V	James Montgomery
County Attorney	Marlin M. Feagle
Clerk of Circuit Court	P. DeWitt Cason
Property Appraiser	J. Doyle Crews
Sheriff	Frank Owens
Supervisor of Elections	Carolyn D. Kirby
Tax Collector	H. Ray Walker

FINANCIAL SECTION



Fichard C. Powell, Jr., CPA Marian Jones Powell, CPA 2585 S. First Street Lake City, Florida 32025 904 / 755-4200 Fax: 904 / 755-4490

INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners And Constitutional Officers Columbia County, Florida

We have audited the accompanying general purpose financial statements of Columbia County, Florida, as of and for the year ended September 30, 1999, as listed in the preceding table of contents. These general purpose financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of Columbia County, Florida, as of September 30, 1999, and the results of its operations and cash flows of its proprietary fund type for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 4, 2000, on our consideration of the Columbia County, Florida's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

POWELL & JONES

August 4, 2000

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS

September 30, 1999

Proprietary Fund Type Enterprise Fund	Fiduciary Fund Type Trust and Agency Funds	Account General Fixed Assets Group	Groups General Long-term Debt Group	Totals (Memorandum Only)
\$ 4,904,051 334,604 - - 162,046 14,979 - - 436,987	\$1,358,884 - 4,183 - 45,627 294 874 - -	\$ - - - - - - - -	\$ - - - - - - - -	\$ 22,454,761 423,747 4,183 18,214 2,264,846 1,291,459 874 136,989 17,686,242 4,542
1,673,960 801,910 7,079,071 2,527,333 (4,919,097)	- - - -	- - - -	- - - -	1,673,960 801,910 7,079,071 2,527,333 (4,919,097)
: : : :	- - - - -	1,909,061 12,200,661 31,084,352 4,918,520 16,960,774	: : :	1,909,061 12,200,661 31,084,352 4,918,520 16,960,774 46,183
314,035 - \$13,329,879	- - <u>\$1,409,862</u>	\$ 67,073,368	- 16,113,960 \$ 16,113,960	479,247 16,113,960 \$135,161,792
\$ 40,707 - 134,594 - - 74,729 - 32,471 - - - 76,635	\$ - 56,559 34,323 528,876 603,242 6,991 19,008 - 103,479 - 57,384	\$ - - - - - - - - - -	\$ - - - - - - - - - - -	\$ 1,497,893 56,559 34,323 2,264,846 621,557 6,991 93,737 10,528 32,471 123,587 141,785 58,663 76,635
35,000 300,000	<u>.</u>	:	:	35,000 300,000

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS

September 30, 1999

ProprietaryFund Type Enterprise Fund	Fiduciary <u>Fund Type</u> Trust and Agency Funds	Accoun General Fixed Assets Group	t Groups General Long-term Debt Group	Totals (Memorandum Only)
\$ - 108,747 - - 4,975,000 1,792,740 7,570,623	\$ - - - - - - - 1,409,862	\$ - - - - - -	\$ 751,455 978,820 13,237,000 1,146,698 - - 16,113,960	\$ 751,455 1,087,567 13,237,000 1,146,685 4,975,000 1,792,740 28,345,022
- 506 , 174	· · · · · · · · · · · · · · · · · · ·	<u>:</u>	-	18,214 506,174
-	-	-	-	33,965,932 -
5,253,082 - - - 5,759,256 \$13,329,879	- - - - - \$1,409,862	- - 67,073,368 <u>67,073,368</u> \$ 67,073,368	- - - - - \$ 16,113,960	5,253,082 - 67,073,368 106,816,770 \$135,161,792

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -ALL GOVERNMENTAL FUND TYPES

For the Fiscal Year Ended September 30, 1999

	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Totals (Memorandum Only)
EXPENDITURES (continued) Debt Service General government Public safety Transportation Economic environment Total expenditures	\$ - - 290,504 6,659,993	\$ 1,804 28,291 149,142 	\$ 712,409 1,162,418 276,420 6,707,057	\$ 185,120 - - - - - - - - - - - - - - - - - - -	\$ 899,333 28,291 1,311,560 566,924 36,885,135
Excess (deficiency) of revenues over expenditures	9,622,113	<u>(6,910,709</u>)	(1,769,194)	(789,764)	<u>152,446</u>
OTHER FINANCING SOURCES (USES) Interfund transfers in Interfund transfers out Total other financing sources (uses)	(8,551,895) (8,551,895)	9,555,073 (985,310) 8,569,763	(57,50 <u>6</u>) (57,50 <u>6</u>)	39,638 	9,594,711 (9,594,711)
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses	1,070,218	1,659,054	(1,826,700)	(750,126)	152,446
Fund balances at beginning of year Fund balances at end of year	6,183,487 \$ 7,253,705	8,383,246 \$10,042,300	17,803,780 \$15,977,080	1,461,186 \$ 711,060	33,831,699 \$33,984,145

See notes to financial statements.

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

GENERAL, SPECIAL REVENUE, DEBT SERVICE, AND CAPITAL PROJECTS FUNDS

For the Fiscal Year Ended September 30, 1999

Funds		Debt Service Fund		Ca	pital Projects Fu	
Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
\$ (33,508)	\$ 1,253,620	\$ 1,324,681	\$ 71,061	\$ -	\$ 10	\$ 10
(56,751) 466,186 236,645	486,724	2,810,061 8,557	2,323,337 8,557	300,000	300,000	- -
192,995 555,925 1,361,492	635,000 2,375,344	794,564 4,937,863	159,564 2,562,519	216,804 516,804	229,702 529,712	12,898 12,908
		•				
56,998 249,300	461,644	811,473	(349,829)	-		-
122,256 4,046	-	-	-	- 739,880	- 319,888	419,992
18,115 - 63,851	-	- -	- - -	- - -	•	- -
(33,682)	14,465,916	. 3,744,337	10,721,579	<u>-</u>	-	<u>-</u>
(163,751) (629,319)	-	-	-	1,115,000	814 , 468	- 300,532
2,026 73,217	- - -	- - -	- - -	- - -	- -	- - -
-	-	712,409	(712,409)	183,967	185,120	(1,153)
(3,369) (86,511)	1,147,318	1,162,418 276,420	(15,100) (276,420)	<u> </u>	-	-
(326,823)	16,074,878	6,707,057	9,367,821	2,038,047	1,319,476	719,371
1,034,669	(13,699,534)	(1,769,194)	11,930,340	(1,522,043)	(789,764)	732,279
(383,000)	-	-	-	-	39,638	39,638
525,629 142,629	-	(57,506) (57,506)	(57,506) (57,506)		39,638	39,638
1,177,298	(13,699,534)	(1,826,700)	11,872,834	(1,522,043)	(750,126)	771,917
<u>\$ 1,177,298</u>	17,803,780 \$ 4,104,246	17,803,780 \$15,977,080	\$11,872,83 <u>4</u>	1,461,186 \$ (60,857)	1,461,186 \$ 711,060	<u>* 771,917</u>

LANDFILL ENTERPRISE FUND

COMBINED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS

- For the Fiscal Year Ended September 30, 1999

OPERATING EXPENSES (continued) Landfill Recycling Personal services	
Regular salaries FICA	\$ 45,645 3,481
Retirement	6,846
Life and health insurance Total personal services	4,566 60,538
Operating expenses	
Insurance Repair and maintenance	7,720 7,166
Operating supplies	593
Gas and oil Total operating expenses	<u>10,983</u> 26,462
Total landfill recycling	87,000
Solid Waste Grants	
Grants and aids City of Lake City	33,079
Waste tire recycling	33,337
Total solid waste grant	<u>66,416</u>
Total operating expenses	2,341,765
Operating income	<u>754,510</u>
NONOPERATING REVENUES (EXPENSES)	
State grants Interest earnings	169,159 272,153
Interest expense	<u>(330,263</u>)
Total nonoperating revenues (expenses)	111,049
Net income	865,559
Retained earnings, beginning of year	4,553,883
Prior period adjustment	(166,360)
Retained earnings, end of year	<u>\$5,253,082</u>

See accompanying notes to financial statements and accountant's report.

LANDFILL ENTERPRISE FUND

COMBINED STATEMENT OF CASH FLOWS

For the Fiscal Year Ended September 30, 1999

Reconciliation of Operating Income to Net Cash Provided by Operating Activities

Operating income	<u>\$ 754,510</u>
Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation	1,033,737
(Increase) decrease in assets: Accounts receivable Due from other governmental units	(14,170) 484
Increase (decrease) in liabilities: Accounts payable Accrued compensated absences Increase in estimated closure liability Total adjustments	(261,197) 347 <u>381,132</u> 1,140,333
Net cash provided by operating activities	<u>\$1,894,843</u>

See accompanying notes to financial statements and accountant's report.

NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended September 30, 1999

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Columbia County, Florida have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Reporting Entity

Columbia County, Florida (the "County") is a political subdivision of the State of Florida created under Section 1, Article VIII of the State Constitution. It is governed by an elected Board of County Commissioners (the "Board") which is governed by state statutes and regulations, and ordinances adopted by the Board. In addition, there are five Constitutional Officers who are separately elected, which include the Clerk of Circuit Court, Sheriff, Tax Collector, Property Appraiser, and the Supervisor of Elections. Pursuant to Florida Statutes, the Clerk of the Circuit Court for the County serves as clerk and accountant of the Board of County Commissioners. The Board currently has budgetary control, but not administrative control, over the activities for the other Constitutional Officers, some of whom have the authority and responsibility for collecting revenues within their areas of jurisdiction and remitting such collections to the Board.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in reporting entity was made by applying the criteria set forth in GAAP. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally A third criterion used to evaluate potential available to its citizens. component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Based upon the application of these criteria, the following is a brief review of each potential component unit addressed in defining the County's reporting entity:

County funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types."

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the government (internal service funds).

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government. When these assets are held under the terms of a formal trust agreement, either a pension trust fund, a nonexpendable trust fund, or an expendable trust fund is used. Terms "nonexpendable" and "expendable" refer to whether or not the government is under an obligation to maintain the trust principal. Agency funds generally are used to account for assets that the government holds on behalf of others as their agent.

C. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and expendable trust funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds, nonexpendable trust funds, and pension trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in the net total assets.

The modified accrual basis of accounting is used by all governmental fund types and agency funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County considers most revenues as available if they are collected within sixty days after year end. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

I. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, Board-administered Special Revenue Funds, Capital Projects Funds, and the Enterprise Fund. Material encumbrances. outstanding at year end, are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

J. Fixed Assets

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. All purchased fixed assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized over the remaining useful lives of the related fixed assets, as applicable.

Public domain ("infrastructure") general fixed assets consisting of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and lighting systems are not capitalized in the general fixed assets account group.

Assets in the general fixed assets account group are not depreciated. Depreciation of buildings, equipment and vehicles in the proprietary fund type is computed using the straight-line method.

As applicable, interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

K. Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group.

In the proprietary funds, compensated absences are recorded as an expense and liability of the fund that will pay for them.

NOTE 2. LEGAL COMPLIANCE - BUDGETS

The Board uses the following procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to July 15, the Clerk of Circuit Court, serving as Budget Officer, submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
- 2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
- 4. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Various such amendments were made during the year. Appropriations lapse at year end. No supplemental appropriations were necessary during the year.
- 5. Formal budgetary integration is employed as a management control device in all governmental funds.
- 6. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 1999, are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis. The Enterprise Fund budgets are adopted on the accrual basis.
- 7. Legal control of the budget is exercised pursuant to applicable provisions of Florida Statutes.

NOTE 3. PROPERTY TAXES

All real and tangible personal property taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified by the Property Appraiser. The Tax Collector mails to each property owner on the assessment roll a notice of taxes levied by the various governmental entities in the County. Taxes may be paid upon receipt of such notice with discounts at the rate of four percent (4%) if paid in the month of November, three percent (3%) if paid in the month of December, two percent (2%) if paid in the month of January, and one percent (1%) if paid in the month of February. Taxes paid during the month of March are without discount. All unpaid taxes on real and tangible personal property become delinquent on April 1 of the year following the year in which taxes were assessed. Procedures for collecting delinquent taxes, including applicable tax certificate sales, tax deed sales and tangible personal property seizure and sales are provided for by the laws of Florida. Collections of county, municipal and independent taxing district taxes, and remittances are accounted for in the Tax Collector's office. No material amounts or unpaid taxes were due at year end.

NOTE 4. DEPOSITS AND INVESTMENTS

Deposits with Financial Institutions - The County's cash at September 30, 1999, consists of legally authorized demand deposits in institutions which are certified as Qualified Public Depositories under the Florida Public Deposits Act. Therefore, the County's cash at September 30, 1999, is insured through the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

Investments - Pursuant to Section 125.31, *Florida Statutes*, the Board of County Commissioners is authorized to invest surplus public funds in:

1 - 21

	Accounts and	Due from	
	Notes Due From	other Govern-	
<u>Fund Type</u>	<u> Individuals</u>	mental Units	<u>Total</u>
General	\$ 42	\$ 106,544	\$ 106,586
Special Revenue	107,315	425,021	532,336
Debt Service	•	744,621	744,621
Enterprise	334,604	14,979	349,583
Agency	5,057	294	5,351
	\$ 447,018	\$1,291,459	\$ 1,738,477

The County considers all of these receivables to be collectible and no allowance for uncollectibility has been provided in the financial statements. In addition to these receivables reflected on the balance sheet, the County has the following receivables that did not meet the criteria for revenue recognition at September 30, 1999:

Ambulance fees - In April, 1990, the County assumed operation of the county-wide rescue-ambulance service, including the patient billing operation. Although the County is actively attempting to collect these billed accounts, it is estimated that a substantial amount will not be collected. Receivables due from insurance programs have been recorded in the financial statements.

NOTE 6. CHANGES IN FIXED ASSETS

A summary of changes in the general fixed assets follows:

	Balance			Balance
	October 1,			September 30,
	1998	Additions	Deletions	1999
Land	\$ 1,909,061	\$ -	\$ -	\$ 1,909,061
Buildings	12,037,008	163,653	-	12,200,661
Improvements other				
than buildings	29,918,056	1,166,296	-	31,084,352
Construction in progress	1,217,620	3,700,900	-	4,918,520
Equipment	<u>15,613,343</u>	1,748,916	401,48 <u>5</u>	<u>16,960,774</u>
Total general fixed assets	\$ 60,695,088	\$ 6,779,765	<u>\$ 401,485</u>	<u>\$ 67,073,368</u>

The following is a summary of changes in fixed assets during the year for the enterprise fund:

5.1351 F 1.135 13.113.1	Balance	Net	Balance
	October 1,	Additions	September 30,
	1998	(Deductions)	1999
Land	\$ 801,910	\$ -	\$ 801,910
Equipment	2,505,773	21,560	2,527,333
Improvements other than buildings	7,079,071 10,386,754	21,560	7,079,071 10,408,314
Less: accumulated depreciation	(3,885,360)	(1,033,737)	(4,919,097)
Net fixed assets	\$ 6,501,394	\$(1,012,177)	\$ 5,489,217

NOTE 7. CAPITAL LEASES

- A. The Board of County Commissioners has the following installment payment agreements with Caterpillar Financial Services Corporation:
 - 1. Purchase of a wheel tractor scraper costing \$255,448. The terms of the agreement require five annual payments of \$37,568, which includes interest of 5.85% and a balloon payment at the end of the lease term of \$108,747. At that time, the Board may also exercise its option to have the vendor repurchase the equipment for \$115,000.

				Supervisor	•
	<u>County Con</u>	mission		· of	
<u>September 30,</u>	<u>Governmental</u>	Enterprise	Sheriff	<u>Elections</u>	<u>Total</u>
2000	\$ 129,180	\$ 87,177	\$ 6,438	\$ 1,804	\$ 224,599
2001	99,907	108,747	6,438	1,804	216,896
2002	191,070		6,438	1,804	199,312
2003	719,600	-	537	1,804	721,941
2004	· •	•	-	150	150
Total minimum					
lease payments	1,139,757	195,924	19.851	7,366	1,362,898
Less: amount		·	·	•	
representing					
interest	185,637	10,542	1,480	1,037	198,696
Present value o					
future minimum					
lease payments	\$ 954,120	\$ 185,382	\$18,371	\$ 6,329	\$1,164,202
• -					

NOTE 8. LONG-TERM DEBT

Notes Payable

- A. The Board had a note payable to Community National Bank for the purchase of an office building rented to an insurance company. This original note of \$390,000 is payable in monthly installments of \$2,806, including interest at 6%. This note was fully paid during the current year.
- B. The Board had two notes with NationsBank, associated with the development of the County owned Florida Sports Hall of Fame and Tourist Information Center Complex. These loans are secured by proceeds of the Three Cent Tourist Development Tax levied by the County, and certain revenues of the complex. Details of these loans follow:

	Revenue	Revenue Notes		
	A	С		
Original amount	\$1,487,320	\$ 212,680		
Current interest rate	6.59%	8.29%		
Payment, monthly	\$ 11,037	\$ 1,846		
Due date	04-23-2012	04-23-2012		

Davanua Notas

On January 21, 1999, during the year, the County refinanced the Revenue Notes with a note to Columbia County Bank in the amount of \$1,170,000, with the same revenue pledge. The new loan will be repaid over 240 months at \$7,5612 per month, including interest at 4.75%. At that time, the accompanying Revenue Note "C" was fully paid by the County.

C. On September 1, 1995, the County refinanced the Series 1994 Solid Waste Disposal Revenue Bonds with a fixed rate loan from the City of Gulf Breeze, Florida Local Government Loan program. The loan of \$6,090,000 is being repaid over a period of seventeen years with interest rates ranging from 3.70% to 5.90%. The debt is payable from the net revenues of the Solid Waste Disposal facility. Debt service is accounted for in the Landfill Enterprise Fund.

Annual debt service requirements to maturity for notes payable including interest of \$2,759,434, are as follows:

On April 15, 1996, the County also closed on a Revenue Term Bond in the amount of \$1,700,000. The proceeds were used to construct a manufacturing plant to be leased by the County to Homes of Merit, a mobile home manufacturing facility. The bonds are being repaid over a period of eleven years with an average interest rate of 7.23%. The debt is secured by the State Half-Cent Sales Tax revenue, but is being paid from lease revenue.

Debt service requirements to maturity including interest of \$651,862, are as follows:

Fiscal Year Ending	
September 30,	Amount
2000	\$ 186,079
2001	191,136
2002	190,752
2003	189,808
2004	188,505
Thereafter	1,225,583
	\$ 2,171,862

Changes in Long-Term Liabilities

During the year ended September 30, 1999, the following occurred in liabilities reported in the general long-term debt account group:

Compensated absences Capital leases Notes payable Revenue bonds payable	Balance October 1, 1998 \$ 605,131 1,333,273 1,631,027 14,611,000 \$18,180,431	Additions \$ 146,324 - 1,170,000 - \$ 1,316,324	Retirements \$ - 354,453 1,654,342 1,374,000 \$ 3,382,795	Balance September 30, 1999 \$ 751,455 978,820 1,146,685 13,237,000 \$ 16,113,960
Proprietary Debt				_
Compensated absences Capital leases Notes payable	Balance October 1, 1998 \$ 32,134 257,954 5,565,000 \$5,855,078	Additions \$ 347 - - \$ 347	Retirements \$ - 72,572 290,000 \$ 362,572	Balance September 30, 1999 \$ 32,471 185,382 5,275,000 \$ 5,492,853

NOTE 9. INTERFUND RECEIVABLES/PAYABLES

Balances at September 30, 1999, were:

Fund	Interfund Receivables	Interfund Payables
General Fund	\$1,088,033	\$ 441,648
Special Revenue Funds:		
Community Development Block Grant 1994	30,336	-
Community Development Block Grant 1998	•	77,708
County Transportation Trust	-	88,800
Court Reporters	618	-
Fines and Forfeitures	70,852	-
Law Library	350	-
Municipal Šervices Benefit Unit	274,391	162,046
Municipal Services Special District	85,087	61,860
•	461,634	<u>390,414</u>

eligible for normal retirement when they have met the minimum requirements for their specific class of membership. Early retirement may be taken any time after vesting; however, there is a 5% benefit reduction for each year prior to normal retirement age.

Benefits are computed on the basis of age, average final compensation, and service credit. Average final compensation is the average of the five highest fiscal years of earnings. Members may select one of four benefit options at retirement. The System also provides death and disability benefits.

Retirement coverage is employee noncontributory. Employers pay all contributions. Rates are based on class of membership. The contribution requirement for the year ended September 30, 1999, was \$1,888,114, which represents 17.46% of covered payroll.

The "actuarial accrued liability" is a standardized measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users (1) assess the Florida Retirement Systems' funding status on a going-concern basis, (2) assess progress in accumulating sufficient assets to pay benefits when due, and (3) make comparisons among Public Employee Retirement Systems. The measure is independent of and should not be confused with the actuarial funding method used to determine contributions to the System.

At June 30, 1999, the unfunded actuarial accrued liability for the State of Florida Retirement System, determined through an actuarial valuation performed as of that date was \$(9.220) billion as follows:

	B	illions_
Actuarial Accrued Liability	\$	68,575
Actuarial Value of Assets		77.795
Unfunded Actuarial Accrued Liability	\$	(9.220)

Significant actuarial assumptions used include (a) a rate of return on the investment of present and future assets of 8 percent per year compounded annually; (b) projected salary increases of 6.25 percent per year compounded annually, attributable to inflation; and (c) additional projected salary increases of 3.00 percent per year.

The ten year historical trend information showing the System's progress in accumulating sufficient assets to pay benefits when due is not presently available. Historical trend information, commencing with the fiscal year 1986-87, is presented in the Florida Retirement System's June 30, 1999, comprehensive annual financial report.

NOTE 12. NOTES RECEIVABLE AND RESERVE

The notes receivable balance of \$18,214 in the Community Development Block Grant Fund consists of the total of the principal value of rehabilitation loans granted to recipients through the HUD Community Development Block Grant Program. These notes have been equally offset by a fund balance reserve account because they do not represent available spendable resources. Included in the balance is a note receivable of \$8,925 upon which no payments have been made since its inception in December, 1979. The collectibility of these notes has not been determined by the County.

NOTE 13. RENTAL COMMITMENTS

The Board of County Commissioners is committed until September, 1999 under a lease for office space costing \$48,450 per year.

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operations. Based on these inventory and related improvements already completed or in progress and documentation furnished by hardware and software providers, the County believes that the Year 2000 Issue will not pose significant operational problems for its computer systems.

NOTE 17. PRIOR PERIOD ADJUSTMENT

The beginning retained earnings of the Landfill Enterprise Fund for 1999 has been restated to adjust for the reclassification of a capital lease obligation to this enterprise fund. The restatement is as follows:

Beginning retained earnings,	as previously stated	\$4,553,883
Adjustment	•	(166,360)
Beginning retained earnings,	as restated	\$4,387,523

NOTE 18. DEFICIT FUND BALANCES

The following fund of Columbia County reflected the following deficit fund balance at September 30, 1999:

	Fund	Amount
Road	Improvement	\$108,790

The Board of County Commissioners intends to fund this deficit through transfers of non-restricted assets from other related funds of the Board of County Commissioners.

NOTE 19. CONSTRUCTION COMMITMENTS

During the year the County commenced the Courthouse Facilities improvement project, which initially consists of a new judicial complex and renovations to the existing Courthouse and Annex buildings. This total construction budget for these buildings is \$18,512,368. At year end contracts totaling \$10,982,229 had been awarded for the judicial complex, the first phase of the project, and \$3,744,337 has been expended during the year on these contracts. Subsequent to year end, \$4,286,584 in additional contracts had been awarded on this project.

This project will be fully financed from current funds on hand and subsequent collections of the County's State Half-Cent Sales Tax distributions.

NOTE 20. SUBSEQUENT EVENT

On February 18, 2000, subsequent to year end, the County issued Revenue Note Series 2000 in the amount of 3,500,000 to SunTrust Bank. These funds will be utilized for the ongoing Courthouse Facilities Construction project. This note will be repaid over a six year period at an interest rate of 5.36%, and is secured by a subordinate pledge of the County's Half-Cent Sales Tax revenue.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners and Constitutional Officers Columbia County, Florida

We have audited the component unit general purpose financial statements of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated August 4, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether Columbia County, Florida's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with these provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Columbia County Board of County Commissioners and separate Constitutional Officers in separate letters in the component unit financial statement sections of this report.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County, Florida's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to the management of the Columbia County Board of County Commissioners and separate Constitutional Officers in separate letters in the component unit financial statement sections of this report.

This report is intended for the information of management, the Columbia County Board of County Commissioners, Constitutional Officers, and federal and state awarding agencies and pass-through entities. However, this report is a matter of public record and its distribution is not limited.

POWELL & JONES August 4, 2000

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COMPONENT UNIT FINANCIAL STATEMENTS



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INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners Columbia County, Florida

We have audited the accompanying component unit general purpose financial statements of the Columbia County Board of County Commissioners, the primary government of Columbia County, Florida, as of and for the year ended September 30, 1999, as listed in the preceding table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The component unit general purpose financial statements referred to above include only the financial activities of the primary government. Financial activities of other component units are not included.

In our opinion, the component unit general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Board of County Commissioners, the primary government of Columbia County, Florida, as of September 30, 1999, and the results of its operations and cash flows of its proprietary fund type for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 4, 2000, on our consideration of the Columbia County Board of County Commissioners' internal control over financial reporting and our tests of its compliance with certain laws, regulations, contracts and grants.

COMBINED FINANCIAL STATEMENTS

BOARD OF COUNTY COMMISSIONERS

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS

September 30, 1999

Capital Projects Funds	Proprietary Fund Type Enterprise Fund	Account General Fixed Assets Group	: Groups General Long-term Debt Group	Totals (Memorandum Only)
\$ 224,855 - - 88,800 - - - 658,560	\$4,904,051 334,604 - 162,047 14,978 - 436,987	\$ - - - - - - -	\$ - - - - - - -	\$ 20,076,443 423,747 18,214 1,110,345 2,237,457 133,057 17,686,242
- - - - - -	1,673,960 801,910 7,079,071 2,527,333 (4,919,097)	- - - - - -	- - - - - - -	4,542 1,673,960 801,910 7,079,071 2,527,333 (4,919,097)
- - - -	- - - -	1,909,061 12,200,661 31,084,352 4,918,520 14,138,225	- - - -	1,909,061 12,200,661 31,084,352 4,918,520 14,138,225 46,183
- - \$ 972,215	314,035 - - \$13,329,879	- - - \$ 64,250,819	2,224,334 13,864,926 \$ 16,089,260	479,247 2,224,334 13,864,926 \$129,718,733
\$ 52,950 198,205 - - - 10,000 - -	\$ 40,707 134,594 - 74,729 32,471 - - 76,635	\$ - - - - - - -	\$ - - - - - - -	\$ 1,067,024 1,110,345 95,955 74,729 32,471 20,108 102,701 1,279 76,635
- -	35,000 300,000	-	-	35,000 300,000

BOARD OF COUNTY COMMISSIONERS

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS

September 30, 1999

	Proprietary <u>Fund Type</u>		t Groups	
Capital		General	General	Totals
Projects	Enterprise	Fixed	Long-term	(Memorandum_
Funds	Fund	Assets Group	Debt Group	Only)
\$ -	\$ -	\$ -	\$ 751,455	\$ 751,455
-	108,747	-	954,120	1,062,867
_	•	-	13,237,000	13,237,000
_	-	-	1,146,685	1,146,685
	4,975,000	_	.,,	4,975,000
_	1,792,740	_	_	1,792,740
261,155	7,570,623		16,089,260	25,881,994
	7,510,025		10,007,200	23,001,774
	**			
_	506,174	_	_	506,174
	300,114			300,114
711,060	_	_	_	31,454,674
711,000	_	_	_	2,371,990
-		-		2,311,770
	5,253,082	_	_	5,253,082
-	3,233,002		_	3,233,002
-	-	64,250,819	_	64,250,819
744 0/0	E 750 254			103,836,739
711,060	5,759,256	64,250,819	* 47 000 370	
\$ 972,215	\$13,329,879	\$ 64,250,819	\$ 16,089,260	\$129,718,733

BOARD OF COUNTY COMMISSIONERS

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -ALL GOVERNMENTAL FUND TYPES

For the Fiscal Year Ended September 30, 1999

	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Totals (Memorandum Only)
EXPENDITURES (continued) Debt Service General government Public safety Transportation Economic environment Total expenditures	\$ - - 290,504 6,659,993	\$ - 21,553 149,142 - 10,929,702	\$ 712,409 - 1,162,418 <u>276,420</u> 6,707,057	\$ 185,120 - - - - - - - - - - - - - - - - - - -	\$ 897,529 21,553 1,311,560 566,924 25,616,228
Excess (deficiency) of revenues over expenditures	9,622,113	2,579,749	(1,769,194)	(789,764)	9,642,904
OTHER FINANCING SOURCES (USES) Interfund transfers in Interfund transfers out Interfund transfers to County Officers Total other financing sources (uses)	- (8,551,895) (8,551,895)	(39,638) (945,672) (985,310)	- (57,506) (57,506)	39,638 - - - - - 39,638	39,638 (39,638) (9,555,073) (9,555,073)
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses	1,070,218	1,594,439	(1,826,700)	(750,126)	87,831
Fund balances at beginning of year Fund balances at end of year	6,183,487 \$7,253,705	8,290,379 \$ 9,884,818	17,803,780 \$15,977,080	1,461,186 \$ 711,060	33,738,832 \$33,826,663

BOARD OF COUNTY COMMISSIONERS

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

GENERAL, SPECIAL REVENUE, DEBT SERVICE, AND CAPITAL PROJECTS FUND TYPES

For the Fiscal Year Ended September 30, 1999

Funds	Debt Service Funds		Capital Projects Funds			
Variance			Variance			Variance
Favorable			Favorable			Favorable
(Unfavorable)	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
\$ (33,508) (56,751)	\$ 1,253,620	\$ 1,324,681	\$ 71,061	\$ - -	\$ 10 -	\$ 10 -
466,186	486,724	2,810,061	2,323,337	300,000	300,000	-
139,135	• •	8,557	8,557	• -	· -	-
192,995	-	-	-	-	-	-
538,614	635,000	794,564	159,564	216,804	229,702	12,898 12,908
1,246,671	2,375,344	4,937,863	2,562,519	516,804	529,712	12,900
(33,377)	461,644	811,473	(349,829)	-	-	-
135,600	•	-	•	•	-	-
122,256	-	-	-	739,880	319,888	419,992
4,046 18,115	-	-	-	737,000	317,000	417,772
10,115	-	-	-	-	-	-
63,851	•	-	-	-	-	-
385	14,465,916	3,744,337	10,721,579	_	_	-
(255,289)	14,405,710	-	10,121,517	-	-	-
-	-	-	•	•	-	•
(629,319)	-	-	•	1,115,000	814,468	300,532
2,026	-	-	-	-	-	- -
-	-	-	-	-	-	-
73,217	-	-	-	-		
-	-	712,409	(712,409)	183,967	185,120	(1,153) -
(86,511)	1,147,318	1,162,418	(15,100)	-	-	-
(00,511)	-	276,420	(276,420)	-	_	-
(585,000)	16,074,878	6,707,057	9,367,821	2,038,847	1,319,476	719,371
661,671	(13,699,534)	(1,769,194)	11,930,340	(1,522,043)	(789,764)	732,279
	(15,077,554)			<u> </u>		
-	-	-	•	-	39,638	39,638
	•	- (E7 E0()	- (E7 E04)	• -	_	-
525,629 535,639		<u>(57,506)</u> (57,506)	(57,506) (57,506)	-	39,638	39,638
525,629			(31,300)		37,033	
					•	
1,187,300	(13,699,534)	(1,826,700)	11,872,834	(1,522,043)	(750,126)	771,917
-	17,803,780	17,803,780		1,461,186	1,461,186	\$ 771,917
\$ 1,187,300	\$ 4,104,246	\$15,977,080	\$11,872,834	<u>\$ (60,857</u>)	<u>\$ 711,060</u>	<u>\$ 771,917</u>

BOARD OF COUNTY COMMISSIONERS

LANDFILL ENTERPRISE FUND

COMBINED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS

For the Fiscal Year Ended September 30, 1999

OPERATING EXPENSES (continued) Landfill Recycling	
Personal services Regular salaries FICA Retirement Life and health insurance Total personal services	\$ 45,645 3,481 6,846 4,566 60,538
Operating expenses Insurance Repair and maintenance Operating supplies Gas and oil Total operating expenses Total landfill recycling	7,720 7,166 593 10,983 26,462 87,000
Solid Waste Grants Grants and aids City of Lake City Waste tire recycling Total solid waste grant	33,079 33,337 66,416
Total operating expenses	2,341,765
Operating income	754,510
NONOPERATING REVENUES (EXPENSES) State grants Interest earnings Interest expense Total nonoperating revenues (expenses)	169,159 272,153 (330,263) 111,049
Net income	865,559
Retained earnings, beginning of year	4,553,883
Prior period adjustment	(166,360)
Retained earnings, end of year	<u>\$5,253,082</u>

See accompanying notes to financial statements and accountant's report.

BOARD OF COUNTY COMMISSIONERS

LANDFILL ENTERPRISE FUND

COMBINED STATEMENT OF CASH FLOWS

For the Fiscal Year Ended September 30, 1999

Reconciliation of Operating Income to Net Cash Provided by Operating Activities

Operating income	<u>\$ 754,510</u>
Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation	1,033,737
(Increase) decrease in assets: Accounts receivable Due from other governmental units	(14,170) 484
Increase (decrease) in liabilities: Accounts payable Accrued compensated absences Increase in estimated closure liability Total adjustments	(261,197) 347 $381,132$ $1,140,333$
Net cash provided by operating activities	<u>\$1,894,843</u>

BOARD OF COUNTY COMMISSIONERS NOTES TO FINANCIAL STATEMENTS September 30. 1999

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Columbia County Board of County Commissioners have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Reporting Entity

The Board is the legislative and governing body of Columbia County, Florida and consists of five elected officials. The Board operates under a non-charter form of government under the authority provided in the Constitution of the State of Florida. Pursuant to Florida law, the Clerk of the Circuit Court is the clerk and accountant of the Board and serves as the auditor, recorder, and custodian of the Board's funds.

The Board is an integral part of Columbia County, the primary government for financial reporting purposes.

The accompanying financial statements include the Board and its component unit. The component unit is an entity for which the Board is considered to be financially accountable.

As a primary government, the Board is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the Board. The Board may also be financially accountable for governmental organizations that are fiscally dependent on it.

Blended Component Units - Although legally separate entities, blended component units are in substance part of the primary government's operations and, accordingly, data from these units are combined with the data of the primary government. Such component units included in the accompanying financial statements are: Columbia County Industrial Development Authority (CCIDA), and Columbia County Law Library. Separately issued financial statements on the CCIDA are available in the public records.

Discretely Presented Component Units - Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate entities. There are no such units in Columbia County.

The Board did not participate in any joint ventures during the 1998-99 fiscal year.

B. Fund Accounting

The Board uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

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licenses and permits, and certain intergovernmental and miscellaneous revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The Board reports deferred revenue, if applicable, on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

D. Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for all County funds. All annual appropriations lapse at fiscal year end. Project-length financial plans are also adopted for capital projects funds.

E. Cash and Investments

For financial statement purposes, cash includes amounts in demand deposits as well as short-term money market investment accounts.

Investments, consisting of certificates of deposit, investments in the Florida Local Government Surplus Funds Trust Fund, and Florida Counties Investment Trust Fund are stated at cost which approximates market value. All such investments are secured as required by state law.

F. Short-term Interfund Receivable/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. Short-term interfund loans are classified as "interfund receivables/payables." Interfund eliminations have not been made in the financial statements.

G. Prepaid Items

Significant payments made to vendors for goods or services that will benefit periods beyond September 30, 1999, are recorded as prepaid items.

H. Inventories

Inventories associated with Road Department operations are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of other governmental fund type inventories are recorded as expenditures when purchased rather than when consumed.

I. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, Special Revenue Funds, Capital Projects Funds, and the Enterprise Fund. Material encumbrances. outstanding at year end, are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

J. Fixed Assets

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. All purchased fixed assets are valued at

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initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

O. Memorandum Only - Total Columns

Total columns on the general purpose financial statements are captioned "memorandum only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations or changes in financial position in conformity with generally accepted accounting principles. Neither are such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

P. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Q. Proprietary Activity Accounting and Financial Reporting

The County applies all applicable Government Accounting Standards (GASB) pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations. Accounting Principles Board (APB) opinion and Accounting Research Bulletins (ARB's).

R. Restricted Assets

The Landfill Fund is required by Florida law to establish and maintain prescribed amounts of resources (consisting of investments) that can only be used to pay for closure costs of its landfill.

NOTE 2. LEGAL COMPLIANCE - BUDGETS

The Board uses the following procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to July 15, the Clerk of Circuit Court, serving as Budget Officer, submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
- 2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
- 4. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
- 5. Formal budgetary integration is employed as a management control device in all governmental funds.

(f) Securities of, or interest in, any open-end or closed-end management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et seq., as amended from time to time, provided the portfolio of such investment company or investment trust is limited to United States Government obligations and to repurchase agreements fully collateralized by such United States Government obligations and provided such investment company takes delivery of such collateral either directly or through an authorized custodian.

At September 30, 1999, the Board's investments consisted of the following:

	Carrying	Market	
	Amount	Value	Category
*Local Government Surplus Funds Trust Fund	\$ 5,536,678	\$ 5,536,678	-
Nations Fund Government Money Market	12,149,563	12,149,563	1
·	\$17,686,241	\$17,686,241	

The Board's investments are categorized to give an indication of the level of risk assumed by the Board at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the Board or its agent in the Board's name. Category 2 includes uninsured and unregistered investment for which the securities are held by the counterparty's trust department or agent in the Board's name. Category 3 includes uninsured or unregistered investments for which the securities are held by the counterparty's trust department or agent, but not in the Board's name.

*Investments in the State Pool cannot be classified in any credit risk category because the investments are not evidenced by identifiable securities that exist in physical or book entry form.

NOTE 5. RECEIVABLES

Receivables at September 30, 1999, consist of the following:

	Notes and	Governmental	
Fund Type	<u>Accounts</u>	Unit Payments	<u> Total </u>
General	\$ 42	\$ 828,169	\$ 828,211
Special Revenue	107,315	648,151	755,466
Enterprise	334,604	14,978	349,582
Debt Service	<u> </u>	746,159	746,159
	\$ 441,961	\$2,237,457	\$ 2,679,418

The Board considers all of these receivables to be collectible and no allowance for uncollectibility has been provided in the financial statements.

In addition to these receivables reflected on the balance sheet, the County has the following receivables that did not meet the criteria for revenue recognition at September 30, 1999:

Ambulance fees - In April, 1990, the County assumed operation of the county-wide rescue/ambulance service, including the patient billing operation. Although the County is actively attempting to collect these billed accounts, it is estimated that a substantial amount will not be collected. Receivables due from insurance programs have been recorded in the financial statements.

NOTE 6. CHANGES IN FIXED ASSETS

A summary of changes in the general fixed assets follows:

- 6. Purchase of a motor grader costing \$128,000. The terms of the agreement require a down payment of \$10,439 and four annual payments of \$10,439, including interest at 5%, beginning in May, 1998, and a balloon payment of \$102,800 at the end of sixty months. At that time the Board may also exercise its option to have the vendor repurchase the equipment for \$102,800.
- 7. Purchase of two motor graders costing \$256,000. The terms of the agreement require a down payment of \$20,877 and four annual payments of \$20,877, including interest at 5%, beginning in July, 1998, and a balloon payment of \$205,600 at the end of sixty months. At that time the Board may also exercise its option to have the vendor repurchase the equipment for \$205,600.
- 8. Purchase of a land compactor costing \$223,493. The terms of the agreement require four annual payments of \$49,608, including interest at 5.5%.

The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at September 30, 1999:

	County Comm		
<u>September 30,</u>	<u>Governmental</u>	<u>Enterprise</u>	Total
2000 2001 2002 2003 Total minimum	\$ 123,180 99,907 191,070 719,600	\$ 87,177 108,747 - 	\$ 216,357 208,654 191,070 719,600
lease payments	1,139,757	195,924	1,335,681
Less: amount rep- resenting interest Present value of	<u>185,637</u>	10,542	196,179
future minimum lease payments	<u>\$ 954,120</u>	<u>\$ 185,382</u>	<u>\$ 1,139,502</u>

NOTE 8. LONG-TERM DEBT

Notes Payable

- A. The Board had a note payable to Community National Bank for the purchase of an office building rented to an insurance company. This original note of \$390,000 was payable in monthly installments of \$2,806, including interest at 6%. This note was fully paid during the current year.
- B. The Board had two notes with NationBank, associated with the development of the County owned Florida Sports Hall of Fame and Tourist Information Center Complex. These loans were secured by proceeds of the Three Cent Tourist Development Tax levied by the County, and certain revenues of the complex. Details of theses loans follow:

	Revenue Notes		
	A	С	
Original amount	\$1,487,320	\$ 212,680	
Current interest rate	6.59%	8.29%	
Payment, monthly	\$ 11,037	\$ 1,846	
Due date	04-23-2012	04-23-2012	

Fiscal Year Ending	
<u>September 30,</u>	Amount
2000	\$ 1,557,314
2001	1,497,157
2002	1,429,888
2003	1,361,352
2004	1,292,402
Thereafter	1,229,747
	\$ 8,367,860

On the same date, the County closed on a Line of Credit Bond held by SunBank National Association in the amount of \$1,500,000. The interest rates and security are the same as the above Term Bond. Interest is payable on this line of credit quarterly with all outstanding principal due on January 1, 2001. The County has made no advances under this line of credit as of September 30, 1999.

On April 15, 1996, the County also closed on a Revenue Term Bond in the amount of \$1,700,000. The proceeds were used to construct a manufacturing plant to be leased by the County to Homes of Merit. The bonds are being repaid over a period of eleven years with an average interest rate of 7.23%. The debt is secured by the State Half-Cent Sales Tax revenue. Debt service is accounted for in the applicable debt service fund and is bring reimbursed by the tenant.

Debt service requirements to maturity, including interest of \$651,862, are as follows:

Fiscal Year Ending	
September 30,	Amount
2000	\$ 186,079
2001	191,136
2002	190,752
2003	189,807
2004	188,505
Thereafter	1,225,583
	\$ 2,171,862

Changes in Long-Term Liabilities

During the year ended September 30, 1999, the following occurred in liabilities reported in the general long-term debt account group:

Compensated absences Capital leases Notes payable Revenue bonds payable	Balance October 1, 1998 \$ 605,131 1,302,537 1,631,027 14,611,000 \$18,149,695	Additions \$ 146,324 - 1,170,000 - \$ 1,316,324	Retirements \$ - 348,417 1,654,342 1,374,000 \$ 3,376,759	Balance September 30, 1999 \$ 751,455 954,120 1,146,685 13,237,000 \$ 16,089,260
Proprietary Debt	Dalamas			Dalamas
Compensated absences Capital leases Notes payable	Balance October 1, 1998 \$ 32,124 257,954 5,565,000 \$5,855,078	Additions \$ 347 - \$ 347	Retirements \$ - 72,572 290,000 \$ 362,572	Balance September 30, 1999 \$ 32,471 185,382 5,275,000 \$ 5,492,853

Retirement coverage is employee noncontributory. Employers pay all contributions. Rates are based on class of membership. The contribution requirement for the year ended September 30, 1999, was \$650,067, which represents 14.62% of covered payroll.

The "actuarial accrued liability" is a standardized measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users (1) assess the Florida Retirement Systems' funding status on a going-concern basis, (2) assess progress in accumulating sufficient assets to pay benefits when due, and (3) make comparisons among Public Employee Retirement Systems. The measure is independent of and should not be confused with the actuarial funding method used to determine contributions to the System.

At June 30, 1999, the unfunded actuarial accrued liability for the State of Florida Retirement System, determined through an actuarial valuation performed as of that date was \$(9.220) billion as follows:

	Billions_
Actuarial Accrued Liability	\$ 68.575
Actuarial Value of Assets	77.795
Unfunded Actuarial Accrued Liability	\$ (9.220)

Significant actuarial assumptions used include (a) a rate of return on the investment of present and future assets of 8 percent per year compounded annually; (b) projected salary increases of 6.25 percent per year compounded annually, attributable to inflation; and (c) additional projected salary increases of 3.00 percent per year.

The ten year historical trend information showing the System's progress in accumulating sufficient assets to pay benefits when due is not presently available. Historical trend information, commencing with the fiscal year 1986-87, is presented in the Florida Retirement System's June 30, 1999, comprehensive annual financial report.

NOTE 12. NOTES RECEIVABLE AND RESERVE

The notes receivable balance of \$18,214 in the Community Development Block Grant Fund consists of the total of the principal value of rehabilitation loans granted to recipients through the HUD Community Development Block Grant Program. These notes have been equally offset by a fund balance reserve account because they do not represent available spendable resources. Included in the balance is a note receivable of \$8,925 upon which no payments have been made since its inception in December, 1979. The collectibility of these notes has not been determined by the County.

NOTE 13. RENTAL COMMITMENTS

The Board of County Commissioners is committed until September, 1999 under a lease for office space costing \$48,450 per year.

NOTE 14. RISK MANAGEMENT

The County participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the County pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

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Beginning retained earnings,	as previously stated	\$4,553,883	,
Adjustment	•	(116,360)
Beginning retained earnings,	as restated	\$4,387,523	

NOTE 18. DEFICIT FUND BALANCES

The following fund of Columbia County reflected the following deficit fund balance at September 30, 1999:

Fund Road Improvement

<u>Amount</u> \$108.790

The Board of County Commissioners intends to fund this deficit through transfers of non-restricted assets from other related funds of the Board of County Commissioners.

NOTE 19. CONSTRUCTION COMMITMENTS

During the year the Board commenced the Courthouse facilities improvement project, which initially consists of a new judicial complex and renovations to the existing Courthouse and Annex buildings. This total construction budget for these buildings is \$18,512,368. At year end contract totaling \$10,982,229 has been awarded for the judicial complex, the first phase of the project, and \$3,744,337 had been expended during the year on these contracts. Subsequent to year end, \$4,286,584 in additional contracts had been awarded on this project.

This project will be fully financed from current funds on hand and subsequent collections of the County's State Half-Cent Sales Tax distributions.

NOTE 20. SUBSEQUENT EVENT

On February 18, 2000, subsequent to year end, the County issued Revenue Note Series 2000 in the amount of \$3,500,000 to SunTrust Bank. These funds will be utilized for the ongoing Courthouse Facilities Construction project. This note will be repaid over a six year period at an interest rate of 5.35%, and is secured by a subordinate pledge of the County's Half-Cent Sales Tax revenue.

COMBINING AND INDIVIDUAL FUND STATEMENTS

GENERAL FUND

BOARD OF COUNTY COMMISSIONERS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL

REVENUES	Budget	Actual	Variance Favorable (Unfavorable)
Taxes			
Ad valorem taxes Current ad valorem taxes Delinquent ad valorem taxes Total ad valorem taxes	\$9,233,383 <u>25,000</u> 9,258,383	\$9,011,020 19,672 9,030,692	\$ (222,363) (5,328) (227,691)
Sales and use taxes. Local government infrastructure surtax Total taxes	<u>4,205,091</u> <u>13,463,474</u>	4,211,691 13,242,383	6,600 (221,091)
Intergovernmental revenue Federal grants Physical environment Federal disaster relief	<u>16,600</u>	238,893	222,293
State grants General government County Article V grant Public safety	100,000	100,000	-
Sheriff's Department State Emergency Management Emergency management State	12,000	457,756 15,155	457,756 3,155
and local assistance Physical environment	75,000	29,716	(45,284)
Litter and Marine Debris Human services	10,000	3,854	(6,146)
Mosquito control-1 Culture/recreation	26,600	20,167	(6,433)
Aid to libraries Florida boating improvement	40,494 15,148	42,612 15,148	2,118
Born to read	9,387	9,387	-
Library Gates grant	28,916	28,916	
Total state grants	317,545	722,711	<u>405,166</u>
State shared revenues General government State revenue sharing	280,000	454,476	174,476
Insurance agents county licenses	5,600	14,488	8,888
Alcoholic beverage licenses	12,000	2,476	(9,524)
Racing tax Total state shared revenues	223,250 520,850	223,250 694,690	173,840
Grants from other local units Circuit mediation Total intergovernmental revenue	<u>-</u> 854,995	4,023 1,660,317	4,023 805,322
(continued)	2 - 30		

BOARD OF COUNTY COMMISSIONERS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 1999

Variance

Miscellaneous	Budget	Actual	variance Favorable (Unfavorable)
Interest earnings Interest on investments Interest SBA Interest County officers	\$ 200,000 3,000	\$ 346,624 9,547	\$ 146,624 6,547
Tax Collector Sheriff Total interest earnings	20,000 10,000 233,000	26,357 7,873 390,401	6,357 (2,127) 157,401
Rents and royalties Rents Jefferson Pilot rent Total rents and royalties	45,299 45,299	373 58,511 58,884	373 13,212 13,585
Sale of fixed assets Equipment	10,000	99,308	<u>89,308</u>
Contributions and donations Donation Bernhard Trust Friends of Library Total contributions and	7,878 2,693	7,724 1,193	(154) (1,500)
donations	10,571	8,917	(1,654)
Other miscellaneous Sheriff excess fees Clerk excess fees Tax Collector excess fees Other miscellaneous Total other miscellaneous Total miscellaneous Total revenues	$ \begin{array}{r} $	26,614 34,858 15,817 12,649 89,938 647,448 16,282,106	26,614 34,858 (84,183) 11,649 (11,062) 247,578 1,087,031
EXPENDITURES General government			
Legislative Personal services Operating expenses Capital outlay Total legislative	629,909 70,500 11,005 711,414	521,549 27,005 11,145 559,699	108,360 43,495 (140) 151,715
Executive Personal services	1,183	1,183	-
Property Appraiser adjustment board Operating expenses	1,653	1,999	(346)
(continued)	2 - 32		

BOARD OF COUNTY COMMISSIONERS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL

	Budget	Actual	Variance Favorable (Unfavorable)
Other general government Personal services Operating expenses Total other general government	6,000 6,000	23,790 969 24,759	(23,790) 5,031 (18,759)
County mediation Operating expenses	\$	\$ 2,024	<u>\$ (2,024)</u>
Elections office Operating expenses	6,500	4,784	1,716
Supervisor of Elections Personal services	889	889	
Non-departmental Personal services Operating expenses Total non-departmental	10,000 298,500 308,500	991 334,168 335,159	9,009 (35,668) (26,659)
Courthouse maintenance Personal services Operating expenses Capital outlay Total Courthouse maintenance	170,665 86,100 - 256,765	156,790 90,913 521 248,224	13,875 (4,813) (521) 8,541
Courthouse annex maintenance Operating expenses Capital outlay Total Courthouse annex maintenance	44,000	39,404 24,934 64,338	4,596 (24,934) (20,338)
Montgomery building Operating expenses	16,500	15,592	908
Jail maintenance Operating expenses	18,000	21,224	(3,224)
Criminal investigations Operating expenses Total general government	4,000 2,405,510	3,826 2,313,583	174 91,927
Public safety Law enforcement Personal services	220,241	<u>220,241</u>	
Sheriff service of process Personal services	33,600	11,678	21,922
Detention Center operations Personal services continued)	109,890 2 - 34	43,854	66,036

BOARD OF COUNTY COMMISSIONERS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL

	Budget	Actual	Variance Favorable (Unfavorable)
Recycling and education Grants and aids	\$ 64,800	\$ 64,728	\$ 72
Marine litter and debris Operating expenses Total physical environment	10,000 521,649	7,097 292,477	2,903 229,172
Economic environment Industry development Operating expenses Debt service Total industry development	9,100 290,504 299,604	8,197 290,504 298,701	903
Commissioners special projects Operating expenses Grants and aids Total Commissioners special projects	155,807 138,350 294,157	64,681 32,507 97,188	91,126 105,843 196,969
Veterans services Personal services Operating expenses Capital outlay Total veterans services	72,492 7,875 3,000 83,367	65,241 6,591 4,708 76,540	7,251 1,284 (1,708) 6,827
Other economic environment Grants and aids Total economic environment	5,000 682,128	5,000 477,429	<u>-</u> 204,699
Human services Mosquito control Personal services Operating expenses Capital outlay Total mosquito control	16,445 25,300 34,620 76,365	9,047 20,395 26,620 56,062	7,398 4,905 8,000 20,303
Health Capital outlay Grants and aids Total health	15,000 <u>1,147,681</u> 1,162,681	179 1,148,423 1,148,602	14,821 (742) 14,079
Mental health Grants and aids	90,000	90,000	•
Welfare Operating expenses Grants and aids Total welfare (continued)	5,000 66,000 71,000 2 - 36	5,000 60,500 65,500	5,500 5,500

BOARD OF COUNTY COMMISSIONERS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL

Floring to Occup	Budget	Actual	Variance Favorable <u>(Unfavorable)</u>
Florinet Grant Personal services Operating expenses Capital outlay Total Florinet Grant	\$ - - - 	\$ 12,441 25 22,667 35,133	\$ (12,441) (25) (22,667) (35,133)
Parks and recreation Operating expenses Grants and aids Total parks and recreation	26,000 354,026 380,026	21,538 343,162 364,700	4,462 10,864 15,326
Special events Grants and aids	13,000	9,250	3,750
Special community facilities Personal services Operating expenses Capital outlay Grants and aids	- - - - 9,880	49,490 9,643 30,653 145,082	(49,490) (9,643) (30,653) (135,202)
Total special community facilities Total culture/recreation Total expenditures	9,880 990,587 7,240,515	234,868 1,167,488 6,659,993	(224,988) (176,901) 580,522
Excess (deficiency) of revenues over expenditures	7,954,560	9,622,113	1,667,553
OTHER FINANCING SOURCES (USES) Interfund transfers out Transfer to Clerk operating Transfer to Property Appraiser Transfer to Sheriff Transfer to Supervisor of Elections Transfer to Tax Collector Total other financing sources (uses)	(506,799) (649,689) (7,284,981) (363,260) (275,000) (9,079,729)	(414,630) (629,843) (6,968,569) (361,987) (176,866) (8,551,895)	92,169 19,846 316,412 1,273 98,134 527,834
Excess (deficiency) of revenues and other financing sources over expenditures and financing uses	(1,125,169)	1,070,218	2,195,387
Fund balance at beginning of year Fund balance at end of year	6,183,487 \$ 5,058,318	6,183,487 \$ 7,253,705	<u>\$ 2,195,387</u>
See notes to financial statements.			

SPECIAL REVENUE FUNDS

BOARD OF COUNTY COMMISSIONERS

SPECIAL REVENUE FUNDS

COMBINING BALANCE SHEET

September 30, 1999

Industrial Development <u>Authority</u>	Law Enforcement Special	Law <u>Library</u>	Library Enhancement	Local Housing Assistance	Municipal Services Benefit Unit	Municipal Services Special District	Tourist Development Tax	Totals
\$ 85,759 246 -	\$ 9,123 - -	\$ 3,489 - -	\$ 234,913 - -	\$ 321,146 1,800	\$1,959,485 345 155,972	\$1,690,675 86,125 40,490	\$ 46,005 - -	\$ 6,642,508 89,101 226,798
- - - \$ 86,005	1,042 \$ 10,165	350 - \$ 3,839	739,199 \$ 974,112	92,310 \$ 415,256	138,661 - 15,196 \$2,269,659	44,597 - 1,026,502 \$2,888,389	- - - \$ 46,005	648,151 133,057 3,050,129 \$10,789,744
\$ - - - - - -	\$ 9,120 - - - - - - - - - - - - -	\$ - - - - - -	\$ 3,657 - - - - - - - 3,657	\$ - - - - - - -	\$ 103,127 162,046 5,409 - - 635 271,217	\$ 157,360 61,860 - - - 644 219,864	\$ 1,539 - - - - - 1,539	\$ 395,014 390,414 5,409 10,108 102,701 1,279 904,925
86,005 86,005 \$ 86,005	1,045 1,045 \$ 10,165	3,839 3,839 \$ 3,839	970,455 970,455 \$ 974,112	415,256 415,256 \$ 415,256	1,998,442 1,998,442 \$2,269,659	1,000,000 1,668,525 2,668,525 \$2,888,389	44,466 44,466 \$ 46,005	1,268,214 8,616,605 9,884,819 \$10,789,744

BOARD OF COUNTY COMMISSIONERS

SPECIAL REVENUE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

Industrial Development Authority	Law Enforcement Special	Law <u>Library</u>	Library <u>Enhancement</u>	Local Housing <u>Assistance</u>	Municipal Services <u>Benefit Unit</u>	Municipal Services Special District	Tourist Development Tax	Totals
\$142,302 - 25,000 1,432	\$ - - - 11,206	\$ - - 6,850	\$ - 374,231 -	\$ - 531,174	\$ 176,111 305,249 102,775 1,755	\$ - 695,862 859,723	\$ 170,385 - 4,000 -	\$ 2,148,835 305,249 4,068,351 940,258
7,923 176,657	737	6,850	42,567 416,798	7,744 538,918	2,729,048 3,314,938	1,775,098 3,330,683	148,383 322,768	852,995 5,193,763 13,509,451
- - - - 145,439	14,874 - - -	4,033 - - - -	- - - -	- - - - 492,673	67,460 428,844 2,219,173 - 1,074	62,987 2,305,143 - - -	- - - - 288,232	234,119 2,748,861 2,221,661 2,648,484 1,214,493
- - - 6,193	- 1,548 - -	- - - -	283,733 - - - -	- - - -	213,631 - 74,533 -	- - 432,128 - -	- - - - 281	497,364 13,215 522,234 629,319 6,474
- - - 151,632	- - - 16,422	- - - 4,033	22,783 - - - - 306,516	- - - 492,673	- - - 3,004,715	- 21,553 - 2,821,811	- - - 288,513	22,783 21,553 149,142 10,929,702
25,025	(4,479)	2,817	110,282	46,245	310,223	508,872	34,255	2,579,749
				-	<u>(73,763</u>)	(49,569)		(985,310)
25,025	(4,479)	2,817	110,282	46,245	236,460	459,303	34,255	1,594,439
60,980 \$ 86,005	5,524 \$ 1,045	1,022 \$ 3,839	860,173 \$ 970,455	369,010 \$ 415,255	1,761,982 \$1,998,442	2,209,222 \$2,668,525	10,211 \$ 44,466	8,290,379 \$ 9,884,818

DEBT SERVICE FUNDS

BOARD OF COUNTY COMMISSIONERS

DEBT SERVICE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

REVENUES	Courthouse Improvement <u>Debt Service</u>	1993 Debt Service	Tourist Development <u>Debt Service</u>	<u>Totals</u>
Taxes Intergovernmental revenue Charges for services	\$ - 2,716,866 8,557	\$ 1,199,907 93,195	\$ 124,774 - - -	\$ 1,324,681 2,810,061 8,557
Miscellaneous Total revenues	729,864 3,455,287	62,165 1,355,267	$\frac{2,535}{127,309}$	794,564 4,937,863
EXPENDITURES Current expenditures	011 470			011 470
General government Capital outlay	811,473	-	-	811,473
General government Debt Service	3,744,337	-	-	3,744,337
General government	712,409	1,162,418	-	712,409 1,162,418
Transportation Economic environment	· .	-	<u>276,420</u>	<u>276,420</u>
Total expenditures	5,268,219	1,162,418	276,420	6,707,057
Excess (deficiency) of revenues over expenditures	(1,812,932)	192,849	(149,111)	(1,769,194)
OTHER FINANCING USES Interfund transfers out	<u>(57,506</u>)			<u>(57,506</u>)
Excess (deficiency) of revenues over expenditures and other financing uses	(1,870,438)	192,849	(149,111)	(1,826,700)
Fund balances at beginning of year Fund balances at end of year	15,411,789 \$13,541,351	2,070,451 \$ 2,263,300	321,540 \$ 172,429	17,803,780 \$15,977,080

CAPITAL PROJECTS FUNDS

BOARD OF COUNTY COMMISSIONERS

CAPITAL PROJECTS FUNDS

COMBINING BALANCE SHEET

September 30, 1999

ACCETC	Fifth and Sixth Cent Fuel Tax <u>Trust</u>	Road Improvement	Industrial Park Trust	Totals
ASSETS Current Assets Cash Due from other funds Investments Total assets	\$ 102,884	\$ -	\$ 121,971	\$ 224,855
	-	88,800	-	88,800
	555,204	615	102,741	658,560
	\$ 658,088	\$ 89,415	\$ 224,712	\$ 972,215
LIABILITIES AND FUND BALANCES LIABILITIES Current Liabilities Accounts payable Due to other funds Deposits	\$ 52,950 - - 52,950	\$ - 198,205 - 198,205	\$ - 10,000 10,000	\$ 52,950 198,205 10,000 261,155
FUND BALANCES Undesignated fund balances Total liabilities and fund balances	605,138	(108,790)	214,712	711,060
	\$ 658,088	\$ 89,415	\$ 224,712	\$ 972,215

BOARD OF COUNTY COMMISSIONERS CAPITAL PROJECTS FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Fifth and Sixth Cent Fuel Tax Trust	Road Improvement	Industrial Park Trust	Totals	
OTHER FINANCING SOURCES (USES) Interfund transfers in	\$ 39,638	<u> </u>	<u>\$ -</u>	\$ 39,638	
Excess (deficiency) of revenues and other financing sources over expenditures	52,403	(802,631)	102	(750,126)	
Fund balances at beginning of year	<u>552,735</u>	693,841	214,610	1,461,186	
Fund balances at end of year	<u>\$ 605,138</u>	<u>\$ (108,790</u>)	<u>\$ 214,712</u>	<u>\$ 711,060</u>	

SINGLE AUDIT AND COMPLIANCE SECTION

COLUMBIA COUNTY, FLORIDA **BOARD OF COUNTY COMMISSIONERS**

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

	CFDA# Grant Number							1999				Fund Balance	
Grantor/Program Title					Reported in Fund Balance Prior Years October 1, 1998		Revenue **Recognized *		** <u>Exp</u>	endi tures	September 30, 1999		
STATE FINANCIAL ASSISTANCE													
Department of State - Division of Library and Information Services State aid to Libraries													
Operating Equalization		ST-07 ST-07	*\$ *	42,612 368,231	\$ - -	, ,	-	\$	42,612 368,231	\$	42,612 368,231	\$	-
Justice Administrative Commission Child Dependency State Appropriation		N/A	*	55,645	-		-		55,645		55,645		<u>.</u>
Office of State Courts Administration			.4.	400.000					100 000		400.000		
Article V Grants-in-aid		N/A	*	100,000	-		-		100,000		100,000		
Grant in Aid Family Courts Trust Fund		N/A	*	14,246	-		-		14,246		14,246		-
Grant in Aid General Appropriations Act		N/A	*	45,074	-		-		45,074		45,074		· -
Department of Environmental Protection													•
Recycling and Education Grant	RE-	99-10	*	95,143	-		-		95,143		95,143		-
Waste Tire Grant	WT-	99-12	*	24,016	-		-		24,016		24,016		-
Small County Grant	sc-	99-04	*	50,000	-		-		50,000		50,000		-
Litter and Marine Litter	LC-	99-10	*	26,316	-		-		3,854		3,854		-
Florida Boating Improvement Program		N/A	*	15,148	-		-		15,148		15,148		-
Florida Recreation Development													
Assistance Program		145	*	25,000	-		-		20,242		20,242		-
•	F9	776	*	50,000	-		-		50,000		50,000		-
Department of Health													
Emergency Medical Services County	-0	040	*	44 407					11 107		11 107		
Grant Program		812	*	11,103	- -		-		11,103		11,103		-
Emergency Medical Services		010 029	*	82,500	122,299	102,7	- 701		82,500		82,500	41	02,701
Department of Agriculture & Consumer Service		029	-	225,000	122,299	102,	01		_		-	11	02,701
Mosquito Control Grant	es FYO	8/99	*	26,620	13,310		_		13,310		13,310		_
Mosquito Control Grant		9/00	*	6.857	.5,510		-		6,857		6,857		-
mosquito controt diant	117	.,								-		•	
Total state financial assistance				,263,511	135,609	102,			997,981		997,981		02,701
Total all expenditures			\$4	,397,634	\$1,446,590	\$ 102,7	<u>′U1</u>	\$2	.034,661	\$2	,034,661	\$ 10	02,701

^{*} State grants and aids appropriation under Section 216.349, $\underline{\text{Florida Statutes}}$. **Modified accrual basis of accounting.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners Columbia County, Florida

We have audited the component unit general purpose financial statements of the Columbia County Board of County Commissioners, the primary government of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated August 4, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether the Columbia County Board of County Commissioners' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with these provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Columbia County Board of County Commissioners in a separate letter dated August 4, 2000, on pages 2-56 - 2-57.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County Board of County Commissioners' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to the management of the Columbia County Board of County Commissioners in a separate letter dated August 4, 2000, on pages 2-56 - 2-57.

This report is intended for the information of management, the Columbia County Board of County Commissioners, and federal and state awarding agencies and pass-through entities. However, this report is a matter of public record and its distribution is not limited.

Formell & X POWELL & JONES August 4. 2000

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of County Commissioners Columbia County, Florida

<u>Compliance</u>

We have audited the compliance of the Board of County Commissioners of Columbia County, Florida with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended September 30, 1999. The Board of County Commissioners of Columbia County, Florida's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of the Board of County Commissioners of Columbia County, Florida's management. Our responsibility is to express an opinion on the Board of County Commissioners of Columbia County, Florida's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States*, *Local Governments*, *and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Board of County Commissioners of Columbia County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Board of County Commissioners of Columbia County, Florida's compliance with those requirements.

In our opinion, the Board of County Commissioners of Columbia County, Florida complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended September 30, 1999.

Internal Control Over Compliance

The management of the Board of County Commissioners of Columbia County, Florida is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to a federal program. In planning and performing our audit, we considered the Board of County Commissioners of Columbia County, Florida's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

INDEPENDENT AUDITOR'S REPORT ON EXAMINATION OF MANAGEMENT'S ASSERTION ABOUT COMPLIANCE WITH SPECIFIED REQUIREMENTS

To the Board of County Commissioners Columbia County, Florida

We have examined management's assertion about the Columbia County Board of County Commissioners' compliance with the allowable cost requirements established in the grant agreements applicable to the State grants and aids appropriations identified on the schedule of expenditures of state financial assistance for the fiscal year ended September 30, 1999, on pages 2 - 48 and 2 - 49. Management is responsible for the Columbia County Board of County Commissioners' compliance with those requirements. Our responsibility is to express an opinion on management's assertion about the Columbia County Board of County Commissioners' compliance with specified requirements.

Our examination was made in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining on a test basis, evidence about the Columbia County Board of County Commissioners' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination of the Columbia County Board of County Commissioners' compliance with specified requirements.

In our opinion, management's assertion that the Columbia County Board of County Commissioners complied with allowable cost requirements of the grants and aids appropriations identified on the schedule of expenditures of federal and state awards is fairly stated, in all material respects

Fowell & JONES
August 4, 2000

HANAGEMENT ASSERTION REPORT

I, <u>Ronald Williams</u> , hereby assert that the Columbia County Board of County Commissioners complied with allowable cost requirements of the state grants and aids appropriations identified on the attached schedule of expenditures of state financial assistance, during the fiscal year ended September 30, 1999.
Shaull V Consture)
Chairman of Board of County Commissioners (Title)

COLUMBIA COUNTY, FLORIDA **BOARD OF COUNTY COMMISSIONERS** SUMMARY OF FINDINGS

For the Fiscal year Ended September 30, 1999

Section I. Summary of Auditor's Results

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Types of auditor's report issued Unqualified

Internal control over financial reporting:

Material weakness identified? No

Reportable condition identified

not considered to be material weaknesses? No

Noncompliance material on financial

statements noted? No

Federal Awards

Internal control over major programs:

Material weakness identified? No

Reportable condition identified

not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance

for major programs: **Unqualified**

Any audit findings disclosed that are required

to be reported in accordance with

Circular A-133, Section .510(a)? No

Identification of major programs:

Name of Federal Program CFDA Number

83.544 Federal Emergency Management Agency Disaster Relief Funding

14.129 Community Development Block Grant

Dollar threshold used to distinguish \$300,000 between type A and type B programs:

Auditee qualified as low-risk auditee? Yes

Section II. Financial Statement Findings

There were no financial statement findings.

Section III. Federal Award Findings and Questioned Costs

None

MANAGEMENT LETTER

To the Board of County Commissioners Columbia County, Florida

In planning and performing our audit of the component unit general purpose financial statements of the Columbia County Board of County Commissioners, the primary government of Columbia County, Florida, for the year ended September 30, 1999, we considered the Columbia County Board of County Commissioners' internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of several matters that are opportunities for strengthening internal controls and operating efficiencies. In addition to furnishing information required by Chapter 10.550, Rules of the Auditor General, and other compliance matters, the remaining sections of this report letter discuss these findings.

IMMATERIAL INTERNAL CONTROL AND COMPLIANCE FINDINGS

PRIOR YEAR FINDINGS

Mobile Telephone Bills - From our review of selected mobile telephone billings in the prior year, we could not find where all monthly billings for mobile telephone were reviewed for personal calls and where all such calls were reimbursed to the Board. To strengthen internal controls, we recommended that the employees assigned mobile telephones review monthly billings for personal calls, and reimburse the Board for the cost of any calls made. This procedure was substantially implemented during the current year.

<u>Road Department Supplies Inventory</u> - In the prior years we found that no year end physical inventory was taken of the parts, fuel, and supplies inventories maintained at the Road Department. Such inventories should be taken at least annually in order to maintain the integrity and accuracy of the inventory system.

<u>Fuel Accountability System</u> - From our review of the computerized fuel accountability system in the prior and current year, we found that many monthly fuel usage reports were incorrect due to employees entering invalid odometer readings. This practice undermines the control feature of the fuel accountability system. We recommend that all employees be required to properly enter odometer or other fuel usage readings when fuel is dispensed, and that monthly fuel usage reports be reviewed and investigated for "out of range" readings.

Fixed Assets Accounting System - Recent pronouncements by the Governmental Accounting Standards Board (GASB), with which the County must comply, require that governments must record depreciation on all fixed assets and record such depreciation in its applicable funds. This change will become effective for the County in 2002. Due to the fact that the County currently has in excess of \$70 million in fixed assets, we recommend that proper procedures be developed to implement this major forthcoming requirement. In addition to establishing depreciable lives and methods for the various classes of fixed assets, clear guidelines should also be established as to classifying items as depreciable fixed assets.



Pionard O. Powell, Jr., CPA. Waifan Jones Powell, GPA.

2585 G. First Street Lake City, Florida 32025 904 / 755-4200 Fax: 904 / 765-4490

INDEPENDENT AUDITOR'S REPORT

Honorable Clerk of the Circuit Court Columbia County, Florida

We have audited the accompanying component unit general purpose financial statements of the Columbia County Clerk of the Circuit Court, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, as listed in the preceding table of contents. These general purpose financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the accompanying financial statements present only the Columbia County Clerk of the Circuit Court which is an integral part of Columbia County, the primary government for financial reporting purposes.

In our opinion, the component unit general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Clerk of the Circuit Court, a component unit of Columbia County, Florida, as of September 30, 1999, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The combining financial statements and the schedule of expenditures of state financial assistance listed in the table of contents are presented for purposes of additional analysis and are not a required part of the general purpose financial statements of the Columbia County Clerk of the Circuit Court. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

COMBINED FINANCIAL STATEMENTS

CLERK OF THE CIRCUIT COURT

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES

	General Fund	Special Revenue Funds	Totals (Memorandum Only)
REVENUES Intergovernmental revenue Charges for services Miscellaneous Total revenues	\$ - 890,662 <u>29,894</u> 920,556	\$ 23,131 51,839 200 75,170	\$ 23,131 942,501 30,094 995,726
EXPENDITURES Current expenditures General government Capital outlay General government Total expenditures	1,318,680 <u>16,506</u> 1,335,186	33,121 	1,351,801 <u>16,506</u> 1,368,307
Excess (deficiency) of revenues over expenditures	<u>(414,630</u>)	42,049	(372,581)
OTHER FINANCING SOURCES Transfers from other governmental units	414,630	·	414,630
Excess (deficiency) of revenues and other financing sources over expenditures	-	42,049	42,049
Fund balances at beginning of year Fund balances at end of year	<u>-</u> \$ -	22,128 \$ 64,177	22,128 \$ 64,177

CLERK OF THE CIRCUIT COURT

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL ALL GOVERNMENTAL FUND TYPES

For the Fiscal Year Ended September 30, 1999

		General Fund	Vaniana	Sp	Special Revenue Funds					
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)				
OTHER FINANCING SOURCES Transfers from other governmental units	\$ 506,799	<u>\$ 414,630</u>	<u>\$ (92,169</u>)	\$ -	<u>\$</u>	<u> </u>				
Excess (deficiency) of revenues and other financing sources over expenditures		-	-	42,049	42,049	<u>.</u>				
Fund balances at beginning of year Fund balances at end of year	<u> </u>	<u> </u>	<u> </u>	22,128 \$ 64,177	22,128 \$ 64,177	<u> </u>				

See notes to financial statements.

CLERK OF THE CIRCUIT COURT

NOTES TO FINANCIAL STATEMENTS

September 30, 1999

NOTE 1. THE REPORTING ENTITY

Columbia County is a political subdivision of the State of Florida and, accordingly, is subject to restrictions imposed by the Florida Constitution and Statutes, as well as by its own ordinances. The County is governed by a board of five elected County Commissioners. Additionally, certain functions of county government are operated in a fiduciary capacity by five elected Constitutional Officers. These officers are the Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Clerk of the Circuit Court is an elected Constitutional Officer, whose office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Columbia County, the primary government for financial reporting purposes.

NOTE. 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the Clerk's significant accounting policies is presented to assist the reader in understanding and interpreting the accompanying financial statements.

A. Basis of Presentation

The accounts of the Clerk of the Circuit Court are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into three generic fund types and two broad fund categories as follows:

GOVERNMENTAL FUNDS

<u>General Fund</u> - The General Fund is the general operating fund of the Clerk of the Circuit Court. It is used to account for all financial resources not properly accounted for in any other fund.

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 1999, the Clerk of the Circuit Court maintained the Public Records Modernization Trust Fund and Teen Court Trust Fund, as a special revenue funds.

3 - 6

The collateral for the Clerk's deposits is categorized to give an indication of the level of risk assumed by the Clerk at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Clerk or his agent in the Clerk's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Clerk's name. Category-3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Clerk's name. All of the collateral covering the Clerk's deposits was Category 1.

E. Inventories

It is the policy of the Clerk of the Circuit Court to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

F. Property, Plant and Equipment

Fixed assets used in governmental fund type operations are accounted for in the General Fixed Asset Group of Accounts, except for its infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's general fixed assets. Assets purchased by the Clerk of the Circuit Court are reported in the County's General Fixed Asset Account Group.

G. Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

Compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group of the Board of County Commissioners.

H. Total Column on the Combined Statements

The total column on the combined statements is captioned "Memorandum Only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or changes in cash flows in conformity with generally accepted accounting principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 3. DEFINED BENEFIT PENSION PLAN

All Columbia County full-time employees participate in the Florida Retirement System ("the System"), a multiple-employer public employee retirement system. The payroll for Clerk employees covered by the System for the year ended September 30, 1999, was \$1,065,690; this figure also represents the total payroll.

3 - 8

	Interfund Receivables	Interfund Payables
General Fund	\$ 38.913	\$ 1,138
Public Defender Occupancy Trust		335
Public Records Modernization Trust	3,294	
Registry of Court	•	351
Teen Court	2,496	
Trust		42,879
	<u>\$ 44,703</u>	\$44,703

NOTE 5. YEAR 2000 ISSUE (UNAUDITED)

The Year 2000 issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the Clerk of Circuit Court's operations as early as fiscal year 1999.

The Clerk of Circuit Court has completed an inventory of computer systems and other electronic equipment that may be affected by the Year 2000 Issue and that are necessary to conducting its operations. Based on this inventory and related improvements already completed or in progress and documentation furnished by hardware and software providers, the Clerk of Circuit Court believes that the Year 2000 Issue will not pose significant operational problems for its computer systems.

COMBINING STATEMENTS

SPECIAL REVENUE FUNDS

CLERK OF THE CIRCUIT COURT

SPECIAL REVENUE FUNDS

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	<u>Teen Court</u>	PRMTF	Totals (Memorandum Only)
REVENUES State Grant Teen Court Charges for services Miscellaneous Total revenues	\$ 23,131 19,357 200 42,688	\$ - 32,482 - 32,482	\$ 23,131 51,839 200 75,170
EXPENDITURES Current expenditures General government Total expenditures	25,438 25,438	7,683 7,683	33,121 33,121
Excess of revenues over expenditures	17,250	24,799	42,049
Fund balances at beginning of year Fund balances at end of year	<u>\$ 17,250</u>	22,128 \$ 46,927	22,128 \$ 64,177

AGENCY FUNDS

CLERK OF THE CIRCUIT COURT

AGENCY FUNDS

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

	Balance <u>Oct. 1, 1998</u>	Additions	Deductions	Balance Sept. 30, 1999
DOMESTIC RELATIONS FUND				
Assets Cash	\$ 3,065	\$4,865,836	\$4,868,422	\$ 479
Dishonored checks receivable	3,816 13,600	3,478	3,816 13,600	3,478
Due from other funds Total assets	\$ 20,481	\$4,869,314	\$4,885,838	\$ 3,957
Liabilities Due to other governmental units Due to other funds	\$ 506 6,375	\$ 1,187 -	\$ 506 6,375	\$ 1,187
Other current liabilities Total liabilities	13,600 \$ 20,481	2,770 \$ 3,957	13,600 \$ 20,481	2,770 \$ 3,957
JURY AND WITNESS FUND				
Assets Cash	<u>\$ 424</u>	<u>\$ 14,993</u>	<u>\$ 14,647</u>	<u>\$ 770</u>
Liabilities Due to other governmental units	<u>\$ 424</u>	<u>\$ 346</u>	<u>\$ -</u>	<u>\$ 770</u>
PUBLIC DEFENDER OCCUPANCY TO	RUST FUND			
Assets Cash	<u>\$ 1,708</u>	<u>\$ 104,340</u>	<u>\$ 96,499</u>	<u>\$ 9,549</u>
Liabilities Due to other funds Due to Public Defender	\$ 146 1,562	\$ 189 7,652	\$ - -	\$ 335 9,214
Total liabilities	\$ 1,708	\$ 7,841	\$ -	\$ 9,549
REGISTRY OF COURT FUND Assets Cash	\$ 135,395	<u>\$ 760,843</u>	<u>\$ 817,054</u>	\$ 79,184
Liabilities Due to other funds Deposits held in escrow	\$ 180 122,218	\$ 171 36,125	\$ - 93,656	\$ 351 64,687
Interest payable Total liabilities	12,997 \$ 135,395	\$ 37,837	392 \$ 94,048	14,146 \$ 79,184

CLERK OF THE CIRCUIT COURT

AGENCY FUNDS

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

	Balance <u>Oct. 1, 1998</u>	Additions	<u>Deductions</u>	Balance <u>Sept. 30, 1999</u>
TOTALS - ALL AGENCY FUNDS Assets				
Cash	\$ 566,967	\$11,134,980	\$11,134,502	\$ 567,445
Dishonored checks receivable Due from other funds	5,561 13,600	8,626	10,709 13,600	3,478
Due from individuals Total assets	565 \$ 586,693	<u>\$11,143,606</u>	565 \$11,159,376	\$ 570,923
Liabilities	.	•	* 500	•
Accounts payable Court fees payable	\$ 599 74,568	\$ - 624,076	\$ 599 664,321	\$ - 34,323
Deposits held in escrow	122,218	36,125	93,656	64,687
Due to other funds Due to other	43,211	472,869	472,515	43,565
governmental units	278,198	3,953,499	3,881,496	350,201
Due to Public Defender	1,562	7,652	-	9,214
Interest payable	12,997	1,541	392	14,146
Juvenile installments	593	6,700	7,225	68
Suspense liability	15,197	32,671	25,835 20,779	22,033 16,001
Tax deeds sales Retirement funds payable	8,347 8,508	48,422 346	39,778 2,920	16,991 5,934
Installments payable	7,095	223	327	6,991
Other current liabilities		2,770	13,600	2,770
Total liabilities	\$ 586,693	\$ 5,186,894	\$ 5,202,664	\$ 570,923

COMPLIANCE SECTION

CLERK OF THE CIRCUIT COURT

SCHEDULE OF EXPENDITURES OF STATE FINANCIAL AWARDS

		A.	Dan antad da	Fund Dallaman	Davis	1999	Fund Balance
Grantor/Program Title	<u>Grant Number</u>	Award <u>Amount</u>	Reported in <u>Prior Years</u>	Fund Balance October 1,1998	Revenue <u>Recognized</u>	<u>Expenditures</u>	September 30, 1999
STATE FINANCIAL AWARDS							
Department of Juvenile Justice	80-03-07-780- 790-011	<u>\$ 24,171</u>	<u>\$ 1,040</u>	<u>\$ -</u>	<u>\$23,131</u>	<u>\$23,131</u>	\$ <u>-</u>

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Clerk of the Circuit Court Columbia County. Florida

We have audited the component unit general purpose financial statements of the Columbia County Clerk of the Circuit Court, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated July 3, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether the Columbia County Clerk of the Circuit Court's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting - In planning and performing our audit, we considered the Columbia County Clerk of the Circuit Court's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to the management of Columbia County Clerk of the Circuit Court in a separate letter dated July 3, 2000, on pages 3-18 - 3-19.

This report is intended for the information of management, Clerk of the Circuit Court of Columbia County, and the Board of County Commissioners. However, this report is a matter of public record and its distribution is not limited.

Fowell & Jones
POWELL & JONES
July 3. 2000

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MANAGEMENT LETTER

Honorable Clerk of the Circuit Court Columbia County, Florida

In planning and performing our audit of the component unit general purpose financial statements of the Columbia County Clerk of the Circuit Court, a component unit of Columbia County, Florida, for the year ended September 30, 1999, we considered the Office's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls and operating efficiencies. In addition to furnishing information required by Chapter 10.550, Rules of the Auditor General, and other compliance matters, the remaining sections of this report letter discuss these findings.

PRIOR YEAR FINDINGS

<u>Cash Receipts</u> - In the prior year, we noted that the cashier was able to void vouchers without prior approval. In order to strengthen controls over cash receipts, we recommended that all voided vouchers have prior approval from a responsible official whose duties do not relate to cash collections. By the time of our audit, but subsequent to year end, procedures were implemented to correct this finding.

CURRENT YEAR FINDINGS

There were no additional reportable findings in the current year.

ANNUAL REPORT OF UNITS OF LOCAL GOVERNMENT - The financial report for the year ended September 30, 1999, filed with the Department of Banking and Finance pursuant to Section 218.32, Florida Statutes, is in agreement with the audited financial statements. The financial statements of the Clerk of the Circuit Court are combined with other County agencies in that report.

FINANCIAL EMERGENCY STATUS - Nothing came to our attention that caused us to believe that the Clerk of the Circuit Court is, or during the fiscal year was, in a state of financial emergency as a consequence of conditions in Section 218.503(1), Florida Statutes.

PUBLIC RECORDS MODERNIZATION TRUST FUND - The Clerk of the Circuit Court complied with Section 28.24(15)(d), Florida Statutes, regarding the collection and use of Public Records Modernization Trust Fund moneys.



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INDEPENDENT AUDITOR'S REPORT

Honorable Property Appraiser Columbia County, Florida

We have audited the accompanying component unit general purpose financial statements of the Columbia County Property Appraiser, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, as listed in the preceding table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the accompanying financial statements present only the Columbia County Property Appraiser which is an integral part of Columbia County, the primary government for financial reporting purposes.

In our opinion, the component unit general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Property Appraiser, a component unit of Columbia County, Florida, as of September 30, 1999, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Governmental Auditing Standards*, we have also issued a report dated June 14, 2000, on our consideration of the Columbia County Property Appraiser's internal control over financial reporting on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants.

POWELL & JONES June 14, 2000

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COMBINED FINANCIAL STATEMENTS

PROPERTY APPRAISER

COMBINED BALANCE SHEET -ALL FUND TYPES

September 30, 1999

Governmental Fund Type

General Fund

ASSETS Current Assets Cash

\$ 22,078

LIABILITIES AND FUND BALANCE LIABILITIES Current Liabilities Due to other governmental units

\$ 22,078

PROPERTY APPRAISER

GENERAL FUND

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

Excess (deficiency) of revenues and other financing sources over expenditures		dget	Ac	tual	Variance Favorable (Unfavorable)	
		-	\$	-	\$	-
Fund balance at beginning of year Fund balance at end of year	\$	-	\$		\$	-

PROPERTY APPRAISER

NOTES TO FINANCIAL STATEMENTS

September 30, 1999

NOTE 1. THE REPORTING ENTITY

Columbia County is a political subdivision of the State of Florida and, accordingly, is subject to restrictions imposed by the Florida Constitution and Statutes, as well as by its own ordinances. The County is governed by a board of five elected County Commissioners. Additionally, certain functions of county government are operated in a fiduciary capacity by five elected Constitutional Officers. These officers are the Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Property Appraiser is an elected Constitutional Officer, whose Office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Columbia County, the primary government for financial reporting purposes.

NOTE. 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the Property Appraiser's significant accounting policies is presented to assist the reader in understanding and interpreting the accompanying financial statements.

A. <u>Basis of Presentation</u>

The accounts of the Property Appraiser are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into one generic fund type and one broad fund category as follows:

GOVERNMENTAL FUND

<u>General Fund</u> - The General Fund is the general operating fund of the Property Appraiser. It is used to account for all financial resources not properly accounted for in any other fund.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group of the Board of County Commissioners.

NOTE 3. DEFINED BENEFIT PENSION PLAN

All Columbia County full-time employees participate in the Florida Retirement System ("the System"), a multiple-employer public employee retirement system. The payroll for Property Appraiser employees covered by the System for the year ended September 30, 1999, was \$425,017; this figure also represents the total payroll.

Membership is compulsory for all full-time and part-time employees working in a regularly established position for Columbia County. Elected County officials may elect not to participate in the System.

The Florida Retirement System provides vesting of benefits after ten years of creditable service, eight years for Elected State and County Officers' Class (ESCOC), or seven years for Senior Management Service Class (SMSC). Members are eligible for normal retirement when they have met the minimum requirements for their specific class of membership. Early retirement may be taken any time after vesting; however, there is a 5% benefit reduction for each year prior to normal retirement age.

Benefits are computed on the basis of age, average final compensation, and service credit. Average final compensation is the average of the five highest fiscal years of earnings. Members may select one of four benefit options at retirement. The System also provides death and disability benefits.

Retirement coverage is employee noncontributory. Employers pay all contributions. Rates are based on class of membership. The contribution requirement for the year ended September 30, 1999, was \$71,963, which represents 16.93% of covered payroll.

The "actuarial accrued liability" is a standardized measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users (1) assess the Florida Retirement Systems' funding status on a going-concern basis, (2) assess progress in accumulating sufficient assets to pay benefits when due, and (3) make comparisons among Public Employee Retirement Systems. The measure is independent of and should not be confused with the actuarial funding method used to determine contributions to the System.

At June 30, 1999, the unfunded actuarial accrued liability for the State of Florida Retirement System, determined through an actuarial valuation performed as of that date was \$(9.220) billion, as follows:

	Billions
Actuarial Accrued Liability	\$ 68.575
Actuarial Value of Assets	
Unfunded Actuarial Accrued Liability	\$ (9.220)

COMPLIANCE SECTION

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Property Appraiser Columbia County, Florida

We have audited the component unit general purpose financial statements of the Columbia County Property Appraiser, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated June 14, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether the Columbia County Property Appraiser's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting - In planning and performing our audit we considered the Columbia County Property Appraiser's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended for the information of management, the Board of County Commissioners, and Property Appraiser of Columbia County. However, this report is a matter of public record and its distribution is not limited.

POWELL & JONES
June 14, 2000

MANAGEMENT LETTER

Honorable Property Appraiser Columbia County, Florida

In planning and performing our audit of the component unit general purpose financial statements of the Columbia County Property Appraiser, a component unit of Columbia County, Florida, for the year ended September 30, 1999, we considered the Office's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

This letter furnishes information required by Chapter 10.550, Rules of the Auditor General.

PRIOR YEAR FINDINGS - There were no reportable findings in the prior year.

CURRENT YEAR FINDINGS - There were no reportable findings in the current year.

ANNUAL REPORT OF UNITS OF LOCAL GOVERNMENT - The financial report for the year ended September 30, 1999, filed with the Department of Banking and Finance pursuant to Section 218.32, Florida Statutes, is in agreement with the audited financial statements. The financial statements of the Property Appraiser are combined with other County Agencies in that report.

FINANCIAL EMERGENCY STATUS - Nothing came to our attention that caused us to believe that the Property Appraiser is, or during the fiscal year was, in a state of financial emergency as a consequence of conditions in Section 218.503(1), Florida Statutes.

Our audit did not disclose any further items that would be required to be reported under the Rules of the Auditor General, Chapter 10.544(1)(f).

CONCLUSION - We have reviewed information regarding our audit with the Property Appraiser and have provided appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this year's examination of the County. We appreciate the helpful assistance of all County employees in completing this year's audit.

Sincerely.

POWELL & JONES

Richard C. Powell

Burne Donn

Certified Public Accountant

June 14, 2000



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INDEPENDENT AUDITOR'S REPORT

Honorable Sheriff Columbia County, Florida

We have audited the accompanying component unit general purpose financial statements of the Columbia County Sheriff, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, as listed in the preceding table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the accompanying financial statements present only the Columbia County Sheriff which is an integral part of Columbia County, the primary government for financial reporting purposes.

In our opinion, the component unit general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Sheriff, a component unit of Columbia County, Florida, as of September 30, 1999, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 15, 2000, on our consideration of the Columbia County Sheriff's internal control over financial reporting and our tests on its compliance with certain provisions of laws, regulations, contracts and grants.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The combining and individual fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the general purpose financial statements of the Columbia County Sheriff. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

POWELL & JONES
August 15, 2000

COMBINED FINANCIAL STATEMENTS

SHERIFF

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - ALL GOVERNMENTAL FUND TYPES

REVENUES Charges for services Fines and forfeitures Miscellaneous Total revenues	<u>General Fund</u> \$	Special Revenue Funds \$ 101,687	Totals (Memorandum Only) \$ 101,687 23,622 128,751 254,060
EXPENDITURES Current Expenditures Public safety Capital Outlay Public safety Debt Service Public safety Total expenditures	7,203,085 641,961 3,369 7,848,415	204,853 23,272 3,369 231,494	7,407,938 665,233 6,738 8,079,909
Excess (deficiency) of revenues over expenditures	<u>(7,848,415</u>)	<u>22,566</u>	(7,825,849)
OTHER FINANCING SOURCES (USES) Transfers from Board of County Commissioners	7,848,415		_7,848,4 <u>15</u>
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses		22,566	22,566
Fund balances at beginning of year		70,739	70,739
Fund balances at end of year	<u> </u>	<u>\$ 93,305</u>	<u>\$ 93,305</u>

SHERIFF

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL

GENERAL AND SPECIAL REVENUE FUNDS

		General Fund						Special Revenue Funds				
	Bud	get	Act	ual	Vari Favo (Unfavo	rable	Bu	ıdget	Ac	ctual_	Varia Favor <u>(Unfavo</u>	able
Excess (deficiency) of revenues and other financing sources over expenditures	\$	-	\$	-	\$		\$	22,566	\$	22,566	\$	-
Fund balances at beginning of year Fund balances at end of year	\$	<u>-</u>	\$	-	<u>\$</u>	<u>-</u>	<u>\$</u>	70,739 93,305	<u>\$</u>	70,739 93,305	<u>\$</u>	<u>-</u>

SHERIFF

NOTES TO FINANCIAL STATEMENTS

September 30, 1999

NOTE 1. THE REPORTING ENTITY

Columbia County is a political subdivision of the State of Florida and, accordingly, is subject to restrictions imposed by the Florida Constitution and Statutes, as well as by its own ordinances. The County is governed by a board of five elected County Commissioners. Additionally, certain functions of county government are operated in a fiduciary capacity by five elected Constitutional Officers. These officers are the Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Sheriff is an elected Constitutional Officer, whose Office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Columbia County, the primary government for financial reporting purposes.

NOTE. 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the Sheriff's significant accounting policies is presented to assist the reader in understanding and interpreting the accompanying financial statements.

A. Basis of Presentation

The accounts of the Sheriff are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into two generic fund types and two broad fund categories as follows:

GOVERNMENTAL FUNDS

<u>General Fund</u> - The General Fund is the general operating fund of the Sheriff. It is used to account for all financial resources not properly accounted for in any other fund.

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for the collection and disbursement of earmarked revenues utilized in the general activities of a government.

FIDUCIARY FUNDS

<u>Agency Funds</u> - Agency Funds are required and used by the Sheriff to account for resources received from and disbursed to other governmental units, other funds of Columbia County and individuals. The Sheriff functions purely as an agent for others in the maintenance of these funds.

5 - 6

Bank Deposit Covered By		1	Cat	egory 2		3		Bank Balance
Eligible Collateral FDIC Insurance Total Deposits	\$ <u>\$</u>	579,047 211,021 790,068	\$ <u>\$</u>	-	\$ <u>\$</u>	-	\$ <u>\$</u>	579,047 211,021 790,068

E. Inventories

It is the policy of the Sheriff to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

F. Property, Plant and Equipment

Fixed assets used in governmental fund type operations are accounted for in the General Fixed Assets Group of Accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the Sheriff's general fixed assets.

G. Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group.

H. Total Column on the Combined Statements

The total column on the combined statements is captioned "Memorandum Only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or changes in cash flows in conformity with generally accepted accounting principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 3. CHANGES IN GENERAL FIXED ASSETS

A summary of changes in general fixed assets follows:

	Balance			Balance
	<u> 10/01/98</u>	<u>Additions</u>	<u>Deletions</u>	09/30/99
Equipment	<u>\$ 2,321,460</u>	<u>\$ 533,963</u>	<u>\$ 32,874</u>	\$ 2,822,549

NOTE 5. CONTINGENT LIABILITIES

The Sheriff is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Sheriff's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Sheriff.

NOTE 6. RISK MANAGEMENT

The Sheriff participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Sheriff entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The Sheriff continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the Sheriff.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the Sheriff.

NOTE 7. LONG-TERM DEBT

The Sheriff has as installment payment agreement with Xerox Corporation for a copy machine costing \$26,459. The agreements calls for sixty monthly payments of \$536, including interest at 8%.

Annual debt service requirements to maturity for this note, including interest of \$1.480 is as follows:

Year End	
<u>September 30</u>	Amount
2000	\$ 6,438
2001	6,438
2002	6,438
2003	537
	\$ 19,851

<u>Changes in Long-Term Liabilities</u> - During the year ended September 30, 1999, the following occurred in liabilities reported in the general long-term debt account group:

	Balance			Balance
	<u>10/01/98</u>	<u>Additions</u>	<u>Retirements</u>	09/30/99
Note payable	<u>\$ 23,130</u>	\$	\$ 4,759	\$ 18,371

GENERAL FUND

SHERIFF

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 1999

EXPENDITURES	Budget	Actual	Variance Favorable (Unfavorable)
Public safety Personal services Operating expenses Capital outlay Total public safety	\$ 420,512 60,335 4,296 485,143	\$ 297,924 56,719 4,296 358,939	\$ 122,588 3,616
COPS Grant Personal services	344,930	344,930	
STOP Grant Personal services Operating expenses Capital outlay Total STOP grant	54,610 11,192 12,169 77,971	54,690 11,192 12,169 78,051	(80) - - (80)
BLOCK Grant Personal services Capital outlay Total BLOCK grant	11,460 51,211 62,671	11,460 51,211 62,671	<u>-</u>
Multi-Jurisdictional Task Force Grant Personal services Operating expenses Capital outlay Total Multi-Jurisdictional Task	123,654 5,160 34,840 163,654	122,933 4,879 34,810 162,622	721 281 <u>30</u> 1,032
Sheriff administration Personal services Operating expenses Capital outlay Debt service Total Sheriff administration	396,809 58,010 136,421 - 591,240	370,517 65,140 44,349 3,369 483,375	26,292 (7,130) 92,072 (3,369) 107,865
Sheriff road patrol Personal services Operating expenses Capital outlay Total Sheriff road patrol	1,236,972 318,435 317,510 1,872,917	1,218,547 329,777 317,926 1,866,250	18,425 (11,342) (416) 6,667
(continued)	5 - 13		

5 - 13

SHERIFF

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budget	Actual	Variance Favorable (Unfavorable)
OTHER FINANCING SOURCES Interfund transfer	\$ 8,050,282	<u>\$ 7,848,413</u>	<u>\$ (201,869</u>)
Excess (deficiency) of revenues and other financing sources over expenditures	-	-	-
Fund balance at beginning of year Fund balance at end of year	<u>-</u>	<u>-</u> \$ -	<u>-</u> \$ -

COMBINING STATEMENTS

SPECIAL REVENUE FUNDS

SHERIFF

SPECIAL REVENUE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Minimum Standards School	Sheriff <u>Inmate Welfare</u>	Sheriff Work Program	Totals
REVENUES Charges for services Fines and forfeitures Miscellaneous Total revenues	\$ - 23,622 <u>76</u> 23,698	\$ 101,687 	\$ - - 43,596 - 43,596	\$ 101,687 23,622 128,751 254,060
EXPENDITURES Current Expenditures Public safety Capital Outlay Public safety Debt Service	15,055 -	163,729 17,850	26,069 5,422	204,853 23,272
Public safety Total expenditures	15,05 <u>5</u>	3,369 184,948	31,491	3,369 231,494
Excess (deficiency) of revenues over expenditures	8,643	1,818	12,105	22,566
Fund balances at beginning of year	2,378	<u>53,929</u>	14,432	70,739
Fund balances at end of year	<u>\$ 11,021</u>	<u>\$ 55,747</u>	<u>\$ 26,537</u>	<u>\$ 93,305</u>

AGENCY FUNDS

SHERIFF

AGENCY FUNDS

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

INMATE TRUST FUND	Balance Oct. 1, 1998	Additions	Deductions	Balance <u>Sept. 30, 1999</u>
Assets Cash	\$ 20,877	<u>\$ 232,088</u>	<u>\$ 227,816</u>	\$ 25,149
Liabilities Due to individuals	<u>\$ 20,877</u>	<u>\$ 232,088</u>	<u>\$ 227,816</u>	<u>\$ 25,149</u>
TRUST FUND Assets Cash	<u>\$ 122,424</u>	<u>\$ 407,995</u>	<u>\$ 460,145</u>	\$ 70,274
Liabilities Cash bonds liability Individual depositors liability Other current liabilities	\$ 109,845 12,419 160	\$ 291,124 115,922 1,110	\$ 344,410 114,698 1,198	\$ - 56,559 13,643 72
Total liabilities	<u>\$ 122,424</u>	\$ 408,156	\$ 460,306	\$ 70,274
TOTALS - ALL AGENCY FUNDS Assets Cash	<u>\$ 143,301</u>	<u>\$ 640,083</u>	<u>\$ 687,961</u>	\$ 95,423
Liabilities Cash bonds liability Individual depositors	\$ 109,845	\$ 291,124	\$ 344,410	\$ 56,559
liability Due to individuals Other current liabilities Total liabilities	12,419 20,877 160 \$ 143,301	115,922 232,088 1,110 \$ 640,244	114,698 227,816 1,198 \$ 688,122	13,643 25,149 72 \$ 95,423

COMPLIANCE SECTION

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Sheriff Columbia County, Florida

We have audited the component unit general purpose financial statements of the Columbia County Sheriff, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated August 15, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether the Columbia County Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

<u>Internal Control Over Financial Reporting</u> - In planning and performing our audit, we considered the Columbia County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to the management of the Columbia County Sheriff in a separate letter dated August 15, 2000, on pages 5-20 - 5-21.

This report is intended for the information of management, Sheriff of Columbia County, and the Board of County Commissioners. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

Towel & Jones
POWELL & JONES
August 15, 2000

MANAGEMENT LETTER

Honorable Sheriff Columbia County, Florida

In planning and performing our audit of the component unit general purpose financial statements of the Columbia County Sheriff, a component unit of Columbia County, Florida, for the year ended September 30, 1999, we considered the Office's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls over operating efficiencies. In addition to furnishing information required by Chapter 10.550, *Rules of the Auditor General*, and other compliance matters, the remaining sections of this report letter discuss these findings.

PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

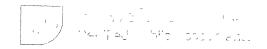
CURRENT YEAR FINDINGS

Bank reconciliations - From our audit of cash, we found that a check written from the Inmate Trust Fund on September 1, 1999, to reimburse the operating account, was still listed as outstanding on the May, 2000 bank reconciliation, eight months later. Upon our inquiry, this check was reissued and properly deposited. To strengthen internal control, we recommend that outstanding checks over three months old be promptly investigated and any necessary subsequent actions taken.

ANNUAL REPORT OF UNITS OF LOCAL GOVERNMENT - The financial report for the year ended September 30, 1999, will be filed with the Department of Banking and Finance pursuant to Section 218.32, Florida Statutes. The financial statements of the Sheriff will be combined with other County agencies in that report.

FINANCIAL EMERGENCY STATUS - Nothing came to our attention that caused us to believe that the Sheriff is, or during the fiscal year was, in a state of financial emergency as a consequence of conditions in Section 218.503(1), Florida Statutes.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.544(1)(f).



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INDEPENDENT AUDITOR'S REPORT

Honorable Supervisor of Elections Columbia County, Florida

We have audited the accompanying component unit general purpose financial statements of the Columbia County Supervisor of Elections, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, as listed in the preceding table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the accompanying financial statements present only the Columbia County Supervisor of Elections which is an integral part of Columbia County, the primary government for financial reporting purposes.

In our opinion, the component unit general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbia County Supervisor of Elections, a component unit of Columbia County, Florida, as of September 30, 1999, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued a report dated July 25, 2000, on our consideration of the Columbia County Supervisor of Elections internal control over financial reporting on our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Formell & Jones POWELL & JONES July 25, 2000

COMBINED FINANCIAL STATEMENTS

SUPERVISOR OF ELECTIONS

GENERAL FUND

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 1999

REVENUES	Budget	Actual	Variance Favorable (Unfavorable)
Miscellaneous Other miscellaneous	\$ 955	<u>\$ 955</u>	<u>\$</u>
EXPENDITURES General government Other general government Personal services Supervisor Personal services Elections Operating expenses Supervisor Operating expenses Elections Capital outlay Debt service Total expenditures	214,914 56,387 10,724 72,066 7,047 1,804 362,942	214,914 56,387 10,724 72,066 7,047 1,804 362,942	- - - - - -
Excess (deficiency) of revenues over expenditures	(361,987)	(361,987)	
OTHER FINANCING SOURCES Transfers from Board of County Commissioners Total other financing sources	361,987 361,987	361,987 361,987	<u> </u>
Excess (deficiency) of revenues and other financing sources over expenditures		-	-
Fund balance at beginning of year Fund balance at end of year	<u>.</u>	<u>-</u>	<u>-</u>

SUPERVISOR OF ELECTIONS

NOTES TO FINANCIAL STATEMENTS

September 30, 1999

NOTE 1. THE REPORTING ENTITY

Columbia County is a political subdivision of the State of Florida and, accordingly, is subject to restrictions imposed by the Florida Constitution and Statutes, as well as by its own ordinances. The County is governed by a board of five elected County Commissioners. Additionally, certain functions of county government are operated in a fiduciary capacity by five elected Constitutional Officers. These officers are the Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Supervisor of Elections is an elected Constitutional Officer, whose Office is established by Article VIII of the Constitution of the State of Florid and is governed by various provisions of state law. The Office is an integral part of Columbia County, the primary government for financial reporting purposes.

NOTE. 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the Supervisor of Elections' significant accounting policies is presented to assist the reader in understanding and interpreting the accompanying financial statements.

A. Basis of Presentation

The accounts of the Supervisor of Elections are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into two generic fund types and two broad fund categories as follows:

GOVERNMENTAL FUND

<u>General Fund</u> - The General Fund is the general operating fund of the Supervisor of Elections. It is used to account for all financial resources not properly accounted for in any other fund.

FIDUCIARY FUND

Agency Fund - Agency Funds are required and used by the Supervisor of Elections to account for resources received from and disbursed to other governmental units, other funds of Columbia County and individuals. The Supervisor of Elections functions purely as an agent for others in the maintenance of the Fee Fund.

The Fee Fund was not utilized during the current year.

6 - 4

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group of the Board of County Commissioners.

H. Total Column on the Combined Statements

The total column on the combined statements is captioned "Memorandum Only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or changes in cash flows in conformity with generally accepted accounting principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 3. DEFINED BENEFIT PENSION PLAN

All Columbia County full-time employees participate in the Florida Retirement System ("the System"), a multiple-employer public employee retirement system. The payroll for Supervisor of Elections employees covered by the System for the year ended September 30, 1999, was \$166,736; the total payroll was \$178,355.

Membership is compulsory for all full-time and part-time employees working in a regularly established position for Columbia County. Elected County officials may elect not to participate in the System.

The Florida Retirement System provides vesting of benefits after ten years of creditable service, eight years for Elected State and County Officers' Class (ESCOC), or seven years for Senior Management Service Class (SMSC). Members are eligible for normal retirement when they have met the minimum requirements for their specific class of membership. Early retirement may be taken any time after vesting; however, there is a 5% benefit reduction for each year prior to normal retirement age.

Benefits are computed on the basis of age, average final compensation, and service credit. Average final compensation is the average of the five highest fiscal years of earnings. Members may select one of four benefit options at retirement. The System also provides death and disability benefits.

Retirement coverage is employee noncontributory. Employers pay all contributions. Rates are based on class of membership. The contribution requirement for the year ended September 30, 1999, was \$33,374, which represents 20.0% of covered payroll.

The "actuarial accrued liability" is a standardized measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to help users (1) assess the Florida Retirement Systems' funding status on a going-concern basis, (2) assess progress in accumulating sufficient assets to pay benefits when due, and (3) make comparisons among Public Employee Retirement Systems. The measure is independent of and should not be confused with the actuarial funding method used to determine contributions to the System.

At June 30, 1999, the unfunded actuarial accrued liability for the State of Florida Retirement System, determined through an actuarial valuation performed as of that date was \$(9.220) billion, as follows:

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COMPLIANCE SECTION

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Supervisor of Elections Columbia County, Florida

We have audited the component unit general purpose financial statements of the Columbia County Supervisor of Elections, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated July 25, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether the Columbia County Supervisor of Elections' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting - In planning and performing our audit we consider the Columbia County Supervisor of Elections' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to the management of Columbia County Supervisor of Elections in a separate letter dated July 25, 2000, on pages 6-9 - 6-10.

This report is intended for the information of management, the Board of County Commissioners, and Supervisor of Elections of Columbia County. However, this report is a matter of public record and its distribution is not limited.

Poweel & Jones POWELL & JONES July 25, 2000

MANAGEMENT LETTER

Honorable Supervisor of Elections Columbia County, Florida

In planning and performing our audit of the component unit general purpose financial statements of the Columbia County Supervisor of Elections, a component unit of Columbia County, Florida, for the year ended September 30, 1999, we considered the Office's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls and operating efficiencies. In addition to furnishing information required by Chapter 10.550, Rules of the Auditor General, and other compliance matters, the remaining sections of this report letter discuss these findings.

PRIOR YEAR FINDINGS

<u>Employee Bonding</u> - From our review of insurance coverages in the prior and current years, we could not ascertain that all employees of the Office involved in cash transactions, were covered by honesty bonding insurance. To increase office internal control, we recommend that appropriate bonding insurance be obtained by the Office.

CURRENT YEAR FINDINGS

<u>Travel</u> - From our audit of travel expense reimbursements, we found instances where travel vouchers did not indicate times of departure and return. To properly document meal allowances paid for out-of-area travel, times of departure and returns should be included on all travel vouchers.

ANNUAL REPORT OF UNITS OF LOCAL GOVERNMENT - The financial report for the year ended September 30, 1999, filed with the Department of Banking and Finance pursuant to Section 218.32, Florida Statutes, is in agreement with the audited financial statements. The financial statements of the Supervisor of Elections are combined with other County Agencies in that report.

FINANCIAL EMERGENCY STATUS - Nothing came to our attention that caused us to believe that the Supervisor of Elections is, or during the fiscal year was, in a state of financial emergency as a consequence of conditions in Section 218.503(1), Florida Statutes.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.544(1)(f).

TAX COLLECTOR

COMBINED BALANCE SHEET - ALL FUND TYPES AND ACCOUNT GROUPS September 30, 1999

	Governmental Fund Type	Fiduciary Fund Type	
ACCETTO.	General Fund	Agency Funds	Totals (Memorandum <u>Only)</u>
ASSETS Cash Dishonored checks receivable Due from other funds	\$ 223,162 15,165	\$ 695,815 1,578 45,655	\$ 918,977 1,578 60,820
Due from other governmental units Other current assets Total assets	454 \$ 238,781	267 \$ 743,315	267 454 \$ 982,096
LIABILITIES AND FUND EQUITY LIABILITIES Accounts payable Accrued payroll deductions Due to other funds Due to other	\$ 5,000 10,528 411	\$ - - 60,409	\$ 5,000 10,528 60,820
governmental units Other current liabilities Total liabilities and	222,842	628,824 54,082	851,666 <u>54,082</u>
fund equity	<u>\$ 238,781</u>	<u>\$ 743,315</u>	<u>\$ 982,096</u>

TAX COLLECTOR

GENERAL FUND

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 1999

EXPENDITURES General government	Budget	Actual	Variance Favorable (Unfavorable)
Financial and administrative Personal services Operating expenses Capital outlay Debt service	\$ 625,325 122,017 19,800	\$ 610,489 114,884 19,942	\$ 14,836 7,133 (142)
Total expenditures	767,142	745,315	21,827
Excess (deficiency) of revenues over expenditures	(368,713)	(300,198)	<u>68,515</u>
OTHER FINANCING SOURCES Transfers from the Board of County Commissioners	368,713	300,198	<u>(68,515</u>)
Excess (deficiency) of revenues and other financing sources over expenditures	-	-	-
Fund balance at beginning of year Fund balance at end of year	<u>-</u>	<u>-</u>	<u>-</u> \$ -

TAX COLLECTOR

NOTES TO FINANCIAL STATEMENTS

September 30, 1999

NOTE 1. THE REPORTING ENTITY

Columbia County is a political subdivision of the State of Florida and, accordingly, is subject to restrictions imposed by the Florida Constitution and Statutes, as well as by its own ordinances. The County is governed by a board of five elected County Commissioners. Additionally, certain functions of county government are operated in a fiduciary capacity by five elected Constitutional Officers. These officers are the Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Tax Collector is an elected Constitutional Officer, whose Office is established by Article VIII of the Constitution of the State of Florida and is governed by various provisions of state law. The Office is an integral part of Columbia County, the primary government for financial reporting purposes. The Office operates from revenues generated by commissions and fees as provided by law.

NOTE. 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the Tax Collector's significant accounting policies is presented to assist the reader in understanding and interpreting the accompanying financial statements.

A. Basis of Presentation

The accounts of the Tax Collector are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into two generic fund types and two broad fund categories as follows:

GOVERNMENTAL FUND

<u>General Fund</u> - The General Fund is the general operating fund of the Tax Collector. It is used to account for all financial resources not properly accounted for in any other fund.

FIDUCIARY FUNDS

<u>Agency Funds</u> - Agency Funds are required and used by the Tax Collector to account for resources received from and disbursed to other governmental units, other funds of Columbia County and individuals. The Tax Collector functions purely as an agent for others in the maintenance of these funds. The following Agency Funds are maintained:

7 - 5

E. Inventories

It is the policy of the Tax Collector to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

F. Property, Plant and Equipment

Fixed assets used in governmental fund type operations are accounted for in the General Fixed Asset Group of Accounts, except for its infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's general fixed assets. Assets purchased by the Tax Collector are reported in the Board of County Commissioners' General Fixed Asset Account Group.

G. <u>Compensated Absences</u>

Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Account Group of the Board of County Commissioners.

H. Total Column on the Combined Statements

The total column on the combined statements is captioned "Memorandum Only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or changes in cash flows in conformity with generally accepted accounting principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 3. DEFINED BENEFIT PENSION PLAN

All Columbia County full-time employees participate in the Florida Retirement System ("the System"), a multiple-employer public employee retirement system. The payroll for Tax Collector employees covered by the System for the year ended September 30, 1999, was \$446,551; this figure also represents the total full-time payroll.

Membership is compulsory for all full-time and part-time employees working in a regularly established position for Columbia County. Elected County officials may elect not to participate in the System.

The Florida Retirement System provides vesting of benefits after ten years of creditable service, eight years for Elected State and County Officers' Class (ESCOC), or seven years for Senior Management Service Class (SMSC). Members are eligible for normal retirement when they have met the minimum requirements for

NOTE 5. YEAR 2000 ISSUE (UNAUDITED)

The Year 2000 Issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the Tax Collector's operations as early as fiscal year 1999.

The Tax Collector has completed an inventory of computer systems and other electronic equipment that may be affected by the Year 2000 Issue and that are necessary to conducting its operations. Based on this inventory and related improvements already completed or underway and documentation furnished by hardware and software providers, the Tax Collector believes that the Year 2000 Issue will not pose significant operational problems for its computer systems.

COMBINING STATEMENTS

AGENCY FUNDS

TAX COLLECTOR

AGENCY FUNDS

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

For the Fiscal Year Ended September 30, 1999

	Balance			Balance
TAO AOFNOV FUND	<u>0ct. 1, 1998</u>	<u>Additions</u>	<u>Deductions</u>	<u>Sept. 30, 1999</u>
TAG AGENCY FUND Liabilities				•
Due to other funds Due to other	\$ 1,273	\$ 7,184	\$ -	\$ 8,457
governmental units Other current liabilities		4,384,581 1,980	4,386,985 1,341	102,231 803
Total liabilities	<u>\$ 106,072</u>	\$4,393,745	\$4,388,326	<u>\$ 111,491</u>
TOTALS - ALL AGENCY FUNDS Assets				
Cash Dishonored checks	\$ 658,397	\$31,938,990	\$31,901,572	\$ 695,815
receivable Due from other funds	1,039 101,869	539 69	56,283	1,578 45,655
Due from other governmental units Total assets	<u>\$ 761,305</u>	267 \$31,939,865	\$31,957,855	267 \$ 743,315
Liabilities				
Due to other funds Due to other	\$ 104,653	\$ 29,394	\$ 73,638	\$ 60,409
governmental units Escrow funds payable Occupational licenses	500,763 465	4,614,914 474	4,486,853 184	628,824 755
payable Taxes payable	46,438	57,944 25,683,183	56,748 25,683,183	47,634 -
Other current liabilities Total liabilities	108,986 \$ 761,305	1,649,755 \$32,035,664	1,753,048 \$32,053,654	5,693 \$ 743,315

COMPLIANCE SECTION

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Tax Collector Columbia County, Florida

We have audited the component unit general purpose financial statements of the Columbia County Tax Collector, a component unit of Columbia County, Florida, as of and for the year ended September 30, 1999, and have issued our report thereon dated June 21, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

<u>Compliance</u> - As part of obtaining reasonable assurance about whether the Columbia County Tax Collector's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

<u>Internal Control Over Financial Reporting</u> - In planning and performing our audit we considered the Columbia County Tax Collector's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to the management of the Columbia County Tax Collector in a separate letter dated June 21, 2000, on pages 7-13 - 7-14.

This report is intended for the information of management, the Board of County Commissioners, and Tax Collector of Columbia County. However, this report is a matter of public record and its distribution is not limited.

POWELL & JONES June 21, 2000

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MANAGEMENT LETTER

Honorable Tax Collector Columbia County, Florida

In planning and performing our audit of the component unit general purpose financial statements of the Columbia County Tax Collector, a component unit of Columbia County, Florida, for the year ended September 30, 1999, we considered the Office's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the general purpose financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls and operating efficiencies. In addition to furnishing information required by Chapter 10.550, Rules of the Auditor General, and other compliance matters, the remaining sections of this report letter discuss these findings.

PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

CURRENT YEAR FINDINGS

<u>Travel</u> - From our review of travel expenses during the year, we found instances where travel vouchers filed were at times not signed by both the traveler and approving supervisor. Although we found no instances of improperly paid travel, we recommend that all travel vouchers be reviewed for proper signatures prior to being paid.

ANNUAL REPORT OF UNITS OF LOCAL GOVERNMENT - The financial report for the year ended September 30, 1999, filed with the Department of Banking and Finance pursuant to Section 218.32, Florida Statutes, is in agreement with the audited financial statements. The financial statements of the Tax Collector are combined with other County agencies in that report.

FINANCIAL EMERGENCY STATUS - Nothing came to our attention that caused us to believe that the Tax Collector is, or during the fiscal year was, in a state of financial emergency as a consequence of conditions in Section 218.503(1), Florida Statutes.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.544(1)(f).